### **Improvement District No. 9**

**Financial Statements** 

December 31, 2013

# IMPROVEMENT DISTRICT NO. 9 FINANCIAL STATEMENTS DECEMBER 31, 2013

Auditor's Report

Statement of Financial Position

Statement of Operations

Statement of Change in Net Financial Assets

Statement of Cash Flow

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#### Independent Auditor's Report

To the Minister of Municipal Affairs and the Advisory Council for Improvement District No. 9

#### Report on the Financial Statements

I have audited the accompanying financial statements of Improvement District No. 9, which comprise the statement of financial position as at December 31, 2013, and the statements of operations, change in net financial assets and cash flow for the year then ended, and a summary of significant accounting policies and other explanatory information.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with Canadian generally accepted auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

#### **Opinion**

In my opinion, the financial statements present fairly, in all material respects, the financial position of Improvement District No. 9 as at December 31, 2013, and the results of its operations, changes in its net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Auditor General

Merwar N. Saher, FCA

July 22, 2014

Edmonton, Alberta

# IMPROVEMENT DISTRICT NO. 9 STATEMENT OF FINANCIAL POSITION As at December 31, 2013

| FINANCIAL ASSETS                         | <u>2013</u>  | 2012<br>(Restated -<br>Note 3) |
|--|--------------|--------------------------------|
|  |              |                                |
| Cash (Note 4)                            | \$ 8,119,955 | \$ 8,239,750                   |
| Taxes receivable (Note 5)                | 174,408      | 171,330                        |
| Accounts receivable (Note 6)             | 600,546      | 97,506                         |
| Investment (Note 7)                      | 10           | 10                             |
|  | 8,894,919    | 8,508,596                      |
| LIABILITIES                              |              |                                |
| Accounts payable and accrued liabilities | 311,324      | 551,254                        |
| Holdback payable                         | 76,923       | 551,251                        |
| Deferred revenue (Note 9)                | 3,278,115    | 3,634,656                      |
| ,  | 3,666,362    | 4,185,910                      |
| NET FINANCIAL ASSETS                     | 5,228,557    | 4,322,686                      |
| NON-FINANCIAL ASSETS                     |              |                                |
| Tangible capital assets (Note 8)         | 2,006,980    | 1,612,095                      |
| Prepaid expenses                         | 15,419       | 4,015                          |
|  | 2,022,399    | 1,616,110                      |
| ACCUMULATED SURPLUS (Note 10)            | \$ 7,250,956 | \$ 5,938,796                   |

### IMPROVEMENT DISTRICT NO. 9 STATEMENT OF OPERATIONS For the year ended December 31, 2013

|  | 20          | 2012        |                     |
|--|-------------|-------------|---------------------|
|  | Budget      | Actual      | Actual              |
|  | (Unaudited) | K           |                     |
|  | (Note 15)   |             |                     |
| REVENUE                                |             |             |                     |
| Taxation:                              |             |             |                     |
| Real property                          | \$2,140,549 | \$2,140,552 | \$2,113,204         |
| Federal grants in place of taxes       | 1,008,122   | 1,008,123   | 925,000             |
| Power and pipeline                     | 102,774     | 102,774     | 104,078             |
|  | 3,251,445   | 3,251,449   | 3,142,282           |
| Payment of requisitions:               |             |             |                     |
| Alberta School Foundation Fund         | (1,466,481) | (1,466,481) | (1,538,267)         |
| Seniors Foundation                     | (63,930)    | (63,930)    | (76,497)            |
| Net municipal taxes                    | 1,721,034   | 1,721,038   | 1,527,518           |
| Penalties and costs                    | 15,450      | 32,267      | 23,649              |
| Bank interest                          | 25,000      | 60,464      |                     |
| Housing rentals                        | 77,250      | 77,445      | 56,559              |
| Refund of expenditures                 | 12,440      | 12,240      | 93,154              |
| Gain on sale of capital assets         | 12,440      | 4,000       | 7,000               |
| Government transfers for operating     | 608,544     |             | 142 540             |
| Other                                  | 1,200       | 161,212     | 143,540             |
|  | 1,200       | 398_        | 248                 |
| Total Revenue                          | 2,460,918   | 2,069,064   | 1,851,668           |
| EXPENSES                               |             |             |                     |
| Protective services                    | 772,964     | 633,554     | 704,883             |
| Administration                         | 215,246     | 161,434     | 139,825             |
| Recreation and cultural services       | 844,384     | 599,582     | 417,531             |
| Assessment fees                        | 37,892      | 29,781      | 29,809              |
| Legal fees                             | 2,500       | 29,761      | 29,009              |
| Water, sewage and garbage              | 17,510      | 12,283      | 17,076              |
| Honoraria                              | 60,000      | 43,400      | 52,650              |
| Insurance                              | 40,000      | 10,335      | 9,822               |
| Building and land                      | 2,000       | 1,863       |                     |
| Bad debt                               | 2,000       | 1,003       | 1,738               |
| Amortization                           |             | 66,087      | 607                 |
| Total Expenses (Note 12)               | 1,992,496   | 1,558,319   | 55,261<br>1,429,202 |
|  |             |             | 1,127,202           |
| EXCESS OF REVENUE OVER EXPENSES BEFORE |             |             |                     |
| GOVERNMENT TRANSFERS FOR CAPITAL       | 468,422     | 510,745     | 422,466             |
|  | 3.54        |             | ,                   |
| Government transfers for capital       | 2,334,700   | 801,415     | 38,100              |
| EXCESS OF REVENUE OVER EXPENSES        | \$2,803,122 | 1,312,160   | 460,566             |
| ACCUMULATED SURPLUS, BEGINNING OF YEAR |             | 5,938,796   | 5,478,230           |
| ACCUMULATED SURPLUS, END OF YEAR       |             | \$7,250,956 | \$5,938,796         |

## IMPROVEMENT DISTRICT NO. 9 STATEMENT OF CHANGE IN NET FINANCIAL ASSETS For the year ended December 31, 2013

|   | 20           | 2012         |              |
|---|--------------|--------------|--------------|
|   | Budget       | Actual       | Actual       |
|   | (Unaudited)  |              |              |
|   | (Note 15)    |              |              |
| EXCESS OF REVENUES OVER EXPENSES        | \$ 2,803,122 | \$ 1,312,160 | \$ 460,566   |
| Acquisition of tangible capital assets  | -            | (460,972)    | (442,815)    |
| Amortization of tangible capital assets |              | 66,087       | 55,261       |
|   | -            | (394,885)    | (387,554)    |
| Acquisition of prepaid assets           | -            | (15,419)     | (4,015)      |
| Use of prepaid assets                   |              | 4,015        | 4,050        |
|   |              | (11,404)     | 35           |
| INCREASE IN NET FINANCIAL ASSETS        | 2,803,122    | 905,871      | 73,047       |
| NET FINANCIAL ASSETS, BEGINNING OF YEAR | 4,322,686    | 4,322,686    | 4,249,639    |
| NET FINANCIAL ASSETS, END OF YEAR       | \$ 7,125,808 | \$ 5,228,557 | \$ 4,322,686 |

# IMPROVEMENT DISTRICT NO. 9 STATEMENT OF CASH FLOW For the year ended December 31, 2013

|   | <u>2013</u>  | <b>2012</b> (Restated - Note 3) |
|---|--------------|---------------------------------|
| NET INFLOW (OUTFLOW) OF CASH RELATED TO T FOLLOWING ACTIVITIES: | НЕ           |                                 |
| OPERATING   |              |                                 |
| Excess of revenues over expenses                                | \$ 1,312,160 | \$ 460,566                      |
| Non-cash items included in excess of revenues over expenses:    |              | ,,                              |
| Amortization  | 66,087       | 55,261                          |
| Gain on sale of capital assets                                  | (4,000)      | =                               |
|   | 1,374,247    | 515,827                         |
| Non-cash charges to operations (net change):                    |              |                                 |
| Increase in taxes receivable                                    | (3,078)      | (34,224)                        |
| (Increase) decrease in accounts receivable                      | (503,040)    | 625,522                         |
| (Increase) decrease in prepaid expenses                         | (11,404)     | 35                              |
| (Decrease) increase in accounts payable and                     |              |                                 |
| accrued liabilities   | (239,930)    | 133,338                         |
| Increase in holdbacks payable                                   | 76,923       | -                               |
| (Decrease) increase in deferred revenue                         | (356,541)    | 310,593                         |
| Cash provided by operating transactions                         | 337,177      | 1,551,091                       |
| CAPITAL   |              |                                 |
| Acquisition of tangible capital assets                          | (460,972)    | (442,815)                       |
| Proceeds on disposal of capital assets                          | 4,000        |                                 |
|   | (456,972)    | (442,815)                       |
| CHANGE IN CASH DURING THE YEAR                                  | (119,795)    | 1,108,276                       |
| CASH, BEGINNING OF YEAR   | 8,239,750    | 7,131,474                       |
| CASH, END OF YEAR   | \$ 8,119,955 | \$ 8,239,750                    |

### IMPROVEMENT DISTRICT NO. 9 NOTES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2013

#### Note 1 Authority

Improvement District No. 9 is administered by the Ministry of Municipal Affairs and operates under the authority of the *Municipal Government Act*, Chapter M-26, Revised Statutes of Alberta 2000.

#### Note 2 Significant Accounting Policies

These financial statements reflect the financial position, results of operations, net financial assets and cash flow of Improvement District No. 9 as at and for the year ended December 31, 2013 and have been prepared in accordance with Canadian Public Sector Accounting Standards.

#### Capital Assets

Capital assets are recorded at cost, net of capital asset disposals, write-downs and amortization. The cost of capital assets includes amounts that are directly related to the acquisition, design, construction, development, improvement or betterment of the assets. Capital assets having an original cost greater than \$2,500 are shown on the statement of financial position at net book value.

Capital assets are amortized on a straight-line basis at the following annual rates:

| Buildings         | 2.5%  |
|-------------------|-------|
| Land Improvements | 4.0%  |
| Computer Software | 33.3% |
| Vehicles          | 20.0% |

Work in progress is not amortized until the asset is complete (or substantially complete) and the asset is put into service.

#### Reserves

#### Capital Reserves

Capital reserves are established for the funding of any expenditure, as authorized by the Minister of Municipal Affairs ("Minister"). Transfers from capital reserves are made, as authorized by the Minister, to fund specific capital expenditures and/or specific operating expenditures of the current year. Operating expenditures financed from capital reserves are normally of a construction or development nature.

#### Note 2 Significant Accounting Policies (continued)

#### Operating Reserves

Operating reserves are established for:

- Revenue designated for specific purposes as required by legislation.
- Funding of operating expenditures as authorized by the Minister.

Unexpended revenue collected in the current year for a specific purpose is transferred from accumulated excess of revenue over expenditure to operating reserves. Also, general appropriations of accumulated excess of revenue over expenditure are made which are not necessarily identifiable with specific future operating expenditures. All general appropriations are approved by the Minister.

Funds are transferred from operating reserves to accumulated excess of revenue over expenditure to match expenditures incurred in the current year for a specific purpose for which the revenue was previously raised. Also, transfers from the general operating reserve are made, as authorized by the Minister, to fund specific operating expenditures of the current year.

#### Revenue Recognition

Taxation revenue is recorded at the time the tax billings are issued. Taxation billings are subject to appeal.

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction and are not expected to be repaid in the future or as a result of a direct financial return. These transfers are recognized in the financial statements as revenue when the transfer is authorized, and any eligibility criteria have been met and the related expenditure is incurred. Prior to revenue recognition, any amounts received or receivable along with restricted interest earned are recorded as deferred revenue.

#### Valuation of Financial Assets and Liabilities

Fair value is the amount of consideration agreed upon in an arm's length transaction between knowledgeable, willing parties who are under no compulsion to act.

The fair values of cash, taxes and accounts receivable, accounts payable and accrued liabilities and holdback payables are estimated to approximate their carrying values because of the short-term nature of these instruments.

#### Note 3 Adoption of New Accounting Standards - Government Transfers

Effective January 1, 2013, the Improvement District adopted the Public Sector Accounting Board standard PS 3410 - Government Transfers to recognize as receivable grants where the eligibility criteria have been met. In prior years, grants that the Improvement District was eligible for were not accrued as receivable nor as deferred revenue. The impact is to increase 2012 grants receivable and deferred revenue by \$48,962. There is no effect to 2012 net assets.

#### Note 4 Cash

Cash consists of deposits in the Consolidated Cash Investment Trust Fund (CCITF) of the Province of Alberta. The CCITF is managed with the objective of providing competitive interest income to depositors while maintaining appropriate security and liquidity of depositors' capital. The portfolio is comprised of high quality short-term securities with a maximum term to maturity of three years. Due to the short-term nature of investments, carrying value approximates fair value.

#### Note 5 Taxes Receivable

|                  | 2013            |                                     |   |                            | 2012 |                            |
|------------------|-----------------|-------------------------------------|---|----------------------------|------|----------------------------|
|                  | Gross<br>Amount | Allowance :<br>Doubtful<br>Accounts |   | Net<br>Realizable<br>Value | R    | Net<br>Realizable<br>Value |
| Taxes receivable | \$259,663       | \$ -                                | 5 | \$ 259,663                 | \$   | 171,330                    |

#### Note 6 Accounts Receivable

|                   |                 |     | 2013                            |                           | 2012                                   |
|-------------------|-----------------|-----|---------------------------------|---------------------------|--|
|                   | Gross<br>Amount | Do  | wance for<br>oubtful<br>ecounts | Net<br>ealizable<br>Value | Net<br>ealizable<br>Value<br>estated - |
|                   |                 |     |                                 |                           | Note 3)                                |
| Grants receivable | \$564,550       | \$  | -                               | \$<br>564,550             | \$<br>48,962                           |
| Rental revenue    | 31,025          |     | (575)                           | 30,450                    | 13,050                                 |
| Other receivables | 5,546           |     | -                               | 5,546                     | 35,494                                 |
|                   | \$601,121       | -\$ | 575                             | \$<br>600,546             | \$<br>97,506                           |
|                   |                 |     |                                 |                           |  |

#### Note 7 Investment

The investment consists of one Class B share at a par value of \$10 in the Alberta Capital Finance Authority ("ACFA"). The share entitles the Improvement District to vote in the selection of one director to the Corporation's Board.

ACFA is authorized to issue 1,000 Class B shares at a par value of \$10 only to municipalities (defined as including municipal districts, counties, improvement districts and special areas) and to approved hospitals, hospital districts and regional health authorities.

ACFA is a provincial corporation and acts only as an agent of the Alberta crown. It assists municipal jurisdictions within the province to obtain capital funds at the lowest possible cost through access to capital markets which would not be available to them on an independent basis.

Note 8 Tangible Capital Assets

|                          |                     |             |                      | 2013                      |            |              | 2012         |
|--------------------------|---------------------|-------------|----------------------|---------------------------|------------|--------------|--------------|
|                          | Work in<br>Progress | Buildings   | Computer<br>Software | Land<br>Improve-<br>ments | Vehicles   | Total        | Total        |
| Estimated Useful Life    |                     | 40 years    | 3 years              | 25 years                  | 5 years    |              |              |
| Historical Cost          |                     |             |                      |                           |            |              |              |
| Beginning of Year        | \$460,295           | \$1,733,482 | \$ -                 | \$ 298,095                | \$ 595,248 | \$ 3,087,120 | \$ 2,644,305 |
| Additions                | 406,840             | , a (e)     | (*)                  | _                         | 54,132     | 460,972      | 442,815      |
| Transfers                | (10,140)            | -           | 10,140               | _                         | 2          | _            |              |
| Disposals                | _                   | _           | -                    | -                         | (8,500)    | (8,500)      | -            |
|                          | 856,995             | 1,733,482   | 10,140               | 298,095                   | 640,880    | 3,539,592    | 3,087,120    |
| Accumulated Amortization | <u>n</u>            |             |                      |                           |            |              |              |
| Beginning of Year        | -                   | 832,081     | -                    | 47,696                    | 595,248    | 1,475,025    | 1,419,764    |
| Amortization expense     | · -                 | 43,337      |                      | 11,924                    | 10,826     | 66,087       | 55,261       |
| Amortization on disposal | -                   | -           | -                    | -                         | (8,500)    | (8,500)      | 5-4          |
|                          |                     | 875,418     | -                    | 59,620                    | 597,574    | 1,532,612    | 1,475,025    |
| Net book value at        |                     |             |                      |                           |            |              |              |
| December 31, 2013        | \$856,995           | \$ 858,064  | \$ 10,140            | \$ 238,475                | \$ 43,306  | \$ 2,006,980 |              |
| Net book value at        |                     |             |                      |                           |            |              |              |
| December 31, 2012        | \$460,295           | \$ 901,401  | \$ -                 | \$ 250,399                | \$ -       |              | \$ 1,612,095 |

Work in progress relates to the initial stages of a project to provide a roof to the rink.

Municipal Affairs on behalf of Improvement District No. 9 has a construction contract to build a rink roof over the existing Lake Louise outdoor arena. The full contract is for \$2.3 million and will become a liability as progress on construction occurs.

#### Note 9 Deferred Revenue

|         | Municipal Sustainability Initiative - Capital Grant<br>Alberta Municipal Infrastructure Grant<br>Municipal Sustainability Initiative - Operating Grant<br>Prepaid rent | \$ 2,321,038<br>906,448<br>49,242<br>1,387<br>\$ 3,278,115 | 2012<br>(Restated -<br>Note 3)<br>\$ 2,576,352<br>895,613<br>160,728<br>1,963<br>\$ 3,634,656 |
|---------|--|--|---|
|         | All grants listed above were received from related parties - see note 13   |  |   |
| Note 10 | Accumulated Surplus  |  |   |
|         |  | <u>2013</u>  | 2012  |
|         | Accumulated excess of revenue over expenditure<br>Equity in tangible capital assets<br>Reserves (Note 11)  | \$ 1,217,791<br>2,006,980<br>4,026,185<br>\$ 7,250,956     | \$ 1,217,791<br>1,612,095<br>3,108,910<br>\$ 5,938,796  |
| Note 11 | Reserves   |  |   |
|         |  | <u>2013</u>  | 2012  |
|         | Opening reserves:  |  |   |
|         | Beginning of year Transfers from accumulated excess of   | \$3,108,910  | \$ 3,035,898  |
|         | revenue over expenditure   | 1,312,160  | 460,566   |
|         | Less: net change in tangible capital assets  | (394,885)  | (387,554)   |
|         | End of year  | \$ 4,026,185   | \$ 3,108,910  |

#### Note 12 Total Expenditure

Total expenditure for the year is summarized by object of expenditure as follows:

|                       | <u>2013</u>     |      | <u>2012</u> |
|-----------------------|-----------------|------|-------------|
| Supplies and services | \$<br>892,650   | \$   | 956,410     |
| Grants                | 599,582         |      | 417,531     |
| Amortization          | 66,087          |      | 55,261      |
|                       | \$<br>1,558,319 | \$ 1 | 1,429,202   |

The Ministry of Municipal Affairs manages the administrative operations of the Improvement District, on behalf of its taxpayers, as a trust fund. This is a regulated trust fund consisting of public money over which the Legislature has no power of appropriation.

#### Note 13 Related Parties

(Restated - Note 3)

The Improvement District paid an administration fee of \$133,272 (2012 - \$114,057) and linear assessment costs of \$785 (2012 - \$813) to Alberta Municipal Affairs. The Improvement District has an accounts payable of \$ nil (2012 - \$114,057) to Alberta Municipal Affairs and \$14,480 (2012 - \$13,040) to Alberta Justice and Solicitor General. The Improvement District had amounts receivable of \$564,550 (2012 - \$48,962) from Alberta Municipal Affairs. The Improvement District paid \$19,720 (2012 - \$13,040) to Alberta Justice and Solicitor General for policing services.

Requisitions paid to the Alberta School Foundation Fund and Seniors Foundation are shown separately in the statement of operations.

The Improvement District has deferred grant revenue of \$2,370,280 (2012 - \$2,737,080) from Alberta Municipal Affairs as part of the Municipal Sustainability Initiative. The Improvement District recognized \$962,627 (2012 - \$181,640) in provincial grants revenue related to this grant.

The Improvement District has deferred grant revenue of \$906,448 (2012 - \$895,613) from Alberta Transportation as part of the Alberta Municipal Infrastructure Program.

#### Note 14 Debt and Debt Service Limits

Section 276(2) of the *Municipal Government Act* requires that debt and debt limits as defined by *Alberta Regulation 255/2000* be disclosed as follows:

|  | <u>2013</u> | 2012<br>(Restated) |
|--|-------------|--------------------|
| Total debt limit   | \$3,103,596 | \$ 2,777,502       |
| Total debt   | -           |                    |
| Debt limit in excess of actual debt                          | \$3,103,596 | \$ 2,777,502       |
| Service on debt limit  | \$ 517,266  | \$ 462,917         |
| Service on debt  | <u> </u>    |                    |
| Service on debt limit in excess of actual debt service costs | \$ 517,266  | \$ 462,917         |

The debt limit, as defined by the Regulation, is 1.5 times revenue of the Improvement District. The debt service limit is 0.25 times this same revenue amount.

#### Note 15 Budget

The budget for the year ended December 31, 2013 was approved by the Minister of Municipal Affairs.

#### Note 16 Approval of Financial Statements

These financial statements were approved by the Chairman of the Advisory Council for Improvement District No. 9 and the Senior Financial Officer of Alberta Municipal Affairs.