# Farmers' market manager training

Level 1



Albertan



Farmers' Market Manager Training Level 1

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This publication is available online at <a href="https://www.alberta.ca/resources-for-farmers-market-managers.aspx">https://www.alberta.ca/resources-for-farmers-market-managers.aspx</a>

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# Section 1: The Alberta Approved Farmers' Market Program

## **Learning Objectives:**

After completing this section, you will:

- Know the Alberta Approved Farmers' Market Program is managed and administered by Alberta Agriculture and Forestry, a ministry of the provincial government
- Understand the benefits of being an Alberta approved farmers' market
- Understand the minimum requirements that must be maintained in order for your market to attain and retain approval status



NOTES:

## The Alberta Approved Farmers' Market Program

## **Background**

Following the post-war years, people left the farm and smaller communities in favor of working in larger urban centres. Food was purchased more and more from supermarkets that sourced their food from around the country and the world, resulting in a loss of connection with our country roots. Farmers' markets existed in Alberta prior to 1973 but there was a lack of consistency with regards to how they were set up and operated. In order to support the development of markets in the province, Alberta Agriculture and Forestry (AF) introduced the Alberta Approved Farmers' Market Program (the Program). The Program ensures minimum standards are followed by those markets choosing to be part of the Program. Approved farmers' markets provide a preferential outlet for Alberta entrepreneurs to sell the products they make, bake or grow directly to consumers.

In 1985, Alberta Health amended the Alberta Public Health Act Food Regulation for those markets approved by the Minister of Agriculture and Forestry. Alberta Health Services issues a farmers' market permit, i.e., food permit, to approved farmers' markets. This permit acts as an umbrella permit under which all food vendors fall, allowing them to produce their food products in uninspected home kitchens and offer those products for sale at approved farmers' markets. Approved farmers' markets are the only venues in Alberta where both low and high-risk home-prepared foods can be sold.

The Sunnygirl logo was developed by AF as the official logo of farmers' markets recognized under the Program. The logo is registered as an Official Mark owned by the province of Alberta and can be used by all approved farmers' markets in their advertising and promotions. See Appendix 6 for information relating to use of the Sunnygirl logo.

In addition, AF and Alberta Transportation worked together to develop the farmers' market highway sign. The symbol on this road sign, similar to the registered logo, identifies those towns and communities with Alberta approved farmers' markets. See Section 4 for information about purchasing one of these signs.



The Program began with four markets following the "Make It, Bake It, Grow It" philosophy. There are currently over 140 approved farmers' markets in Alberta supporting thousands of Alberta businesses.

#### The Program

The Alberta Approved Farmers' Market Program creates an operational framework that provides direction and guidance to approved farmers' markets in Alberta. The Program requirements ensure that Alberta approved farmers' markets are meeting minimum operational standards. Individual markets are encouraged to set standards over and above the minimums set out in the Guidelines by striving to incorporate industry best practices and in keeping with their established values.

> Staff within Alberta Agriculture and Forestry, a provincial government ministry, manage and administer the Program.

## Benefits of Being an Alberta Approved Farmers' Market

- All markets follow the same guidelines and, therefore, meet the same minimum standards. This increases consistency and strengthens the markets.
- Under Part 3 of the Food Regulation (found online at open.alberta.ca/publications/2006 031 and in Appendix 8), approved farmers' markets are granted an "umbrella" food permit that covers all food vendors in the market. Food vendors at Alberta approved farmers' markets are allowed to produce their food products, both low and high-risk, in their uninspected home kitchens.

- Alberta food producers and processors have preferential access to approved farmers' markets through the 80/20 Rule where at least 80 per cent of vendors must be Albertans who make, bake or grow the products they are selling. (See page 9 for a more complete definition of the Rule.)
- Alberta approved farmers' markets are business incubators where new entrepreneurs can learn valuable business skills and test their product ideas while keeping their costs low.
- Approved markets are connected to a province-wide communication and administration network.
- Alberta approved farmers' markets are allowed to use the Sunnygirl logo in their advertising and promotions. The Sunnygirl logo is an Official Mark held by the Government of Alberta. This logo differentiates approved markets from all other markets, helping consumers identify markets offering Alberta-produced products that consumers can trust.
- Sponsors, managers and vendors have access to the AF Farmers' Market Specialist and other staff who provide Guideline interpretation, marketing expertise and links to other government departments and agencies.
- Alberta Agriculture and Forestry promotes Alberta approved farmers' markets on the website agriculture.alberta.ca/farmersmarkets - as well as on the mobile app that is available free of charge from the App Store or Google Play.
- Approved markets and their vendors are entitled to become members of the Alberta Farmers' Market Association, a supporting non-profit organization operating at arm's length from government.

## **Becoming an Approved Market**

In order to become an Alberta approved farmers' market, submit the completed application form (Appendix 1) to the AF Farmers' Market Specialist indicating how the proposed market will meet the minimum standards described in the Guidelines. Allow at least four weeks before your planned opening date to ensure all approvals and inspections can be completed.

Applications are evaluated on the following points:

- Proof of non-profit status: either sponsored by a non-profit community group such as an agricultural society, church organization, Chamber of Commerce, municipality, etc. and set up as a committee of their organization **OR** attain non-profit society status under the Societies Act OR attain new generation co-operative status under the Cooperatives Act
- Manager or "point" person is identified who is committed to enforcing the requirements as well as taking the required
- A minimum average of five committed vendors who will attend the market every week, 80 per cent of whom are Albertans selling Alberta products, which they, an immediate family member, staff member or member of a producerowned cooperative or their staff knowledgeable of the production process have made, baked or grown
- Proof of liability insurance for the market
- Satisfactory business case which outlines the organization's vision for the market, how it will impact the community, type of support from the community, how the market will succeed in the event of competing markets, etc.
- Satisfactory business case from the sponsoring organization, if applicable, outlining how sponsoring a market fits their mandate and how they will support the market
- Three letters of support from the community

In order for approval to be granted, two conditions must be met:

1. Approval by AF because the market has met the minimum requirements described in the Guidelines

2. A food permit issued by Alberta Health Services (AHS).

AHS only issues a food permit after AF has indicated the market has met the minimum requirements under the Guidelines.

If AHS revokes the food permit for any reason, AF will suspend/remove approval status. In most cases, status is reinstated once the AHS Order requirements have been satisfied.

If the food permit is revoked by AHS for any reason, approval status is automatically suspended and vice versa.

For additional information about starting an Alberta approved farmers' market, refer to the factsheet entitled Starting an Alberta Approved Farmers' Market – Agdex 845-21 found in Appendix 1.

#### Guidelines

The Guidelines (Appendix 2) are the guiding principles, which direct the administration of the Program. The Guidelines provide direction to prospective and approved markets in regards to approval criteria, market organizational requirements, vendor and product mix, and responsibilities of stakeholders.

The Minister of Agriculture and Forestry approved changes to the Guidelines in April 2021 following industry and stakeholder engagement. The changes support three policy objectives:

- Red tape reduction
- Opportunity for economic growth
- Maintain integrity of the Alberta Approved Farmers' Market Program

It is critical that all approved farmers' market managers clearly understand the minimum requirements set out in the guidelines as well as what their responsibilities are in regards to ensuring compliance with the Guidelines and repercussions for non-compliance.

## Requirements of Alberta Approved Farmers' Markets

Some operational requirements are critical to the success of a farmers' market and maintains the integrity of approved farmers' markets throughout the province.

Markets must comply with the Guideline requirements to receive and retain approval status.

Failure to achieve any of these requirements will result in the market losing its approval status along with all the benefits that approval status brings.

Requirement	Description
80/20 Rule	<ul> <li>Markets must maintain a minimum annual average vendor ratio of 80/20 where 80 per cent of the vendors are Albertans selling Alberta products, which they, an immediate family member, staff member or member of a producer-owned cooperative or their staff knowledgeable of the production process have made, baked or grown.</li> <li>A maximum of 20 per cent of the vendors may be resellers of Alberta products, sell products from out-of-province or sell commercially available products that supplement the market mix with those products not available in Alberta.</li> <li>Markets operating outside the 80/20 requirement will be granted conditional approval.</li> <li>Approval status will be revoked for any markets that have been conditional for two years without improvement.</li> </ul>
Annual Paperwork	<ul> <li>Program staff must receive all annual paperwork no later than January 15.</li> <li>Validated complaints of falsifying information will result in loss of approval status.</li> <li>All forms are in an electronic fillable format. Notification will be sent in the fall via email with paper copies being sent to managers who do not have email access. Forms can also be accessed online at <a href="mailto:sunnygirl.ca">sunnygirl.ca</a>.</li> </ul>
Conditional Approval	<ul> <li>All NEW markets are granted conditional approval for the first two market seasons.</li> <li>Following the annual calculation on the vendor list, any markets that do not meet the 80/20 Rule and/or the Minimum Vendor Rule are granted conditional approval.</li> <li>Markets that have been conditional for two years without improvement will have their approval status revoked.</li> </ul>
Date, Time & Location	<ul> <li>Markets must operate for a minimum of five (5) market days per season.</li> <li>Market approval is granted to a market based on specific dates, time of operation and location.</li> <li>Changes can be made during the market season upon request. AF must grant approval in order to make changes to date, time or location. A minimum of 2 weeks' notice is required for change approval.</li> <li>Depending upon the changes, Alberta Health Services may need to conduct a site inspection and issue a new farmers' market permit.</li> </ul>
Discrimination	Alberta approved farmers' markets are venues where discrimination of any kind is not tolerated. Validated complaints will result in the immediate loss of market approval status.
Farmers' Market Permit	<ul> <li>Securing a farmers' market permit from AHS is a condition of approval.</li> <li>Continued approval status is dependent upon maintaining a valid farmers' market permit. If the permit is revoked by AHS for any reason, approval status is immediately withdrawn until the conditions stipulated by AHS are met and the permit is reissued.</li> <li>If AF withdraws or suspends approval status for any reason, AHS is notified and the farmers' market permit will be revoked.</li> </ul>
Food Safety Training  – Market Managers	<ul> <li>Market managers who have not already completed an approved Alberta food sanitation and hygiene training program must complete the <i>Alberta Food Safety Basics for Farmers' Markets</i> online course available through AHS.</li> <li>COMPULSORY within one year of becoming a manager for new managers and renewable every three years.</li> <li>Available online at: albertahealthservices.ca/eph/page3151.aspx</li> <li>Proof of course completion must be submitted to the Farmers' Market Specialist.</li> </ul>
Food Safety Training - Vendors	<ul> <li>Vendors selling food and/or agricultural products who have not already completed an approved Alberta food sanitation and hygiene training program or who are not required to complete the food safety training described under Section 31 of the Food Regulation must complete the Alberta Food Safety Basics for Farmers' Markets online course on food safety available through AHS.</li> </ul>

	COMPULSORY within one year of becoming a new vendor and renewable every three
	years.
	Available online at: <u>albertahealthservices.ca/eph/page3151.aspx</u>
	Managers <b>must</b> keep proof of course completion for all food and agricultural vendors.
Market Manager	Market managers must complete Farmers' Market Manager Training Level 1 within one year
Training - General	of becoming a manager.
	Available online at: <u>open.alberta.ca/publications/farmers-market-manager-training-level-1</u>
Insurance	Markets must secure market liability insurance and provide a certificate of insurance to
	Program staff annually.
Legislation	<ul> <li>Market managers, vendors and sponsors must be compliant with all applicable municipal bylaws and provincial and federal legislation.</li> </ul>
	<ul> <li>Under Part 3 Section 36(4) of the Food Regulation, the farmers' market permit holder, i.e.</li> </ul>
	market manager, is required to ensure stallholders are in compliance with Sections 36(1),
	36(2) and 36(3). Failure to do so could result in loss of the farmers' market permit for the
	market and/or fines.
Market Rules	Market rules must be submitted to AF for review upon request.
	mander raise most be easimiled to 711 for review applications.
Minimum Vendor	Approved farmers' markets must operate with a minimum of five (5) vendors averaged
Rule	throughout the course of the market season.
	Markets operating with an average of less than five vendors per market season are granted
	conditional approval.
	<ul> <li>Markets that have been conditional for two years without improvement will have their</li> </ul>
	approval status revoked.
Operational Decision	Markets have the authority and responsibility to make operational decisions at the local
Making	market level to balance vendor needs with customer demands, while ensuring compliance
	with these Guidelines.
Prohibited and	Prohibited vendor products (products not allowed at ANY time):
Discouraged	<ul> <li>Used, antique or flea market items</li> </ul>
Products	<ul> <li>Uninspected meat or meat products for human AND/OR animal consumption</li> </ul>
	<ul> <li>Raw milk or raw milk products for human AND/OR animal consumption with the</li> </ul>
	exception of cheese made from unpasteurized milk that meets federal standards
	<ul> <li>Live animals, whether for sale or customer interaction</li> </ul>
	<ul> <li>Hatching eggs</li> </ul>
	Discouraged products:
	<ul> <li>Out of country products</li> </ul>
	<ul> <li>Franchises, distributorships and home-based businesses that vend products not made,</li> </ul>
	baked or grown in Alberta

#### 80/20 Rule

The 80/20 Rule is one of the cornerstone guidelines for the Alberta Approved Farmers' Market Program. As noted above, it states:

Markets must maintain a minimum annual average vendor ratio of 80/20 where 80 per cent of the vendors are Albertans selling Alberta products, which they, an immediate family member, staff member or member of a producer-owned cooperative or their staff knowledgeable of the production process have made, baked or grown.

A maximum of 20 per cent of the vendors may be resellers of Alberta products, sell products from out-of-province or sell commercially available products that supplement the market mix with those products not available in Alberta.

Compliance with the 80/20 Rule is based on an **annual** average. No decisions are made about a market's approval status based on a single market day as it is understood that sometimes vendors are unable to attend the market for a variety of reasons.

To determine compliance with the 80/20 Rule, the vendor ratio is calculated by using the vendor information submitted on the annual Vendor List. It is critical to list all vendor's products as well as how many markets they attended that market season.

Community/non-profit vendors are not vendors in the true sense of the word. These are generally non-profit community groups who are attending the market in order to fundraise for their organization or provide information to market shoppers about their organization. Although the number of these vendors are reported, they are not included in the 80/20 calculation.

**80 per cent calculation**: For those vendors <u>selling in one or more of the make it-bake it-grow it categories</u> (food, agricultural, craft and other – make it bake it grow it), add the number of times each vendor has attended the market that season and then divide by the number of market weeks for that season. Also known as MBG vendors.

**20 per cent calculation**: For those vendors <u>selling in the Other category</u> (out-of-province product, resellers, franchise owners, etc.), add the number of times each vendor has attended the market that season and then divide by the number of market weeks for that season. Also known as the Other vendors.

Average Total Vendors: Add the MBG vendor number to the Other vendor number.

Percentage of MBG Vendors: MBG vendors divided by Average Total Vendors

Percentage of Other Vendors: Other vendors divided by Average Total Vendors

Some vendors sell products that fall into both the 80 per cent categories and the 20 per cent category. In those instances, their vendor weeks are divided between both the 80 per cent and the 20 per cent categories. If the manager notes that the vendor has other than a 50/50 ratio in each category, a more accurate calculation can be performed.

**NOTE**: If the vendor is an **Albertan** who makes, bakes or grows **AND** sells his/her own products, he/she falls into the 80 per cent category.

If they are selling a product someone else made, baked or grew OR if they are an <u>out-of-province</u> vendor, they fall into the 20 per cent category. This is true of out-of-province vendors even if the products are made, baked or grown by the vendor.

## **EXAMPLE**:

Vendor Name (i.e. business name)	Food Products	Agricultural Products	Craft Products	Other – Make It, Bake It, Grow It	Other	Community/ Non-Profit	# of Markets Attended
Vendor 1		Vegetables					17
Vendor 2	Pies						7
Vendor 3	Canning	Strawberries					18
Vendor 4					Watkins		5
Vendor 5		Honey			Avon		18
Vendor 6			Knitted sweaters				4
Vendor 7		Frozen meat (75%)		Homemade soap (25%)			14
Vendor 8	Frozen Ukrainian food						18
Vendor 9			Garden ornaments		31 Purses		5
Vendor 10			Homemade jewelry		Silpada jewelry		9
Vendor 11		X				Senior's Club Raffle	5

• Make it-Bake it-Grow it (MBG) Vendors or 80 per cent calculation:

((number of weeks attended + (partial vendor weeks split between MBG & OTHER))

weeks open

- = (17+7+18+(18\*.5)+4+(14\*.75)+18+(5\*.5)+(9\*.5))/18 weeks
- = 5.03 average vendors
- OTHER Vendors or 20 per cent calculation:

((number of weeks attended + (partial vendor weeks split between MBG & OTHER))

weeks open

= 
$$(5+(18*.5)+(14*.25)+(5*.5)+(9*.5))/18$$
 weeks

- = 1.36 average vendors
- Total Average Vendors: 5.03 + 1.36 = 6.39 vendors
- Percentage MBG Vendors: 5.03 ÷ 6.39 = 78.72%
- Percentage OTHER Vendors: 1.36 ÷ 6.39 = 21.28%
- **Community/Non-profit**: These vendors are not included in the 80/20 calculation but rather are reported as a service offered by the market to the community.

## **Annual Paperwork**

Submitting annual paperwork (Appendix 3) to AF is a requirement of the Program.

Analysis of the paperwork is the primary indicator as to whether the market is complying with the minimum requirements of the Program. Accuracy and completeness of the paperwork is paramount. The required forms include:

- Website/Mobile App Information: Information on the market provided for publishing on the website (agriculture.alberta.ca/farmersmarkets) and on the mobile app which is available at no charge from the App store or Google Play. Information includes dates, times and location for the upcoming season, special market dates, times and locations, phone number and email available for public distribution, website and Facebook accounts if applicable. This information is shared with Alberta Health Services and is one of the pieces of information used to issue the food permit for the market.
- Market Information form: Provides "at-a-glance" contact information about the manager, board of directors/advisory committee and sponsor for the upcoming season. This form also collects statistical information about the market for the year just completed. Information from all markets is compiled and available on <a href="mailto:sunnygirl.ca">sunnygirl.ca</a> for markets to use when making decisions.
- **Vendor List**: A list of all vendors who attended the market during the past season, their contact information, products they sold, number of market days attended by each vendor, and if they are a new or returning vendor for that market. The information on this form is used to calculate the average number of vendors and the 80/20 vendor ratio for the market.
- **Sponsor Approval form**: When signed by the sponsor, this form indicates the sponsoring organization agrees to continue to be a sponsor for the upcoming year.
- Email Consent form: From time to time, courses or other information of interest to the markets and their vendors is shared by Program staff. As this information is outside the Program, it requires specific consent from the recipients. Only those markets who have expressly consented will receive additional information.

All forms are available in an electronic fillable format. Markets are notified in the fall via email with paper copies sent to managers who do not have email access. Forms are available online at <a href="mailto:sunnygirl.ca">sunnygirl.ca</a>.

NOTE: Annual paperwork is due no later than **January 15** each year.

## **Section 2: Roles**

## **Learning Objectives:**

After completing this section, you will understand:

- The role of the market manager:
  - Who the market manager is accountable to
  - Who supports the market manager
- The role of the sponsor
- The role of a board of directors vs advisory committee and how the two differ
- The role of the vendor
- The role of the Farmers' Market Specialist and other Alberta Approved Farmers' Market Program staff
- The role of the Public Health Inspector with Alberta Health Services
- The role of the Alberta Farmers' Market Association

NOTES:	
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## Roles

## **Market Manager**

The market manager is an employee of the market hired or appointed by the board of directors to:

- Enforce all policies and market rules set by the board of directors/advisory committee
- Be aware of legislation affecting vendors and ensure they are in compliance before being allowed to sell their products
- Be the liaison/first point of contact with the farmers' market specialist, public health inspector, other regulatory
  agencies, vendors and the board of directors
- Be the first point of contact with the public

The market manager is an employee of the market.

A sample market manager job description is available in Appendix 4 or online at <u>sunnygirl.ca</u> under *Resources for Managers* and *Vendors*. Use this job description as a starting point when developing a job description specific for your market.

Customize it to suit your needs.

The manager can be a volunteer (unpaid) or paid. Whether paid or not, the manager's role is the same; responsibilities and accountabilities don't change.

The Board of Directors (in a non-profit society) or Advisory Committee (in a sponsored market) develops market policies and rules. The market manager provides **INPUT** into policy development but **does not SET policy**. The manager should not be a member of the board of directors/advisory committee as it is a conflict of interest. There are some markets, however, run entirely by the board of directors. In these markets, board members collectively make decisions about the day-to-day operations of the market.

Along with providing input, the manager's role is **ENFORCEMENT**.

Being a market manager while also a vendor is **strongly discouraged** as it is a conflict of interest. The manager's primary responsibilities during the market hours are to ensure vendor compliance with legislation and the market rules, interacting with customers, handling complaints and ensuring the market is running smoothly. This is difficult to do when also managing a stall at the market. There may also be a perception among the vendors of unfairness when enforcing the market rules, personal stall placement, etc.

Whenever possible, the manager should be paid in order to show value for the position and to offset any revenue from potential sales that they would have received if they were still a vendor. The Board of Directors could investigate if there are grants available, increase table rents to cover a wage or pursue other outside fundraising/sponsorship options.

Managers are paid in a number of ways: per hour, per market, monthly salary, honorarium at the end of the year, free table rent or a combination of these. To see the most common methods of manager remuneration, see the annual statistics posted at <a href="alberta.ca/alberta-approved-farmers-markets.aspx">alberta.ca/alberta-approved-farmers-markets.aspx</a>.

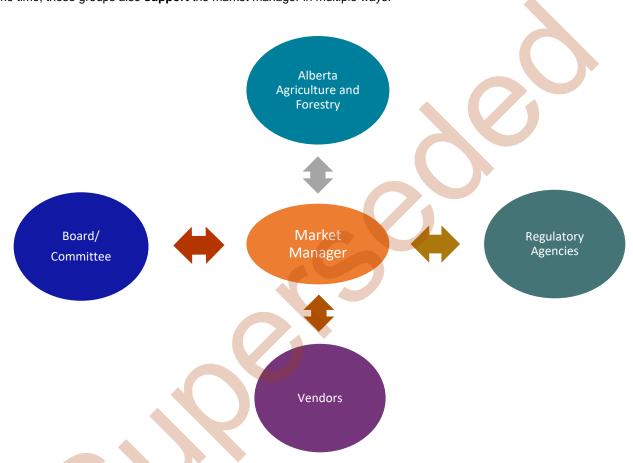
To attract non-vendor managers, the Board of Directors could approach other markets to discuss the feasibility of sharing a market manager. Each market could pay the manager and turn it into a more substantial job where they wouldn't feel compelled to also vend at the market(s) they manage.

The amount of time a market manager spends on market business each week varies significantly from market to market. The more vendors there are, the more complex the role and the increased need to adequately compensate the market manager. Research on the farmers' market sector has shown that in markets with:

- Fewer than 65 vendors → a manager should spend 1 1¼ hours per vendor in the market.
- Greater than 65 vendors → a manager should spend 1¼ 1½ hours per vendor in the market.

## **Accountabilities and Support**

The market manager has an extremely challenging job because he/she is **accountable** to so many different groups. At the same time, those groups also **support** the market manager in multiple ways.



## Managers are accountable to:

## 1. Alberta Agriculture and Forestry (AF)

With respect to accountabilities to AF, the market manager is:

- Responsible for adhering to the Program Guidelines throughout the market season
- Responsible for ensuring accurate records are maintained and submitted on time

## 2. Regulatory Agencies

The market manager is the "eyes and ears on the ground" for the regulatory agencies and is expected to ensure compliance by vendors and the market as a whole. The market manager needs to be aware of the basic requirements of the legislation affecting vendors in order to know vendors are compliant. The manager has the responsibility and authority to prevent a vendor from selling a product that is in violation of legislation, e.g. selling salsa that hasn't been pH tested in a lab, selling raw meat products that are not kept at 4 degrees C or cooler, etc. Contact the appropriate regulatory agency

when this occurs to discuss and receive guidance on next steps with that vendor/product. Section 3: Legislative and Regulatory Requirements provides a brief description of some of the applicable legislation.

The regulatory agencies include but aren't limited to:

- Federal: Health Canada, Canadian Food Inspection Agency, Industry Canada, etc.
- Provincial: Alberta Health Services, Alberta Agriculture and Forestry, Alberta Gaming, Liquor and Cannabis, etc.

It is the market manager's responsibility to ensure vendors don't sell their products if they are contravening legislation, i.e. breaking the law.

#### 3. Vendors

The vendor is the market's primary customer because they are renting space from the market and, without them, there isn't a market. The manager's positive relationships with the vendors is key to the success of a market.

The market manager is the link between the vendors and the board of directors/advisory committee and often between the vendors and the public health inspector.

The market manager is responsible for enforcing rules consistently and fairly. The rules may be strict as long as they are consistently enforced.

Vendors are responsible for adhering to the rules set by the board of directors/advisory committee and enforced by the manager.

## 4. Board of Directors/Advisory Committee

As an employee of the market, the market manager is accountable to the board of directors/advisory committee.

As the market employee, the market manager should **NOT** be a voting member of the board/committee because it is a conflict of interest. Typically, the market manager attends all board/committee meetings and has input into policies and market rules. The market manager is often the most familiar with the issues in the market and the most knowledgeable about what is and isn't enforceable with the vendors.

## Managers are supported by:

## 1. Alberta Agriculture and Forestry – Farmers' Market Specialist

Monitor compliance with the Guidelines and provide written confirmation annually

Clarify the Guidelines, what is a "must do" and what is the market's decision

Develop and provide resource material and information found on sunnygirl.ca

Clarify the requirements for the annual paperwork

Provide advice on market mix, vendor issues, working with the board/committee, etc.

Legislation and regulations – connect the manager with the appropriate agency representatives for additional clarification

Attend meetings as requested (vendor meetings, AGMs, board/committee meetings)

Provide information to markets on upcoming training events – those offered by AF as well as other industry and government groups

## 2. Regulatory Agencies

The regulatory agencies are ALWAYS willing to interpret the legislation they are responsible for enforcing. Education is in their mandate along with enforcement. Start developing a list of who to call for specific types of questions. Some contact information has been included in Section 4; other information is available on the internet and the Farmers' Market Specialist will provide additional contact information if requested.

Managers deal the most with the Public Health Inspector because they are responsible for enforcing the *Public Health Act* Food Regulation and generally inspect the market at least once per season. They work with individual market managers, educating them on expectations for enforcement of the Food Regulation. They will generally attend vendor meetings in order to educate vendors on the rules and answer questions.

## 3. Alberta Farmers' Market Association (AFMA)

Advocacy – Speak on their members' behalf to government and other agencies.

Group insurance - For markets, vendors and boards

Information and networking opportunities

Promotion of member markets and vendors via their website (albertafarmersmarket.com) and social media

#### **Sponsor**

Market sponsors are not-for-profit community organizations or municipalities committed to the development and long-term success of an approved farmers' market in their community. The sponsoring organization is a legal entity and has an elected board of directors. They are the "owners" of the market they are sponsoring.

The farmers' market is a **committee** of the sponsoring organization and is not a legal entity in its own right. The sponsor's board of directors often delegates authority for market operations to the committee. This could include developing market policies, market rules and making decisions about the day-to-day operation of the market.

With respect to market finances, the bank account for a sponsored farmers' market may be set up in two ways depending on the requirements placed on the sponsor by the legislation they are accountable to:

1. In some cases, the sponsor is required to have designated board members with full signing authority. This is true of agricultural societies under the *Agricultural Societies Act* and may also be true of other sponsors. In this situation, the sponsor may or may not set up a separate bank account for the market.

OR

2. The market has its own bank account with signing authority given to the advisory committee executive. This situation is becoming less common as sponsors become more involved in the operation of the market.

Note: All funds raised by a sponsored farmers' market belong to the sponsoring organization, with any money collected accessible to the sponsor to support their other initiatives.

Sponsors should be actively involved in providing direction to the overall operation of the market. Some suggestions for how this can be achieved:

- Helping the market form an advisory committee to direct and advise on day-to-day operations
- · Providing a board member to be the liaison between the advisory committee and the sponsor's board of directors
- Overseeing the operation of the approved farmers' market
- Helping establish the rules and processes of the approved farmers' market, ensuring vendors have meaningful input into the formulation of the operating rules and processes

- The recruitment, selection, performance review and discipline of the market manager
- Determining and/or advising on the remuneration of the market manager
- Encouraging and/or financially supporting yearly educational opportunities for the market manager so as to further his/her professional development
- Encouraging vendor participation on the advisory committee
- · Ensuring records required by the Program to keep the market in good standing are maintained and submitted to AF
- Ensuring the approved farmers' market and its vendors adhere to all legislation and regulations
- Ensuring the approved farmers' market is either insured or indemnified against liability

The sponsor is responsible and accountable for all the activities of the approved farmers' market.

#### Responsibilities of the Board of Directors:

- Required by law in a not-for-profit society/new generation co-operative/agricultural society, i.e. only exists when the organization/market is its own **legal entity**
- All sponsoring organizations and not-for-profit societies will have a board of directors
- Develops bylaws as well as all operational policies and rules for the market
- Voted in by the members at an annual general meeting
- Recruits, compensates, directs, evaluates and terminates the market manager
- Submits annual paperwork to the government, i.e. Corporate Registries, to maintain not-for-profit/co-operative status
- May delegate responsibilities to the advisory committee
- May or may not accept members from outside the market

## Responsibilities of the Advisory Committee:

- May exist in a sponsored market as a committee of the sponsoring organization
- Not a legal entity in its own right
- Accountable to the sponsor's board of directors
- Follows the bylaws developed by the sponsor's board of directors
- May be delegated responsibilities by the board of directors
- Often develops operational policies and rules for the market
- Rolls up all market activities to the sponsor, including financial statements
- Often voted in by the vendors at an annual meeting but may be appointed by the sponsor
- May or may not contain members from outside the market

Comparative Chart:				
Not-for-Profit Board, Market Sponsor and Advisory Committee				
Responsibilities	Not-for-Profit Board of Directors	Market Sponsor	Advisory Committee	
Accountable to the vendors and community for the long term success of the market	•	•	•	
Responsible for providing a liaison to sit on the farmers' market advisory committee.		•		
Responsible for developing bylaws and for ensuring those bylaws are reviewed.	•	()		
Responsible for setting the vision for the organization.	•	7.6	May set vision for market	
Responsible for creating a business plan that will guide the organization including setting annual goals, action plans and yearly evaluations.			May create business plan for market	
Responsible for creating market policies and procedures, operational rules and for the yearly review of all of them.	C	•	May be delegated authority	
Responsible for developing the manager's job description, recruiting a qualified market manager, ensuring adequate compensation, approving and paying for professional development activities and conducting annual performance reviews with the market manager.		•	May be delegated authority	
Responsible for all finances of the market, including receiving money and ensuring all bills are paid.	•	•	May be delegated authority	
Responsible for ensuring the market finances are reviewed annually with results sent to the government as part of the not-for-profit reporting.	•	•		
Promotion of the farmers' market to the public and to the community.	•	•	•	
Ensuring the approved farmers' market is either insured or indemnified against liability.	•	•		
Ensuring the approved farmers' market complies with all legislation and vendors are monitored to ensure their products are also in compliance.	•	•	•	
Responsible for all actions of the market, including managing staff and volunteers.	•	•	May be delegated authority	

## **Vendors**

Responsible for researching and complying with <u>all</u> applicable legislation - municipal, provincial and federal.

Responsible for checking with a public health inspector <u>prior</u> to producing a food product to ensure compliance with the Food Regulation. This is especially true if it is a high-risk product. In these situations, the health inspector will want to speak with the vendor about ingredients and the process the vendor uses to produce the product, package it for market and ensure temperature control at home, on the way to market and at the market. To ensure public safety, the health inspector will offer advice on how to change processes if necessary, require testing be done to ensure the safety of the product or deny the product until the vendor can prove the safety of the product.

Responsible for adhering to the market rules set by the board of directors/advisory committee.

## Farmers' Market Specialist and other Program staff - AF

Manage and administer the Alberta Approved Farmers' Market Program:

- Update the Guidelines with any Minister-approved changes and ensure all sponsors and markets have copies of the Guidelines
- Clarify the Guidelines for sponsors, managers and vendors
- Approve new markets and renew market approvals every year
- Enforce the Guidelines, taking action when markets operate outside the Guidelines
- Develop and deliver the mandatory training materials for market managers
- Update the online interactive map (<u>www.agriculture.alberta.ca/farmersmarkets</u>) and phone app.
- Enforce the use of the Sunnygirl logo, the official mark of approved farmers' markets in Alberta. See Appendix 6 for information relating to use of the Sunnygirl logo.

Confidentially consult with and advise market boards/committees, sponsors, managers, vendors.

Liaise with other government agencies – AF Meat and Dairy Inspection Section and Inspection and Investigation Section, Alberta Health, Alberta Health Services, Canadian Food Inspection Agency, Health Canada, Industry Canada, Alberta Gaming, Liquor and Cannabis, etc.

Develop print and electronic resources for sponsors, markets and vendors.

NOTE: AF does not have authority to resolve disputes in a farmers' market. As independent organizations, dispute resolution is the responsibility of each market.

## Public Health Inspector - Alberta Health Services

Also known as an Environmental Public Health Officer, this is the inspector seen most often in a farmers' market. Their mandate is to inspect every market and its food vendors at least once per year and more often if they discover problems during an inspection or if they receive complaints.

With respect to approved farmers' markets, they enforce the Alberta Public Health Act and all related regulations including the Food Regulation:

- Inspect farmers' markets and food vendors for compliance with the Regulation
- Work with the market manager to ensure the market manager knows the expectations
- Attend market meetings to educate vendors and answer questions

Liaise with the AF Farmers' Market Specialist.

## **Alberta Farmers' Market Association**

The Alberta Farmers' Market Association (AFMA) is a membership-driven, non-profit organization:

- Fostering partnerships to stimulate farmers' market initiatives
- Working collaboratively to assess, develop and implement policies and guidelines that will strengthen the quality of farmers' markets in Alberta
- Cultivates continued growth of the industry by providing support to member markets, vendors, managers, boards and sponsors through advocacy, education, promotion and innovation

AFMA is not responsible for administering the Program or approving markets. However, as an industry stakeholder speaking collectively for their members, they are consulted when changes to the Guidelines are considered.

Membership in AFMA is voluntary. Membership does not affect receiving or retaining approval status.

#### **Conflict Resolution**

With all the different stakeholders, it is no wonder that a big part of a market manager's job involves managing conflict. Excellent listening skills, fairness and consistency are key to successfully handling conflicts. The market manager will deal with:

- Complaints from vendors who don't agree with specific rules and/or how they are being enforced AND
- Conflict between vendors AND
- Conflict between vendors and customers, etc.

For additional resources specific to conflict resolution, see Appendix 5.

One of the ways to help minimize conflict is to have policies and procedures and enforceable market rules.

The Alberta Farmers' Market Association has developed two **SAMPLE** policies and procedures that can be used as templates for your market in the following situations. Please adjust the wording to meet the needs of your market.

## 1. Sample: Failure to Comply Policy

Failure to comply with Market Rules and Regulations / Policies and Procedures will result in the manager proceeding with the following:

- Written warning for a first time infraction
- One market day suspension for a second infraction
- A third infraction will result in the termination of your contract, cancellation of your stall and removal from the Market. No refund will be provided for loss of stall(s)

Appeals of the expulsion must be made in writing to the Farmers' Market Board of Directors within thirty days and shall be considered by the Board of Directors at their next scheduled meeting.

The management, in conjunction with the Board of Directors, reserves the right to bypass verbal and written warnings and suspensions.

## 2. Sample: Cancellation Policy

Each vendor must provide a cash deposit OR two cheques (\$50 and \$100).

Vendors must provide 48 hours' notice to cancel pre-booked dates by sending notice in writing/via email to the Market Manager.

Failure to provide 48 hours' notice will result in a charge of \$50 for the first infraction, \$100 for the second and the third will result in dismissal from the market.

Refunds of fees will not be given for cancellation of pre-booked dates.

## **Complaint Form**

As much as you strive to have everything run smoothly in a market, there are times that conflict arises and complaints result. To ensure you are dealing with complaints in a consistent, fair manner, all complaints should be in writing. This ensures that the complainant can articulate the issue and that the manager and/or board of directors/committee members can have a good understanding of the issue before making decisions that could impact a vendor's standing in the market. The following form can be used as a template; please customize to meet the needs of your market.

## Farmers' Market Complaint Form Template

In order for any complaint to be handled appropriately, it is important that all pertinent information is recorded. Please complete the following form and submit it to the Market Manager. All complaints will be handled within one week.

Your Name:				
Phone Number:	Email:			
Name of Individual Dealing With:				
Phone Number:	Email:			
Your Relationship to the Individual (market manager, fe	llow vendor, board member, etc.)			
Nature of the Complaint:				
Non-compliance with Alberta Approved Farm	ers' Market Guidelines:			
open.alberta.ca/publications/alberta-approved-fa				
Non-compliance with Societies Act: alberta.ca				
Tron compliance with Arrest requirements.				
market-information-package.pdf  Linfair treatment or discrimination: https://www.albertahumanrights.ab.ca/Pages/default.aspy				
Unfair treatment or discrimination: <a href="https://www.albertahumanrights.ab.ca/Pages/default.aspx">https://www.albertahumanrights.ab.ca/Pages/default.aspx</a> Transfer of the property of the pro				
Fraud, misrepresentation, unethical behaviour, etc.				
Describe the nature of the complaint.				
Provide proof of your complaint - witness accounts,	nhotos etc			
Trovide proof of your complaint – withess accounts,	priotos, etc.			
Signature	Date			

## **Incident Management**

It is advisable to keep detailed records of any incidents that occur in the farmers' market. Incidents can include:

- Conflicts with vendors
- Complaints
- Weather incidents that result in damage to market, vendor and/or customer property or selves
- Medical incidents no matter how trivial, e.g., someone falling, someone having a heart attack on site, etc.

You want to be sure to include as much information as soon after the incident as possible so that you can remember what occurred. In the unlikely event of a lawsuit, you need to be able to show you did your due diligence with the issue itself and that you recorded what occurred. The following form is one template you could use for your market. Customize as appropriate.

Incident Name:	Date:
Your Relationship to the Individual (market manager,	fellow vendor, board member, etc.)
Describe the nature of the Incident in detail:	
<ul><li>Who was involved?</li></ul>	
<ul><li>What happened?</li></ul>	
Where did it happen?	
<ul><li>When did it happen?</li><li>How did it happen?</li></ul>	
What you (market manager) did to resolve	the issue
• What you (market manager) did to resolve	the issue.
Provide any additional information – witness accou	ınts, photos, etc.
Signature	Date

# **Section 3: Legislative and Regulatory Requirements**

## **Learning Objectives:**

After completing this section, you will:

- Understand there are federal and provincial laws which impact products sold at farmers' markets
- Understand the manager's role in enforcement
- Know which agency to contact when you have questions about any of the legislation or regulations



NOTES:	
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## Legislative and Regulatory Requirements

Following is a brief description of **some** of the legislation that affects farmers' market vendors. The market manager should be <u>familiar</u> with all these pieces of legislation as it is the **manager's responsibility** to follow up with vendors to ensure they are in compliance. Vendors are responsible for knowing and complying with all the legislation that affects their business and products.

**Vendors** are responsible for knowing and complying with legislation that affects their businesses.

**Market managers** are responsible for prohibiting vendors from selling at their market if they are not complying with legislation.

For more information on the specific legislation that impacts farmers' markets and farmers' market vendors, refer to the Farm Direct Marketing: Know the Regulations series of fact sheets found online. These factsheets are a good reference for both vendors and market managers.

#### Titles available include:

Farm Direct Marketing: Know the Regulations General Legislation

Farm Direct Marketing: Know the Regulations Food Labels

Farm Direct Marketing: Know the Regulations Food Claims

Farm Direct Marketing: Know the Regulations Meat and Meat Products

Farm Direct Marketing: Know the Regulations Poultry and Poultry Products

Farm Direct Marketing: Know the Regulations Fruits, Vegetables and Products

All federal legislation is available online on the Canada Justice website:

laws-lois.justice.gc.ca/eng/index.html

All provincial legislation is available online through Open Alberta:

open.alberta.ca/publications

SUMMARY	
Legislation Name/Topic Area	Jurisdiction
1. Food and Drugs Act and Regulations	Federal
Safe Food for Canadians Act and Regulations     a. Allergen and Precautionary Labelling     b. Nutrition Labelling     c. Food Claims	Federal
Alberta Public Health Act and Food Regulation	Provincial
4. Organic Certification	Federal and Provincial
5. Cosmetic Regulations	Federal
6. Weights and Measures Act	Federal
7. Textile Labelling Act	Federal
Meat Inspection acts and related regulations	Federal and Provincial
Dairy acts and related regulations	Federal and Provincial
10. Purchase and Sale of Eggs and Processed Egg Regulation	Provincial
11. Alberta Bee Act and Honey Grading Regulation	Provincial
12. Gaming, Liquor and Cannabis Regulation a. Cottage wines, craft beers and spirits b. Cannabis and Cannabis Products	Provincial
13. Interprovincial Sales	Federal
14. Taber Corn	N/A

## 1. Food and Drugs Act and Regulations

The Food and Drugs Act is the primary legislation for **all food sold in Canada**, regardless of venue. Its purpose is to protect the public against health hazards and fraud in the sale of foods, drugs, cosmetics and medical devices, whether domestic or imported.

The Act prohibits the labelling, packaging, treating, processing, selling or advertising of any food in a manner that is false or misleading to consumers or is likely to create an erroneous message regarding the character, value, quantity, composition, merit or safety of the product.

The Food and Drugs Act regulates the production, import, transport across provincial boundaries and sale of food in Canada. The Act prohibits the use of claims that might suggest that a food is a treatment, preventative or cure for specified diseases or health conditions, unless specified in the regulations.

The Regulations, as they apply to food, prescribe the labelling of all <u>prepackaged</u> foods, including requirements for an ingredient list, nutrition labelling, durable life dates, nutrient content claims, health claims and foods for special dietary use as well as bilingual labelling requirements.

Ingredients must be part of the product label if the product is prepackaged.

It is not sufficient to have only an ingredient list available at the vendor's table.

Some vendors may choose to sell their products in bulk such as fresh vegetables, cookies, cupcakes, etc. Since these products are not pre-packaged, a label is <u>not</u> required. However, to help with the marketing of the product and so that customers are fully informed, the vendor is required to have the ingredient list available for customers.

Many foods at farmers' markets are exempt from nutritional labelling. However, that exemption can be lost under specific circumstances such as when making a nutritional claim. See below for more information.

Bilingual labelling is not required for "local foods" defined as foods that are sold only in the local government unit in which it is manufactured, processed or packaged and/or one or more local government units that are immediately adjacent to the one in which it is manufactured, processed or packaged.

**Enforcement Agency: Canadian Food Inspection Agency** 

## 2. Safe Food for Canadians Act and Regulations

The Safe Food for Canadians Act draws together food inspection regulations previously administered in several different federal Acts. With the modernized regulations, the CFIA will be better able to identify food safety risks to target inspections and take enforcement actions when industry does not meet regulatory requirements.

The Safe Food for Canadians Regulations generally apply to all food for human consumption (including ingredients) that is imported, exported, and inter-provincially traded (food that crosses a provincial border). Some of the traceability, labelling and advertising provisions also apply to intra-provincially traded foods (food sold within the province where it was made).

The Regulations prescribe requirements for bilingual labelling, type size, the manner of declaring the net quantity, the common name, the name and principal place of business, the pictorial representations, standardization of container sizes, and information that must appear on the labels of specific foods.

The regulations include new requirements related to licensing, traceability, and preventive controls, which apply to businesses that import or prepare food for export or to be sent across provincial or territorial boundaries.

To ensure labels comply with federal laws, vendors should be directed to the *Industry Labelling Tool* found online at: inspection.canada.ca/food-label-requirements/eng/1574436698583/1574436791492.

## a. Allergen and Precautionary Labelling

If a food allergen, gluten source or sulphite is present in a prepackaged product, it must be shown on the label in the list of ingredients OR in a "Contains" statement immediately following the list of ingredients. A "may contain" statement can only be used in specific circumstances and are legally required to be truthful and not misleading.

Priority Fo	od Allergens
Tree nuts: almonds, Brazil nuts, cashews, hazelnuts, macadamia nuts, pecans, pine nuts, pistachios, walnuts	Wheat and triticale
Sesame seeds	• Peanuts
• Eggs	• Milk
• Soy	Crustaceans and molluscs
Fish (name of the species)	• Mustard
Sulphites	

Gluten Proteins		
Barley	Oats	
• Rye	Triticale	
Wheat		

## b. Nutritional Labelling

The nutrition facts table provides information on calories (energy content) and 13 nutrients in a standardized format based on a stated serving size. The format and layout of the facts table is stipulated within the legislation and **must** appear as prescribed. Refer to the CFIA Industry Labelling Tool for up-to-date information.

The following products are **exempt** from displaying a nutrition facts table:

- Foods sold **only** at a roadside stand, craft show, flea market, fair, farmers' market and sugar bush **by the individual who prepared and processed the product**. The exemption is lost when selling someone else's product, even when the sale occurs at one of the above noted locations.
- Fresh vegetables and fruits without added ingredients
- Fresh fruits and vegetables that are minimally processed (washed, peeled, cut-up, shredded, etc.)
- Raw, single ingredient meat, meat by-product, poultry meat and poultry meat by-product

Food sold only at the retail establishment where the product is prepared and processed

However, the exemption is lost and a nutrition facts table is required when:

- A vitamin or mineral nutrient is added to the product or is declared as a component of an ingredient
- Aspartame, sucralose, or acesulfame-potassium is added to the product
- Labels or advertisements carry a nutritional reference or nutrient content claim, a biological role claim, a health claim, or the phrase "nutrition facts"
- The product is ground meat, ground meat by-product, ground poultry meat or ground poultry meat by-product

#### c. Food Claims

A claim is any statement, image or advertising that states, suggests or implies that a food product has particular qualities relating to its origin, nutritional properties, composition, processing, nature or any other quality.

For example, if a vendor states, either **verbally or in writing**, that his/her products are "organic," "natural," "fresh" or "gluten free" he/she is making a claim. There are very specific conditions that must be met if claims are being made about an agrifood product.

Federal regulations specify what wording can be used when making a claim statement, so consumers are not deceived or mislead.

Enforcement Agency: Canadian Food Inspection Agency;
Health Canada

## 3. Alberta Public Health Act and Food Regulation

This **provincial** legislation is paramount over all other provincial statutes except the Alberta *Bill of Rights*. Alberta Health Services enforces the Act and its regulations on behalf of Alberta Health who sets health policy for the province.

Alberta approved farmers' markets are identified in this legislation and are the **only** venues in Alberta where vendors can sell <u>both</u> low and high-risk home-prepared foods. Part 3 of the Food Regulation – Farmers' Markets – describes the duties of both the permit holder, i.e. the approved farmers' market, and the stallholder (vendor). See Appendix 8 for a copy of the Food Regulation.

Public health inspectors use provincially developed standard operating procedures (SOPs) to inspect and enforce the Regulation at Alberta approved farmers' markets. Alberta approved farmers' markets are inspected at least once per season and more often if there are food safety concerns identified or reported. Although SOPs are in place, a public health inspector has the authority to prohibit the sale of a food product if they deem the product has been prepared, transported or marketed unsafely. As noted earlier, direct any vendors selling high-risk food products to the public health inspector **PRIOR** to selling so that they can discuss the product, their production processes, packaging, storage, etc.

For example, cream pie, a high-risk food product, may not be allowed in a market if the public health inspector is not comfortable that the vendor maintained appropriate temperature controls throughout the production, packaging, storage, transport and marketing of the product. It is up to the vendor to prove the safety of the food product to the public health inspector.

Section 36 of the Food Regulation outlines requirements for stallholders (vendors). Section 36(4) states: "(4)The farmers' market permit holder must ensure that stallholders comply with this section." This means that the market manager is required **UNDER LAW** to ensure vendors are in compliance with Section 36. Failure to do so can result in the market

losing its food permit and subsequently, their approval status, which will affect ALL vendors in the market. In extreme situations, fines can be levied.

The Food Regulation was amended June 1, 2020. The amendment allows for the sale of low-risk home-prepared foods direct to the end consumer at venues outside Alberta approved farmers' markets and prescribes additional labelling requirements for approved farmers' market vendors selling foods made in their uninspected home kitchens.

See Appendix 9 for the following AHS fact sheets:

- Information for Farmers' Market Managers and Stallholders
- Low-risk home prepared food: fact sheet for operators

## **Enforcement Agency: Alberta Health Services**

Mandatory Label Information for All Prepackaged Foods		
Federal requirements*	Provincial requirements*	
*applies to <u>all</u> food sold in Canada, regardless of production facility or sales venue  *See Appendix 7 for a Labelling Infographic covering federal	*additional labelling requirements applicable to food made in an uninspected home kitchen and sold at an approved farmers' market	
legislation		
common name of the product	name of the food	
dealer name and address (complete enough for postal delivery)	vendor name, business name, email and/or phone number	
list of ingredients in descending order	words similar to: Prepared in a home kitchen that is not subject to inspection	
net quantity in metric	words similar to: Not for resale	
durable life date if product has a shelf life of 90 days or less	date the food was made or prepared	
allergen labelling		
nutritional labelling unless exempt		
bilingual labelling unless exempt		

## 4. Organic Certification

The Safe Food for Canadians Regulations requires that products making an organic claim and sold <u>between</u> provinces or territories or imported or that display the Canada Organic Logo must be certified as organic according to the Canadian Organic Standards.

Under the provincial *Supporting Alberta's Local Food Sector Act*, products produced and sold **only** in Alberta, i.e. intraprovincially, are also required to meet federal certification standards as of April 1, 2019. Vendors selling their products as organic after this date must be certified in order to make this claim or be subject to investigation and potential punitive action.

Complaints regarding organic claims should be directed to Alberta Agriculture and Forestry or the Canadian Food Inspection Agency.

Enforcement Agency: Canadian Food Inspection Agency;
Alberta Agriculture and Forestry

## 5. Cosmetic Regulations

Under the *Food and Drugs Act*, a cosmetic includes "any substance or mixture of substances, manufactured, sold or represented for use in cleansing, improving or altering the complexion, skin, hair or teeth and includes deodorants and perfumes." This includes "handmade" cosmetics sold at farmers' markets or craft sales.

All cosmetics sold in Canada must be safe to use and must not pose a health risk. They must meet the requirements of the Food and Drugs Act and the Cosmetic Regulations. The manufacturer and importer must notify Health Canada that it is selling the product and provide a list of the product's ingredients. Complete the Cosmetic Notification Form found on the Health Canada website - canada.ca/en/health-canada/services/consumer-product-safety/cosmetics/notification-cosmetics.html. There is no charge to register the cosmetic "recipe" with the federal government; it is required to ensure that all ingredients and their quantities within the product are safe for customers.

The Food and Drugs Act, the Consumer Packaging and Labelling Act, the Consumer Packaging and Labelling Regulations and the Cosmetics Regulations govern the labelling of cosmetics. Any chemicals found in cosmetics may be subject to the Canadian Environmental Protection Act.

**Enforcement Agency: Health Canada** 

## 6. Weights and Measures Act

Under the Weights and Measures Act, weighing and measuring devices such as scales used for trade in Canada, must meet stringent standards.

Vendors selling products by weight are responsible for the accuracy of the scales.

**Enforcement Agency: Measurement Canada** 

## 7. Textile Labelling Act

The *Textile Labelling Act* requires that consumer textile articles bear accurate and meaningful labelling information to help consumers make informed purchasing decisions. The Act prohibits the making of false or misleading representations and sets out specifications for mandatory label information such as:

Fibre content: generic name of each fibre present, amount of each fibre

Dealer's full name and postal address or a CA identification number

For more information, refer to the Guide to Textile Labelling and Advertising Regulations (<a href="mailto:competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/01249.html">competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/01249.html</a>) or contact the Competition Bureau directly at 1-800-348-5358.

## **Enforcement Agency: Competition Bureau**

## 8. Meat Inspection Acts and Regulations

The Food Regulation requires that food products sold in retail or in food establishments have been subject to appropriate inspection. In order to achieve this requirement, meat offered for sale within Alberta must have been inspected ante- and post-mortem:

- Provincial inspection: acceptable for meat processed and sold within Alberta only (intra-provincially).
- Federal inspection: acceptable for meat processed and sold inter-provincially.

Any meat such as beef, pork, lamb, bison, deer, elk or poultry being offered for sale in Alberta must be government inspected and approved fit for human consumption.

Meat vendors from outside Alberta cannot sell meat slaughtered at provincially-inspected plants in their home province. The vendor needs to provide proof of federal inspection at slaughter if bringing meat for sale into Alberta from another province. However, it is acceptable for a vendor to bring his/her animals to Alberta to be slaughtered and then store the meat in Alberta until it is sold.

Meat or meat products from wild game cannot be sold. It is for personal use only.

The market manager can and should ask for proof of inspected slaughter before accepting a vendor selling meat products.

## **Enforcement Agency:**

**Federal: Canadian Food Inspection Agency** 

**Provincial: Alberta Agriculture and Forestry** 

## 9. Dairy Acts and Regulations

The provincial *Dairy Industry Act* and its related regulations stipulate the type of dairy licensing required in Alberta. Alberta Agriculture and Forestry enforces this legislation.

If a vendor wants to sell dairy products (milk, cream, cheese, yogurt, etc.) at the farmers' market, it is important to note that the vendor must have met specific requirements before allowing the sale of the product. As a bare minimum, the vendor must be able to provide proof of pasteurization. Vendors should display their food permit issued by Alberta Health Services at every market. If you are unsure, contact your local public health inspector PRIOR to approving the vendor.

It is unlawful to sell or give away unpasteurized milk or milk products **anywhere** in Canada.

**Exception:** Cheese made from <u>unpasteurized</u> milk can be sold at Alberta approved farmers' markets provided the cheese has been made in a commercial facility that has met all the federal regulatory requirements.

## **Enforcement Agency:**

Alberta Agriculture and Forestry; Alberta Health Services

## 10. Purchase and Sale of Eggs and Processed Egg Regulation

This **provincial** legislation affects the sale of uninspected, farm fresh eggs and is enforced by Alberta Agriculture and Forestry.

Uninspected, ungraded eggs can be sold directly to end consumers for their own personal use provided that:

- The eggs are produced on the producer's own farm
- The eggs are clean, have no visible cracks and are not leaking
- The eggs are kept at an ambient temperature of 7°C or less

It is illegal for vendors to sell uninspected and ungraded eggs produced on someone else's farm.

Eggs must be packed in clean containers that are conspicuously labelled with the word "UNINSPECTED" in letters that are at least two centimetres high. If uninspected eggs are being sold in recycled cartons, the grade must be covered up.

Unrefrigerated eggs must not be sitting on a vendor's table because the ambient air temperature is too warm. They must be held in a cooler that can maintain the proper temperatures. Suggest vendors display an empty carton to attract customers' attention. Eggs in an open refrigeration unit can be displayed provided the air temperature around the eggs is less than 7°C.

Cracked eggs cannot be sold because research has shown that cracked eggs can become contaminated very quickly, especially if laid in dirty egg boxes. Once contaminated, the egg can't be sterilized by normal practices such as washing.

Vendors using eggs in baking or pickles must use graded eggs. They cannot purchase their eggs from another vendor at the market who is selling uninspected eggs nor can they use uninspected eggs from their own farms. In this situation, a baking vendor is a processor and not the end consumer using the eggs for his/her own personal use. In addition, all ingredients in a food product destined for sale must have come from an approved source. If the eggs are uninspected, they do not satisfy that criteria.

It is illegal for vendors to use uninspected and ungraded eggs in their baking or pickling that is destined for sale.

Refer to the AF factsheet titled: Farm Direct Marketing Eggs: What You Need to Know for more information on this topic (Agdex number: 089/845-2; open.alberta.ca/publications/5865996).

**Enforcement Agency: Alberta Agriculture and Forestry** 

## 11. Bee Act and Honey Grading Regulation

According to the Alberta *Bee Act* and Regulation, all beekeepers must register with the provincial apiculturist each year even if they are small operations selling strictly to end consumers.

According to the Honey Grading Regulation, producers can sell their ungraded honey from their farm or at a farmers' market **directly to end consumers** for their own personal use.

**Enforcement Agency: Alberta Agriculture and Forestry** 

## 12. Gaming, Liquor and Cannabis Regulation

## a) Cottage wines, craft beers and spirits:

Cottage wines and craft beers and spirits are allowed for sale at approved farmers' markets through the provincial Gaming, Liquor and Cannabis Regulation. These potential vendors can apply at an approved farmers' market and upon acceptance, seek an extension to their existing license from Alberta Liquor, Gaming and Cannabis (AGLC). This license must be posted at the market.

Sampling of beer, wine and spirits is allowed at the markets but must follow the guidelines stipulated by the AGLC in the Liquor Manufacturers Handbook.

## b) Cannabis and Cannabis Products

Cannabis and cannabis-infused products or products containing THC are not allowed for sale at any venues that have not been licensed for sale by the AGLC.

**Enforcement Agency: Alberta Gaming, Liquor and Cannabis** 

## 13. Interprovincial Sales

Any out-of-province food vendors wishing to sell at an Alberta approved farmers' market MUST be in full compliance with all **federal** legislation. As soon as a provincial boundary is crossed, the product is deemed to be imported into the province and federal legislation applies regardless of where the product is sold.

Example: A vendor coming from out-of-province with meat products processed in their home province must be able to provide proof of federal slaughter.

## 14. Taber Corn

Taber corn is a very popular branded item available at farmers' markets and other roadside outlets. As this is a much sought after product, authenticity is important to customers and the growers. Authentic Taber corn will have a certificate listing the farm's name and the phone number. This certificate should be displayed at the market. If the vendor is not willing to display the certificate or doesn't have one, then the corn is most likely not authentic Taber corn and should not be labeled as such.

# **Section 4: Additional Resources**



NOTES:

## **Additional Resources**

## Websites

<u>sunnygirl.ca</u> This website provides information for Alberta approved farmers' market managers and

vendors.

Links to training materials (market manager training and food safety) can be found here

along with links to the annual paperwork, the Guidelines, etc.

## agriculture.alberta.ca/farmersmarkets

Alberta approved farmers' market interactive map. The information found here mirrors the information on the mobile app.

## alberta.ca/agriculture-and-forestry.aspx

Agriculture and Forestry resources from across the department.

For publications specific to Local Food and Farm Direct Marketing, go to: <a href="https://www.alberta.ca/agri-processing-business-resources.aspx">https://www.alberta.ca/agri-processing-business-resources.aspx</a>.

## albertahealthservices.ca/eph/eph.aspx

Environmental Public Health website containing links to many useful factsheets, resources, upcoming food safety training and contact information for environmental public health offices across Alberta.

#### albertahealthservices.ca/eph/Page3151.aspx

Scroll down to *Online Courses* and select *Alberta Food Safety Basics for Farmers' Markets.* Upon successful completion of the course, the participant will be able to print the course completion certificate. This certificate is valid for three years and needs to be renewed upon expiry.

inspection.gc.ca Canadian Food Inspection Agency website

For access to the Industry Labelling Tool: Scroll down to Services and Information and

select Food label requirements.

## laws-lois.justice.gc.ca/eng/index.html

Canada Justice website for copies of all federal legislation

<u>albertafarmersmarket.com</u> Alberta Farmers' Market Association website

<u>albertafarmfresh.com/</u> Alberta Farm Fresh Producers Association website

organicalberta.org Organic Alberta Association website

## **Program Contacts**

Eileen Kotowich Farmers' Market Specialist Alberta Agriculture and Forestry Box 24, 4701 52 Street Vermilion, AB 9X 1J9 eileen.kotowich@gov.ab.ca 780-853-8223

Delores Serafin Administrative Support Alberta Agriculture and Forestry 300, 7000 113 Street Edmonton, AB T6H 5T6 delores.serafin@gov.ab.ca 780-427-4611

#### **Alberta Health Services**

General numbers for the five zone offices:

Grande Prairie Main Office
Edmonton Main Office
Red Deer Main Office
Calgary Main Office
Lethbridge Office

780-513-7517
780-735-1800
403-356-6366
403-356-6366
403-943-2288
403-388-6689

## Other

Alberta Culture, Multiculturalism and Status of Women: The Community Development Unit of this Alberta government ministry will provide services, often free of charge, to not-for-profit organizations to help them more effectively run their organizations and better serve their clients. This includes board development and leadership development programming as well as some grants.

alberta.ca/community-development-unit.aspx

Farmers' Market Road Signs: Available for purchase through ATS Traffic

Contact toll-free: 800-661-7346

Edmonton Office: 9015 - 14 Street NW Edmonton, AB T6P 0C9

Website: atstraffic.ca/solutions/tourism-highway-signage/