# Business Plan 2018-21

# Community and Social Services

# Accountability Statement

This business plan was prepared under my direction, taking into consideration our government's policy decisions as of March 7, 2018.

original signed by

Irfan Sabir, Minister

# Ministry Overview

The ministry consists of the Department of Community and Social Services, the Premier's Council on the Status of Persons with Disabilities, the Family Violence Death Review Committee and the Community and Social Services Appeal Panels. Within the department's budget, funding is provided for a range of adaptive and person-centred supports and services in the following areas: Disabilities Supports; Family Violence and Bullying Prevention; Community Well-being and Resilience; Employment Services; Housing Stability and Homeless Supports; and Financial Security.

The ministry of Community and Social Services exists to improve the social inclusion of Albertans. The ministry collaborates with community and government partners to support the stability, participation and inclusion of Albertans in their communities.

A more detailed description of Community and Social Services and its programs and initiatives can be found at: www.communitysocialservices.alberta.ca.

# Strategic Context

The outcomes and key strategies identified in this business plan are aligned with the strategic direction of the Government of Alberta. Given the operational demands and the evolving economic and social landscapes impacting the stability, participation and inclusion of individuals, families and communities, the ministry must focus on delivering accessible, quality services and programs to address the highest priority needs of Albertans.

#### Family and community well-being

A strong, resilient Alberta is a function of inclusive, well supported, violence-free communities.

The Community and Social Services ministry continues to build a solid foundation for prevention through stronger policies, legislation and programs. These include Safe Places for Victims of Family Violence, crisis intervention programs and strengthening community services. At the community level, the department helps individuals and communities achieve well-being and resilience through its funding of Family and Community Support Services (FCSS). This funding encourages citizen participation, self-help and volunteerism, and enables communities to be innovative and creative in responding to local challenges.

Advancing gender equality is a priority for the Government of Alberta. Gender equality is intrinsically linked to the realization of strong and healthy communities. Across government, this commitment has been operationalized through

the adoption of Gender-based Analysis Plus (GBA+) and establishment of Centres of Responsibility in each ministry to assess the gender and diversity implications of engagement processes, policies, programs and initiatives.

The department is committed to achieving better community outcomes for Albertans through the delivery and implementation of relevant, transparent and diversified initiatives that support families and communities to live safe and healthy lives.

## Stability and empowerment

Community and Social Services provides financial assistance through income support to Albertans who do not have the resources to meet basic needs. Albertans requiring financial assistance fall into four general categories: individuals who cannot work because of chronic health problems; individuals who are temporarily unable to work, looking for work or working at jobs that do not pay enough for them to meet their basic needs; individuals who need training so they can find a job; and Albertans dealing with a one-time emergency for which they are not responsible such as fire, flood or other natural disaster.

The ministry will continue to invest in career and employment programs to support those able to work by helping to build the skills, competencies, and knowledge they need to engage in the labour market.

### Accessible, cross-partnership approach

The need for disability services is growing. Factors such as gender and race affect outcomes for people with disabilities in terms of employment, income, and educational attainment. The ministry is committed to promoting and supporting more inclusive communities for persons with disabilities in all their diversity.

Albertans with disabilities deserve to have access to timely and accessible services so that they are supported in leading meaningful lives in inclusive, welcoming communities. The department continues to implement accessible, crossministry solutions and programs that empower people with disabilities, such as the Assured Income for the Severely Handicapped (AISH) and Persons with Developmental Disabilities (PDD) programs. Increased investments have been made to disability programs in Alberta to ensure individuals have access to the supports they need.

Homelessness has deep and cross cutting effects on people's lives. Many who experience homelessness are also faced with other difficult challenges like, mental illness, addiction, and a history of abuse and trauma. This combination of factors makes it even harder to secure and maintain housing. The ministry is committed to providing ongoing support for permanent supportive housing, emergency shelters, and other supports for addiction and mental health in order to ensure that the right supports are reaching the people who need them.

# Outcomes, Key Strategies and Performance Measures

# Outcome One: Stability – Albertans are safe and achieve housing and financial stability

The ministry uses a proactive, collaborative approach to planning, managing and building the capacity to address the stability and safety of individuals, families and communities in Alberta. To continue this momentum, the focus will be on strengthening existing programs through cross-ministry and multi-stakeholder initiatives that help all Albertans feel a sense of belonging to their community.

### **Key Strategies:**

- 1.1 Work collaboratively with partners to maintain equitable and effective financial supports systems for the stability of low-income Albertans.
- 1.2 Prevent and address family violence, sexual violence and bullying by supporting women's shelters, collaborating with communities and other ministries to address root causes and promote healthy relationships across the lifespan.

- 1.3 Prevent and address homelessness and improve housing stability for Albertans in need by integrating personal, financial and health supports with housing.
- 1.4 In partnership with other social service-based ministries, improve information-sharing practices within government and with service agencies to support the stability and safety of Albertans.

| Performance Measures |  | Last Actual<br>2016-17 | Target<br>2018-19 | Target<br>2019-20 | Target 2020-21 |
|----------------------|--|------------------------|-------------------|-------------------|----------------|
| 1.a                  | Percentage of Housing First clients who have maintained housing following their initial placement into permanent housing:  • maintain housing for 6 months  • maintain housing for 12 months | 81%<br>58%             | 82%<br>59%        | 84%<br>59%        | 85%<br>60%     |
| 1.b                  | Percentage of women receiving services from the women's shelter program who report that they are more able to keep themselves (and the children in their care) safer from abuse              | 97%                    | 97%               | 97%               | 97%            |

# Linking Performance Measures to Outcomes:

- 1.a Demonstrates the ministry's ongoing effort to provide housing supports and promote stability in living conditions for Albertans at risk of homelessness.
- 1.b Shows the ministry's commitment to enhancing women's ability to keep themselves and the children in their care safe from abuse by providing a wide range of supports through the women's shelter program.

| Perf | ormance Indicators  | Actual<br>(Year)                     | Actual<br>(Year)                     | Actual<br>(Year)                     | Actual<br>(Year)                     | Actual<br>(Year)                     |
|------|---|--------------------------------------|--------------------------------------|--------------------------------------|--------------------------------------|--------------------------------------|
| 1.a  | Incidence of low-income as a percentage of the population  • Low-income measure after tax   | 11.6%<br>(2011)                      | 11.0%<br>(2012)                      | 11.0%<br>(2013)                      | 10.8%<br>(2014)                      | 10.8%<br>(2015)                      |
| 1.b  | Incidence of family violence in Alberta (annual police-reported data from Statistics Canada):  Number of incidents Prevalence per 100,000 population          | 13,418<br>424<br>(2012)              | 12,932<br>394<br>(2013)              | 11,884<br>289<br>(2014)              | 12,298<br>294<br>(2015)              | 12,210<br>289<br>(2016)              |
| 1.c  | Number of women and children admitted to provincially-funded women's shelters:  Number of Women  Number of Children   | 5,144<br>4,724<br>(2012-13)          | 4,773<br>4,498<br>(2013-14)          | 4,990<br>4,567<br>(2014-15)          | 4,647<br>4,263<br>(2015-16)          | 4,914<br>3,808<br>(2016-17)          |
| 1.d  | <ul> <li>Average Annual Income Support Caseload<sup>1</sup></li> <li>Expected to Work</li> <li>Barriers to Full Employment</li> <li>Total Caseload</li> </ul> | 16,571<br>17,022<br>33,593<br>(2013) | 16,152<br>17,293<br>33,445<br>(2014) | 19,001<br>17,541<br>36,542<br>(2015) | 29,111<br>19,122<br>48,233<br>(2016) | 34,375<br>20,794<br>55,168<br>(2017) |
| 1.e  | Median time on Income Support (in months)  • Expected to Work  • Barriers to Full Employment  | 6<br>34<br>(2013)                    | 5<br>36<br>(2014)                    | 5<br>37<br>(2015)                    | 6<br>34<br>(2016)                    | 7<br>31<br>(2017)                    |
| 1.f  | Average Annual AISH Caseload  | 47,411<br>(2013)                     | 49,698<br>(2014)                     | 51,959<br>(2015)                     | 54,330<br>(2016)                     | 57,946<br>(2017)                     |
| 1.g  | Average time between AISH application completion and eligibility decision (in weeks) <sup>2</sup>   | n/a<br>(2013)                        | n/a<br>(2014)                        | 6.1<br>(2015)                        | 6.6<br>(2016)                        | 4.7 <sup>3</sup><br>(2017)           |

#### Notes:

- The composition of the caseload is made up of single individuals, single-parent families, couples with children and couples without children.
- Average time from when the application is deemed complete to when a decision regarding eligibility is made.
- This data represents the time period of January 1, 2017 to December 8, 2017.

# Outcome Two: Participation - Albertans actively participate in inclusive communities

The ministry acts as champion for an inclusive Alberta through initiatives that are responsive to the diverse needs of individuals and reflective of a growing and entrepreneurial province. Diversity is valued and individuals at greater risk of exclusion are supported to participate fully in community life.

### **Key Strategies:**

- 2.1 Maintain and manage reliable access to qualified service dogs for Albertans with disabilities and mental health issues.
- 2.2 Support Albertans to make informed career decisions, develop education, training and employment plans and to prepare for, find and maintain employment.

| Per | formance Measures   | Last Actual<br>2016-17 | Target 2018-19 | Target<br>2019-20 | Target 2020-21 |
|-----|---|------------------------|----------------|-------------------|----------------|
| 2.a | Assured Income for the Severely Handicapped (AISH) quality-of-life index <sup>1</sup> | 76%                    | 80%            | 81%               | 82%            |
| 2.b | Percentage of participants employed after leaving Income Support <sup>2</sup>         | 59%                    | 60%            | 61%               | 62%            |

#### Notes:

- The index is made up of four equally-weighted components based on questions from the annual AISH client survey related to meeting basic needs, managing health issues, living independently and getting involved in the community.
- Those who stopped receiving Income Support without obtaining employment could have transitioned to training programs, entered new partnerships (e.g. change in marital status) or received support from other sources (e.g. Canada Pension Plan, Employment Insurance and disability-related income).

### Linking Performance Measures to Outcomes:

- 2.a Demonstrates the ministry's effort to enhance AISH clients' ability to meet their basic needs, manage health issues, live more independently and get involved in their local community by providing financial assistance.
- 2.b Demonstrates Albertans' ability to reach their potential through attaining employment after leaving Income Support.

### Outcome Three: Inclusion – Alberta's communities are supportive, safe, inclusive and engaged

Community and Social Services is committed to an inclusive, person-centered approach to delivering support for people with disabilities. Providing services and programs that are appropriate and accessible to all Albertans regardless of their ability, background and circumstance also requires integrated and simplified access to the services and benefits they need – in person, online or over the phone.

## **Key Strategies:**

- 3.1 Engage families, service providers and stakeholders to ensure the safety and inclusion of Albertans with disabilities.
- 3.2 Strengthen prevention of Fetal Alcohol Spectrum Disorder (FASD), access to diagnostic services and supports for Albertans affected by FASD.

- 3.3 Provide Albertans with disabilities and their families with safe, respectful and integrated supports to achieve their goals and have inputs into the evaluation of these supports.
- 3.4 Provide Albertans with improved, integrated and simplified access to services through Alberta Supports' Click, Call and Come-in channels.

| Per | formance Measures  | Last Actual<br>2016-17 | Target<br>2018-19 | Target<br>2019-20 | Target 2020-21 |
|-----|--|------------------------|-------------------|-------------------|----------------|
| 3.a | Percentage of families accessing the Family Support<br>for Children with Disabilities program who indicate the<br>services provided had a positive impact on their family<br>(biennial survey) | 90%                    | 91%               | n/a               | 91%            |
| 3.b | Satisfaction of families/guardians of adults with developmental disabilities with Persons with Developmental Disabilities funded services (biennial survey)                                    | 88%                    | 89%               | n/a               | 90%            |

# **Linking Performance Measures to Outcomes:**

- 3.a Demonstrates the ministry's effort to support parents of children with disabilities so that they can raise their children at home and fully participate in community life.
- 3.b Evaluates the ministry's performance on supporting adult Albertans with developmental disabilities to participate in their communities.

# Risks to Achieving Outcomes

Key risks facing Community and Social Services' ability to achieve the stated outcomes include:

**Economic climate:** We are seeing strong signs of economic recovery, but the collapse in global oil prices continues to have an adverse impact on Albertans. This contributes to continued high demand for financial supports and other services, requiring the strategic allocation of resources to address current issues while maintaining key investments in preventative initiatives.

**Complexity:** The ministry operates within a complex societal, policy and operational environment with a range of factors. These factors include increasingly complex case files with growing costs per case and continued caseload growth over time.

# STATEMENT OF OPERATIONS

| (thousands of dollars)                      |             | Comparable  |             |             |             |             |
|---|-------------|-------------|-------------|-------------|-------------|-------------|
|   | 2016-17     | 2017-18     | 2017-18     | 2018-19     | 2019-20     | 2020-21     |
|   | Actual      | Budget      | Forecast    | Estimate    | Target      | Targe       |
| REVENUE                                     |             |             |             |             |             |             |
| Services on First Nations Reserves          | 42,388      | 34,197      | 46,497      | 47,984      | 47,984      | 47,984      |
| Labour Market Development                   | 68,067      | 66,040      | 72,988      | 73,008      | 63,524      | 65,960      |
| Other Federal Transfers                     | 1,740       | -           | -           | -           | -           | -           |
| Premiums, Fees and Licences                 | 256         | 357         | 357         | 389         | 386         | 379         |
| Other Revenue                               | 6,436       | 17,968      | 80,067      | 68,525      | 68,525      | 68,525      |
| Internal Government Transfers               |             | 6,163       | 6,288       | -           | -           | -           |
| Ministry Total                              | 118,887     | 124,725     | 206,197     | 189,906     | 180,419     | 182,848     |
| Inter-Ministry Consolidations               | (260)       | (6,163)     | (68,387)    | (50,474)    | (50,474)    | (50,474)    |
| Consolidated Total                          | 118,627     | 118,562     | 137,810     | 139,432     | 129,945     | 132,374     |
| EXPENSE                                     |             |             |             |             |             |             |
| Ministry Support Services                   | 20,542      | 23,562      | 23,562      | 24,189      | 24,290      | 24,290      |
| Employment and Income Support               | 827,232     | 824,840     | 906,230     | 939,354     | 1,011,736   | 1,041,894   |
| Assured Income for the Severely Handicapped | 1,004,203   | 1,047,919   | 1,071,419   | 1,132,886   | 1,190,336   | 1,249,432   |
| Disability Services                         | 1,120,528   | 1,130,072   | 1,193,180   | 1,257,286   | 1,285,342   | 1,313,402   |
| Homeless and Outreach Support Services      | 183,570     | 192,840     | 191,540     | 196,637     | 195,537     | 195,537     |
| Community Supports and Family Safety        | 121,739     | 123,711     | 128,461     | 122,748     | 128,298     | 128,298     |
| Services Provided to Other Ministries       | -           | -           | 62,099      | 50,474      | 50,474      | 50,474      |
| 2013 Alberta Flooding                       | 2           | 1,100       | 300         | -           | -           | -           |
| Ministry Total                              | 3,277,816   | 3,344,044   | 3,576,791   | 3,723,574   | 3,886,013   | 4,003,327   |
| Inter-Ministry Consolidations               | (19,824)    | (12,572)    | (74,671)    | (63,046)    | (63,046)    | (63,046)    |
| Consolidated Total                          | 3,257,992   | 3,331,472   | 3,502,120   | 3,660,528   | 3,822,967   | 3,940,281   |
| Net Operating Result                        | (3,139,365) | (3,212,910) | (3,364,310) | (3,521,096) | (3,693,022) | (3,807,907) |
|   |             |             |             |             |             |             |
| CAPITAL INVESTMENT                          |             |             |             |             |             |             |
| Ministry Support Services                   | 629         | 494         | 494         | -           | -           | -           |
| Employment and Income Support               | 3,219       | 8,745       | 8,870       | -           | -           | -           |
| Disability Services                         | 203         | 547         | 547         | 547         | 547         | 547         |
| Ministry Total                              | 4,051       | 9,786       | 9,911       | 547         | 547         | 547         |
| Inter-Ministry Consolidations               | -           | (6,163)     | (6,288)     | -           | -           | -           |
| Consolidated Total                          | 4,051       | 3,623       | 3,623       | 547         | 547         | 547         |