Treasury

Business Plan 1999-2000 to 2001-02 - restated

Accountability Statement

As a result of government reorganization announced on May 25, 1999, the Ministry Business Plans included in Budget '99 have been restated to reflect the new Ministry organizations as at November 17, 1999.

The restated Business Plan for the Ministry of Treasury for the three years commencing April 1, 1999 was prepared in accordance with the Government Accountability Act and the government's accounting policies. All of the government's policy decisions as at February 23, 1999 with material economic or fiscal implications have been considered.

The Ministry's priorities outlined in this Business Plan were developed in the context of the government's business and fiscal plans. I am committed to achieving the planned results laid out in this Business Plan.

For information, the restated Business Plan includes 1999-2000 Second Quarter forecast information that reflects developments that have occurred during the 1999-2000 fiscal year.

[original signed]

Stockwell Day Provincial Treasurer November 17, 1999

The Province of Alberta's Vision

A vibrant and prosperous province where Albertans enjoy a superior quality of life and are confident about the future for themselves and their children.

Treasury's Mission

To provide excellence in financial management, services and advice to achieve a healthy and sustainable financial condition for the province with the lowest possible taxes for Albertans.

Treasury's Values and Principles

- Foster and promote respect for clients and co-workers.
- Develop a professional working environment that encourages objectivity, integrity and equality.
- Enhance the quality of work by seeking and using the input of staff, clients and interested parties.
- Develop excellence through teamwork, shared services and partnering.
- Promote innovation, resourcefulness and efficiency in producing results.
- Ensure continuance in professional expertise through succession planning and staff development.

Treasury's Core Businesses

- 1. Provide analysis and recommendations to the Provincial Treasurer and Treasury Board.
- 2. Maintain a framework that fosters government accountability.
- 3. Administer and collect tax revenue.
- 4. Manage the province's financial assets and liabilities.
- 5. Foster a fair and efficient financial marketplace.
- 6. Provide financial services through Alberta Treasury Branches, Alberta Municipal Financing Corporation and Alberta Pensions Administration Corporation.

Treasury Goals for 1999-2002

- 1. A healthy and sustainable financial position.
- 2. Appropriate financial and performance information available to allow Albertans to hold government accountable.
- 3. A fair, competitive and simple provincial tax system managed efficiently and effectively.
- 4. Investment returns maximized and borrowing costs minimized subject to acceptable risk.
- 5. An efficient, fair and competitive capital market and an efficient and fair regulatory environment for financial institutions.
- 6. Quality financial services to Albertans through Alberta Treasury Branches, Alberta Municipal Financing Corporation and Alberta Pensions Administration Corporation.

Goals, Strategies and Outputs, Outcomes, and Performance Measures

In support of goals 1 to 6, following are the:

- strategies (how we are going to go about achieving the goals),
- outcomes (the expected results), and
- performance measures (how we will know if we have achieved the goals and what the target expectations are).

Note: In addition to the Treasury Department, the Treasury Ministry's Goals, Strategies, Outcomes and Performance Measures reflect activities of Alberta Government Telephones Commission and its subsidiaries, Alberta Heritage Savings Trust Fund, Alberta Insurance Council, Alberta Municipal Financing Corporation, Alberta Pensions Administration Corporation, Alberta Securities Commission, Alberta Treasury Branches and its subsidiaries, Chembiomed Ltd. (in liquidation), Credit Union Deposit Guarantee Corporation and its subsidiary, Gainers Inc. and its subsidiaries and N.A. Properties (1994) Ltd.

Goal 1: A healthy and sustainable financial position.

Related Core Government Measures: Net Debt, Debt Reduction, Provincial Credit Rating

| Strategies/Outputs | Outcomes | Performance Measures/Targets* |
|--|---|--|
| Pay down the province's net debt in accordance with the Balanced Budget and Debt Retirement Act and plan to retire the province's accumulated debt in accordance with the Fiscal Responsibility Act. Establish a prudent economic cushion in the fiscal plan that if realized can be used, under the Fiscal Responsibility Act, for Albertans' relative priorities of paying down accumulated debt, higher spending and tax rebates. Advise and support the Provincial Treasurer and Treasury Board on business planning and budgeting, economic and fiscal policies and prudent forecasts of fiscal and economic conditions. In co-operation with Executive Council, co-ordinate an overall government business plan, including key government-wide performance measures. In consultation with ministries, strengthen the planning, budgeting and reporting processes for infrastructure programs. Develop and communicate common economic and financial assumptions for business planning across government. Monitor achievement of business and fiscal plans/goals. In consultation with ministries, establish standards, policies and guidelines for overall government that facilitate sound financial administration within ministries, reduce overlap and duplication and simplify, reduce or eliminate regulation. With ministries, continue refining the three year business planning processes and reporting, including the ongoing review of core businesses and shared services opportunities. | The province's finances are in order and the debt burden for Albertans is reduced. Ministry business plans and related performance measures are congruent with and linked to the overall government business plan and government performance measures. The government fiscal plan is integrated with the business plans. Financial plans, policies and laws that ensure Alberta's finances are well managed. | ◆ Debt Reduction: Net Debt; target: \$0. THEN Accumulated Debt Reduction; target milestones as identified in the Fiscal Responsibility Act. ◆ Alberta's credit rating; target: best in Canada. |
| ◆ Refine and present Alberta's position on federal- provincial fiscal arrangements to the federal government. The position includes working with other provinces and issuing joint provincial statements requesting equal treatment. | ◆ Alberta is treated equally. | Canada Health and Social Transfer (CHST) from the federal government; target: per capita cash transfer equal to other provinces. |
| ◆ Continue discussions with the federal government with respect to the employment insurance (EI) system benefits, surpluses, and premiums which are unnecessarily high. | | Insurance benefits maintained. Premiums reduced to long-term break-even level. Separate EI fund and EI policy returned to an insurance-based program. |
| ◆ Facilitate further examination of the Canada Pension Plan in the context of the reform principles presented to Finance Ministers by the Provincial Treasurer. | ◆ A Canada Pension Plan that is affordable, credible, accountable and viable in the long term. | Agreement among Finance Ministers on further appropriate reforms to the Canada Pension Plan. |
| Facilitate the move of the Local Authorities and the Universities Academic Pension Plans toward non-statutory status. | Accountability for the pension plans is aligned with plan stakeholders. | Pension Plan Board resolutions for autonomy are implemented. |
| Control the cost of risk and increase accountability of departments and agencies for protecting public assets from accidental loss. | Public assets are protected from risk of significant accidental loss. | Condition of the Risk Management Fund; target: fund assets and liabilities balance. Satisfaction of ministries with services provided; target: 4 out of 5 satisfied or very satisfied. |

^{*} key performance measures appear in bold

Goal 2: Appropriate financial and performance information available to allow Albertans to hold Government accountable.

Related Core Government Measures: Provincial Credit Rating

| Strategies/Outputs | Outcomes | Performance Measures/Targets* |
|--|---|---|
| ◆ Provide reliable, relevant, understandable and comparable information about the government's: plans and goals; strategies to implement plans; performance measures; audited actual results achieved compared to plans; and overall financial picture. | Public understanding of the government's performance and financial position. Communication of clear, understandable and reliable information to the public so it may judge government performance and handling of government finances. | Portion of Albertans aware of government performance and handling of government finances; target: 4 out of 5 Albertans aware. Portion of Albertans aware of government's budget situation for the coming year; target: 4 out of 5 Albertans aware. |
| ◆ Work with ministries to refine ministry responsibility and accountability for financial management, including the reporting of results and business outcomes at the ministry level. | Ministries are responsible and accountable for their internal financial management. | Satisfaction of the Auditor General with the government's accountability system; target: Auditor General satisfied or very satisfied. Satisfaction of deputy heads with the government's accountability system; target: all satisfied or very satisfied. |
| Work with ministries to facilitate costing of services provided and allocate significant costs to outputs. | Ministries understand the cost of all services they provide. | Significant program costs are reported in the ministries' consolidated financial statements; target: a positive observation or a lack of criticism from the Auditor General respecting cost allocations attributable to ministries. |

^{*} key performance measures appear in bold

Goal 3: A fair, competitive, and simple provincial tax system managed efficiently and effectively.

Related Core Government Measures: Taxation Load, Job Growth

| Strategies/Outputs | Outcomes | Performance Measures/Targets* |
|--|--|---|
| Ensure that Alberta's personal tax system promotes self-reliance and wealth creation, and is fair to Albertans. [Updated] Implement the new personal income tax system. Implement the announced elimination of the 8% surtax effective January 1, 2000. | A tax system that encourages Albertans to work and that supports families. High employment participation rates. | Provincial tax load for a family of 4; target: lowest in Canada. Personal income tax load; target: lowest in Canada. Employment participation rate; target: highest in Canada. |
| Enhance the competitiveness of Alberta's corporate tax systems (including income, capital, insurance, commodity and property taxes) with those of other jurisdictions. Implement government approved changes to the Alberta Royalty Tax Credit Program. | ◆ A competitive corporate tax regime that attracts business and investment. ◆ A better targeted royalty program. | Provincial tax load on businesses; target: the lowest in Canada. Percentage growth in business registrations; target: 3%. Job growth; target: 155,000 new jobs from December, 1996 to December, 2000. |
| Maintain an effective and affordable tax system through protection of the tax base. | High rate of voluntary compliance with tax programs. Low level of outstanding disputes. Fair and consistent treatment of taxpayers. | ◆ Voluntary compliance rate; target: 97%. |
| Reduce the cost of tax compliance to taxpayers by simplifying legislation and systems. Reduce the cost of tax administration to government by expanding the use of electronic commerce (e-commerce) and by co-operating with other jurisdictions. | Low costs of tax administration for both taxpayers and government. Increased harmony of tax programs between governments and reduced overlap and duplication. Increased number of business entities utilizing e-commerce for tax compliance. | Satisfaction with tax administration; target: 85%. Satisfaction with compliance costs; target: 80%. Costs to process tax returns; target: 6% reduction from 1998-99. Use of e-commerce; target: 15,000 Alberta businesses by the end of the 1999 tax year. |

^{*} key performance measures appear in bold

Goal 4: Investment returns maximized and borrowing costs minimized subject to acceptable risk.

Related Core Government Measures: Net Debt, Taxation Load, Provincial Credit Rating

| Strategies/Outputs | Outcomes | Performance Measures/Targets* |
|---|---|---|
| Continue to implement restructured Alberta Heritage Savings Trust Fund. Provide a wide range of investment products to client investment funds (e.g., Heritage Fund, public sector pension funds). Analyze new products and implement those that contribute to investment or liability objectives. Continue to use a mix of direct investment and external investment management firms. Review each client relationship to ensure that the mix of products is consistent with the client's investment objective and risk profile. Continue to improve the quality of investment performance measurement and client reporting. Enhance the management of risk by implementing new monitoring and analytical tools. Build and maintain the internal investment capability. | Efficient and prudent management of the province's financial assets and liabilities. Efficient and prudent management of assets of other funds invested by the Provincial Treasurer. | Annualized rates of return on investments based on market values. Following is an example of the application to the Heritage Fund: Heritage Fund Transition portfolio; target: return at least equal to the cost of the province's Canadian dollar debt. Heritage Fund Endowment Portfolio; targets: a) return exceeding the cost of the province's debt over a four year period; b) return at least equal to the return on a benchmark portfolio. Returns will also be compared to other major Canadian investment funds and to the rate of inflation. Total Cost of Debt compared to Benchmark Portfolio Market Spreads - Alberta's cost of borrowing, compared to the federal government's cost; target: the lowest spread of any province. |
| Improve the information provided to investors in Province of Alberta debt issues and to credit rating agencies, in cost effective ways. Concentrate cash and facilitate receipts and disbursements via efficient systems and banking arrangements using the latest technological developments in electronic commerce. | Investors and credit rating agencies understand the province's financial position. All cash balances invested. | Satisfaction of investors and credit rating agency personnel; target: 4 out of 5 satisfied or very satisfied. Rate of return on Consolidated Cash Investment Trust Fund; target: return equal to or greater than ScotiaMcLeod 91 Day Treasury Bill Index. |
| Sell and wind-up non-core financial assets including those of the AGT Commission and N.A. Properties. Manage contingent liabilities under loan guarantees. | ◆ Increasing focus on market investment activity. | Dollars received; target: better than book value. Assets remaining to be disposed of; target: zero. Amount of contingent liabilities under administration; target: zero, excluding ongoing programs. |

^{*} key performance measures appear in bold

Goal 5: Promote an efficient, fair and competitive capital market and an efficient and fair regulatory environment for financial institutions.

Related Core Government Measures: GDP, Job Growth

| Outcomes | Performance Measures/Targets* |
|--|--|
| An efficient and fair regulatory environment for financial services. An efficient capital market in Alberta and confidence in that market. | Satisfaction of financial institutions with the efficiency and fairness of regulatory environment; target: 4 out of 5 satisfied or very satisfied. Alberta's market share of investment capital maintained. |
| ◆ Sound business practices by provincially incorporated financial institutions. | ◆ Percentage of Alberta credit unions that have the legislated minimum capital requirements (greater of 4% of total assets excluding SC Financial Ltd. Debentures and 8% of risk weighted assets); target: 100%. ◆ Equity in the Credit Union Deposit Guarantee Corporation's Deposit Guarantee Fund as a percentage of credit union assets; target: 1.1% for 1999. |
| A fair financial services marketplace where consumers have the right to choose. Unbiased mechanisms for consumers to seek redress. Fair compensation for claimants and more stable | Satisfaction of consumers with the quality of assistance, advice, and information provided; target: 4 out of 5 satisfied or very satisfied. Tort reform proposals accepted by the |
| | environment for financial services. An efficient capital market in Alberta and confidence in that market. Sound business practices by provincially incorporated financial institutions. A fair financial services marketplace where consumers have the right to choose. Unbiased mechanisms for consumers to seek redress. |

* key performance measures appear in bold

Goal 6: Quality financial services to Albertans through Alberta Treasury Branches, Alberta Municipal Financing Corporation and Alberta Pensions Administration Corporation.

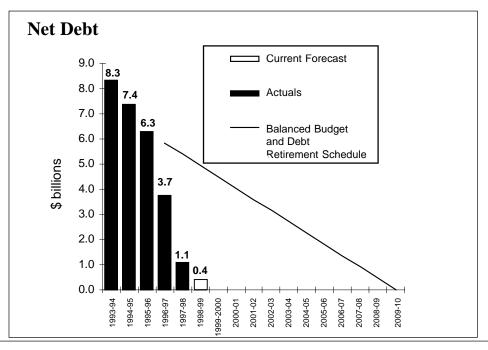
Related Core Government Measures: GDP and Job Growth

| Strategies/Outputs | Outcomes | Performance Measures/Targets |
|--|--|--|
| ◆ Provide financial services through Alberta Treasury Branches based on sound banking and business principles to all Albertans with a focus on independent business, personal and agri-industries lending through Alberta Treasury Branches. | Provide personalized financial services to Albertans throughout the province. Profitable operation of Alberta Treasury Branches. | Meet and exceed customer expectations in its three target markets (i.e. independent business, personal and agri-industries lending). Achieve productivity, efficiency and loan loss ratios comparable to the major banks. |
| ◆ Provide local authorities with funding for capital projects at the lowest possible cost, consistent with the viability of the Alberta Municipal Financing Corporation (AMFC). | Access for local authorities to financing at or near the province's cost of borrowing. | ◆ Alberta local authorities cost of borrowing from AMFC is lowest among Canadian municipalities. |
| ◆ Consult with Albertans and reform AMFC corporate governance rules where necessary. | Improved corporate governance rules. | |
| ◆ Provide quality pension administration services to Alberta's public sector pension employees and employers and to the boards of those plans through Alberta Pensions Administration Corporation at the lowest possible cost. | Accurate and timely payment of pension benefits. Timely, accurate and understandable pension information provided to employees, employers and boards. | ◆ Satisfaction of client employees and employers with products and services; target: 4 out of 5 satisfied or very satisfied. |

Key Performance Measures

Net Debt

The Net Debt measure compares the net debt (referred to as net financial debt in the Consolidated Financial Statements) of the province against the targets set out under the *Balanced Budget and Debt Retirement Act* and the province's annual budget.



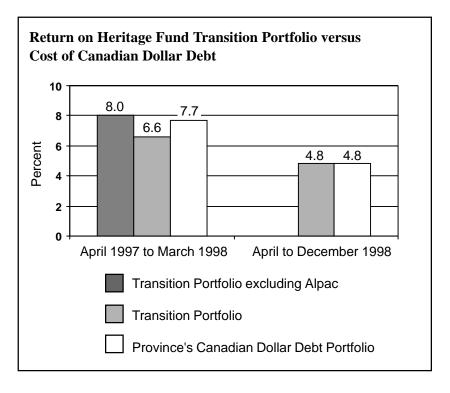
Total Cost of Debt

This measures the total cost of carrying the debt portfolio, including cash interest costs and the change in the market value of debt outstanding. The market value cost of debt is calculated at market values, using the time-weighted method (the standard industry measure reflects the economic cost of the debt). This cost is compared to the market value cost of debt of a benchmark portfolio, which is a theoretical portfolio of Alberta bonds developed by a major Canadian investment dealer.

Return on Investment Compared to Cost of Debt

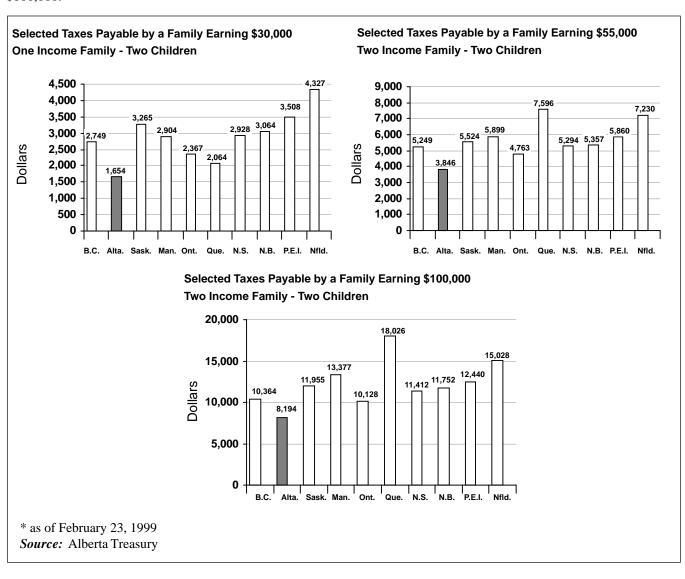
The return on Heritage Fund investments is greater than or equal to the cost of debt.

| Market Value Cost of Debt | | |
|--|--|-------------------------------|
| | Year Ended March 31, 1998 Alberta Debt Portfolio (%) | Benchmark Portfolio (%) |
| Canadian Dollar Portfolio US Dollar Portfolio (in Canadian dollars) | 7.7 10.1 | 8.0 9.2 |
| Total Portfolio in Canadian Dollars | 8.5 | 8.4 |



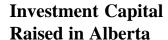
Taxation Load on a Family of Four*

This measure compares typical taxes payable, including provincial income, sales, payroll, fuel and tobacco taxes (excluding federal taxes), and health care insurance premiums payable by a family with two children earning \$30,000, \$55,000 and \$100,000.



Taxation Load on Businesses

This measure compares provincial tax load on businesses and includes business income taxes, capital taxes, and insurance premium revenues.



This measure provides information on the value of investment capital raised in Alberta compared to the total value of investment capital raised in Canada.

Alberta Heritage Savings Trust Fund

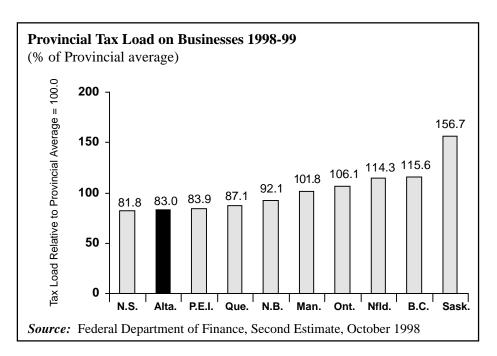
- Transition Portfolio

The market value rate of return (includes income received and realized and unrealized capital gains or losses) is compared to the cost of the province's Canadian dollar debt portfolio, measured on the same basis.

Alberta Heritage Savings Trust Fund

- Endowment Portfolio

The market value rate of return (includes income received and realized and unrealized capital gains or losses) is compared to the return on a hypothetical benchmark portfolio.



| Investment Capital Raised in Alberta | | | | | |
|--------------------------------------|----------------|-----------------|--|--|--|
| | 1996-97 | 1997-98 | | | |
| Alberta - capital raised | \$7.3 billion | \$9.7 billion | | | |
| Canada - capital raised | \$86.5 billion | \$109.7 billion | | | |
| Percent of capital raised in Alberta | 8.4% | 8.8% | | | |

| Transition Portfolio Perfo | rmance (period | ending March 3 | 31, 1998) |
|------------------------------|-------------------|-------------------|-----------|
| | N | Market Return | s |
| | Last 3 Months* | Last 6 Months* | 1 Year |
| Transition | 2.3 | 3.2 | 6.6 |
| Transition Excluding Alpac | 2.3 | 3.3 | 8.0 |
| Liability Portfolio | 2.0 | 2.8 | 7.7 |
| * Returns are not annualized | | | |

Endowment Portfolio Performance (period ending March 31, 1998) Actual Fund- Market Return Benchmark - Market

| Actual Fund- Market Return | | rn | Benchmark - M | larket Retu | ırn |
|-----------------------------|----------------------------|--------|-------------------------------------|-----------------|--------|
| | Weightings at 31-Mar-98 | 1 year | | Index Weight | 1 year |
| Short-term fixed income | 3.9% | 3.8% | SCM 91 Day T-Bill Index | 3.0% | 3.6% |
| Long-term fixed income | 45.2% | 10.7% | SCM Bond Universe Index | 47.0% | 13.2% |
| Canadian Equities (Public) | 28.7% | 40.9% | TSE 300 Index | 30.0% | 31.3% |
| Canadian Equities (Private) | 0.6% | 11.5% | | | |
| Foreign Equities | 20.4% | 29.8% | MSCI World Index (excluding Canada) | 15.0% | 35.9% |
| Real Estate | 1.2% | 21.7% | Russell Canadian Property Index | 5.0% | 16.6% |
| Total Portfolio | 100.0% | 21.4% | Total Portfolio | 100.0% | 21.9% |

| (thousands of dollars) | | | | | |
|--|------------|-----------|-----------|-----------|-----------|
| | Comparable | Restated | | Restated | Restated |
| | 1998-99 | 1999-2000 | 1999-2000 | 2000-01 | 2001-02 |
| | Actual | Budget | Forecast | Target | Target |
| REVENUE | | | | | |
| Internal Government Transfers | 200 | 18,396 | 43,396 | 46,489 | 51,605 |
| Income Taxes | 6,259,679 | 6,078,553 | 6,791,384 | 6,440,626 | 6,822,597 |
| Other Taxes | 1,065,858 | 1,121,654 | 1,098,832 | 1,147,043 | 1,178,931 |
| Alberta Royalty Tax credit | (249,486) | (256,000) | (298,000) | (241,000) | (191,000 |
| Transfers from Government of Canada | 3,692 | 3,883 | 3,883 | 3,883 | 3,883 |
| Investment Income | 1,627,806 | 1,408,965 | 1,526,280 | 1,349,356 | 1,271,067 |
| Premiums, Fees and Licences | 12,320 | 13,352 | 30,387 | 13,902 | 14,502 |
| Net Profit from Commerical Operations | 124,376 | 98,016 | 166,940 | 132,276 | 175,941 |
| Other Revenue | 32,759 | 26,801 | 34,486 | 28,127 | 28,288 |
| MINISTRY REVENUE | 8,877,204 | 8,513,620 | 9,397,588 | 8,920,702 | 9,355,814 |
| EXPENSE | | | | | |
| Program | | | | | |
| Fiscal Planning and Accountability | 8.762 | 8.924 | 9.192 | 9.876 | 10,090 |
| Liability Management | 1,876 | 1,908 | 1,927 | 1,896 | 1,87 |
| Tax and Revenue Collection | 113,866 | 36,640 | 37,210 | 35,026 | 35,968 |
| Investment Management | 56,360 | 65,075 | 66,467 | 72,152 | 74,783 |
| Banking Arrangements | 1,560 | 1,778 | 1,919 | 1,856 | 1,912 |
| Regulation of Capital Markets | 10,092 | 11,696 | 11,487 | 12,866 | 14,15 |
| Regulation of Financial Institutions and Insurance Companies | 2,628 | 2,807 | 2,730 | 3,196 | 3,20 |
| Government Risk Management and Insurance | 5,911 | 6,761 | 6,820 | 7,894 | 7,596 |
| Pensions | 81,844 | 92,887 | 79,214 | 94,593 | 95,05 |
| Financial Assistance to Farmers and Small Businesses | 6,913 | 4,700 | 4,500 | 3,300 | 2,600 |
| Financing to Local Authorities | 463,079 | 438,842 | 436,586 | 407,241 | 344,113 |
| Valuation Adjustments and Other Provisions | (5,628) | 13,000 | 27,700 | 8,000 | 8,000 |
| Program Expense | 747,263 | 685,018 | 685,752 | 657,896 | 599,342 |
| Debt Servicing Costs | | | | | |
| Department Voted | 111,715 | 101,033 | 101,033 | 90,570 | 80,424 |
| Department Statutory | 1,257,302 | 980,000 | 950,000 | 895,500 | 871,000 |
| Ministry Debt Servicing Costs | 1,369,017 | 1,081,033 | 1,051,033 | 986,070 | 951,424 |
| MINISTRY EXPENSE | 2,116,280 | 1,766,051 | 1,736,785 | 1,643,966 | 1,550,766 |
| Gain (Loss) on Disposal of Capital Assets | (138) | - | - | - | |
| MINISTRY NET OPERATING RESULT | 6,760,786 | 6,747,569 | 7,660,803 | 7,276,736 | 7,805,048 |

| TREASURY CONSOLIDATED NET OPERATING RESULT | Comparable | Restated | | Restated | Restated |
|--|------------|-----------|-----------|-----------|-----------|
| (thousands of dollars) | 1998-99 | 1999-2000 | 1999-2000 | 2000-01 | 2001-02 |
| | Actual | Budget | Forecast | Target | Target |
| Ministry Revenue | 8,877,204 | 8,513,620 | 9,397,588 | 8,920,702 | 9,355,814 |
| Inter-ministry consolidation adjustments | (135,782) | (137,099) | (163,445) | (161,750) | (156,607) |
| Consolidated Revenue | 8,741,422 | 8,376,521 | 9,234,143 | 8,758,952 | 9,199,207 |
| Ministry Program Expense | 747,263 | 685,018 | 685,752 | 657,896 | 599,342 |
| Inter-ministry consolidation adjustments | (19,229) | (23,599) | (24,102) | (24,435) | (24,667) |
| Consolidated Program Expense | 728,034 | 661,419 | 661,650 | 633,461 | 574,675 |
| Ministry Debt Servicing Costs | 1,369,017 | 1,081,033 | 1,051,033 | 986,070 | 951,424 |
| Inter-ministry consolidation adjustments | (1,206) | (1,170) | (3,170) | (1,166) | (1,162) |
| Consolidated Debt Servicing Costs | 1,367,811 | 1,079,863 | 1,047,863 | 984,904 | 950,262 |
| Consolidated Expense | 2,095,845 | 1,741,282 | 1,709,513 | 1,618,365 | 1,524,937 |
| Gain (Loss) on Disposal of Capital Assets | (138) | - | - | - | - |
| CONSOLIDATED NET OPERATING RESULT | 6,645,439 | 6,635,239 | 7,524,630 | 7,140,587 | 7,674,270 |