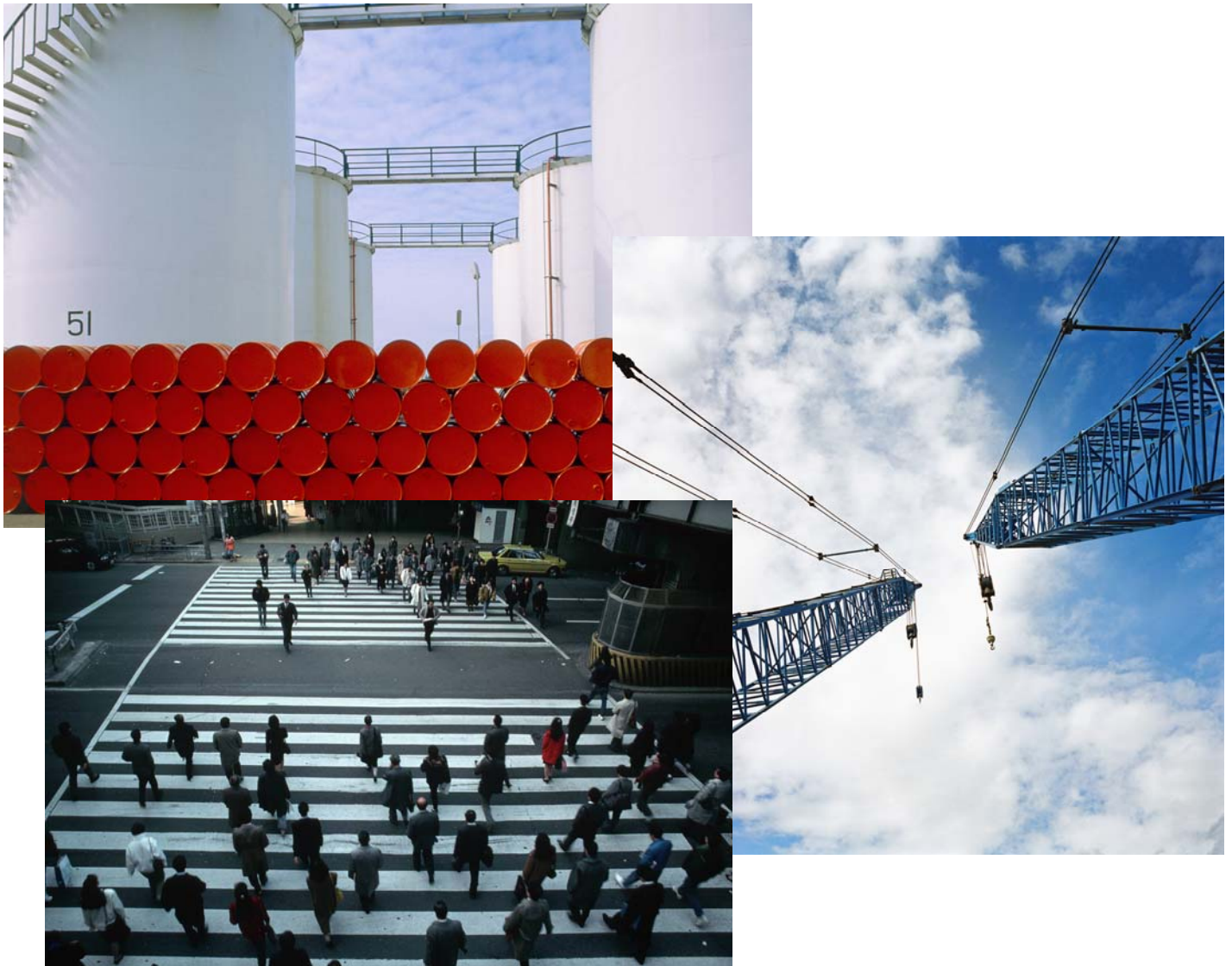


Alberta Finance and Enterprise

# Alberta Industry Sector Performance and Prospects

May, 2009



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# Executive Summary

Alberta's economy has expanded at an extraordinary pace in recent years. This exceptional growth has driven living standards in Alberta to new heights. As of 2007, Alberta's Gross Domestic Product (GDP) per capita, a proxy measure of living standards, was about 70% above the rest of Canada's.

The origins of Alberta's recent economic success can largely be traced to the surge in oil and gas prices. The price of West Texas Intermediate (WTI) crude oil jumped more than a fourfold between early 2004 and July 2008. Natural gas prices, while not experiencing the same increase, also remained above historical norms over this period.

Elevated energy prices spurred investment in Alberta's oil patch. In Alberta's oil sands, home to the world's second largest proven reserve of oil, capital investment tripled between 2003 and 2007. With rising levels of investment came a frenzied pace of job creation in Alberta's oil and gas industry. In terms of output, the oil and gas industry's share of provincial nominal GDP rose to its highest level since the last major oil price spike nearly two decades earlier.

While the global energy boom most directly impacted the oil and gas industry, it has also created wide ranging benefits for other industries. Alberta's construction industry, for example, was a major beneficiary of the massive amounts of capital spending in the oil and gas industry, as well as the subsequent surge in housing starts and infrastructure spending. Many manufacturing industries also benefited directly from growth in the oil and gas industry, which helped offset the effects of a stronger Canadian dollar. In particular, the industrial manufacturing sector (i.e. machinery manufacturing and metal fabrication), a major supplier of oil and gas field equipment, has seen its employment levels more than double since 1997. Within the service sector, huge inflows of capital into the energy sector produced greater volumes of financial transactions, lifting Alberta's financial services industries. Alberta's transportation industries also benefited greatly from the energy boom due to the need to transport rising volumes of materials and people.

However, some industries related to downstream oil and gas production have not fared as well. In particular, petroleum refineries, chemical manufacturers and the pipeline industry have grown at a slower rate than the provincial average since 2000, both in terms of employment and real GDP. Alberta's new energy strategy addresses the need to develop the downstream component of the value chain. By moving Alberta's raw energy resources up the value chain and converting them into other usable products, such as petrochemicals or refined products, Alberta can capture a greater share of the economic benefits from resource development.

Outside the energy related industries, primary agriculture is the only industry sector to record negative GDP growth since 2000, brought down by drought conditions, bovine spongiform encephalopathy (BSE), and rising input costs in recent years. The forest products sector has also suffered, held back by the U.S. housing crisis, high energy costs, mountain pine beetle and a strong dollar.

One area of relative weakness is the province's productivity performance. While labour productivity in Alberta remains the highest of all provinces, growth in productivity has been lacklustre. This weak performance can largely be traced to the oil and gas sector, where soaring energy prices accelerated development of more costly conventional reserves as well as increased capital spending in the oil sands, where there are long lead times between construction and production. Another source of weakness has been the construction industry, where material and labour shortages has led to scheduling problems and an inefficient use of labour. Alberta's productivity growth leaders have been the industrial manufacturing, information and communications technology (ICT) and primary agriculture sectors. Moving forward, investments in business R&D, machinery and equipment and training will be key to achieving productivity growth in the future. The Alberta Government's new 10% provincial R&D tax credit should boost Alberta's business R&D performance, while the \$100 million Alberta Enterprise Corporation will help alleviate Alberta's venture capital shortfall and improve rates of technology commercialization.

In recent years, many industry sectors have faced chronic labour shortages. Even with the huge influx of new workers entering the province, Alberta's labour market remained tight. Labour shortages put enormous upward pressure on wages, driving up business costs across the province. While cost pressures originated in the oil and gas industry, they also spread to other sectors. Companies in all industries competed for an ever shrinking pool of qualified workers and many were forced to match salaries in the over-heated oil and gas industry. Moreover, these cost pressures have eroded Alberta's international cost competitiveness in recent years.

Alberta's economic growth has had significant impact on the environment. Due to the strong presence of the energy sector and the province's reliance on coal-fired electricity generation, Alberta now leads the country in greenhouse gas (GHG) emissions and growth in GHGs since 1990. Going forward, public and private investments in environmental technology, such as carbon capture and storage (CCS), will create a range of opportunities for Alberta industries, including industrial manufacturing, engineering services and construction.

Another key development for Alberta has been on the international trade front. While the U.S. remains Alberta's largest international market, the province has been diversifying its non-energy export base in recent years. Ongoing diversification outside U.S. markets will be key to the growth of most industry sectors, particularly given the current weakness south of the border.

Looking ahead, 2009 should be a reversal of fortunes for the oil and gas sector and its related industries (e.g. energy services). Falling revenues, uncertainty in the global economy, and weak financing conditions have already translated into several oil and gas projects being cancelled or put on hold. The Canadian Association of Petroleum Producers (CAPP) expects oil sands investment to plunge 50% in 2009 from record levels reached in 2008 and overall drilling activity to decline by about 30%.<sup>1</sup> Providing a partial offset to the weak revenue outlook is a reduction of cost pressures, reflecting a softening labour market and lower material costs.

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<sup>1</sup> CAPP. 2009. "Canada's Oil, Natural Gas and Oil Sands Overview and Outlook". Washington D.C. Presentation

# 1 Introduction

## 1.1 Background

The current financial crisis, the collapse in oil prices and the global economic recession has ushered in a period of heightened uncertainty for Alberta’s economy. As a result, it is now expected that, after several years of robust economic growth, Alberta’s economy will slow significantly in the near term. Recent events serve as a reminder that Alberta’s long-run economic prosperity depends not on market fluctuations, such as changes in oil prices, but on ensuring that its industries remain globally competitive and productive.

The Alberta Government is committed to improving Alberta’s industry competitiveness and productivity and intends to develop a strategy to meet these goals. To assist with this initiative, the Economic Policy and Analysis branch of the Ministry of Alberta Finance and Enterprise commissioned PricewaterhouseCoopers to examine the performance and prospects for key industry sectors in Alberta.

## 1.2 Project Goals and Purpose

This study examines recent performance and prospects across a number of Alberta’s key industry sectors. To provide context, the study begins with a review of the economic environment in Canada and Alberta and description of overall industry trends.

The goals of the project are:

- To develop industry sector profiles, including a snapshot of recent performance and a general description of the structure of the sector.
- To analyze overall economic trends, such as employment shifts towards service producing industries, and changes in productivity.
- To provide an analysis of recent industry sector performance, including an assessment of the factors influencing growth and performance across each of the industry sectors since 2000.
- To examine growth prospects and threats for each sector, including but not limited to the impacts of the recent financial crises and global recession. This will be addressed through a Strength Weaknesses Opportunities Threats (SWOT) analysis for each sector.

The report will cover the following industry sectors:

- |  |   |
|--|---|
| <ul style="list-style-type: none"> <li>• Primary energy – conventional oil and gas, oil sands</li> </ul> | <ul style="list-style-type: none"> <li>• Engineering and construction</li> </ul>                    |
| <ul style="list-style-type: none"> <li>• Energy service industries</li> </ul>                            | <ul style="list-style-type: none"> <li>• Information communications and technology (ICT)</li> </ul> |
| <ul style="list-style-type: none"> <li>• Value added energy – refined petroleum and chemicals</li> </ul> | <ul style="list-style-type: none"> <li>• Transportation and Logistics</li> </ul>                    |
| <ul style="list-style-type: none"> <li>• Primary agriculture</li> </ul>                                  | <ul style="list-style-type: none"> <li>• Financial services industries</li> </ul>                   |
| <ul style="list-style-type: none"> <li>• Agri-food industries – processed food and beverages</li> </ul>  | <ul style="list-style-type: none"> <li>• Tourism</li> </ul>   |

- Forest products – wood building products and paper/pulp
- Industrial manufacturing – metal fabrication and industrial machinery and equipment
- Plastic product industries
- Biotechnology and medical devices
- Aerospace and defence
- Cultural industries
- Educational services
- Healthcare services
- Environmental products and services



## 2 Macroeconomic Analysis

### 2.1 Canadian Economy

#### Introduction

As of the fourth quarter of 2008, the Canadian economy has been mired in what is turning out to be a serious recession. Over the past year, a collapsing U.S. housing market and turmoil in credit and financial markets have pushed the U.S. economy into a deep and protracted recession that has spilled over to other G8 countries<sup>2</sup> and emerging markets. As an export oriented economy, the global recession and prospects for a global recovery are particularly significant for Canada.

The following section will review how the Canadian economy fell into recession, and the outlook for recovery.

#### 2008 Year in Review: Global Financial Crisis

2008 will be remembered as a year of almost unprecedented volatility and market failure. The year began under a cloud of uncertainty and market tension due to the ongoing housing market collapse in the United States. Financial market tensions began on March 13, 2008, when it was revealed that Bear Stearns, one of the oldest and most venerable investment banks in the United States, was in serious financial trouble and would not survive the week without a large infusion of capital. An immediate crisis was deferred when the Federal Reserve (the Fed) facilitated the sale of Bear Stearns to J.P. Morgan for just \$2 a share. The financial market remained highly constrained until the first week of September, when U.S. mortgage giants Fannie Mae and Freddie Mac were effectively nationalized. This was followed by the revelation that Lehman Brothers, another large U.S. investment bank, was in dire financial trouble. With no private sector partners willing to take on its troubles, the Fed and the U.S. Treasury opted to let Lehman Brothers fail. On the day Lehman filed for bankruptcy, Merrill Lynch announced that it had sold itself to Bank of America to avoid a similar fate. These heretofore unthinkable financial market events were capped when American Insurance Group (AIG), at the time the largest insurance company in the world, required a massive \$85 billion bailout after revealing that it did not have sufficient liquidity to cover margin calls arising from its deteriorating credit rating.

Subsequently, risk spreads, already at heightened levels due to ongoing tension in credit markets, exploded. The failure of Lehman Brothers created an environment of extreme risk aversion, in which financial institutions became reluctant to lend to each other, uncertain of who might be the next to fail. This resulted in the interbank-lending market, effectively the oil in the engine of credit markets, coming to a virtual standstill. As credit dried up, the world economy went into a tailspin and global equity markets plummeted.

As the year came to a close, nearly all advanced economies were in or on the brink of recession and dealing with their own domestic financial crises while growth in emerging market economies like China and India had slowed considerably. The ongoing impact of the 2008 financial crisis has led the International Monetary Fund (IMF) to dramatically revise its outlook for the global economy, prediction a contraction in world economic growth in 2009 and a very weak recovery in 2010.

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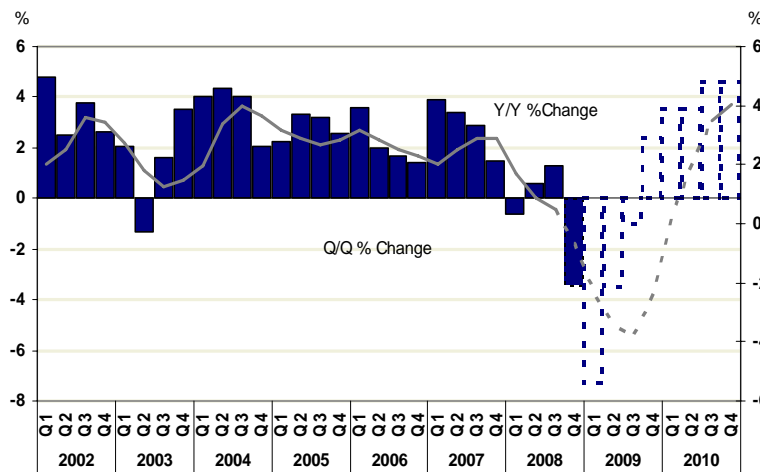
<sup>2</sup> Includes Canada, France, Germany, Italy, Japan, Russia, the U.S., and the U.K.

### The Canadian Economy in 2008

The Canadian economy stumbled to begin the year, contracting by 0.9% in the first quarter of 2008, and barely avoided a technical recession by eking out growth of 0.6% in the second quarter. The weakness continued into the second half of the year with growth falling far below potential at 0.9% in the third quarter and a sharp contraction of 3.4% in the fourth quarter (Figure 1).

As the economy weakened towards the end of 2008, the Canadian unemployment rate spiked from 5.8% at the beginning of 2008 to 6.6% by the end of the year. Once a bright spot, western labour markets have weakened significantly in 2009 along with the continued deterioration in labour markets in the rest of Canada. The unemployment rate in Canada is widely expected by forecasters to peak at between 9%-10% in 2009.

**Figure 1: Bank of Canada Forecast for Canadian Real GDP**

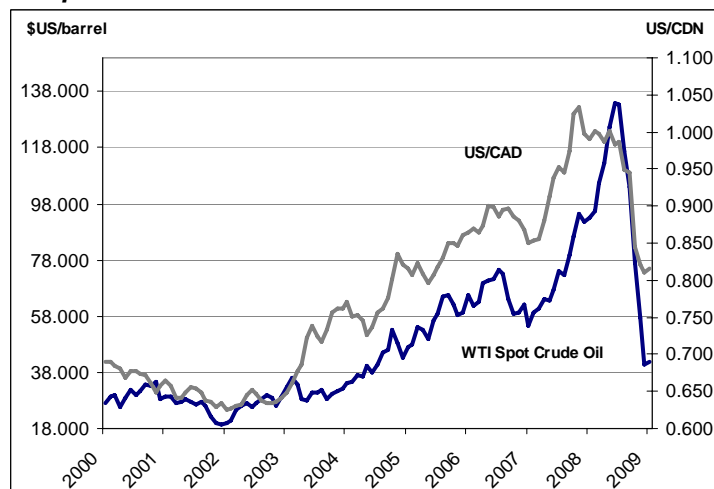


Source: Bank of Canada Monetary Policy Update (April 2009)

### Commodity Prices and the Canadian Dollar

One of the most acute impacts of the global slowdown has been the dramatic decline in commodity prices, and there has been no more stunning a reversal than that of oil prices. Whether caused by demand destruction or the popping of a speculative bubble, the price of crude oil plummeted from record highs near \$150/barrel in the summer to close to \$40/barrel by the end of 2008. Just as the Canadian dollar rose to new heights along with oil prices in 2007, the Canadian dollar has endured a severe correction vis-à-vis the American dollar (Figure 2), falling 19% from March 2008 to the end of the year, tracking the dramatic decline in oil prices.

**Figure 2: "Canadian Petro Dollar" continues to track oil prices**



Source: Bank of Canada; St. Louis Federal Reserve



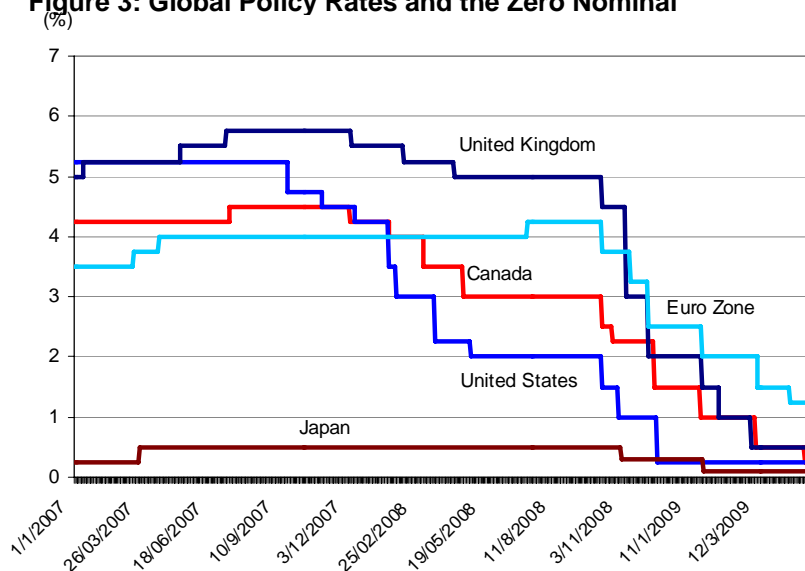
### Monetary Policy and Inflation

The global recession has propelled deflation to the front burner of central bank policy-making. As such, it is widely expected that policy rates across all major central banks will approach the so-called 'zero bound' for nominal rates in 2009 (Figure 3).

The moderation of commodity prices and fears of deflation necessitated the continuation of an accommodative monetary stance by the Bank of Canada (Bank). New Bank Governor Mark Carney inaugurated his tenure at the helm of Canadian monetary policy by lowering the Bank's overnight target rate 150 basis points (bps) from January to April of 2008. This dramatic easing was in reaction to unsettling developments in global financial markets as well as incoming data pointing to a slowing Canadian economy. Since then the Bank of Canada has participated in a globally coordinated and massive monetary easing, led by the Fed in the U.S., to alleviate the remarkable level of tightness in world credit markets and to help propel the global economy out of recession. In all, the Bank of Canada has lowered its overnight target by 425 basis points since the end of 2007, to what it terms as its effective lower bound of 0.25%.

South of the border, the Fed began 2008 by aggressively cutting its overnight rate with a rare inter-meeting cut of 75 bps on January 22, the largest percentage rate cut since August 1982. This action was followed by a series of additional cuts in response to crises in financial markets throughout 2008 before the Fed took the unprecedented action of lowering its target rate to a range of between zero and 0.25%.

**Figure 3: Global Policy Rates and the Zero Nominal**



Source: Bank of Canada; U.S. Federal Reserve; Bank of England; European Central Bank; Bank of Japan

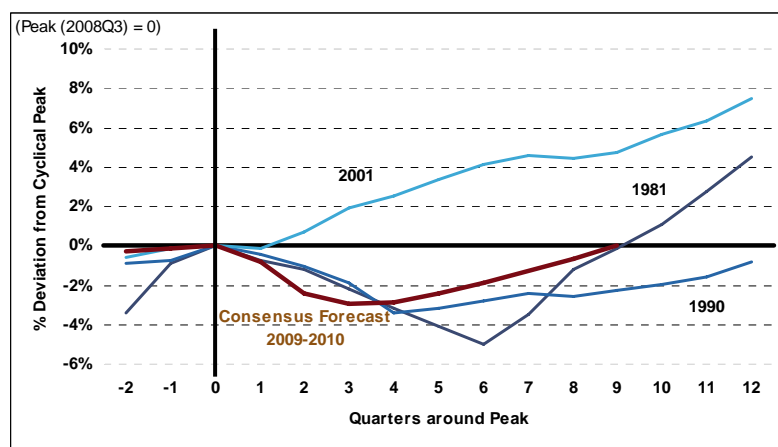
**Outlook for 2009**

A broad slowdown in the global economy and a severe recession in the U.S. economy has had a substantial and negative impact on Canadian exports, though some relief on the trade front may be provided by a sharply lower Canadian dollar. Moreover, a slowing national housing sector, dramatically lower commodity prices, and declining equity markets have all contributed to a significant decline in domestic demand and may further compound the negative effects of falling trade to produce a serious and prolonged Canadian recession

The eventual depth and duration of the recession will depend on the policy response of the Bank and the Canadian government. The Bank has lowered rates to a historical low and stands ready to implement unorthodox monetary policy should the traditional interest rate lever fail to work. The lagged effects of monetary stimulus in conjunction with a Federal Government fiscal stimulus comprised of infrastructure spending and tax relief should help ease the economy into recovery. Moreover, the Canadian economy should benefit from the enormous \$787 billion fiscal stimulus package proposed by the new Obama administration in the United States.

The current consensus of forecasters is that the Canadian economy will experience a sharp recession, beginning in the fourth quarter of 2008 and ending in the third quarter of 2009. A steep contraction is expected for the first quarter of 2009, with growth recovering towards the end of the year before giving way to a modest recovery in 2010. There is a significant risk that the recession may stretch into the fourth quarter of 2009 or that the effects of a global recession will still be weighing heavily on the economy in 2010.

**Figure 4: Consensus GDP forecast against past**



Source: Statistics Canada, The Bank of Montreal, The Bank of Nova Scotia, CIBC, Toronto Dominion Bank, The Royal Bank of Canada, the Bank of Canada, PwC Calculations

## 2.2 Alberta Economy

The most immediately relevant impacts of the global recession on the Alberta economy are the trade, investment and employment implications of falling energy prices and constrained capital markets.

Alberta's energy exports dropped sharply in the fourth quarter of 2008 due to both plummeting energy prices and slowing world demand. Falling revenues, uncertainty in the global economy, and weak financing conditions have already translated into several oil and gas projects being cancelled or put on hold. The Canadian Association of Petroleum Producers (CAPP) expects oil sands investment to plunge 50% in 2009 from record levels reached in 2008 and overall drilling activity to decline by about 30%.<sup>3</sup>

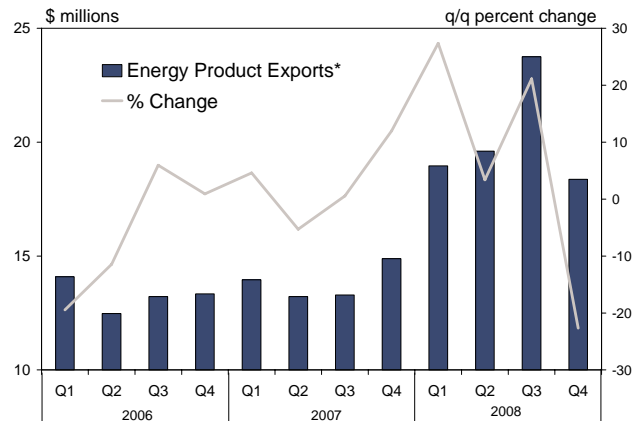
Investment has been vital to the growth of the Alberta economy in recent years and its absence may highlight Alberta's productivity struggles. For many years, high energy prices afforded the Alberta economy the ability to achieve very high rates of growth despite weak productivity by attracting not only enormous amounts of capital but also a huge amount of labour. Migration to Alberta, particularly from the Atlantic Provinces and Ontario, fed intense labour demand from Alberta's energy and construction sector, demand that may now be disappearing.

A stall in the energy sector will mean a large amount of idle labour supply, putting downward pressure on wages and dampening consumer spending.

Signs of weakness in the Alberta labour market have started to show. The unemployment rate has risen to 5.8% as of March, 2009, nearly two and a half points since November 2008, with overall employment contracting by about 48,000 over the same period.

The effects of softer consumer demand are already being felt in the once booming Alberta housing market. New housing starts fell sharply in the fourth quarter of 2008 as home prices and sales activity have suffered substantial declines.

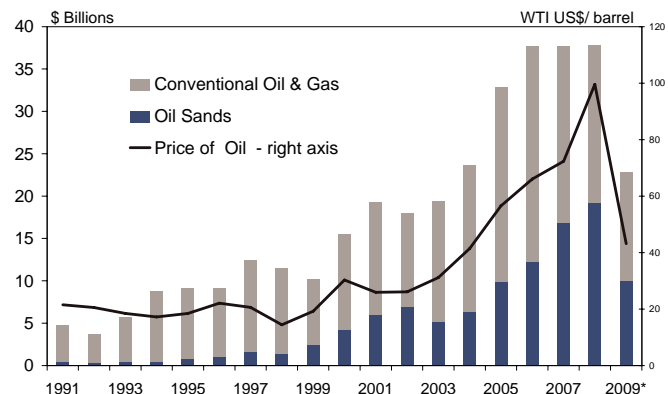
Figure 5: Alberta Energy Exports



\*Includes natural gas and liquids, crude oil, bitumen, coal and sulfur

Source: Statistics Canada

Figure 6: Alberta Oil and Gas Investment and Oil Prices



\*CAPP forecast for oil sands investment; Statistics Canada estimate of spending intentions for conventional oil & gas; Energy Information Agency forecast for price of crude oil. Forecasts as of February, 2009.

Source: Statistics Canada, CAPP

<sup>3</sup> CAPP. 2009. "Canada's Oil, Natural Gas and Oil Sands Overview and Outlook". Washington D.C. Presentation

## Outlook

2009 should prove to be a difficult year for the Alberta economy. Slowing growth in the energy and construction sectors amid global economic uncertainty will cool Alberta's labour market and put pressure on consumer spending. The Alberta Government is currently forecasting a contraction of real GDP equal to 2% with the unemployment rate hitting 5.8% in 2009.<sup>4</sup>

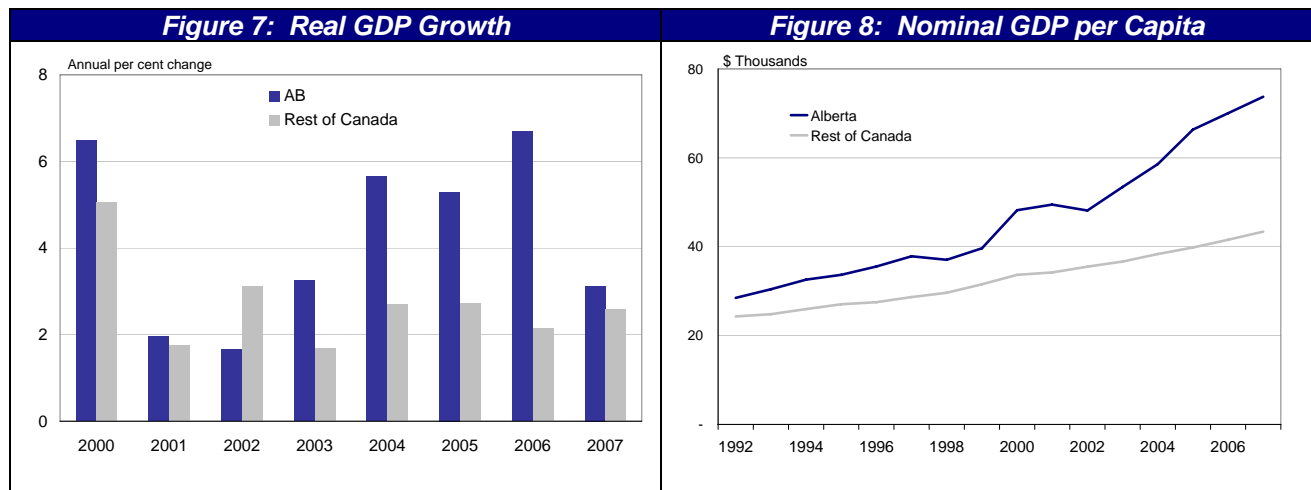
However, by 2010, most forecasters expect the Canadian economy to begin recovering from the current recession. Providing additional support to Alberta's economy is the expectation that crude oil prices will improve in 2010, largely reflecting stronger global demand. As of March 10, 2009, the Energy Information Agency forecasts the price of crude oil to rise from \$42/barrel in 2009 to \$53/barrel in 2010. These developments should help renew capital spending, as delayed projects in the energy sector come back on stream.

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<sup>4</sup> Alberta Finance and Enterprise. Economic Update. February 19, 2009.

# 3 Overall Economic and Industry Sector Trends

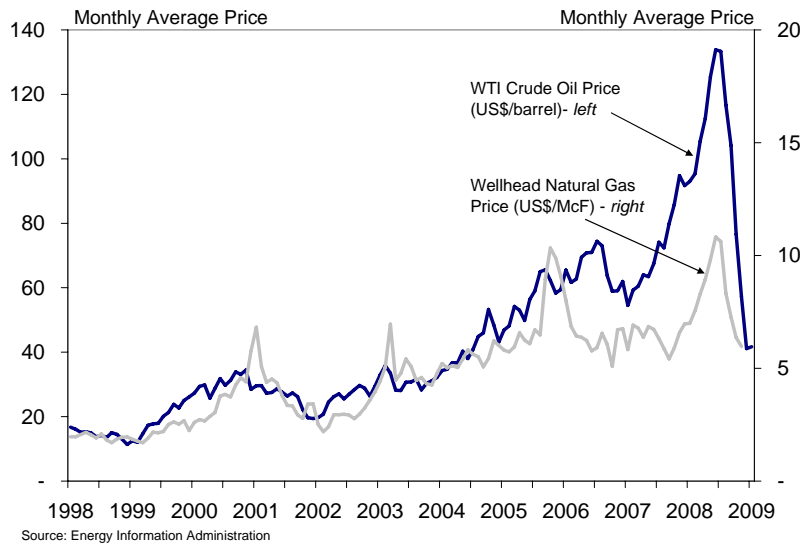
Fuelled by rising energy prices and investment in the oil sands, Alberta's economy has expanded at an extraordinary pace in recent years. During the 2004 to 2006 period, for example, Alberta's growth rate more than doubled the rest of Canada's. This exceptional growth has driven living standards in Alberta to new heights. As of 2007, Alberta's GDP per capita, a proxy measure of living standards, was about 70% above the rest of Canada's.



## Soaring energy prices spurred growth in Alberta's oil and gas industry

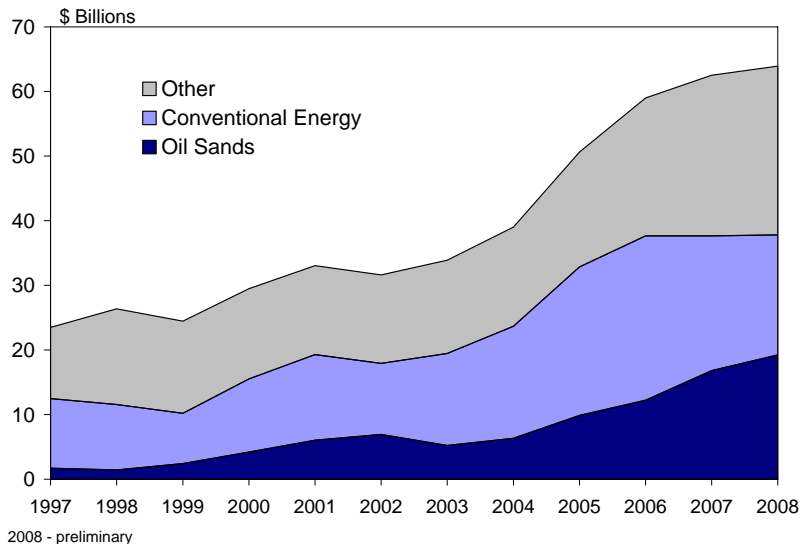
In discussing recent trends impacting Alberta's industry sectors, a natural place to begin is the historical run of energy prices beginning in 2002. Before the recent correction, a combination of factors – strong demand in emerging economies, the weakening U.S. dollar, a series of supply disruptions and speculation in financial markets – caused a sharp run-up in the price of oil over a very short period. The price of West Texas Intermediate (WTI) crude oil surged from about \$34/barrel in early 2004 to a peak of \$147/barrel in July, 2008, a more than a fourfold increase in just 4.5 years. Natural gas prices, while not experiencing the same increase, also remained above historical norms over this period.

**Figure 9: Crude Oil and Natural Gas Prices**



Elevated energy prices spurred investment in Alberta's oil patch. In Alberta's oil sands, home to the world's second largest proven reserve of oil, capital investment tripled between 2003 and 2007. Even in Alberta's conventional oil and gas sector, where production has been steadily declining since the late-1990s, producers increased investment by nearly 80% between 2003 and 2006, although spending levels have since tapered off.

**Figure 10: Alberta Business Investment Spending**

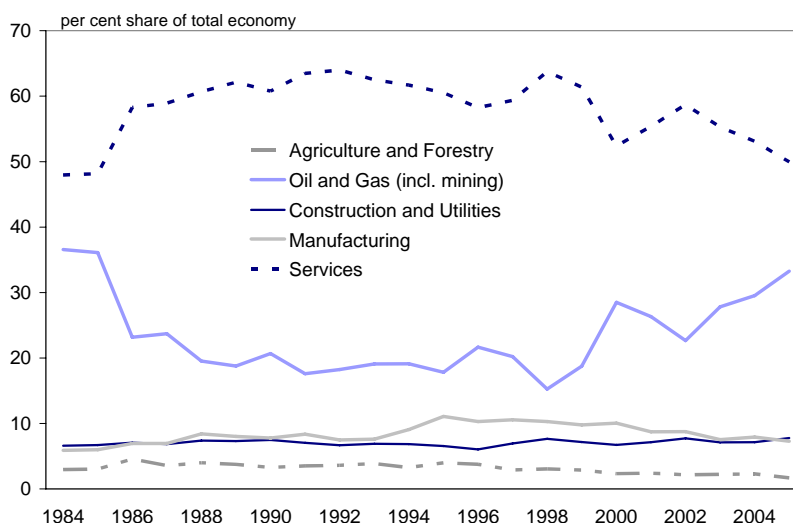


With rising levels of investment came a frenzied pace of job creation in Alberta's oil and gas industry. Between 2003 and 2007, employment in the industry expanded by an average rate of 11% a year.<sup>5</sup> Moreover, higher prices and, to a lesser extent, production caused the oil and gas industry's share of provincial nominal

<sup>5</sup> At the time of writing, employment was available to 2008, while GDP and productivity was only available to 2007. To ensure a consistent use of time periods across indicators, our analysis ends in 2007 for this section. However, for the discussion of specific industry sectors we present 2008 data, where available.

output to hit 33% in 2005, its highest level since the last major oil price spike nearly two decades earlier.<sup>6</sup> In terms of diversification, this does not necessarily imply that there has been a structural shift back towards energy. In fact, when removing the impact of elevated energy prices, the energy sector accounts for a falling share of real GDP, or the quantity of value-added output produced in Alberta.<sup>7</sup> What it does indicate, however, is that Alberta's recent economic success had its origins in high oil prices and the resulting surge in energy-related investment.

**Figure 11: Alberta Nominal GDP by Sector**



**Oil patch activity spills over to other sectors**

While the global energy boom most directly impacted the oil and gas extraction industry, it has also created wide ranging benefits for other industries. Alberta's construction industry, for example, was a major beneficiary of the massive amounts of capital spending in the energy sector, as well as the subsequent surge in housing starts and infrastructure spending. Indeed, Alberta's construction industry has registered larger job gains than even the oil and gas industry over the 1997-2007 period.

Even the province's manufacturing sector - faced with the challenges of a rising Canadian dollar, competition from emerging economies, and higher energy costs – has posted significant job and output gains in recent years, bucking the national trend. Many of these manufacturing industries have benefited directly from growth in the oil and gas sector. In particular, the industrial manufacturing sector (i.e. machinery manufacturing and metal fabrication), a major supplier of oil and gas field equipment, has seen its employment levels more than double since 1997.

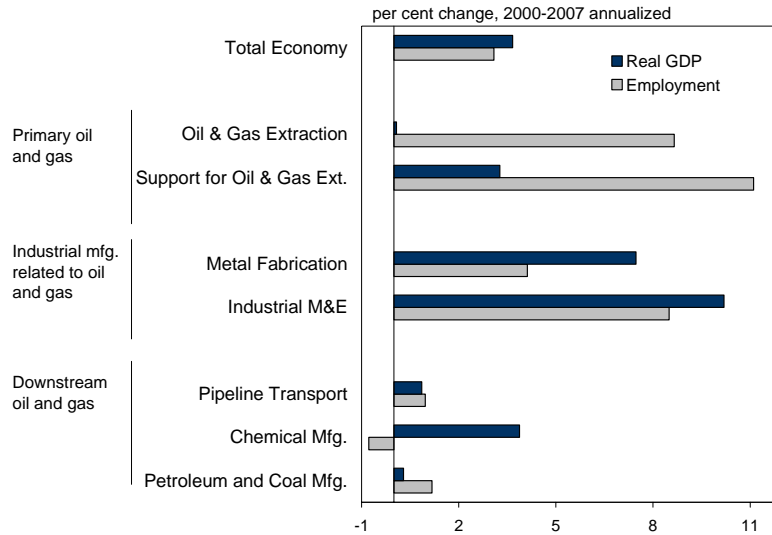
However, some industries related to downstream oil and gas production have not fared as well. Petroleum refineries have actually seen employment levels decline since 1997, while chemical manufacturers have only experienced modest job gains. In the pipeline industry, employment and real GDP advanced at a slower pace than the broader economy since 1997 and since 2000, respectively.

<sup>6</sup> We suspect that energy's share continued to increase in 2006 and 2007 due mainly to higher prices, but data on nominal GDP for the industry are only available to 2005.

<sup>7</sup> The share of oil and gas (incl. mining) in real GDP has fallen every year over the last decade, from 28% in 1997 to 19% in 2007.



Figure 12: Growth in Alberta's Energy-Related Sectors



Solid job and income gains, by-products of the energy boom, helped bolster the province's service sector. While declining as a share of provincial nominal GDP, the service sector has posted solid job and output gains. Overall, employment in Alberta's service sector grew at an annual rate of 3.3% between 1997 and 2007, ahead of the national increase of 2.6%.

Within the service sector, huge inflows of capital into the energy sector have produced greater volumes of financial transactions, lifting Alberta's financial services industries. Alberta's transportation industries have also benefited greatly from growth in the energy sector. With record flows of materials, equipment and people circulating inside province, the transportation sector witnessed the strongest job creation of all major service sectors between 1997 and 2007, with particularly strong gains noted in air and truck transportation.

Figure 13: Employment Growth by Sector

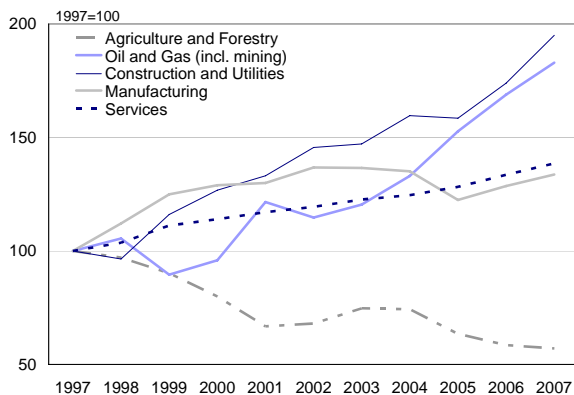
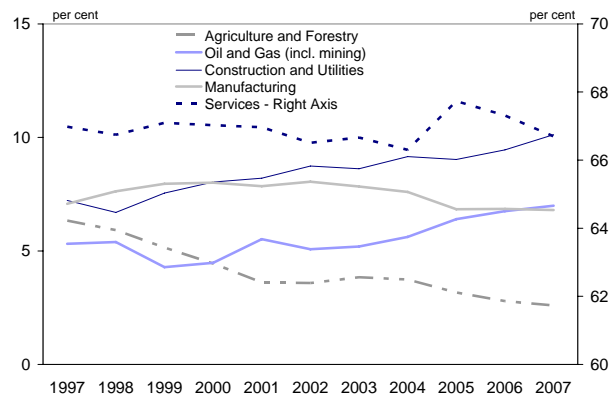
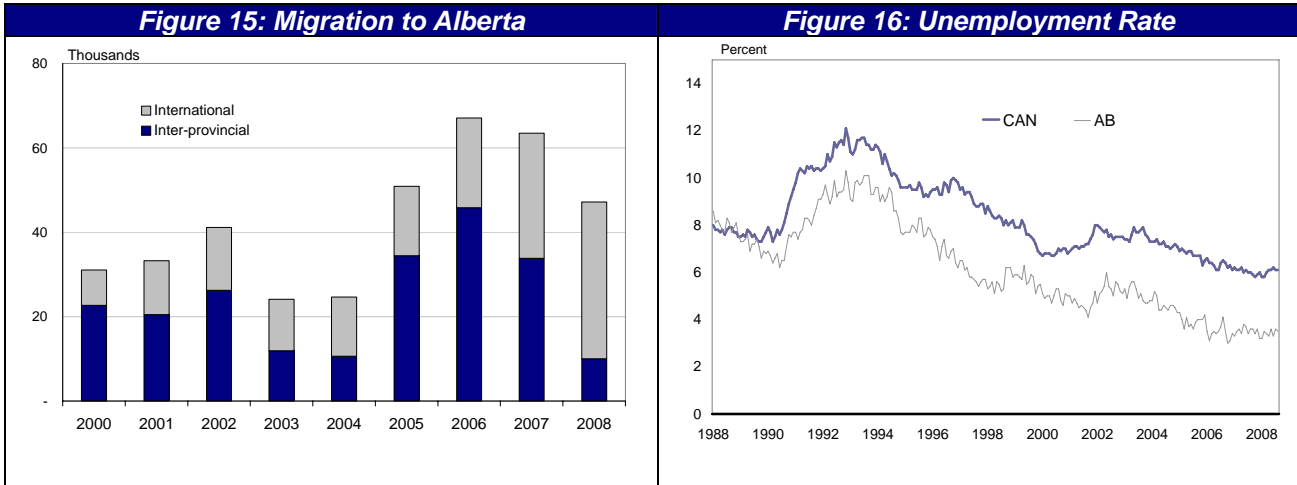


Figure 14: Share of Employment by Sector



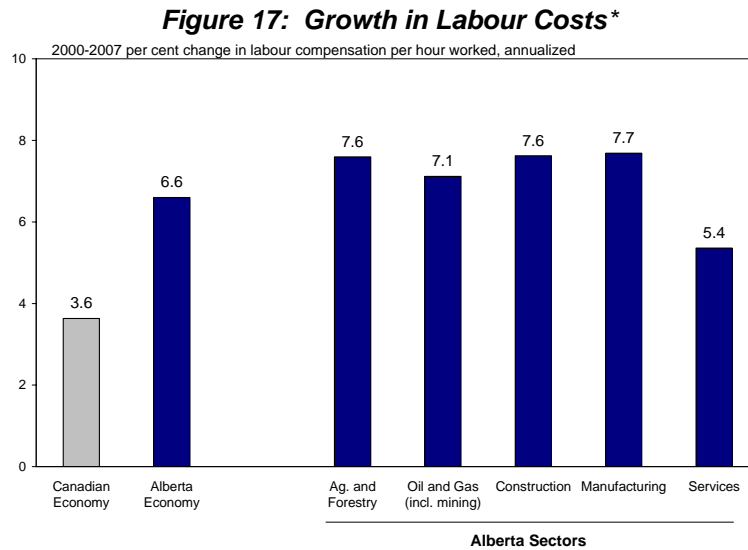
**Labour shortages persist despite massive in-migration...**

Attractive wages and plenty of job opportunities lured a wave of migrants to Alberta, particularly from other provinces. Between 2005 and 2007, the annual flow of new residents to Alberta exceeded 50,000 for the first time since the early 1980s. But even with the influx of new workers, Alberta's labour market remained tight. Until recently, Alberta's unemployment rate had been on a downward trajectory since 1992 and was gradually diverging from the Canadian rate. In October 2006, the unemployment rate hit 3%, its lowest level on record.



**... driving up business costs.**

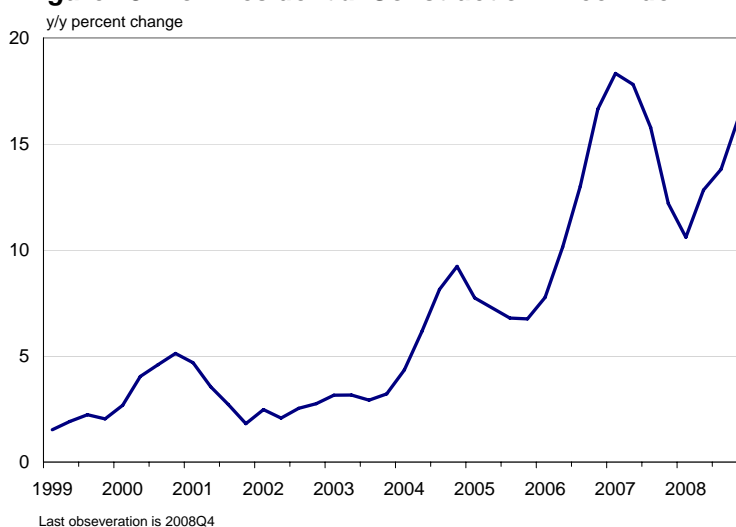
Alberta's tight labour market put enormous upward pressure on wages, driving up business costs across the province. Labour costs increased at an annual rate of 6.6% between 2000 and 2007, more than double the Canadian average. While costs pressures originated in the oil and gas industry, they also spread to other sectors. Companies in all industries competed for an ever shrinking pool of qualified workers and many were forced to match salaries in the over-heated oil and gas industry. As figure 17 reveals, all major sectors have fallen victim to large increases in labour costs in recent years.



While Alberta remains a relatively low tax jurisdiction, recent labour and material cost pressures combined with a stronger Canadian dollar have eroded Alberta's international cost competitiveness. In 2002, KPMG's Competitive Alternatives study showed that businesses in Edmonton and Calgary enjoyed a 15-17% cost advantage over the average of U.S. cities. By 2008, this advantage slipped into a 0-2% cost disadvantage.

Alberta's construction industry is perhaps the best example of the adverse effects of Alberta's growth in business costs. The recent boom in capital spending created an unprecedented demand for materials and construction workers, including engineers, trades people, and general labourers. With a shortage of qualified labour and materials, cost overruns and delays became commonplace in Alberta's construction industry, creating scheduling problems and production inefficiencies. All this has translated into cost increases in non-residential construction exceeding 10% (year-over-year) in every quarter since mid-2006, including an 18.3% spike in the first quarter of 2007.

**Figure 18: Non-Residential Construction Price Index**



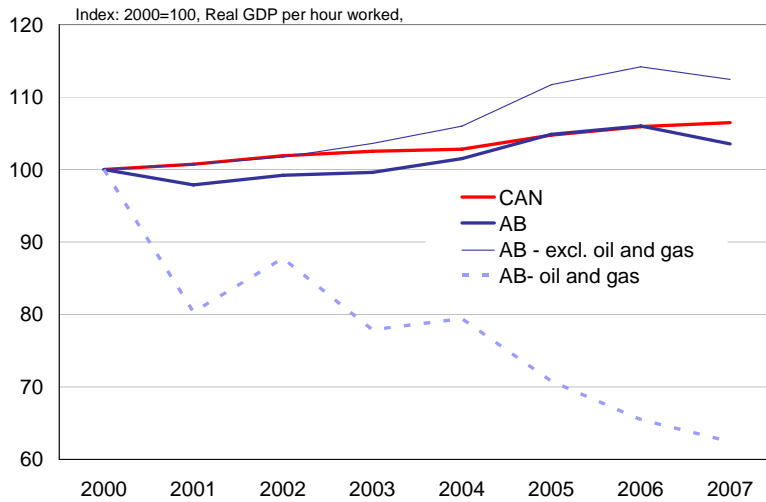
**Energy sector has weighed on Alberta's productivity growth....**

By most indicators, Alberta has proven to be an economic success in recent years. But one area of relative weakness is the province's productivity performance. Productivity is the key determinant of an economy's standard of living, especially in the long-run. For Albertans to earn more over time, they must become more productive, which means generating more output for every hour worked.

While labour productivity in Alberta remains the highest of all provinces, growth in productivity has been lacklustre. Between 2000 and 2007, labour productivity grew at annual rate of 0.5% a year, nearly half the rate of the national average. This weak performance can largely be traced to the oil and gas sector, where soaring energy prices accelerated development of more costly conventional reserves as well as increased capital spending in the oil sands, where there are long lead times between construction and production. Another source of weakness has been the construction industry, where material and labour shortages has led to scheduling problems and an inefficient use of labour.

When the oil and gas industry is excluded, Alberta's productivity growth rate slightly outperforms the national average, but still comes in at a tepid 1.7% a year since 2000. One possible explanation for this weak performance is that labour shortages led to less qualified labour entering the workforce (e.g. high school dropouts), resulting in an inefficient or misplaced use of worker time.

**Figure 19: Labour Productivity Growth**



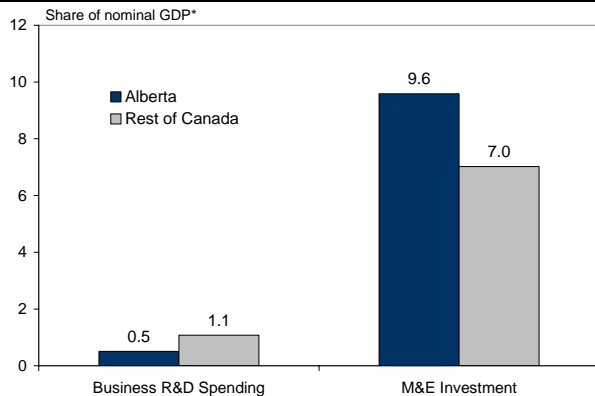
**....underscoring the need to invest in innovation**

The best way to improve labour productivity is through innovation. This may occur through a number of channels, such as education and training, business spending on research and development (R&D) or by acquiring the technologies embodied in newly purchased machinery and equipment (M&E).

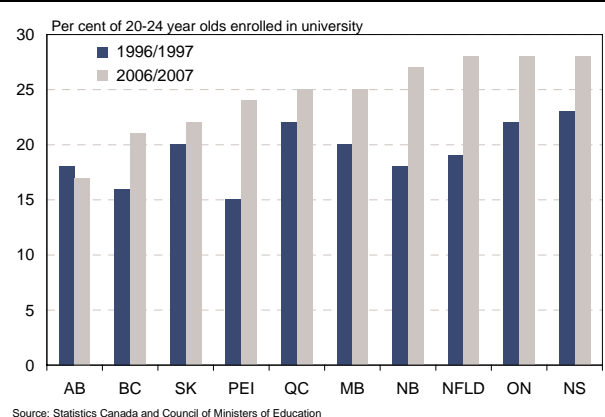
In terms of business R&D, Alberta’s performance has been dismal. Spending on R&D by Alberta businesses (as a share of GDP) ranks last among the four largest provinces, sits well below the national average and has stayed relatively flat over time. Alberta’s M&E investment (as a share of GDP), however, remains the highest in Canada, although this is in large part due to the province’s capital intensive oil and gas industry.

Investments in human capital are also important. While Alberta continues to have a highly educated workforce, strong income and job prospects in recent years have kept many of the province’s youths away from a post-secondary education. As figure 21 reveals, over the 1996/97 to 2006/07 period, Alberta was the only province to register a decline in the share of 20 to 24 years who were attending university.

**Figure 20: R&D and M&E Investment**



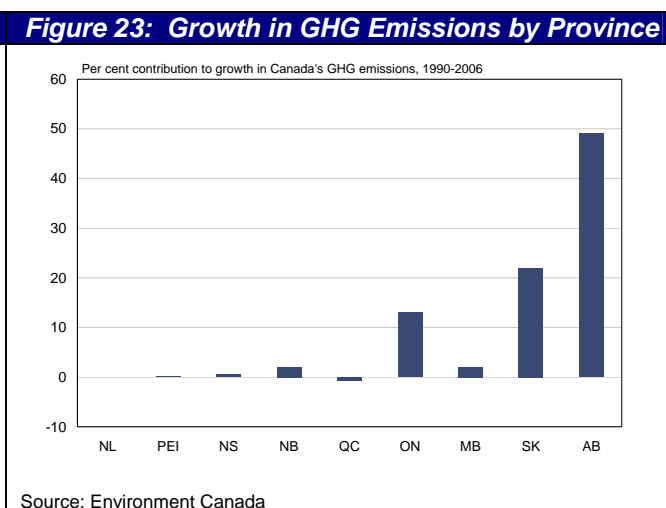
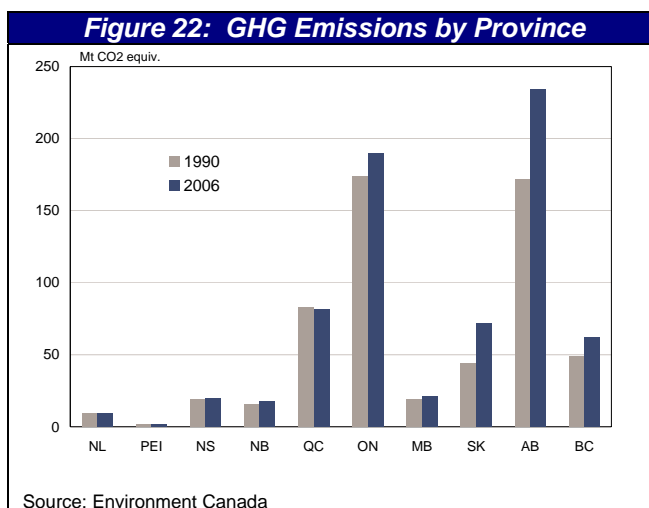
**Figure 21: University Participation Rate**



Financing innovation can be difficult, especially for small start-up companies in the pre-commercialization stages. Venture capital is a critical form of high-risk financing that allows firms to undertake R&D and bring new technologies to market. In Alberta, however, venture capital remains sorely lacking, representing about \$40 million in 2006, or 2% of the national total.

**Environmental issues rise to the forefront**

Alberta’s economic growth has had significant impact on the environment. Due to the strong presence of the energy sector and the province’s reliance on coal-fired electricity generation, Alberta now leads the country in greenhouse gas (GHG) emissions. The province has been responsible for 50% of the growth in the national GHGs between 1990 and 2006 and now accounts for about 30% of the GHGs produced in Canada. The Alberta government has taken steps to reduce the province’s environmental footprint, including regulating GHG emissions and most recently announcing \$2 billion in funding for CCS technologies. Going forward, public and private investments in environmental technology will create a range of opportunities for Alberta industries, including industrial manufacturing, engineering services and construction.

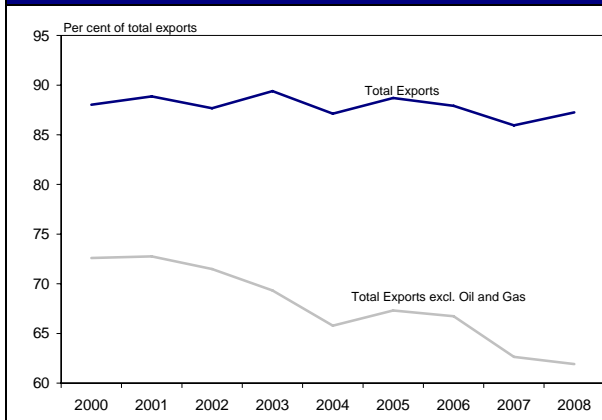


**Alberta’s non-energy export base is becoming more diversified**

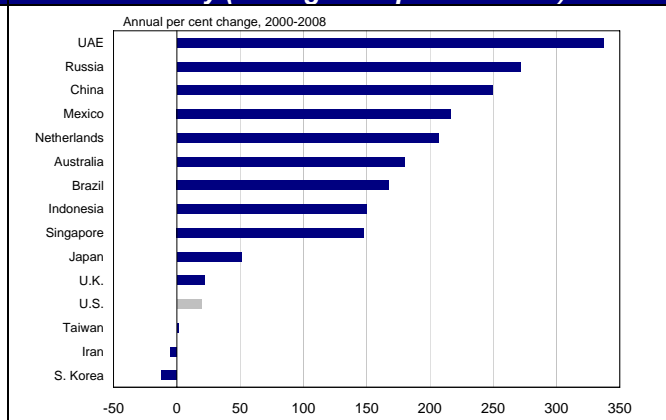
Another key development for Alberta has been on the international trade front. While the U.S. remains Alberta’s largest international market, the province has been diversifying its non-energy export base in recent years. The U.S. share of *non-energy* exports has fallen from 73% in 2000 to 63% in 2008. Of course, the story changes when energy exports are included in the mix. Soaring energy prices have led to record value of oil and gas shipments to the U.S., keeping the U.S. share of *total* exports at around 85%-89% over the 2000-2008 period.

The diversification of Alberta’s export markets is welcome news. It not only reduces the province’s exposure to U.S. specific economic shocks, it also demonstrates that Alberta exporters are now capitalizing on swelling demand in high-growth economies. As Figure 25 reveals, emerging economies top the list of Alberta’s fastest growing major export markets since 2000. Of Alberta’s 15 largest export destinations, the United Arab Emirates (UAE) has seen the largest increase in shipments from the Alberta, thanks to a jump in oil and gas field equipment and oilseed exports. The next largest growth markets have been the emerging economies of Russia, China and Mexico.

**Figure 24: U.S. Share of Alberta Exports**



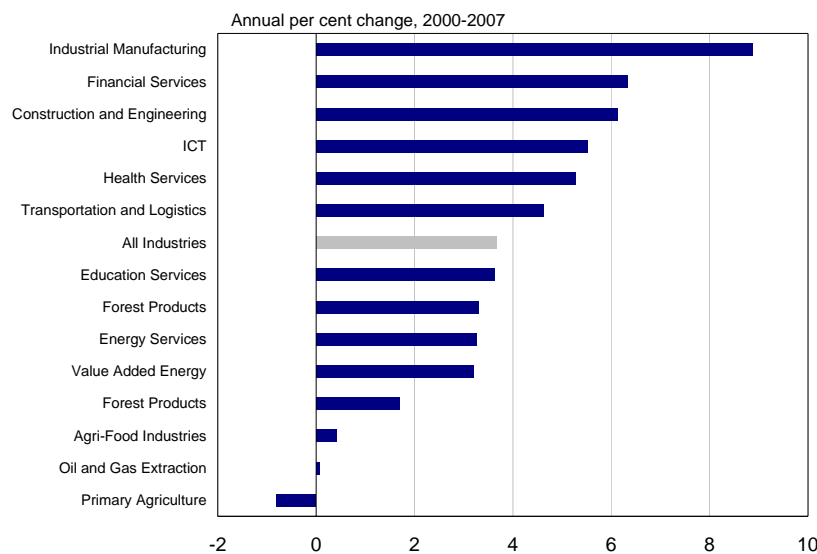
**Figure 25: Alberta Non-Energy Export Growth by Country (15 largest export markets)**



**Nearly all industry sectors have shared in Alberta’s economic success in recent years**

Drilling down to more specific industry sectors reveals the key growth drivers in Alberta’s economy since 2000 (figure 26). The industrial manufacturing sector has registered the strongest growth in real GDP between 2000 and 2007, largely due to increased production equipment related to the oil and gas sector. Financial services and construction closely follow, thanks to spillover effects created by the booming energy sector. On the other end of the scale, primary agriculture is the only industry sector to record negative GDP growth, brought down by drought conditions, BSE, and rising input costs in recent years. While primary energy (oil and gas extraction) has also seen weak growth in real GDP, it has contributed to the success of other sectors and had a significant impact on nominal GDP growth.

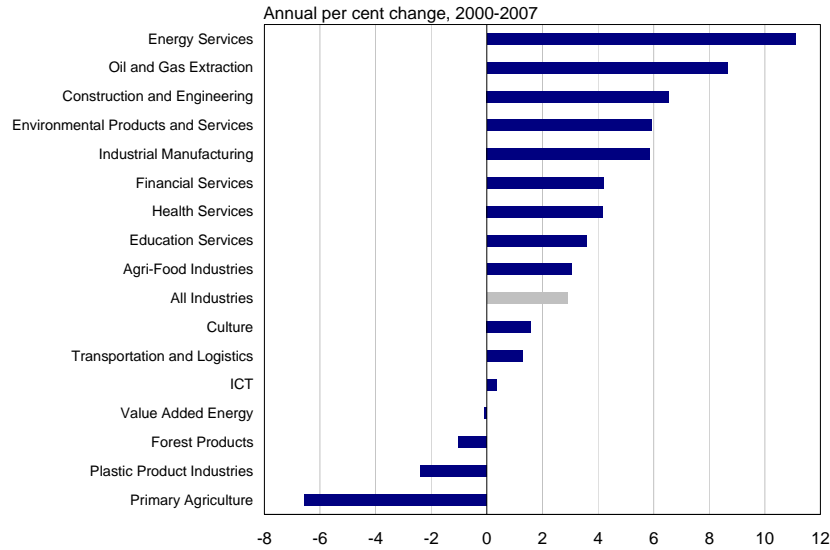
**Figure 26: Real GDP Growth by Alberta Industry Sector**



In terms of employment growth, the industries most related to oil and gas come out on top, led by a near 11% annual increase in energy service employment and a solid 8.7% annual gain for oil and gas extraction between 2000 and 2007. Job creation in construction and engineering has also soared, fuelled by capital

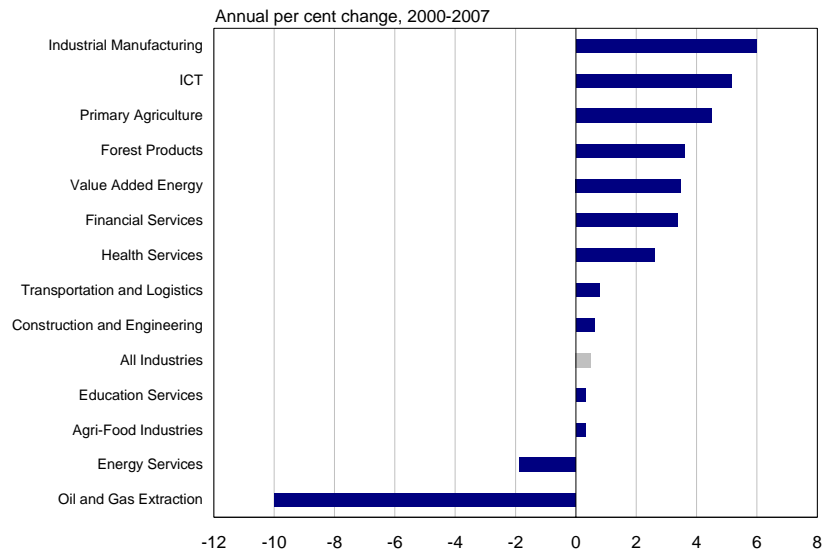
spending in the oil sands, housing and public infrastructure. Lagging behind with job declines over this period have been value added energy (petroleum and chemicals), forest products, plastic products, and agriculture.

**Figure 27: Employment Growth by Alberta Industry Sector**



Productivity is a key driver of living standards and to a large extent reflects investments in training, machinery and equipment and research and development. As previously discussed, Alberta’s productivity growth has been held back by the primary energy sector, as high energy prices encouraged exploration and development of less productive reserves. Alberta’s productivity growth leaders have been the industrial manufacturing, information and communications technology (ICT) and primary agriculture sectors.

**Figure 28: Labour Productivity Growth by Alberta Industry Sector**





# 4 Industry Sector Analysis

## 4.1 Oil and Gas Extraction

### 4.1.1 Profile

#### Overview

- The oil and gas sector has been Alberta's engine of growth since 2000, with strong activity in oil patch creating spillover benefits for other industries, such as pipelines, machinery manufacturers and engineering and construction companies. In 2008, the sector's revenues were split roughly equally between natural gas (including liquids) at 47.5% and crude oil (52.5%).
- Within the oil and gas sector, the leading pocket of growth has been Alberta's oil sands. Capital spending in the oil sands rose more than fourfold over the 2000 to 2008 period.
- In 2003, oil sands production eclipsed conventional oil production for the first time on record. This trend is expected to continue, with the oil sands more than compensating for ongoing declines in conventional oil production.
- Despite some resurgence in drilling activity after 2000, conventional natural gas production continues to decline, although this has been partly offset by gains in coal bed methane production.
- The recent retrenchment in energy prices, combined with tighter financing conditions and ongoing cost pressures, has resulted in several oil sands project delays and reduced drilling activity.
- However, the long-term prospects for the sector are, for the most part, positive. Alberta's large oil sands reserves provide producers with one of the world's most proven, secure and stable source of oil. In addition, non-conventional supplies of natural gas (e.g. coal bed methane, shale gas) will continue to rise for the foreseeable future.
- A potential threat to the sector's growth is the environment. While some progress has been made, the industry and government must continue to demonstrate that the oil sands can be developed in a sustainable and environmentally friendly manner.

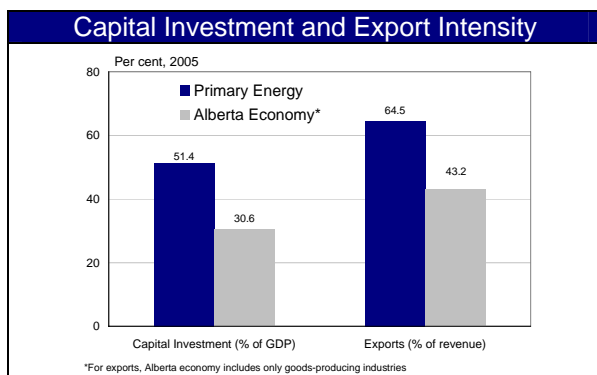
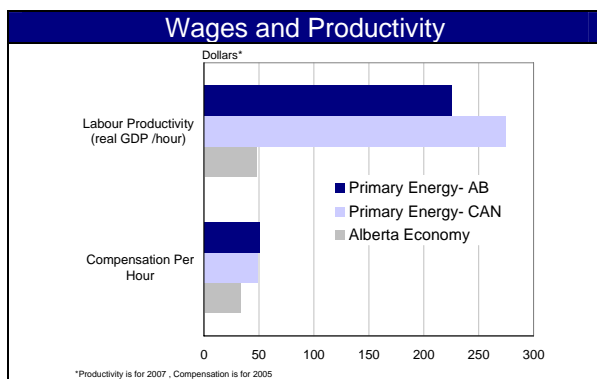
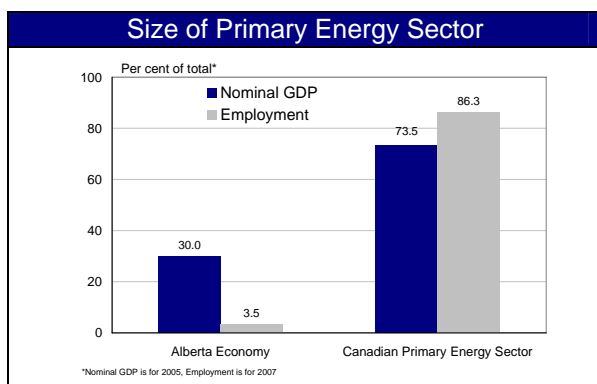
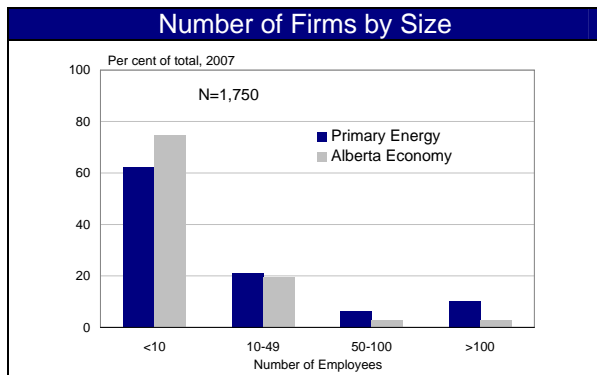
*The oil and gas extraction sector includes Conventional Oil and Gas Extraction (NAICS 211113) and Non-Conventional Oil Extraction (NAICS 211114).*

## Indicators

	Year										Annual % Change 2000 - latest year
	2000	2001	2002	2003	2004	2005	2006	2007	2008		
Revenues (\$ millions)	48,564	48,862	42,937	55,864	63,412	80,098	77,927	78,380	103,670		
	72.0	0.6	-12.1	30.1	13.5	26.3	-2.7	0.6	32.3		9.9
Real GDP (\$ millions)	29,915	27,944	28,610	28,631	29,295	28,840	29,934	30,082			
	-4.1	-6.6	2.4	0.1	2.3	-1.6	3.8	0.5			0.1
Employment (thousands)	39.1	48.0	49.7	49.8	52.8	58.2	66.6	69.9	72.2		
	4.3	22.8	3.5	0.2	6.0	10.2	14.4	5.0	3.3		8.0
Number of Firms	1,245	1,315	1,385	1,420	1,510	1,540	1,615	1,750			
		5.6	5.3	2.5	6.3	2.0	4.9	8.4			5.0
Labour Productivity (real GDP \$2002 /hour)	471	321	341	313	295	238	234	226			
	-6.7	-31.9	6.3	-8.1	-5.8	-19.3	-1.8	-3.6			-10.0
Compensation Per Hour	41.9	43.4	44.5	45.6	48.9	50.8					
	1.6	3.5	2.7	2.3	7.3	3.9					3.9
Exports (\$ millions)	33,369	35,876	29,616	39,352	42,014	52,960	52,440	54,507	78,167		
		7.5	-17.4	32.9	6.8	26.1	-1.0	3.9	43.4		11.2
Capital Investment (\$ millions)	15,517	19,293	17,933	19,445	23,653	32,847	37,652	37,669	37,798		
		24.3	-7.1	8.4	21.6	38.9	14.6	0.0	0.3		11.8

*Numbers in italics represent annual % change*

## Industry Sector Snapshot



- There were about 1,750 oil and gas companies in Alberta in 2007.
- The oil and gas sector has a relatively high share of large companies when compared to the overall Alberta economy. About 290 or 18% of these companies have more than 50 employees.
- The oil and gas sector is integral to Alberta's economy. In 2005, the sector accounted for about 30% of the province's nominal GDP.
- Alberta is the main player in Canada's oil and gas industry, making up 74% of the industry's output and 86% of employment.
- Labour productivity in Alberta's oil and gas sector is about five times the provincial average, mainly reflecting the high levels of capital used to extract oil and gas.
- Workers in the sector earn about 50% more than the economy-wide average.
- Alberta's oil and gas sector is more capital intensive than the overall economy. Investments in machinery and equipment and structures amount to about 51% of the sector's GDP compared to 31% for the overall economy.
- Exports account for about two-thirds of all revenue generated from oil and gas extraction in Alberta, with the U.S. accounting for nearly all (99%) of these exports.

### 4.1.2 Industry Performance and Drivers

The oil and gas extraction sector has been Alberta’s engine of growth in recent years, with strong activity in the oil patch creating spillover benefits for other industries, such as pipelines, machinery manufacturers and engineering and construction companies. Over the 2000 to 2008 period, employment in the sector grew 8% a year (or 85% overall), more than double the rate of the overall economy. The value of exports also surged, rising by 11% a year. But perhaps the sector’s largest impact on the economy came from the large inflows of capital spending, particularly in the non-conventional part of the industry. Total spending on construction and machinery and equipment in the sector more than doubled over this period to \$38 billion, led by a more than fourfold increase in oil sands capital spending.

Stripping away the effects of high energy prices, the volume of value added output, or real GDP, in the sector expanded at a modest rate of 0.1% per year over the 2000 to 2007 period, as gains in oil sands production were largely offset by ongoing declines in conventional production. But while the sector’s direct contribution to real GDP growth was small, its indirect effect has been significant. Robust investment and job activity in the sector led to significant output gains for other industries. A study by the Canadian Energy Research Institute shows that, within Alberta, about a third of the economic impact (in terms of real GDP) from the oil sands will flow to industries outside the oil and gas extraction sector over the 2000-2020 period.<sup>8</sup>

**Figure 29: Performance of the Oil and Gas Extraction Sector**

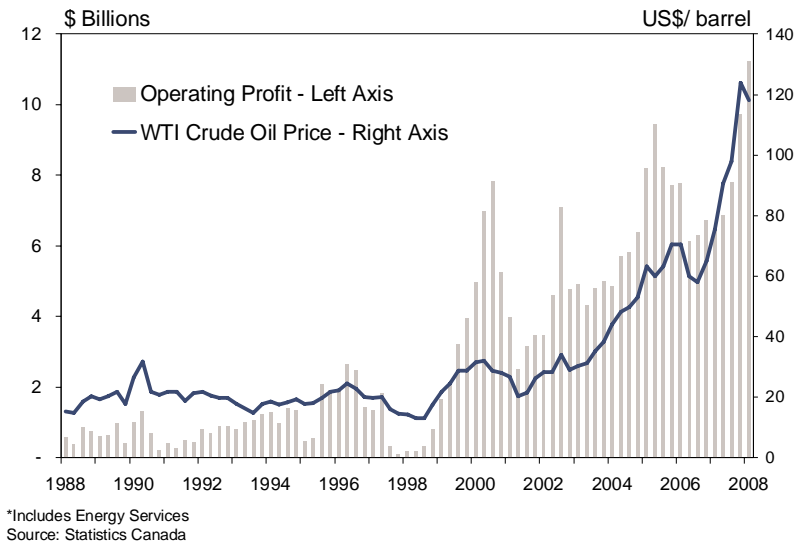


\*Includes only exports of goods

The most important driver of the sector’s performance in recent years was undoubtedly the surge in oil and natural prices. Beginning in early 2002 and ending abruptly in July 2008, the WTI price of crude rose more than seven-fold, hitting a record high of U.S.\$147/barrel. Natural Gas prices, while not experiencing the same run-up, also remained well above historic norms over this period. Record energy prices lifted industry profits, turning many oil and gas projects that were previously considered too costly into highly profitable ventures.

<sup>8</sup> Canadian Energy Research Institute. 2005. “Economic Impacts of Alberta’s Oil Sands”, October.

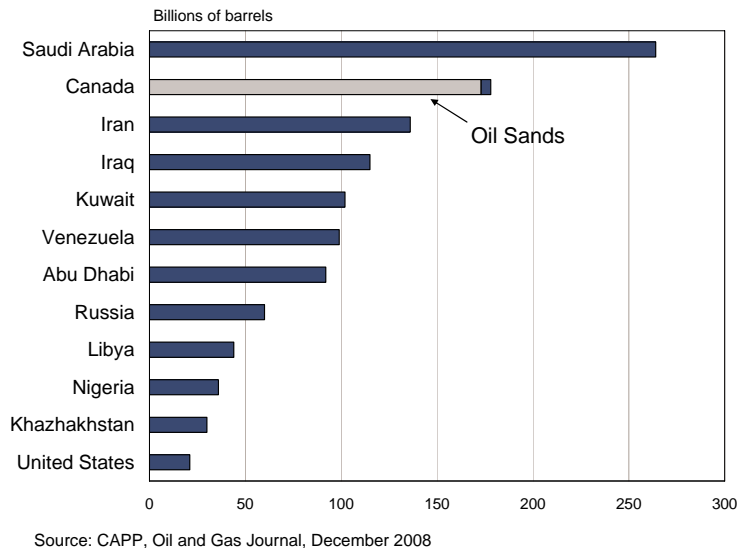
**Figure 30: Operating Profits for the Canadian Oil and Gas Industry**



**Growth takes off in Alberta's Oil Sands**

Within the oil and gas extraction sector, the leading pocket of growth has been Alberta's oil sands. Home to the second largest reserves of crude oil (after Saudi Arabia), the oil sands covers an area of about 140,000 square kilometres, with three major deposits located in the Athabasca, Peace River, and Cold Lake regions. Alberta's oil sands hold tremendous potential, containing about 173 billion barrels of economically viable oil (based on current technologies), or about 82% of proven crude oil reserves in North America.<sup>9</sup>

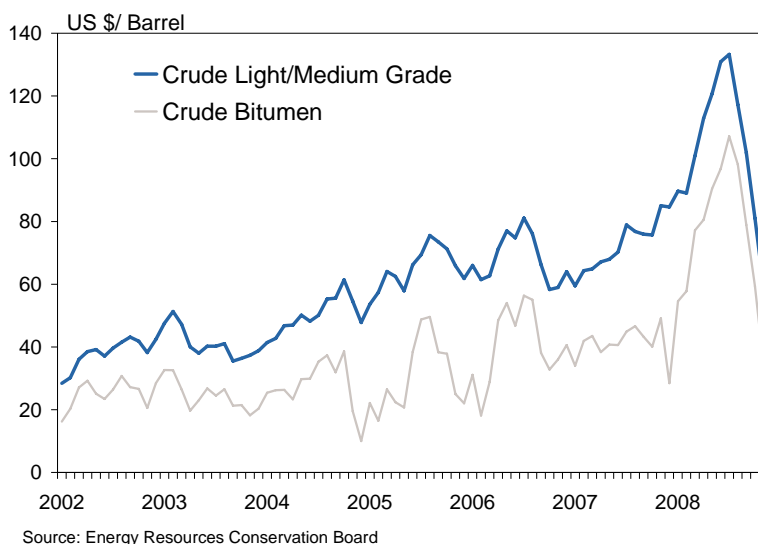
**Figure 31: Proven Reserves of Oil**



<sup>9</sup> Source: Alberta Energy (2006), "Oil Reserves and Production Brochure": <http://www.energy.gov.ab.ca/OilSands/793.asp>

Unlike conventional oil, which is lighter and flows naturally, oil sands deposits are more difficult and expensive to extract. Bitumen, a heavy black viscous oil, must be heated or diluted before it can be transported by pipelines and undergo a significant amount of upgrading before it can be refined. Given the upgrading required, bitumen sells at a significant discount to lighter grades (figure 32).

**Figure 32: Alberta Reference Crude Oil Prices**

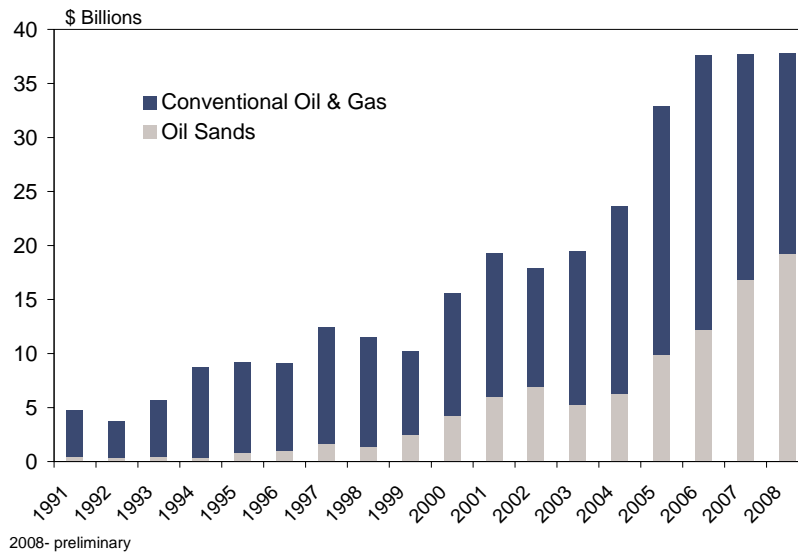


About 20% of oil sands deposits can be mined directly from the surface, first by removing the sands using shovelling technology and then separating out the bitumen with hot water. The remaining deposits are deeper and require the more costly in-situ approach, where steam is injected into the reservoir, allowing the bitumen to be pumped to the surface.

While oil sands reserves have been known for more than a century, they remained underdeveloped for years, held back by high costs and a low price of oil. However, with new extraction technologies emerging, such as Steam-Assisted Gravity Drainage (SAGD), and oil prices rising after 2002, the oil sands became highly profitable. Government also played a role, introducing a new royalty regime in 1997 to promote oil sands development. Under this regime, companies were only required to pay a 1% royalty rate on gross revenues until capital cost recovery, at which point a 25% royalty rate on net revenues kicked in.

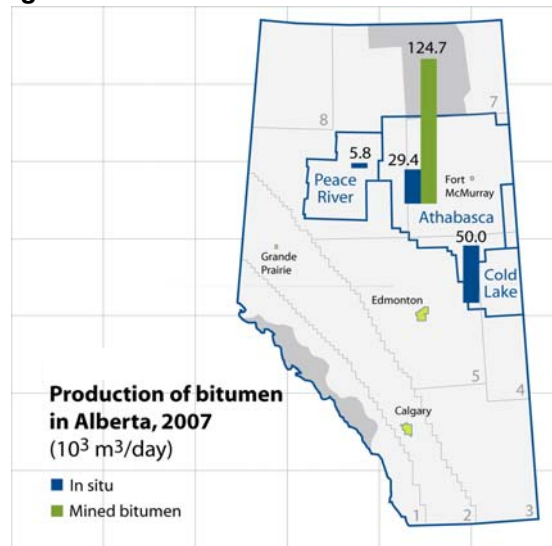
In response to all these factors, oil companies began investing heavily in the region. Between 2003 and 2007, investment in the oil sands more than tripled to \$16.0 billion. For 2008, the expected level of oil sands investment was \$19.2 billion, supplanting capital spending in conventional oil for the first time on record.

**Figure 33: Alberta Oil and Gas Extraction Sector Investment**



Many of these oil sands projects are in their early stage and have yet to yield their full production potential. Nevertheless, production of bitumen has risen substantially, from 0.6 million barrels per day (bbl/d) in 2000 to 1.2 million bbl/d in 2007. The bulk of this new production has come from mined bitumen in the Athabasca oil sands, although in-situ production in the Cold Lake region has also become a significant source (figure 34).

**Figure 34**

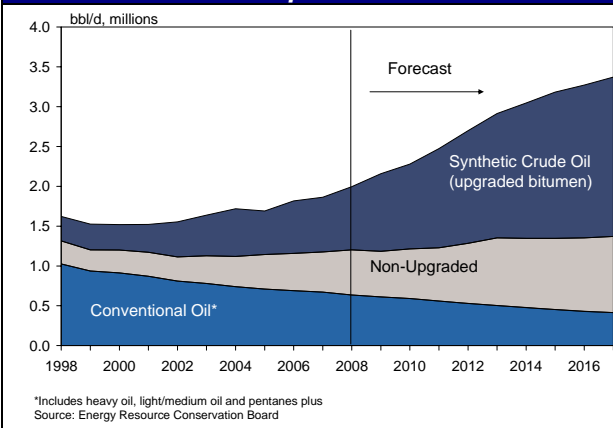


Source: Energy Resource Conservation Board

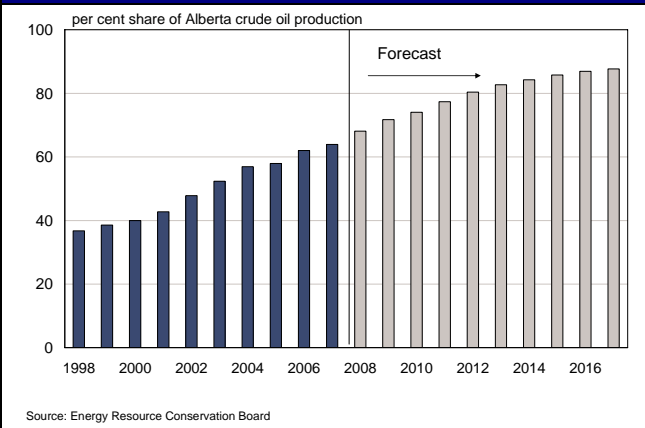
In 2003, production of marketable oil sands products (synthetic crude oil and bitumen) eclipsed conventional oil for the first time.<sup>10</sup> The Energy Resource Conservation Board (ERCB) forecasts that these products will continue to rise as a share of overall production, from 64% in 2007 to 88% by 2017.

<sup>10</sup> Synthetic crude oil (SCO) is derived from the upgrading of raw bitumen.

**Figure 35: Alberta Production of Crude Oil and Equivalent**



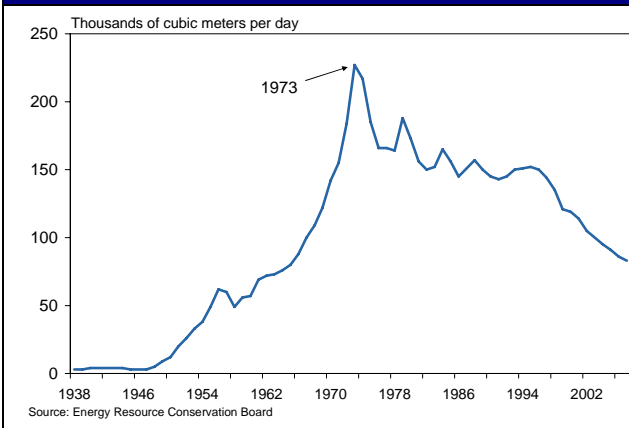
**Figure 36: Share of Non-Conventional Oil Production**



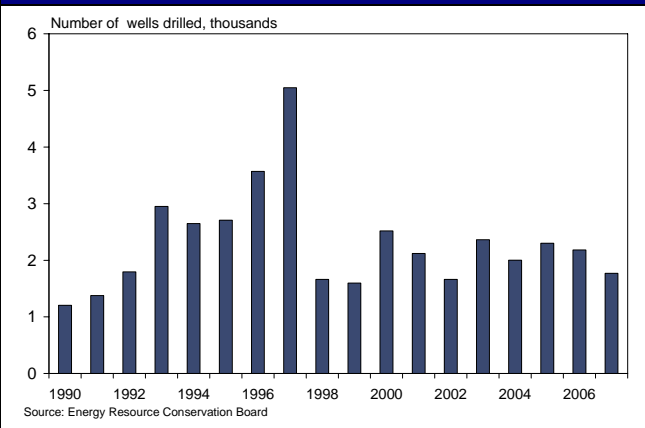
**Conventional oil production remains on downward trend**

While oilsands production has posted solid gains, conventional crude oil production continues to decline. In fact, conventional production (light and medium-heavy) has been on a downward trajectory since the mid-1970s due to a diminishing supply of easy-to-recover reserves. Even after the run-up in oil prices, drilling activity in the oil patch for conventional crude oil remained fairly flat, reflecting both ongoing declines in well productivity and higher business costs. The ERCB expects this downward trend to continue, with conventional oil production forecast to fall by one-third over the 2008-2017 period.

**Figure 37: Alberta Production of Conventional Crude Oil**



**Figure 38: Conventional Crude Oil Rig Activity**



**Natural gas drilling activity picks up, though production continues to decline**

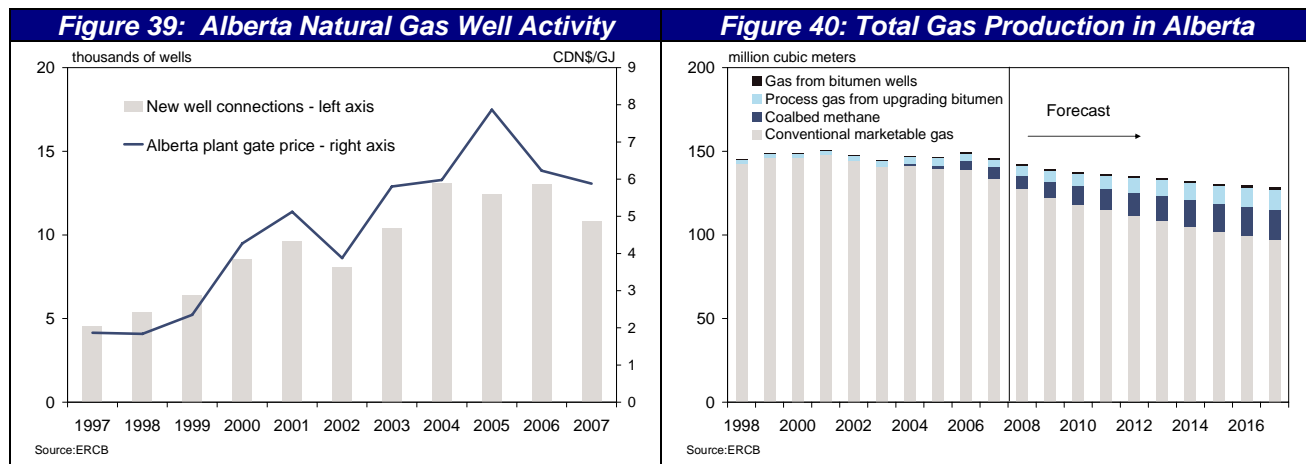
For natural gas, well activity picked up after 2000, fuelled mainly by higher prices. However, since 2006, production and well connections have declined, weighed down by higher drilling costs, lower prices and the appreciation of the Canadian dollar.

As with conventional oil, the gas supply in Alberta continues to be hampered by a declining rate of production from existing wells and lower productivity of new gas wells. Conventional gas production peaked in 2001 and has been declining in every year since then. Therefore, despite a strengthening of well activity, conventional



gas production fell over the 2000 to 2007 period, at a rate of 1.2% a year. This trend is expected to persist as the resource becomes depleted and well productivity continues to retreat. The Energy Resources and Conservation Board (ERCB) forecasts that conventional gas production will decline at a rate of about 3% a year between 2008 and 2017.

Coal bed methane, a form of natural gas derived from coal, is becoming an increasingly important source of natural gas in Alberta. Initial commercial production of coal bed methane began in 2002 and has been rising ever since. Going forward, production of coal bed methane is expected to continue to grow, offsetting part of the decline in conventional natural gas. Mirroring growth in the oil sands, gas derived from upgrading bitumen and from bitumen wells is also expected to rise.



**Cost pressures escalate**

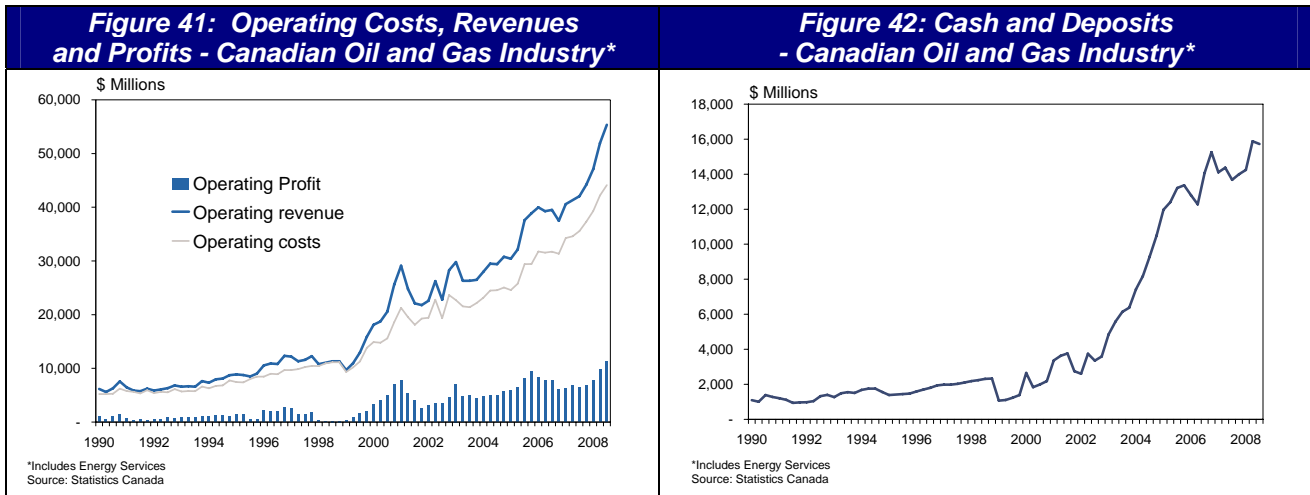
While higher oil prices boosted revenues, companies also faced rising costs as they scrambled to attract labour and acquire the materials needed to meet project requirements. As with other industries in Alberta, the oil and gas sector experienced substantial labour cost pressures. Responding to labour shortages, companies lured workers from across Canada and abroad with generous wages. Average weekly earnings (including overtime) in Alberta's oil and gas industry rose 24% between 2000 and 2007 to \$1,700, a level that is nearly double the Alberta average. For the oil sands industry, labour attraction problems were exacerbated by the relatively remote location of the region and the need for specialized trades, which were already in short supply.

Capital costs also rose sharply, with the price of steel, equipment and cement all seeing significant gains. For oil sands projects, which are highly capital intensive, this price increase had a major effect on project economics. Indeed, the National Energy Board (NEB) estimates that the supply costs for a typical oil sands project is most sensitive to capital costs.<sup>11</sup>

In the oil sands, further cost pressures came from natural gas prices, which rose sharply after 2000. This had the largest impact on the oil sands, where extraction and processing methods require significant amounts of natural gas (e.g. to generate the steam for in situ production). The NEB estimates that every barrel of bitumen produced using in situ methods requires about 0.2 barrels-equivalent of natural gas.<sup>12</sup> The oil sands alone use about five percent of all natural gas produced in the Western Canadian Sedimentary basin.

<sup>11</sup> National Energy Board. 2008. "Canada's Oil Sands: Opportunities and Challenges to 2015: an update".  
<sup>12</sup> National Energy Board, "Canada's Oil Sands - Opportunities and Challenges to 2015: An Update Questions and Answers"

Despite these cost pressures, high prices kept oil and gas companies highly profitable. Moreover, this period of elevated profits resulted in large amounts of cash reserves. This cash supply will prove useful in the current environment of lower prices and tighter credit conditions, providing companies with internal funds to finance operations and capital spending.

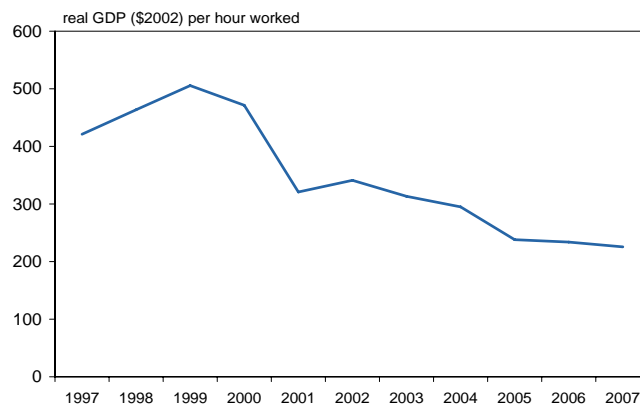


**Labour productivity falls in the oil and gas extraction industry**

In general, more effort is now required to extract additional oil and gas, reflecting the depletion of conventional resources and the shift towards lower productivity non-conventional production. The rapid growth of oil sands projects has also made it difficult to mobilize labour in an efficient matter, creating project delays and scheduling problems. Moreover, with a shortage of skilled labour, it was not always possible to find fully qualified workers to meet growing demands in the oil patch.

The end result is that labour in the sector has become less productive, meaning each additional hour of work produced less and less output. Figure 43 shows that labour productivity in the oil and gas sector has dropped at an annual rate of 10% since 2000.

**Figure 43: Labour Productivity in the Oil and Gas Sector**



Going forward, weak oil and natural gas prices will continue to have a negative impact on the industry. Moreover, the global financial crises has escalated, leading to tighter credit conditions and making it more difficult for more junior oil and gas companies to finance project spending. The combination of sharply lower energy prices, tighter financing conditions and higher costs has already resulted in several project delays. In

the oil sands, 14 projects have been announced as being delayed as of December, 2008.<sup>13</sup> For example, Shell Canada has deferred its planned expansion of its Scotford upgrader, while Petro Canada is delaying construction of its \$25 billion Fort Hills mining and upgrader project.

As a result, the Canadian Association of Petroleum Producers (CAPP) is now expecting that capital spending in the oil sands will drop by half, from \$20 billion in 2008 to \$10 billion in 2009.<sup>14</sup> Oil sands companies are trading near break-even points on their operations. As of June 2006, the NEB estimated that integrated mining and SAGD operations were economic at U.S.\$30-U.S.\$35 barrel (WTI), slightly below current price levels of around U.S.\$40 to U.S.\$50 (February and March). However, it is now likely that the breakeven prices are even higher, reflecting recent cost pressures.<sup>15</sup>

The good news is that companies may finally be able to control costs, as labour shortages ease and material costs continue to decline. Moreover, the recent depreciation of the Canadian dollar has, in part, cushioned the effects of lower oil prices, which are priced in U.S. dollars.

The long-term prospects for the industry are, for the most part, positive. Alberta's large oil sands reserves provide producers with one of the world's most stable, proven and secure supplies of oil available. Non-conventional supplies of natural gas (e.g. coal bed methane) continue to rise and will continue to help offset declines in conventional production. Moreover, technologies for extracting non-conventional resources have improved in recent years, helping companies' lower costs and increase production.

The main threat is the environment. While some progress has been made, with the government recently pledging \$2 billion to develop CCS technologies, the industry and government will need to demonstrate that it can develop the oil sands in a sustainable and environmentally friendly manner.

### 4.1.3 SWOT Analysis

#### *Strengths*

- Alberta's oil sands contain the world's second largest reserves of crude oil after Saudi Arabia. These reserves are proven and can be recovered with today's technologies. In addition, the province has proven unconventional natural gas reserves of coal bed methane, shale and tight gas.
- Alberta has a very favourable investment climate. Unlike many other petroleum producing jurisdictions, oil and gas companies in Alberta operate in a certain and stable environment and face little political risk.
- Oil and gas companies have access to one of the world's most extensive networks of pipelines. These pipelines may help attract northern gas to Alberta, which would increase the supply of natural gas and natural gas liquids.
- Alberta's oil and gas sector is highly innovative, employing the latest extraction and processing technologies and equipment. Industry works closely with government, through organizations like Alberta Energy Research Institute (AERI), to advance energy technology.

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<sup>13</sup> CAPP's Crude Oil Forecast December 2008 – Interim Update.

<sup>14</sup> Includes investments in construction and machinery and equipment. Source: "Canada's Oil, Natural Gas and Oil Sands, Overview and Outlook", Greg Stringham, information presented in Washington DC, CAPP, February 2009.

<sup>15</sup> Break-even estimates vary widely. In January 2008, Strategy West estimated that the break-even WTI price was about \$60/barrel for a typical oil sands project.

### Weaknesses

- Alberta's oil and gas sector is very dependent on the U.S. market, subjecting the sector to a high degree of market risk. U.S. imposed restrictions on the importation of Alberta's energy resources in response to environmental concerns would have a major impact on the sector.
- Conventional oil and natural gas production is on a downward trend. The industry is becoming highly dependent on Alberta's non-conventional resources of bitumen and coal bed methane, which are generally more costly to extract with today's technologies.
- The oil sands are highly reliant on natural gas for both mining and especially in situ operations. This makes operating costs highly sensitive to the price of natural gas. Moreover, natural gas production is declining, raising the need to find alternate methods of producing heat, such as the gasification of bitumen.
- Large amounts of water are required to create the steam for SAGD. Ongoing development of the oil sands will continue to drain water resources from the North Saskatchewan and Athabasca rivers.

### Opportunities

- To reduce reliance on natural gas, there are opportunities for oil sands producers to increase production of synthesis gas (syngas), which involves the gasification of bitumen. While gasification is already underway, for example at Nexen's Long Lake SAGD project, companies are only beginning to realize its potential. The challenge will be to combine gasification with CCS technologies. This way a growing supply of feed stocks (e.g. bitumen bottoms and petroleum coke) can be gasified to meet oil sands energy requirements, while also minimizing the environmental footprint through the sequestering of resulting carbon emissions.
- Despite declining production levels, there are still opportunities for conventional oil and gas. According to the Petroleum Technology Alliance of Canada (PTAC) there are about 3.6 billion barrels of conventional oil reserves that could be added over the next decade in Alberta through enhanced recovery, assuming the right incentives are in place and the appropriate technologies employed.<sup>16</sup>
- To help replace declining conventional natural gas resources, there is potential to recover significant reserves of coal bed methane, tight gas, and shale gas.
- Northern gas could provide an alternate source of fuel for the oil sands.
- To limit withdrawals of water during periods of low river flows, oil sands producers will need to improve on-site water storage capacity. Some newer mines now include significant water storage as part of their design.
- One application of CCS involves injecting carbon dioxide (CO<sub>2</sub>) from oil sands into conventional oil fields, allowing companies to reduce emissions while also improving oil recovery. The Government of Alberta has committed \$2 billion to develop CCS technologies.
- To improve their environmental record, oil sands producers must continue to demonstrate detoxification and reclamation of mining and tailings ponds.

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<sup>16</sup> Petroleum Technology Alliance of Canada. 2008. "Ramping Up Recovery: A Business Case for the Increased Recovery of Oil and Gas", June

- Rapidly declining construction costs, a result of the global economic slowdown, may provide an opportunity for some of the more capitalized companies to move forward on oil sands projects.

### *Threats*

- Lower oil prices, if sustained, make many oil sands and conventional drilling projects uneconomical, threatening growth of the sector.
- Alberta's reliance on natural gas to meet electricity requirements (e.g. for SAGD) subjects the oil sands to significant market risk. A spike in natural gas prices could result in significant operating costs, hurting profitability.
- There is some uncertainty as to whether transportation infrastructure can keep pace with rapid oil sands developments. This could slow the movement of materials and equipment, resulting in both construction and production delays.
- Despite some moderation in activity, skilled labour shortages persist in Alberta's oil patch. A lack of skilled labour could threaten the future pace of development and stifle labour productivity.
- Inadequate infrastructure and public services in the Fort McMurray area could reduce the quality of life for residents and hurt the region's ability to attract and retain workers.
- Oil sands producers are under tremendous political and public pressure to reduce their environmental footprint. Recent media reports on "dirty oil" from Alberta's oil sands and the death of several hundred ducks in the Syncrude tailings pond in August 2008 have negatively impacted public perception.
- The U.S. government is proposing an economy-wide cap-and-trade program to reduce GHG emissions. This may impose additional costs and risks to Alberta oil sands exports to the U.S.
- Some oil sands producers have considered switching to cheaper fuel alternatives to natural gas, such as coke, a by-product of the bitumen recovery process. This would result in a significant increase in GHG emissions. Alberta Environment has recently announced that it will set pollution standards to limit the burning of coke.
- While GHG intensity has declined in the oil sands, overall emissions have increased due to higher levels of oil production. Oil sands producers must find ways – through CCS and other technologies – to curtail emissions or face the prospect of steeper regulations.
- Alberta's new royalty framework results in a higher level of government take when oil and natural gas prices are high. However, at this point, it is unclear whether the royalty system will have a significant impact on investment.

## 4.2 Energy Services

### 4.2.1 Profile

#### Overview

- The energy services sector provides support to the primary oil and gas producers, offering specialized equipment and skills for a broad range of activities, including drilling, testing, and the maintenance of crude oil and natural gas wells.
- The sector has been a direct beneficiary of the rapid pace of oil and gas exploration and development activity in recent years. The growing demands of Alberta's oil patch have created an unprecedented demand for workers, leading to a near doubling of the sector's workforce between 2000 and 2008 and causing wages to soar.
- Moving forward, the outlook for the sector has turned negative. Plunging oil and natural gas prices have forced companies to rein in exploration and development spending. Drilling activity is expected to plummet about 31% in 2009 according to the Canadian Association of Petroleum Producers, leading to fewer contract opportunities. At the same time, the credit crisis is making it difficult for more junior companies to weather through the latest downturn.
- To capitalize on future growth, energy services companies must continue to develop innovative solutions to address the oil and gas sector's environmental challenges, such as reducing GHG emissions, improving water management, and the reclamation of mining and tailings ponds. Moreover, with conventional oil and gas production on the decline, technology and expertise in oil sands, coalbed methane and shale gas will become increasingly important, as will technologies for enhancing conventional production.

*This sector is defined to include NAICS 213: Support Activities for Mining and Oil & Gas extraction*

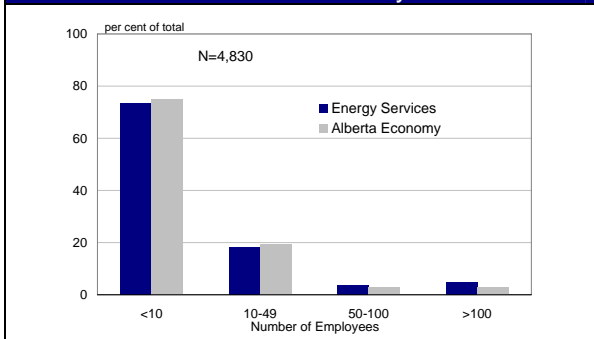
## Indicators

	2000	2001	2002	2003	Year				2008	Annual % Change 2000 - latest year
					2004	2005	2006	2007		
Revenues (\$ millions)	5,533	6,418	6,052	6,977	8,413	10,965	12,485	9,988		8.8
		16.0	-5.7	16.3	20.6	30.3	13.9	-20.0		
Real GDP (\$ millions)	3,356	3,815	3,602	3,891	4,415	5,264	5,271	4,205		3.3
		45.5	13.7	-5.6	8.0	13.5	19.3	0.1	-20.2	
Employment (thousands)	34.3	46.4	37.8	43.2	49.8	59.9	65.6	71.7	66.9	
		16.3	35.3	-18.6	14.3	15.3	20.3	9.5	9.3	-6.7
Number of Firms	3,145	3,430	3,525	3,585	3,720	3,990	4,485	4,830		6.3
			9.1	2.8	1.7	3.8	7.3	12.4	7.7	
Labour Productivity (real GDP \$2002 /hour)	32.5	33.8	35.7	32.4	38.3	43.6	37.0	28.5		-1.9
		-1.9	4.1	-5.6	-9.4	18.4	13.9	-15.2	-22.9	
Compensation Per Hour	23.9	25.3	27.4	25.8	31.4	37.5				9.4
		0.3	5.7	8.4	-6.0	21.7	19.4			
Exports (\$ millions)	30	44	39	19	78	87	99	79		14.9
			46.0	-11.9	-50.3	304.2	12.1	13.9	-20.0	
Capital Investment (\$ millions)	632	943	631	777	872	1,297	2,369	2,308	1,581	
			49.2	-33.1	23.1	12.2	48.8	81.9	-2.2	-31.5

*Numbers in italics represent annual % change*

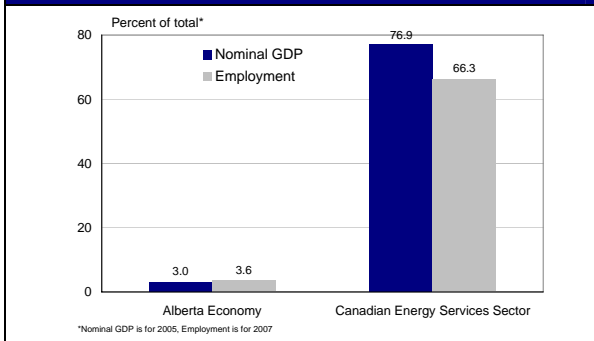
## Industry Sector Snapshot

Distribution of Firms by Size



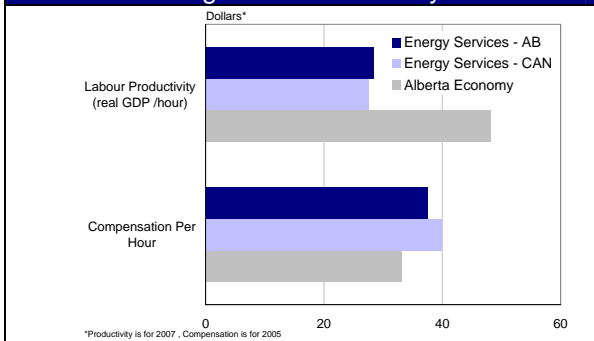
- Due to the size of the oil and gas sector, Alberta is home to several energy service companies. In 2007, there were 4,830 establishments in Alberta's energy service sector.
- The balance between large and small establishments roughly mirrors the provincial average. Overall, there is a slightly higher concentration of large firms, with 9% of companies having more than 50 employees.

Contribution of Sector



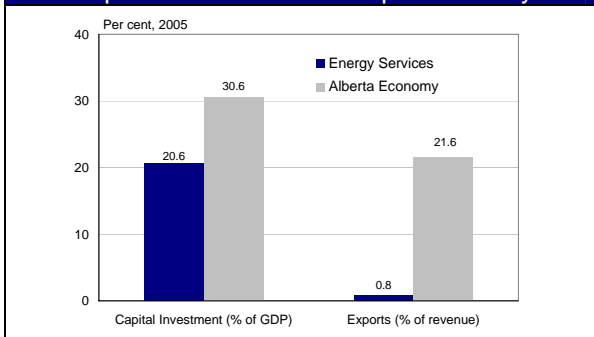
- Alberta is the leading provider of energy services in Canada, accounting for more than three-quarters of national output in the sector and about two-thirds of employment.
- The sector's contribution to the provincial economy is about 3% of total output.

Wages and Productivity



- Workers in the energy service sector have slightly higher levels of productivity in Alberta than in the rest of Canada. However, labour productivity lags the provincial average.
- Labour compensation per hour exceeded the economy-wide average in 2005, but ranked below the national average for the sector.

Capital Investment and Export Intensity



- Capital spending accounted for about one-fifth of GDP in 2005, below the provincial average.
- The sector primarily caters to the Alberta market, with less than 1% of revenues attributed to exports.



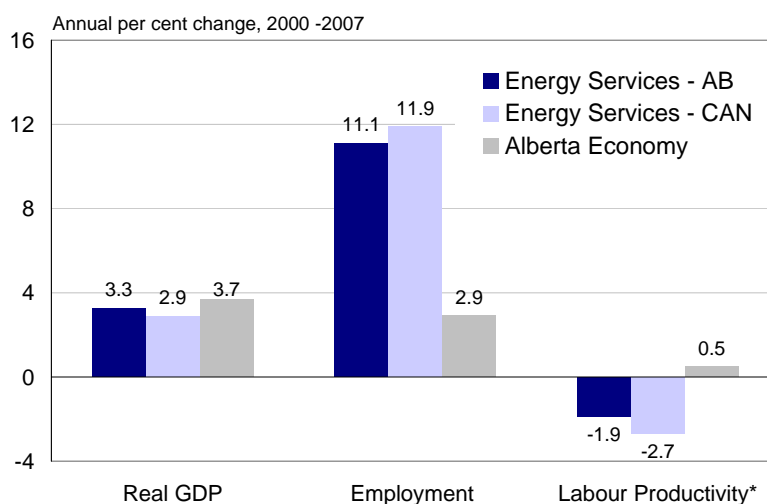
## 4.2.2 Industry Performance and Drivers

The energy services sector provides support to primary oil and gas producers, offering specialized equipment and skills for a broad range of activities, including drilling, testing, and maintaining crude oil and natural gas wells. Companies that provide services to petroleum producers on a contract basis are included in this sector, including providers of drilling, service rig, and geological and geophysicist services. The sector is technologically advanced, offering innovative solutions to many of the issues facing today’s oil and gas producers, such as:

- Enhancing recovery of conventional oil and natural gas reserves;
- Meeting increasing environmental standards;
- Supplying oil and gas producers with the latest equipment and technology; and
- Improving operating costs and environmental impacts.

Alberta’s energy services sector has been a direct beneficiary of the rapid pace of oil and gas exploration and development activity in recent years. The growing demands of Alberta’s oil patch created an unprecedented demand for workers to service the booming energy sector. Employment surged at an annual rate of 11% a year between 2000 and 2007, more than doubling the size of the sector’s workforce over this period. Despite the frenzied pace of hiring that has occurred, real GDP grew at a rate of 3.3% a year – a respectable rate of growth, but slightly well below the Alberta average. With the rate of job creation outpacing growth in real GDP, labour productivity has slipped since 2000, although not to the same extent as in the oil and gas extraction sector.

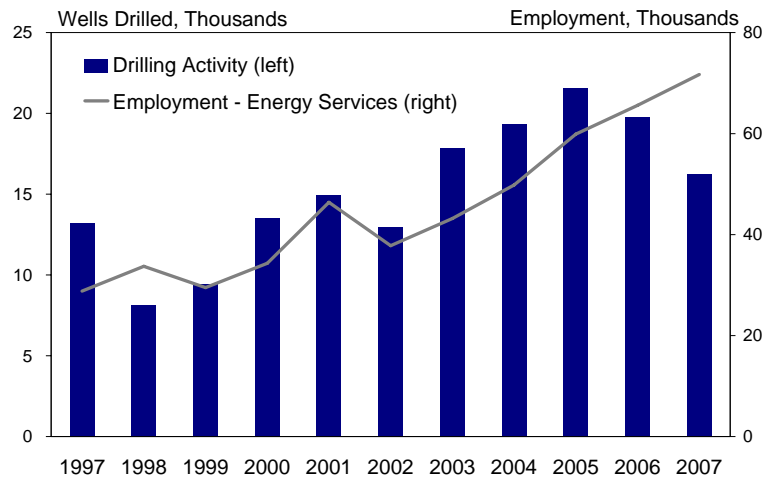
**Figure 44: Performance of the Energy Services Sector**



\*Real GDP per hour worked.

In recent years, the success of the energy services sector can be directly traced to heightened levels of drilling activity in the province, particularly for natural gas. As Figure 45 reveals, an increase in number of wells drilled has contributed to strong employment growth in the sector since 2000. As drilling activity escalated, oil and gas companies relied heavily on contractors to set up and service rig operations.

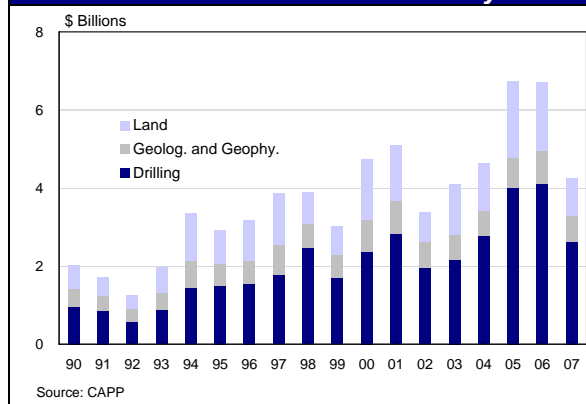
**Figure 45 Drilling Activity and Energy Service Sector Employment**



Source: CAPP, Statistics Canada

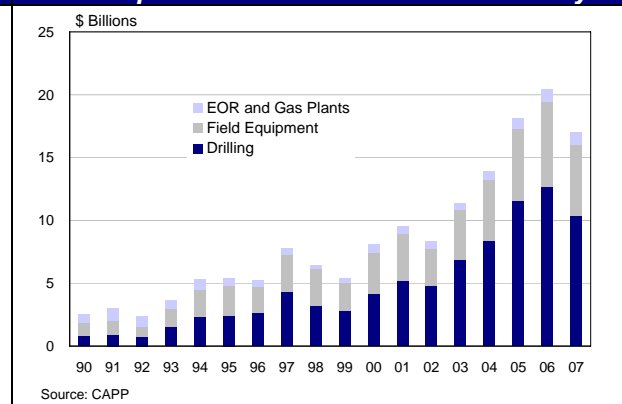
Another indication of the increased demand for energy services has been the surge in spending on exploration and development activity in Alberta. Exploration expenditures, consisting of outlays for land, geological surveying and drilling of exploration wells, saw significant increases in 2005 and 2006. However, the largest spending gains have been on oil and gas development activities, or the costs associated with extraction. Drilling contractors and rig service operators have been major beneficiaries of these spending increases.

**Figure 46: Cash Expenditures on Exploration – Alberta Petroleum Industry**



Source: CAPP

**Figure 47: Cash Expenditures on Development – Alberta Petroleum Industry**



Source: CAPP

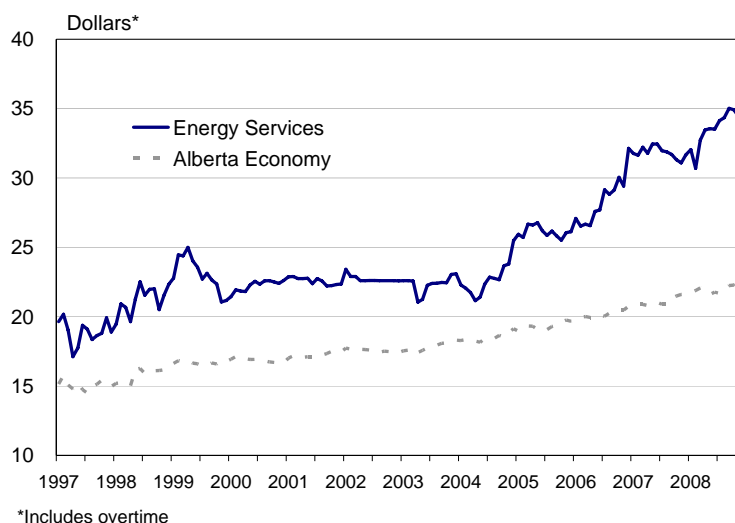
Motivated by higher oil and gas prices, producers ramped up exploration in deeper zones, which are more expensive to develop, yet still profitable when prices are high. Indeed, the share of total operating days spent drilling wells greater than 1,850 meters in depth increased from 56% in 1998 to 64% in 2008.<sup>17</sup>

As activity in the oil patch intensified, energy service companies scrambled to find workers to meet growing demands. With the industry already gripped by acute labour shortages, companies lured workers from other provinces and abroad with attractive wages. In 2005, the peak year for drilling activity, average hourly earnings in the sector jumped 15% while employment surged

<sup>17</sup> Source: Canadian Association of Oilwell Drilling Contractors.

20%.<sup>18</sup> The earnings gap between workers in the sector and the Alberta average has been widening, rising from 26% in January, 2000 to 55% as of December, 2008.

**Figure 48: Average Hourly Earnings**



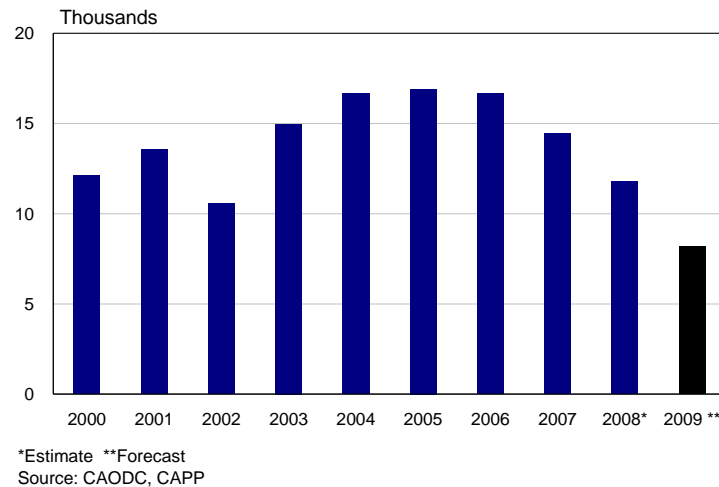
By all indicators – employment, business counts, and capital investment – the sector built up capacity to meet the growing demands in the oil patch after 2000. However, the pace of growth was so intense, that many companies struggled to attract well qualified workers and employ them in an efficient manner. As a result, labour productivity in the sector has suffered, falling at an annual rate of 2% between 2000 and 2007. The bulk of the decline came in 2006 and 2007 as drilling activity and rig operating days continued to slow (hurting output in the sector), but the number of hours worked continued to increase.

The sector is increasingly exporting its expertise around the world. Despite an appreciating Canadian dollar, exports in the sector rose at impressive annual rate of 15% between 2000 and 2007, outpacing growth in revenues. But while the sector has become more outward focused, it is still largely focused on the Alberta market, with exports accounting for less than one percent of industry revenues in 2007.

Moving forward, the outlook for the sector has turned decidedly negative. Plunging oil and natural gas prices have forced companies to rein in exploration and development spending. To make matters worse, the financial crisis has escalated, leading to tighter credit conditions for all companies, but particularly for junior operators. There is also some speculation that Alberta’s New Royalty Framework, which raises government take for both conventional and non-conventional producers at higher gas prices, has caused investment to shift to other jurisdictions, namely British Columbia (B.C.). As a result of these factors, CAPP forecasts drilling activity in Alberta will plunge 31% in 2009, while the Petroleum Services Association of Canada is only slightly less pessimistic, projecting a drop of 27%. With less exploration and development activity will come job losses, lower revenue and declines in real GDP in Alberta’s energy service sector in 2009.

<sup>18</sup> Data on average hourly earnings (AHE) includes only workers paid by the hour. While available on a monthly basis, AHE is a narrower and less preferred measure of compensation than compensation per hour, which includes all forms of labour compensation.

**Figure 49: Alberta Oil and Gas Wells Drilled on a Completion Basis**



### 4.2.3 SWOT Analysis

#### Strengths

- The energy service sector has invested heavily in new capital in recent years. Capital investment has soared from \$943 million in 2000 to \$2.3 billion in 2007, representing growth of 20% a year. New investments in machinery and equipment have resulted in the latest technologies being used in the oil and gas sector.
- The sector is increasingly exporting its expertise around the world. Energy service exports have grown at an annual rate of 15% a year between 2000 and 2007.
- Alberta energy service companies have attained an international reputation in several areas, including oil sands and heavy oil technologies, cold-climate operations, and enhanced recovery methods.
- Alberta has excellent R&D infrastructure for developing new energy technologies, including the Alberta Energy Research Institute, the Canadian Oil Sands Network for Research and Development and the Alberta Research Council.

#### Weaknesses

- Energy service companies are highly vulnerable to the boom and bust cycle of the oil and gas sector. Moreover, there are limited opportunities for contractors in other sectors during periods of weak oil and gas drilling activity.
- Labour shortages have been a barrier to growth in the sector and have raised business costs. In addition, a lack of qualified workers has likely contributed to the recent decline in labour productivity in the sector.

#### Opportunities

- To capitalize on future growth, energy services companies must continue to develop innovative solutions to address the oil and gas sectors challenges. These include:
  - Minimizing the environmental footprint from development activities. The Government of Alberta's commitment to CCS presents an opportunity for service companies that have the equipment and expertise related to the implementation of CCS technologies. In addition, oil and gas sectors will

need service companies to help meet new GHG standards set by the provincial and federal government.<sup>19</sup>

- Improving water use management, including water conservation and recycling technology.
  - Reclamation of mining and tailings ponds.
  - Reducing reliance on natural gas as an energy source, particularly in non-conventional oil extraction.
  - Higher level of industrial integration. Integration of facilities leads to operating efficiencies, lower costs and reduced environmental impacts.
- With conventional production on the decline for oil and natural gas, the energy service sector must have the capacity to develop and implement new technologies for the oil sands (e.g. VAPEX, THAI)<sup>20</sup>, coal bed methane, shale gas and other non-conventional sources.
  - As conventional oil and gas becomes more costly and difficult to extract, there are opportunities in the areas of enhanced oil recovery and new extraction techniques, such as advanced seismic and horizontal drilling.
  - The economic slowdown should alleviate some of the cost pressures the sector has faced in recent years. Labour shortages are likely to ease, and the cost of many materials has already started to fall.
  - There are opportunities to export energy services to other oil and gas producing jurisdictions, particularly in specialty areas, such as enhanced oil recovery, cold climate operations and heavy oil.
  - Due to the global financial crisis and the collapse in energy prices, a new stimulus package for oil and gas drilling was announced by the Alberta Government in February, 2009. The package, which should offset some of the effects of the downturn for energy service companies, includes the following:
    - A one-year \$466M drilling royalty credit equal to 10% to 50% of royalties owed;
    - A one-year \$1.04B well investment program, which caps royalties at 5% for the first year of production on all conventional wells; and
    - A \$30M orphan well fund for the reclamation of old wells.

### Threats

- Due to falling energy prices, drilling activity has been weakening in recent months and is forecast to fall 27%-31% in 2009. This will result in a significant slowdown for the energy service sectors, leading to weaker revenue, declining profitability and job losses. To date, contractors that specialize in new drilling have experienced the sharpest declines, while companies that service existing wells are faring relatively well.

<sup>19</sup> Alberta Government legislation announced in July, 2007 requires an immediate 12% reduction in GHG emission intensity for large emitters. The Federal Government requires an 18% reduction in emissions intensity, rising 2%/ year thereafter. (Source: CAPP).

<sup>20</sup> VAPEX - Vapour Extraction Process injects hydrocarbon solvents into the upper well to dilute the bitumen and allow it to flow. THAI - Toe to Heel Air Injection combines vertical air injection with a horizontal production well. This process ignites the bitumen and creates a vertical wall of fire, moving from the "toe" of the horizontal well toward the "heel". Source: CommodityMine

- With fewer contracts available, the buying power has shifted to drilling customers, resulting in a highly competitive bidding environment and reducing profit margins in the short-run.
- The credit crisis is reducing access to capital just when it is needed most. Smaller companies will face the most significant financing constraints; many will not have the working capital to weather through the latest downturn, facing the risk of bankruptcy. Even larger drilling companies are being impacted. In March, Precision Drilling Trust announced that, due to weaker demand, it was suspending distributions to strengthen its balance sheet and reduce debt.

## 4.3 Value added energy – Refined Petroleum and Chemicals

### 4.3.1 Profile

#### Overview

- The value added energy sector moves Alberta's raw energy resources up the value chain, converting them into other usable products, such as petrochemicals or gasoline.
- Alberta's value added energy sector has grown at a slower rate than Alberta's overall economy since 2000, both in terms of employment and real GDP, but has outpaced the national average for the sector.
- Revenue has grown at a robust rate for both petroleum and chemical manufacturers in recent years, although higher feedstock prices have driven up costs, limiting growth in profitability.
- The expansion of Alberta's oil sands has led to significant investments in upgraders that transform raw bitumen into synthetic crude oil. However, refinery capacity for crude oil has remained unchanged since 2003.
- A wave of investment in petrochemical plants in the late 1990s and early 2000s has turned Alberta into one of the world's largest petrochemical producers and the leading producer in Canada. However, a gradual decline in the supply of feedstock derived from conventional natural gas liquids has the industry searching for alternative feedstock sources.
- The Alberta government is pursuing a value added energy strategy that intends to increase the amount of upgrading, refining and petrochemical production of Alberta's oil and gas resources.

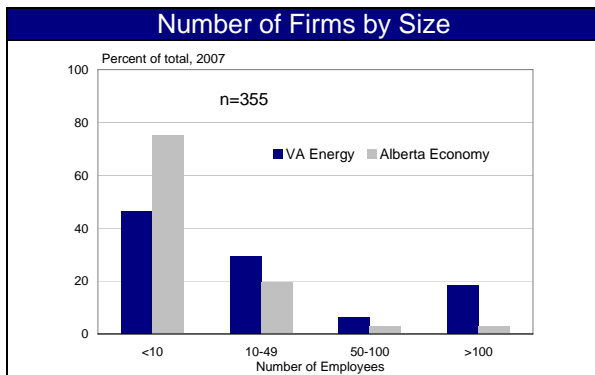
*This sector is defined to include NAICS 325: Chemical and NAICS 324: Petroleum and Coal Manufacturing. Note that Statistics Canada currently categorizes upgrading under oil and gas extraction (versus petroleum and coal manufacturing). However, since upgrading is normally associated with value added energy, it is discussed in this section.*

### Indicators

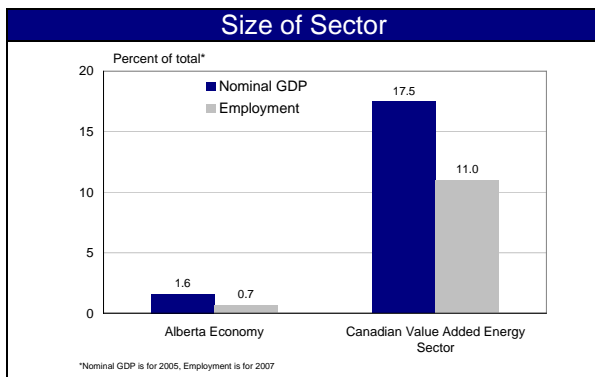
	Year										Annual % Change 2000 - latest year
	2000	2001	2002	2003	2004	2005	2006	2007	2008		
Revenues (\$ millions)	15,791	15,766	15,859	17,734	21,194	25,457	26,570	27,507	30,319		8.5
Real GDP (\$ 2002 millions)	<i>3,614</i>	<i>2,831</i>	<i>3,002</i>	<i>3,055</i>	<i>3,701</i>	<i>4,090</i>	<i>4,147</i>	<i>4,505</i>			3.2
Petroleum Refining	<i>746</i>	<i>718</i>	<i>754</i>	<i>743</i>	<i>758</i>	<i>741</i>	<i>741</i>	<i>761</i>			0.3
Chemical Manufacturing	<i>2,868</i>	<i>2,113</i>	<i>2,248</i>	<i>2,312</i>	<i>2,943</i>	<i>3,349</i>	<i>3,405</i>	<i>3,744</i>			3.9
Employment (thousands)	<i>14.1</i>	<i>13.7</i>	<i>14.9</i>	<i>11.4</i>	<i>14.9</i>	<i>13.5</i>	<i>12.5</i>	<i>14.0</i>	<i>12.0</i>		-2.0
Petroleum Refining	<i>4.7</i>	<i>4.8</i>	<i>5.1</i>	<i>3.0</i>	<i>3.4</i>	<i>4.9</i>	<i>3.1</i>	<i>5.1</i>	<i>3.8</i>		-2.6
Chemical Manufacturing	<i>9.4</i>	<i>8.9</i>	<i>9.8</i>	<i>8.4</i>	<i>11.5</i>	<i>8.6</i>	<i>9.4</i>	<i>8.9</i>	<i>8.2</i>		-1.7
Number of Firms	340	340	335	330	285	300	320	355	150		-9.7
Labour Productivity (real GDP \$2002 /hour)	132.2	120.0	145.3	123.2	145.6	172.9	155.5	168.1			3.5
Compensation Per Hour	30.4	32.4	37.7	37.5	43.6	50.9					10.8
Exports (\$ millions)	4,297	4,405	4,168	4,658	6,163	7,573	8,207	8,490	8,005		8.1
Capital Investment (\$ millions)	1,578	740	751	754	878	1,460	1,433	1,750	n/a		1.5

*Numbers in italics represent annual per cent changes  
\*Data excludes upgrading activities*

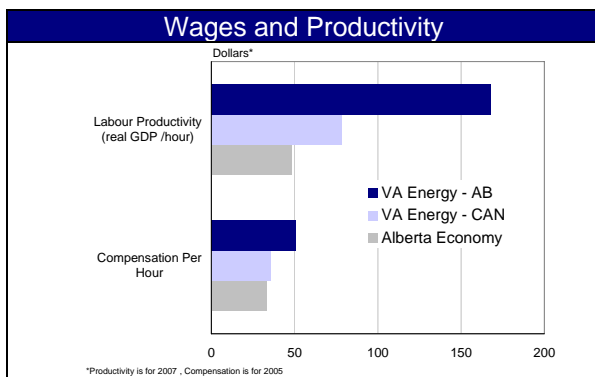
## Industry Sector Snapshot



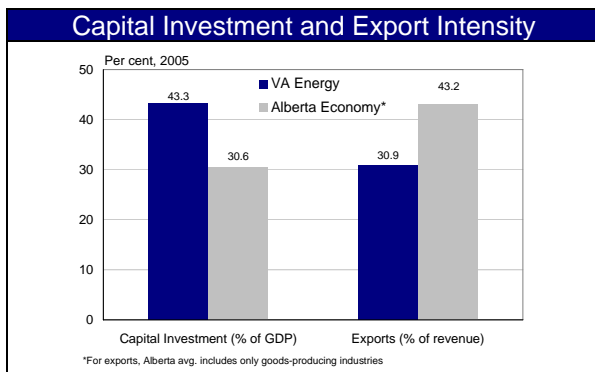
- Due to the capital intensive nature of the sector, establishments are relatively large. Nearly one-fifth of establishments employ more than 100 workers, well above the average for the Alberta economy.



- Alberta is a significant player in the sector, accounting for about 18% of the sector's national output and 11% of its employment.
- In particular, Alberta is Canada's leading producer of petrochemicals. Petrochemical production is concentrated in Joffre and Fort Saskatchewan, where four ethane cracking plants are located.



- The value added energy sector has highly productive workers, reflecting the capital intensiveness of the sector.
- Employees in the sector are highly skilled as indicated by the high average salary levels compared to the Alberta economy.



- The value added energy sector is highly capital intensive, with capital expenditures accounting for 43% of GDP, well above the Alberta average.
- About 31% of the sector's revenues come from exports. In the chemicals industry this share is higher at 55% compared to 9% for petroleum manufacturing.

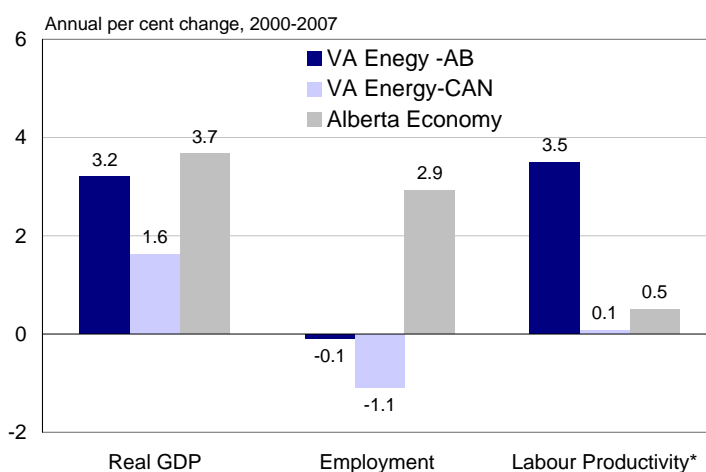


### 4.3.2 Industry Performance and Drivers

The value added energy sector – petroleum and chemical manufacturing - represents the downstream component of Alberta’s petroleum value chain. Some of the oil and gas extracted from upstream exploration and production (E&P) is directly shipped to other markets. However, much of these petroleum resources stay within the province for further upgrading and processing. The value added sector enhances the value of the province’s natural resources by converting them to other usable products, such as petrochemicals or gasoline. The processing and manufacturing carried out in this sector creates additional economic activity, jobs and tax revenue that would otherwise be foregone through the direct export of Alberta’s resources.

Figure 50 illustrates the performance of the value added sector over the 2000 to 2007 period. Real GDP growth averaged 3.2% a year, slightly below the Alberta average, with solid growth in the chemical sector largely offsetting weak gains in petroleum refining. Employment edged down slightly due to job losses in chemical manufacturing. With employment declining and output increasing, labour productivity in the sector rose at a robust rate of 3.5% per year, in sharp contrast to the declines posted in the oil and gas sector. Relative to Canada’s value-added energy sector, Alberta has fared well, outperforming the national average on all three indicators.<sup>21</sup>

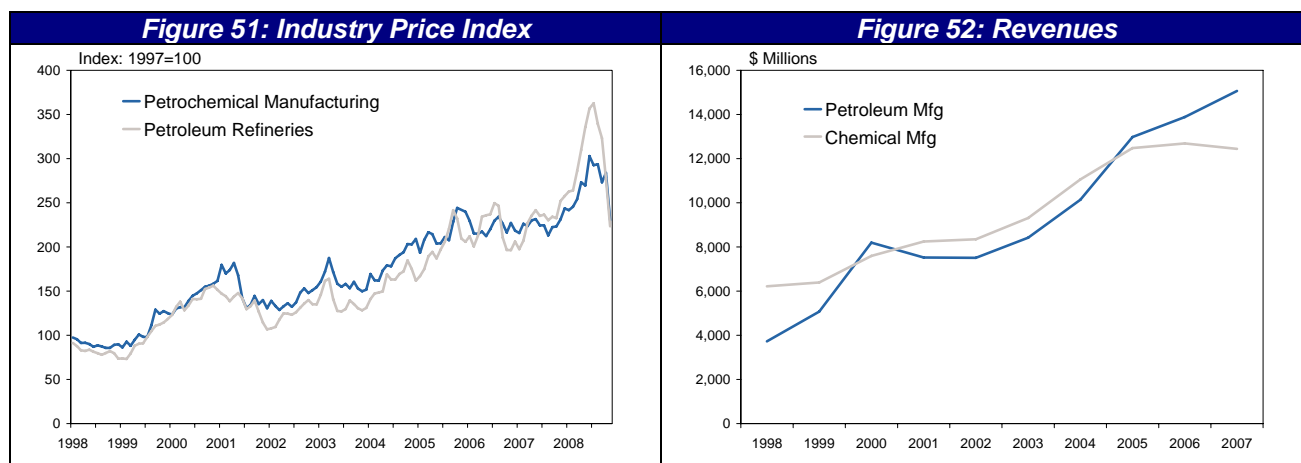
**Figure 50: Performance of the Value Added Energy Sector**



\*Real GDP per hour worked.

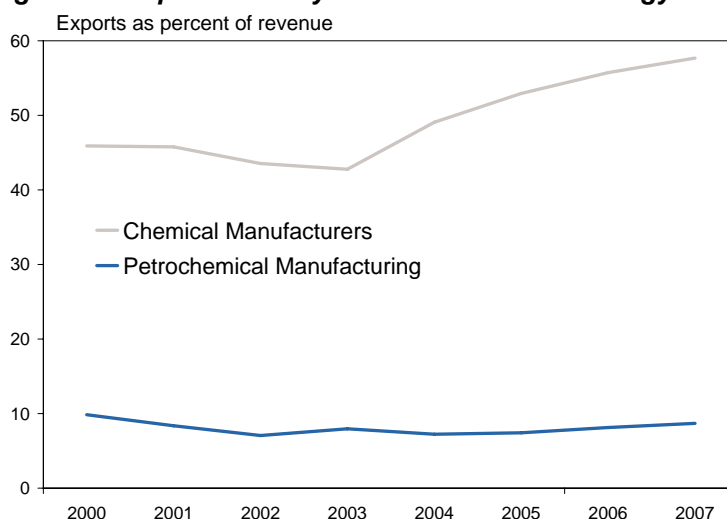
Until recently, the sector has benefited from rising prices for both chemical and petroleum products. Mirroring price gains, revenues shot up 8% a year in the value added sector between 2000 and 2007, including an annual increase of 9% for petroleum products and 7% annual gain for chemicals (figure 52).

<sup>21</sup> Comparisons to Canada should be interpreted with caution due to the unique structure of Alberta’s value-added energy sector. In particular, while chemicals manufacturing mainly relates to petrochemicals in Alberta, there is a larger non-energy component to chemicals in the rest of Canada.



Despite a strengthening Canadian dollar, exports in the sector have outpaced revenues in recent years, resulting in an overall increase in export intensity (exports as share of revenues). In particular, chemical manufacturers have seen their share of revenues that come from exports climb from 46% to 58% between 2000 and 2007. However, in the petroleum manufacturing industry, exports intensity has fallen, from 10% to 9% over the same period.

**Figure 53: Export Intensity in the Value Added Energy Sector**

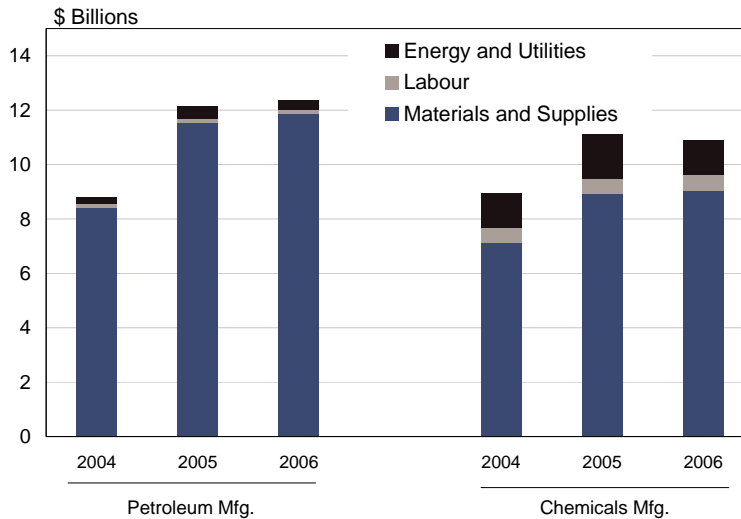


Just as higher output prices drove up revenues, rising feedstock prices led to a significant rise in material costs, limiting growth in profitability. In 2005, for example, material and supplies costs, by far the largest cost component, jumped 32% due to price increases in natural gas liquids (e.g. ethane), crude oil and other feedstocks.<sup>22</sup> Reflecting Alberta's tight labour market, wages have also seen strong gains in the sector. For the chemical manufacturing sector, average weekly earnings (including overtime) rose 4.4% a year between 2000 and 2007, well ahead of the economy-wide increase of 3.3%.<sup>23</sup>

<sup>22</sup> Data on material, labour and energy (and related) costs for this sector are only available for 2004 to 2006.

<sup>23</sup> Data on weekly average earnings is not available for petroleum manufacturing for Alberta.

Figure 54: Operating Costs by Component



**Petroleum Refining and Upgrading**

Alberta’s upgraders transform raw bitumen into synthetic crude oil, while its oil refineries produce a wide range of refined petroleum products, including gasoline, diesel fuel, and heating oil. Growth in this industry depends on a number of factors, including the availability and price of feedstock, demand (local and foreign), and refining margins.

In recent years, the expansion of Alberta’s oil sands has led to significant investments in upgraders. In 2003, Shell opened its bitumen upgrader in Scotford, Alberta, boosting capacity by about 25% and increasing the number of bitumen upgraders in the province to three.

At the same time, refineries that process crude oil have not seen the same growth in production capacity. As shown in figure 55, there has been no increase in crude oil refinery capacity since 2003, with capacity up only about 3% since 2000 and the number of refineries remaining at five<sup>24</sup>. This flattening of capacity largely reflects the gradual decline in conventional oil production in the province.

Figure 55: Crude Oil Refineries in Alberta

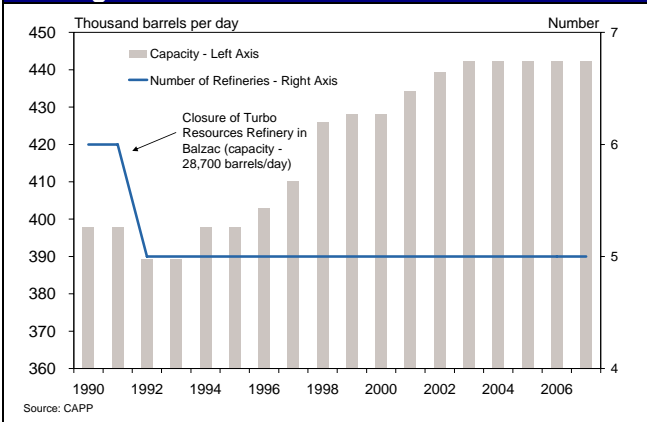
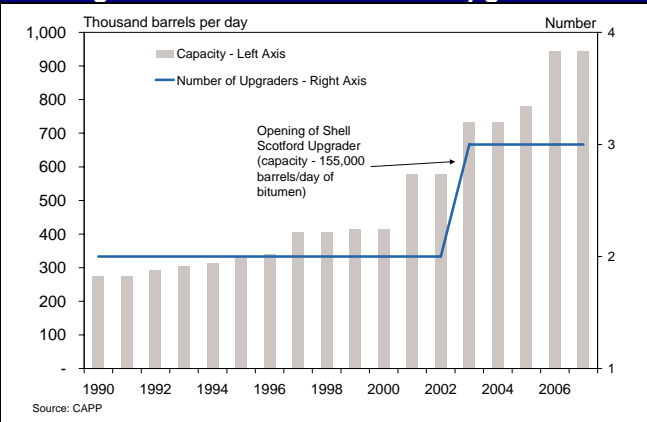


Figure 56: Oil Sands Bitumen Upgraders



<sup>24</sup> Includes the Parkland Bowden condensate refinery, which was suspended in 2001. However, the site continues to blend and store chemical fuels used in oilfield drilling.

**Table1: Crude Oil Refineries in Alberta**

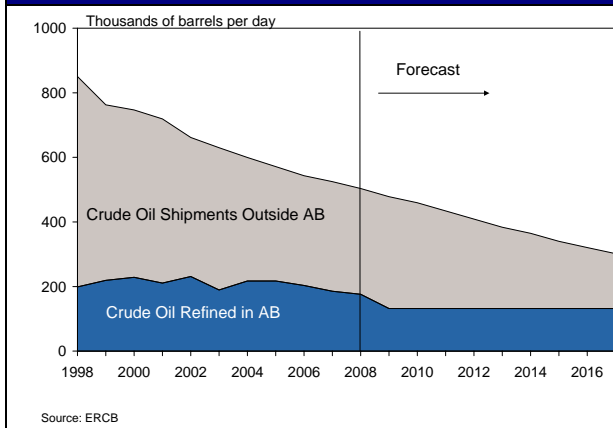
Refinery	Capacity (barrels/day)
Imperial Edmonton	179,977
Petro-Canada Edmonton	137,815
Shell Scotford	125,858
Husky Lloydminster	25,801
Parkland Bowden (temporarily suspended)	6,010

Source: ERCB

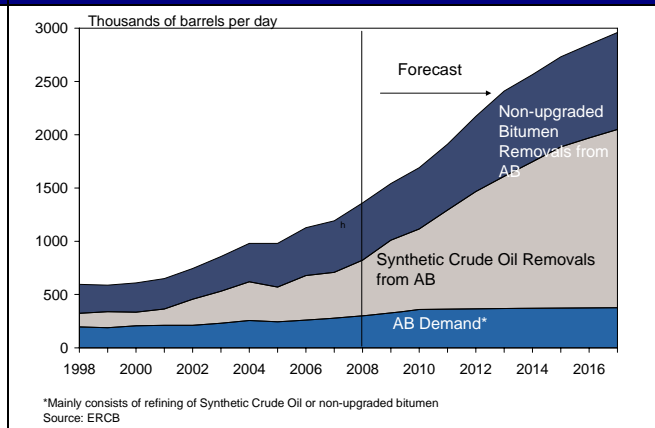
With no recent improvements to capacity, growth in crude oil refining has been sluggish. Indeed, according to the ERCB, the volume of conventional crude oil refined in Alberta has declined by about 3% a year since 2000. At the same time, Alberta refineries are processing a greater share of crude oil produced in the province; the percent of crude oil that is refined (versus exported) has increased from 30% in 2000 to 35% in 2007 (figure 57).

With recent growth in oil sands production, declines in crude oil refining have been offset by increases in the refining of synthetic crude oil (SCO) and, to a much lesser extent, nonupgraded bitumen. Alberta refineries continue to increase their reliance on SCO produced in Alberta. For example, Petro-Canada is reconfiguring its Edmonton refinery so that only SCO and nonupgraded bitumen will be processed rather than the light-medium crude that was previously used. Overall, total Alberta demand (mainly from refineries) for SCO and nonupgraded bitumen has increased by 4.3% a year since 2000. While SCO production has increased, an enormous amount of bitumen continues to be shipped by pipeline out of the province; indeed, the share of SCO and bitumen production remaining in Alberta for refining and transport fuels has fallen from 34% in 2000 to 23% in 2007.<sup>25</sup>

**Figure 57: Demand and Disposition of Conventional Crude Oil**



**Figure 58: Demand and Disposition of SCO and Bitumen**



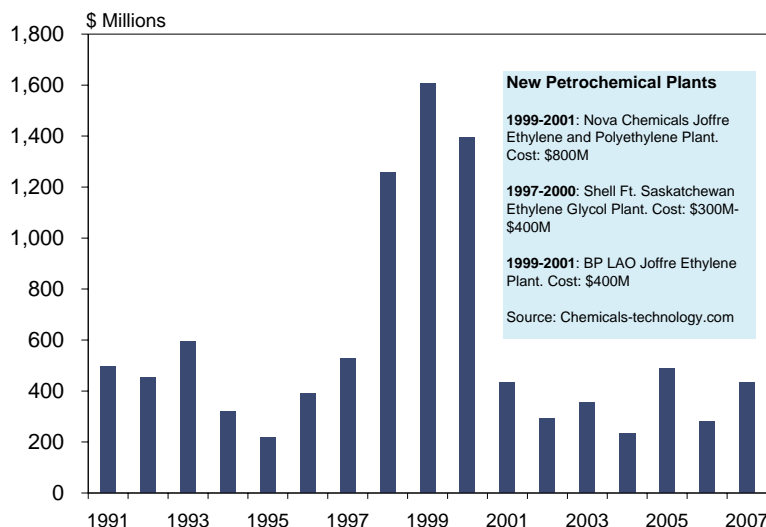
<sup>25</sup> In 2007, about 85% of Alberta demand was for the refining of SCO and nonupgraded bitumen. According to the ERCB, the remainder of SCO produced in Alberta is used by oil sands upgraders as transport and plant fuel.

**Petrochemicals**

Alberta is Canada’s largest manufacturer of petrochemicals. The petrochemicals industry in Alberta adds value to natural gas liquids (NGLs) by processing and upgrading them into products that can be used to manufacture a variety of end-use materials, such as textiles, antifreeze, and polystyrene cups. In particular, the industry is a heavy user of ethane, an NGL used to produce ethylene, which in turn is a critical ingredient for several manufactured products used worldwide. Other products produced by the industry include ethylene glycol, styrene, urea, and anhydrous ammonia.

A wave of investment hit Alberta’s petrochemical’s industry in the late 1990s and early 2000s, turning Alberta into one of the world’s largest producers of petrochemicals. Over this period, three new plants were added, including two in Joffre and one in Fort Saskatchewan, bringing significant amounts of new capacity on stream. Capital investment in the chemicals industry peaked at \$1.6 billion in 2000, but with no additional plants being built in recent years, has moderated significantly to \$433 million in 2007.

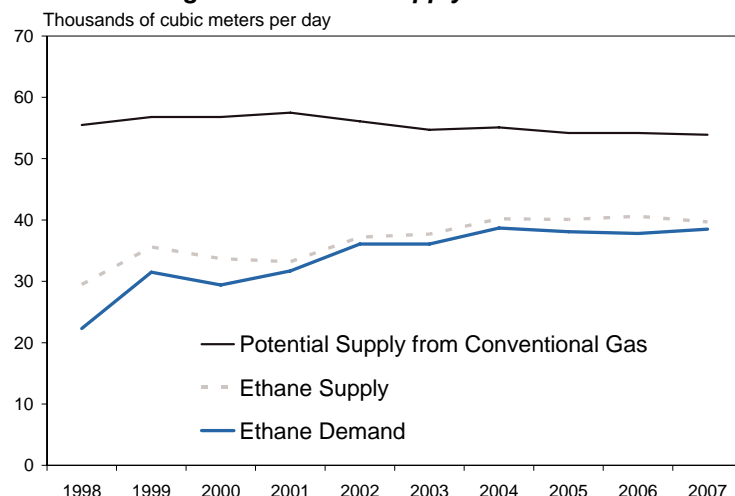
**Figure 59: Capital Spending in Alberta’s Chemical Sector**



Petrochemical production is currently concentrated in Joffre (near Red Deer) and Fort Saskatchewan, where four major petrochemical plants have a combined annual production capacity of almost nine billion pounds.

The success of Alberta’s petrochemicals industry has been grounded on the availability of large amounts of competitively priced natural gas based ethane feedstock. Demand for ethane as a feedstock for the petrochemicals industry continues to climb, rising by about 2.6% a year between 2000 and 2007 (figure 60). However, as conventional gas production continues to decline, conventional supplies of ethane are becoming less plentiful. The ERCB forecasts that the amount of ethane that could be recovered from conventional gas (i.e. the potential supply) has been falling steadily since 2001 (figure 60). In the absence of alternate feedstock sources, declining conventional supplies will limit growth in the industry.

**Figure 60: Ethane Supply and Demand**



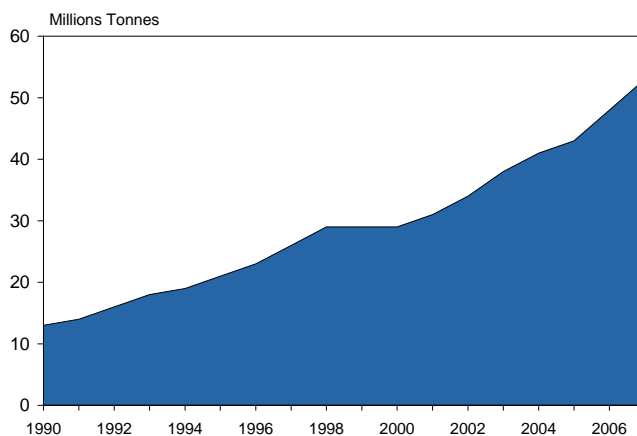
Source: ERCB

The challenge for the industry, therefore, is to secure alternate sources of feedstocks to counter the looming shortfall. For the petrochemicals industry, the growth of the oil sands has been timely. At present, most of the off-gases<sup>26</sup> from the upgrading of bitumen are simply being used as fuel for oil sands operations. However, existing technologies allow for ethane to be extracted from these off-gases. This ethane could, in turn, be used to offset the declining supplies of feedstock from conventional sources, providing a stable source of feedstock for the petrochemicals industry going forward.

The Government of Alberta has already taken steps to replace the declining supply of feedstocks available to the petrochemical sector. In September 2006, the Government of Alberta announced the Incremental Ethane Extraction Policy (IEEP) to encourage, through royalty credits, the increased production of ethane from conventional gas and off-gases.

Another opportunity relates to petroleum coke and bitumen bottoms – by-products of bitumen upgrading that are currently being stockpiled in Alberta’s oil sands. Gasification of coke and the liquid upgrading residues could be an alternate fuel source for oil sands operations, reducing the region’s dependency on natural gas and freeing up supplies of feedstocks for Alberta’s petrochemical industry.

**Figure 61: Inventory of Petroleum Coke in Alberta’s Oil Sands**



Source: ERCB

<sup>26</sup>In the process of bitumen upgrading, a type of gas, known as off-gas, is created as a by-product.

### 4.3.3 SWOT Analysis

#### Strengths

- The Alberta Government is committed to developing the value added downstream energy sector. The focus is to increase the production of petroleum products and petrochemicals, rather than simply exporting raw materials. To date, a new energy strategy has been developed, a Hydrocarbon Upgrading Task Force (HUTF) has been launched and new policies (e.g. Bitumen Royalty In-Kind, IEEP) have been announced.
- Alberta's value added energy sector is supported by a vast network of pipelines for transporting upgraded and refined petroleum products. Significant new pipeline capacity has been added to accommodate expected increases in bitumen and SCO production. Examples of new projects include: the Enbridge Gateway Pipeline, the Southern Access Alberta Clipper Pipeline, and the Kinder Morgan Pipeline.
- Alberta is Canada's leading petrochemicals producers and one of the most cost effective in the world. Alberta's cost advantage can be attributed to at least four factors<sup>27</sup>:
  - Alberta producers rely on natural gas derived feedstocks, which have been efficient and cost effective to process.
  - Ethane is less expensive in Alberta than in the U.S. Gulf Coast.
  - Ethane extracting plants in Alberta are relatively large and offer economies of scale.
  - Alberta's ethylene crackers are large and modern, yielding additional economies of scale

#### Weaknesses

- Alberta has traditionally been a low cost producer of petrochemicals given its reliance on relatively low cost ethane feedstocks. However, recent price increases have put pressure on business costs. Indeed the KPMG cost competitiveness study shows that Edmonton's cost advantage for specialty chemicals over the average of U.S. states slipped from 7.6% in 2004 to only 0.5% in 2008.
- Oil sands upgraders rely heavily on natural gas for their operations. With conventional gas production on the decline, the industry will need to substitute towards alternative fuel sources, such as the gasification of bitumen or coke, to provide a source of fuel to replace natural gas needs.
- A large share of nonupgraded bitumen leaves the province each year. The downstream industry could be adding value to this resource through upgrading and processing activities.

#### Opportunities

- With the slowing of Alberta's economy, labour market pressures are easing and material costs are falling. This should result in lower construction and operating costs than experienced in recent years.
- A large of supply of bitumen bottoms and petroleum coke are currently not being used for further value added processing. These bottoms could be gasified to produce feedstock for the petrochemicals sector and to fuel oil sands operations.

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<sup>27</sup> Margeson, J. (2008) "Petrochemical trends: major factors affecting the global and Canadian petrochemical industries", Canadian Chemical News, Sept.

- There are opportunities emerging for the oil sands to reduce its dependency on Alberta's natural gas, for example through gasification of bitumen bottoms or coke or the refining of fuel gas. This would also free up volumes of natural gas for higher valued markets.
- Approximately three million barrels a day of bitumen is expected to be upgraded by 2020, leaving massive deposits of bitumen bottoms and petroleum coke that could be gasified and turned into feedstocks for the petrochemicals industry. The HUTF has identified a range of products that could be produced from these feedstocks including ethylene, propylene, benzene, polyethylene.
- The Edmonton area, particularly Alberta's Industrial Heartland region, has been targeted as the location for creating a world class chemical cluster using a long-term supply of competitively priced petrochemical feedstock from the oil sands.
- According to Alberta Energy, the oil sands presents the following opportunities for Alberta's petrochemical industry<sup>28</sup>:
  - Integration of petrochemical plants with refineries that convert bitumen into higher valued products;
  - Gasification of oil sands by-products, for example creating syngas from bitumen bottoms and petroleum coke; and
  - Use off-gases from refining and upgrading as feedstock.
- The Government of Alberta has announced that it will begin collecting bitumen royalties in-kind, which means that instead of taking oilsands royalties in cash the government will be receiving physical volumes in order to stimulate investments in upgrading, refining and petrochemicals. This program will help address concerns that Alberta's current oil sands royalty regime is not designed to encourage secondary manufacturing of bitumen.
- Integration of oilsands, upgrading and petrochemical operations will reduce the overall environmental footprint.

### Threats

- New environmental regulations, such as caps on GHG emissions, could raise operating costs for upgraders, refineries and petrochemical plants.
- Weaker global demand combined with an increase in ethylene production capacity in the Middle East is expected to put downward pressure on ethylene prices. This may hurt profitability in the short-term.
- While the government can provide some support to implement its value added energy strategy— e.g. building infrastructure and offering incentives (e.g. Bitumen Royalty in Kind) – the key challenge is getting industry to invest in these downstream activities.
- A petrochemical cluster requires a steady supply of bitumen based feedstocks. Should oil sands upgrading activity slow significantly due to ongoing weakness in the global economy and sluggish oil prices, the feasibility of a petrochemical cluster could be compromised.
- The collapse in energy prices has led to several construction delays or cancellations for upgraders in the Capital Region. This raises the risk that a growing share of nonupgraded bitumen will be shipped by pipeline to the U.S., resulting in lost economic opportunities for Alberta.
- In order to develop new chemical clusters using the oil sands as a feedstock source, large investments in infrastructure are required (roads, pipelines, rail, water sewage treatment, etc.). Based

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<sup>28</sup> Alberta Energy. <http://www.energy.gov.ab.ca/Petrochemical/842.asp>



on the experiences of other jurisdictions, Alberta's petrochemical will only succeed if there are significant investments in infrastructure by government.

- Business costs in Alberta have increased recently, reducing the project economics associated with building upgraders, refineries and petrochemical plants in the province. Should these cost pressures be sustained, there is a risk that much-needed investments will be foregone.

## 4.4 Primary Agriculture

### 4.4.1 Profile

#### Overview

- The primary agriculture sector in Alberta generated \$8.9 billion in revenues in 2008 (excluding program payments), roughly equally split between crop and animal (livestock) production. Canola and wheat dominate crop production, while cattle and calves account for the bulk of livestock revenues.
- Alberta's agriculture industry has faced a tremendous amount of adversity in recent years. Between 2000 and 2006, a number of factors weighed heavily on producers, including a strengthening Canadian dollar, rising input costs, drought conditions and BSE. In 2007 and early 2008, the fortunes of the agriculture sector improved, with crop prices surging due in part to growing food demand in emerging economies and the shift towards bio-energy. More recently, however, the global financial crisis and recession have caused prices to retreat and financing conditions to tighten.
- The cattle industry in Alberta has struggled. In 2003, BSE was detected in Alberta, a discovery which led to a worldwide ban on Canadian beef exports, causing beef and live cattle exports to grind to a virtual halt in late 2003 and 2004. The year prior, the industry was hit by a serious drought, leaving livestock without feed.
- Surging food demand in the emerging economies and the move towards bio-fuels present opportunities for Alberta producers. Domestically, consumer preferences are changing, with demand for healthy, organic and locally produced foods on the rise. However, a number of challenges confront Alberta's agriculture industry moving forward, including tighter financing conditions, moderating product prices, ongoing cost pressures, and international agriculture subsidies.

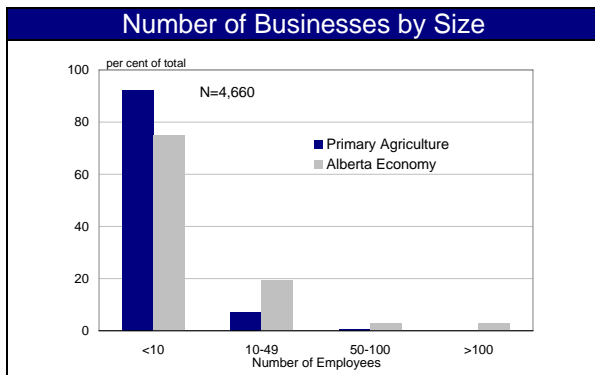
*This sector is defined to include NAICS 111: Crop Production and NAICS 112: Animal Production*

## Indicators

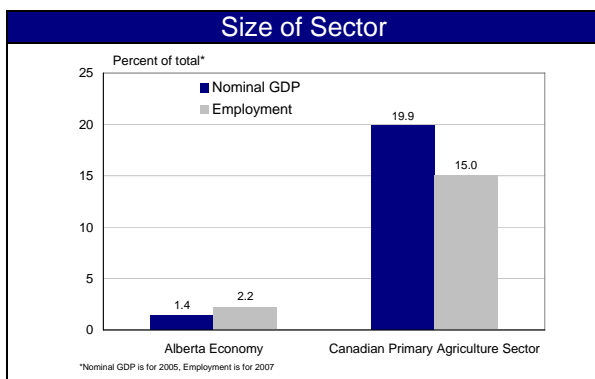
	Year									Annual % Change 2000 - latest year
	2000	2001	2002	2003	2004	2005	2006	2007	2008	
Revenues (\$ millions)	6,876	7,549	7,277	5,734	6,571	6,738	6,866	7,841	8,944	
		<i>9.8</i>	<i>-3.6</i>	<i>-21.2</i>	<i>14.6</i>	<i>2.5</i>	<i>1.9</i>	<i>14.2</i>	<i>14.1</i>	3.3
Crop Production	2,364	2,304	2,215	2,027	2,656	2,413	2,617	3,474	4,628	
		<i>-2.5</i>	<i>-3.9</i>	<i>-8.5</i>	<i>31.0</i>	<i>-9.2</i>	<i>8.5</i>	<i>32.7</i>	<i>33.2</i>	8.8
Animal Production	4,512	5,245	5,062	3,707	3,914	4,325	4,249	4,367	4,316	
		<i>16.2</i>	<i>-3.5</i>	<i>-26.8</i>	<i>5.6</i>	<i>10.5</i>	<i>-1.8</i>	<i>2.8</i>	<i>-1.2</i>	-0.6
Real GDP (\$ 2002 millions)	4,572	3,701	2,596	3,845	4,481	4,698	4,426	4,318		
	<i>-1.6</i>	<i>-19.0</i>	<i>-29.9</i>	<i>48.1</i>	<i>16.5</i>	<i>4.8</i>	<i>-5.8</i>	<i>-2.4</i>		-0.8
Employment (thousands)	69.4	58.5	59.1	64.5	64.7	54.8	50.5	48.5	57.8	
	<i>-13.1</i>	<i>-15.7</i>	<i>1.0</i>	<i>9.1</i>	<i>0.3</i>	<i>-15.3</i>	<i>-7.8</i>	<i>-4.0</i>	<i>19.2</i>	-2.3
Crop Production	20.5	16.7	15.6	21.0	17.3	17.2	14.0	14.9	15.9	
	<i>-24.9</i>	<i>-18.5</i>	<i>-6.6</i>	<i>34.6</i>	<i>-17.6</i>	<i>-0.6</i>	<i>-18.6</i>	<i>6.4</i>	<i>6.7</i>	-3.1
Animal Production	41.1	33.2	36.1	38.1	41.8	29.0	27.2	27.4	36.8	
	<i>-2.6</i>	<i>-19.2</i>	<i>8.7</i>	<i>5.5</i>	<i>9.7</i>	<i>-30.6</i>	<i>-6.2</i>	<i>0.7</i>	<i>34.3</i>	-1.4
Business Counts	6,360	6,330	6,080	5,770	5,515	5,505	5,450	4,660		
		<i>-0.5</i>	<i>-3.9</i>	<i>-5.1</i>	<i>-4.4</i>	<i>-0.2</i>	<i>-1.0</i>	<i>-14.6</i>		-4.3
Labour Productivity (real GDP \$2002 /hour)	30.9	29.0	21.6	31.9	33.1	41.1	42.6	42.1		
	<i>12.6</i>	<i>-6.4</i>	<i>-25.3</i>	<i>47.6</i>	<i>3.8</i>	<i>24.1</i>	<i>3.7</i>	<i>-1.3</i>		4.5
Compensation Per Hour	4.9	7.7	5.1	7.0	7.2	8.4	7.4	7.6		
	<i>23.7</i>	<i>59.0</i>	<i>-33.3</i>	<i>36.4</i>	<i>1.9</i>	<i>17.2</i>	<i>-11.2</i>	<i>1.5</i>		6.5
Exports (\$ millions)	2,713	2,914	2,291	1,642	2,019	2,132	3,114	2,858	4,273	
		<i>7.4</i>	<i>-21.4</i>	<i>-28.3</i>	<i>22.9</i>	<i>5.6</i>	<i>46.1</i>	<i>-8.2</i>	<i>49.5</i>	5.8
Capital Investment (\$ millions)*	936	844	932	822	960	958	829	1,125	1,006	
		<i>-9.9</i>	<i>10.5</i>	<i>-11.8</i>	<i>16.8</i>	<i>-0.3</i>	<i>-13.5</i>	<i>35.7</i>	<i>-10.6</i>	0.9

*Numbers in italics represent annual % change*

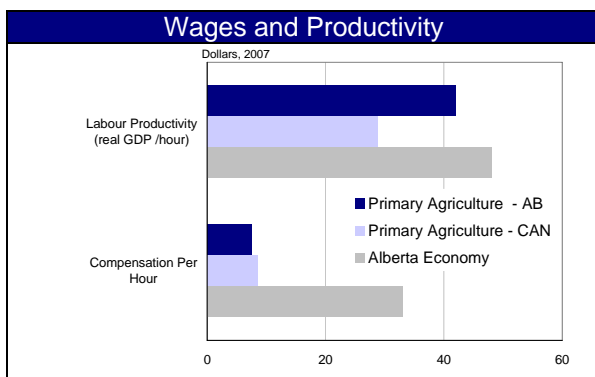
## Industry Sector Snapshot



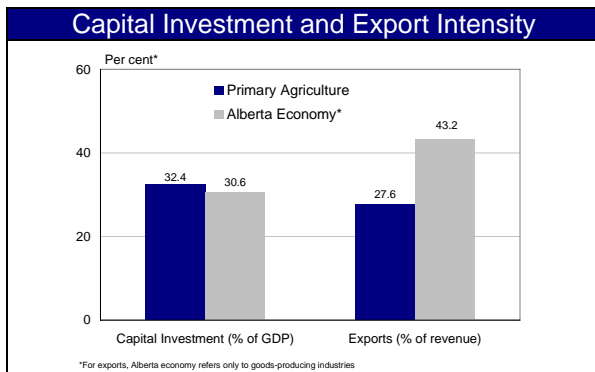
- The primary agriculture sector is dominated by farms with few employees. The vast majority (92%) of agriculture businesses in Alberta employed less than 10 workers in 2007.



- The agriculture sector accounts for about 1.5% of Alberta's economic output and approximately 2% of employment.
- Alberta is one of Canada's largest agriculture producers, accounting for about 20% of the nation's value-added agriculture output.

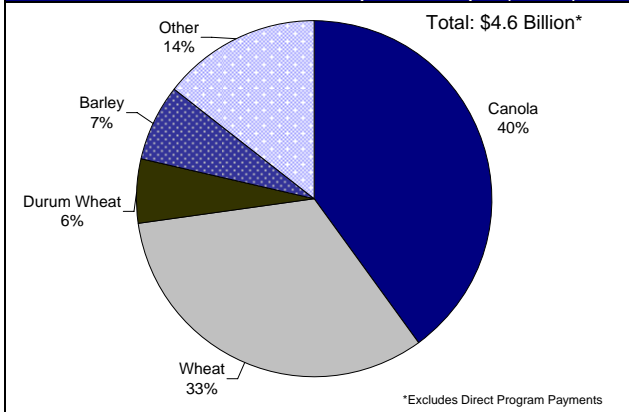


- Agriculture labour productivity is higher in Alberta than in the rest of Canada, but lags the provincial average.
- The level of compensation per hour worked in the agriculture sector is extremely low compared to the broader economy.



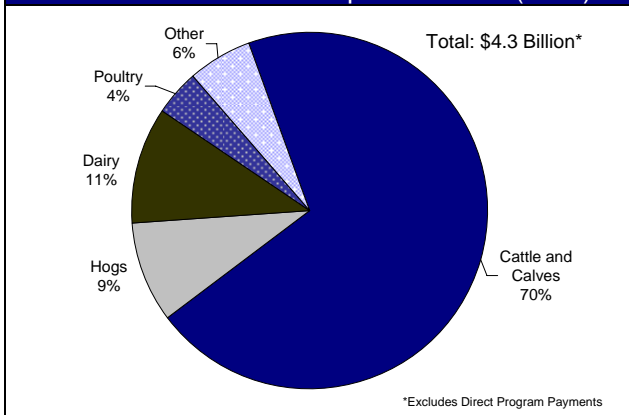
- Alberta's agriculture sector is highly capital intensive, with investment expenditures accounting for more than 30% of GDP.
- Export intensity in the sector lags the Alberta average. Whereas almost all crop production in Alberta is exported, the bulk of animal production stays in the province for further processing. For crops, exports represented 82% of revenues in 2007 compared to about 18% for animal production.

Alberta Farm Cash Receipts – Crops (2008)



- Total farm cash receipts from crop production totalled \$4.6 billion in 2008.
- Canola is Alberta's largest revenue generating crop, accounting for 40% of total crop cash receipts in 2008. Wheat and barley are the next largest, at 33% and 7% respectively.

Alberta Farm Cash Receipts – Animals (2008)



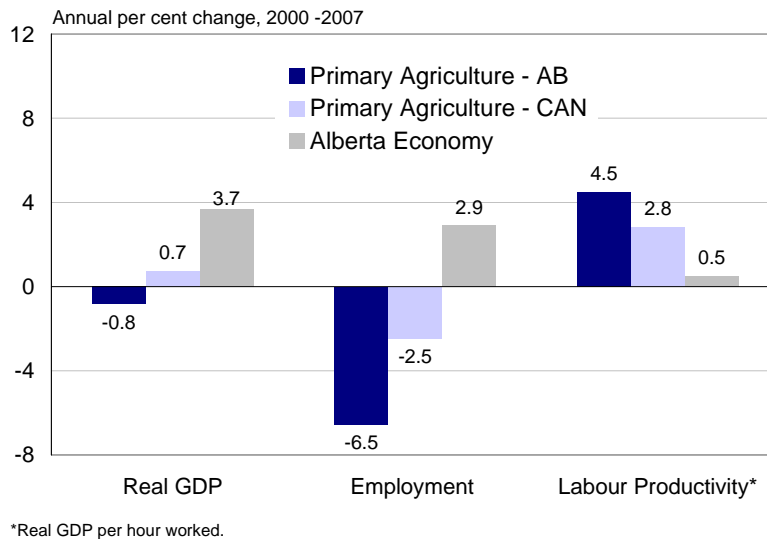
- Animal production contributed \$4.3 billion in revenue in 2008.
- The bulk of animal production is cattle and calves, which made up 70% of farm cash receipts in 2008, followed by hogs (9%) and dairy (11%).

### 4.4.2 Industry Performance and Drivers

Alberta’s agriculture sector has been gripped by a tremendous amount of adversity in recent years. Between 2000 and 2006, a barrage of surprises hit Alberta farmers, including a strengthening Canadian dollar, rising costs, drought conditions, and BSE. In 2007 and early 2008, the fortunes of the agriculture sector changed, with agriculture prices surging due in part to growing food demand in emerging economies and the shift towards bio-energy. More recently, however, the global financial crisis and recession have caused prices to retreat abruptly and financing conditions to tighten.

The sector has struggled in recent years. The BSE crises had a particularly large effect on Alberta, which is the nation’s leading producer of cattle. Between 2000 and 2007 the sector’s real GDP contracted and underperformed the rest of Canada’s agriculture sector. Employment was also down sharply, falling 6.5% per year, partly due to weak conditions but also reflecting longer-term adjustments (e.g. shift to larger farms, exodus of young people to urban areas). The bright spot has been labour productivity. As farms have become larger, more technologically advanced and capital intensive, workers have become more productive. Labour productivity advanced at a 4.5% rate, well above the Canadian average for the sector and far surpassing the economy-wide average.

**Figure 62: Performance of the Primary Agriculture Sector**

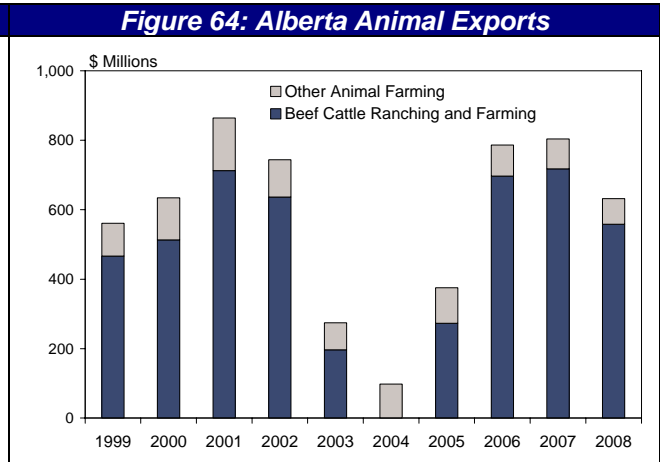
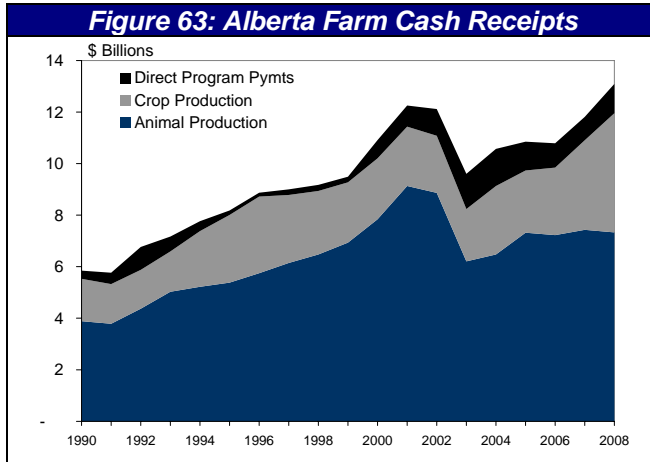


In 2002, farmers across the southern prairies were victim to one of the worst droughts on record. The drought not only hurt crop production, but also left livestock without feed. The impact of the drought was significant; in 2002, real GDP plummeted 30% and net farm incomes slipped into negative territory for the first time since 1984.

The following year, Alberta’s cattle industry faced another crisis. A single case of BSE was detected in Alberta in May of 2003, a discovery which led to a worldwide ban on all Canadian beef and cattle exports. Immediately, exports of Alberta beef ground to a halt. While the United States agreed to allow imports of Canadian boneless beef from animals younger than 30 months, it was not until 2005 that the U.S. border was re-opened to live cattle shipments. Over time restrictions were eased, with the U.S. permitting live cattle up to 78 months from Canada as of November 2007.

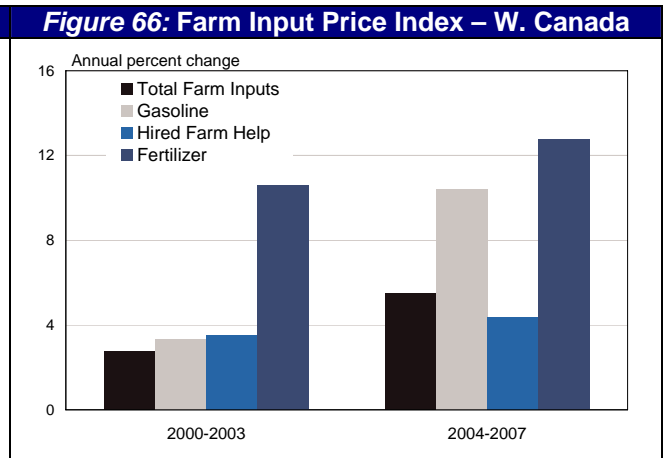
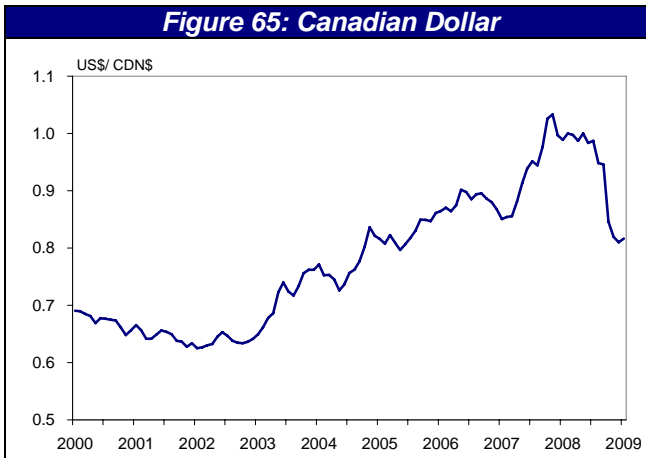
The fallout from the BSE crises was significant; between 2003 and 2005, exports from beef cattle farmers plummeted 70% in 2003 and came in at close to zero in 2004. It was not until 2006 that exports rebounded to pre-2003 levels.

The crisis had a sizable impact on the cash flow of cattle farmers. Cash receipts from cattle and calves dived 35% to \$2.5 billion in 2003 to its lowest level in eight years. While higher program payments from government cushioned some of the blow from the crisis, overall farm cash receipts were still down 21% in 2003, the largest one-year decline on record.<sup>29</sup>



For the sector in general, rising input costs have taken a significant bite from profits in recent years, particularly after 2004 (figure 66). One of the largest impacts came from higher energy prices, with gasoline costs rising 10% a year over the 2004-2007 period. Higher energy prices also had an indirect impact on cost of fertilizer products, of which natural gas is an important input. In addition to energy-related costs, farmers also faced growing labour cost pressures due to the shortage of available workers in Alberta's heated economy.

A soaring Canadian dollar also hurt farmers. Because agriculture products are typically priced in U.S. dollars, a strengthening Canadian dollar reduces the take-home pay Canadian farmers receive in their home currency. Between January 2003 and December 2007, the Canadian dollar appreciated by 53% against the U.S. dollar.



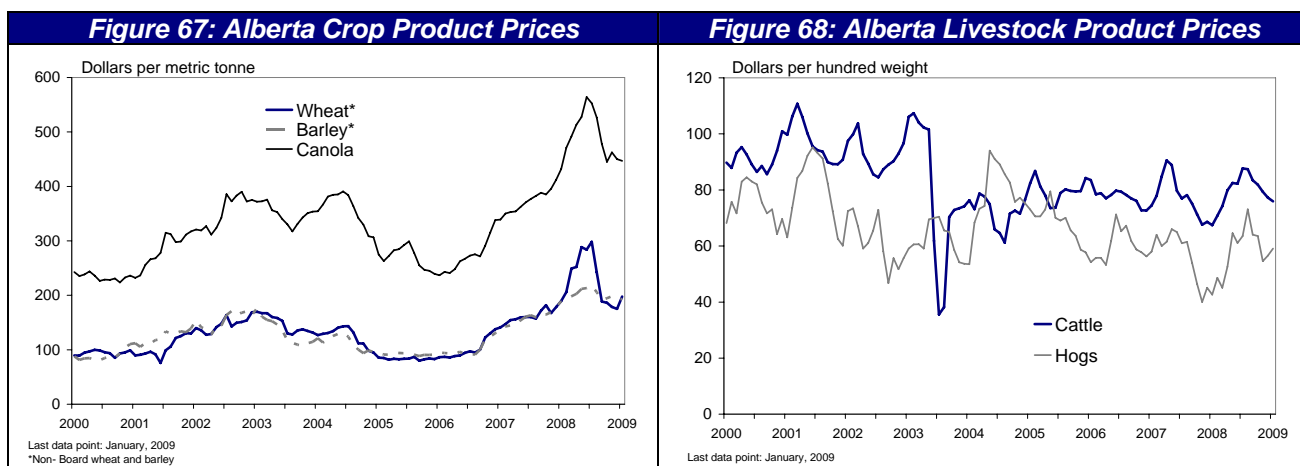
On the revenue side, agriculture prices remained weak through the 2000-2006 period, registering only modest gains. However, this all changed in 2007, when a number of factors propelled crop prices to record highs. Rising food consumption in the emerging economies (namely China), a series of poor wheat harvests in Australia, the Canadian prairies and the U.S., and the shift

<sup>29</sup> Data on farm cash receipts begins in 1970.

towards ethanol based bio-fuels in the U.S. were among the driving forces behind the surge in crop prices.

Perhaps the largest impact on prices came from bio-fuels. Due to environmental concerns and the rising price of oil, the U.S. government began encouraging production of ethanol and bio-diesel. Originally, the greatest price gains were seen in corn, the main input into ethanol production in the U.S. However, price gains spread to other crops as producers shifted away from wheat, barley, and other crop production and increased their acreage for corn.

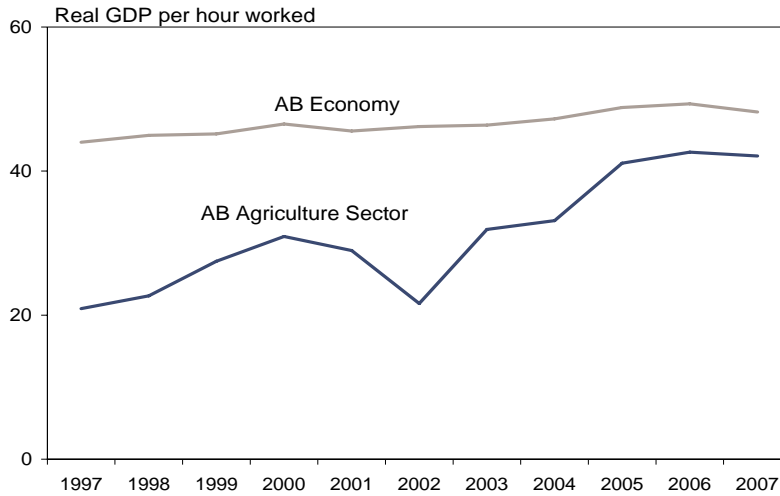
In Alberta, the price of the three largest crops - wheat, barley and canola – began rising in early 2007. Prices continued to surge upwards until about July 2008, when the global financial crisis caused a sudden price reversal. Still, Alberta crop prices remain well above their 2006 cyclical lows.



For Alberta’s agriculture sector, however, there was some downside to the surge in crop prices. With higher crop prices came higher feed costs, adding to the challenges faced by Alberta’s livestock producers. Moreover, unlike crop producers, the livestock industry has not benefited from rising prices in recent years (figure 68).

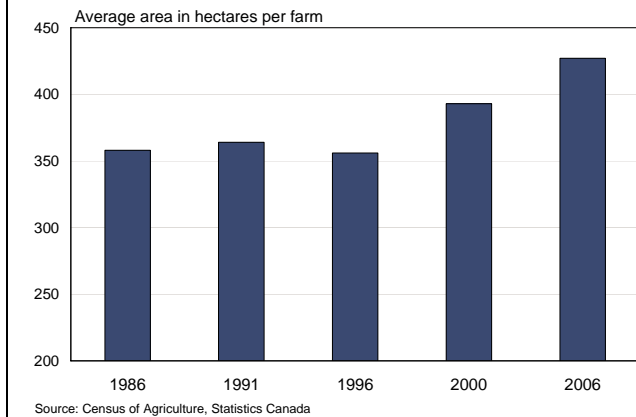
In the face of heightened levels of adversity, Alberta farmers have responded by becoming more efficient. In an effort to control costs and boost production levels, the agriculture industry has been investing in new machinery and equipment. In 2007, capital investment in the sector surged 35%, as producers took advantage of low prices on imported machinery created by the strong Canadian dollar. The end result is that farmers can continue to produce more with less labour. Indeed, labour productivity has grown by 4.5% a year since 2000 and has been converging closer to the economy-wide average (figure 69).

**Figure 69: Alberta Labour Productivity**

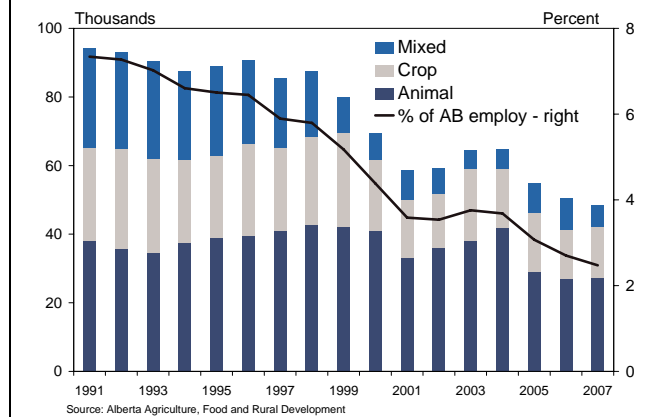


The improvement in labour productivity is also part of a longer-term trend. Over-time, Alberta’s farms have become larger (figure 70) and less labour intensive farms, as reflected in the decline in employment in primary agriculture (figure 71). With global competition intensifying, producers have been forced to improve economies of scale, or risk losing their business. The traditional image of a family farm is fading, with many farms transitioning to a more specialized industrial production process. Moreover, the lure of higher income paying jobs in cities have led to a shift towards urbanization, causing migration out of farming areas and reducing the supply of workers for agricultural production.

**Figure 70: Size of Alberta Farms**



**Figure 71: Employment in Primary Agriculture**





### 4.4.3 SWOT Analysis

#### *Strengths*

- Alberta's agriculture workers are becoming much more productive, thanks to increased spending on machinery and equipment and new technologies. In recent years, Alberta's growth in agriculture labour productivity has surpassed the national average.
- Alberta agriculture producers are expanding into new markets. The share of Alberta's agriculture exports to the U.S. has fallen from 34% in 2000 to 28% in the 2008.<sup>30</sup> Rapidly expanding markets for Alberta's agriculture products during the last ten years include Mexico, Indonesia and the United Arab Emirates.
- The Alberta Government has several programs and institutes for promoting research in agriculture, including the Ag Research fund, the Agrivalue Fund, and the Alberta Agriculture Research Institute.

#### *Weaknesses*

- The agriculture sector is a significant contributor of GHG emissions. In 2006, agriculture accounted for about 10% of GHG emissions in Canada, well above its share of total output. Moreover, while GHG emissions from agriculture have levelled off in recent years, they remain about 21% above 1990 levels.<sup>31</sup>
- Recent cases of BSE in Alberta have hurt the province's reputation as a quality producer of safe food.
- International agriculture subsidies, particularly in the European Union, put many Alberta producers at a competitive disadvantage in the global marketplace.
- The sector is still highly dependent on the U.S. market, particularly for livestock exports.
- There is growing concern over the long-term supply of water, particularly in southern Alberta. Irrigation farming, oil and gas production and a strong economy has put growing demands on the province's water resources in recent years.

#### *Opportunities*

- The shift towards bio-fuels is benefiting Alberta's crop producers, both indirectly through higher prices and directly through increased demand. Bio-fuel production in Canada remains small relative to the U.S., but is likely to pick-up with the federal government announcing that it will require, by 2010, gasoline to have 5% ethanol content and on-road diesel and heating oil to have 2% bio-diesel blend.
- Increasing public health concerns over pesticides, antibiotics and hormones is creating unprecedented opportunities for organic farmers. Statistics Canada reports that the number of certified organic producers in Canada increased 60% between 2001 and 2006. While the costs of meeting organic standards are substantial, organic farmers can charge a significant premium for their products.
- There is also a growing demand for locally grown food, as reflected in the popularity of the "100-mile diet". While few people adhere to this diet, awareness of the potential

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<sup>30</sup> Some of this increase can be attributed to a spike in prices for products exported to non-US markets.

<sup>31</sup> Environment Canada (2008) "Canada's Greenhouse Gas Emissions: Understanding the Trends, 1990-2006"

health and environmental benefits of eating local is growing and presents an opportunity for Alberta farmers.

- Emerging economies, such as China, are a rapidly growing source of global food demand, with millions entering the ranks of the middle class every year and expanding their diet to include a wider range of foods, particularly protein-based foods. To date, Alberta producers have been slow to capitalize on China. In fact, China's share of Alberta's agriculture exports was 7.1% in 2008 compared to 6.8% in 2000.
- Given recent health scares (e.g. BSE, listeriosis) and the resulting economic fallout, concerted efforts to improve food safety and traceability would put Canadian producers at a competitive advantage.
- Global warming is both a threat and opportunity. Longer growing seasons may improve crop yields and allow new crops to be introduced. However, global warming increases the risk of drought conditions, particularly in southern Alberta.
- With increased global competition, Alberta producers must continue to find innovative ways to increase yields and reduce costs. This will require significant public and private investments in R&D.
- Agriculture producers have been increasing their acreage of canola at the expense of other crops, driven by strong prices, and increased demand in Asia (cooking oil) and Europe (biodiesel).
- The federal government has introduced several incentive programs to encourage the production of biofuels (e.g. ethanol, biodiesel) from agriculture products. These include the Capital Formation Assistance Program for Renewable Fuels Production, Biofuels Opportunities for Producers Initiative and the Agricultural Bioproducts Innovation Program.

### *Threats*

- The recently introduced Country of Origin Labelling (COOL) legislation in the U.S. forces all Canadian and foreign beef and pork producers to label the origin of their products, creating an additional business cost. However, if Canada is perceived to be a safe food source, this legislation could also benefit the industry.
- There have been some major set-backs on the international trade front, with the Doha Round negotiations breaking down in July 2008 after participating countries failed to reach a compromise on agriculture subsidies. It is unlikely that there will be much progress on removing trade barriers and lowering agriculture subsidies in the near term as governments turn their attention towards protecting local industries during the global recession.
- It is becoming more difficult to attract and retain workers in the agriculture sector. While the average age of farmers is increasing, many children are leaving the family farm to pursue other career opportunities.
- Increased market uncertainty and price volatility is making it difficult for producers to manage risk. Access to credit is increasingly important but becoming less available due to the global credit crisis. Government income programs are also rising in importance.
- While business costs in Alberta have moderated somewhat, they still remain elevated. In Alberta, labour shortages persist and energy and fertilizer prices remain above historical norms. These cost pressures will continue to constrain profit margins.

- The agriculture sector draws heavily on Alberta's water resources, mainly for irrigation. Due to recent growth, there are growing concerns over potential water shortages in southern Alberta.
- The recent decline in energy prices may reduce demand and feasibility of ethanol and bio-diesel as alternative fuel sources. A shift away from bio-energy would likely put downward pressure on crop prices and demand.

## 4.5 Agri-Food Industries – Processed Food and Beverages

### 4.5.1 Profile

#### Overview

- The agri-food sector moves Alberta's agriculture commodities up the value chain, processing them into foods and beverages for final consumption or further processing. With revenues totalling \$11.7 billion in 2008, Alberta's agri-food sector is the third largest in Canada after Ontario and Quebec. The largest agri-food industry in Alberta is meat products, followed by dairy and grain and oilseeds milling.
- Growth in Alberta's agri-food sector has been lacklustre since 2000, with real GDP registering only modest gains and labour productivity declining. Manufacturing shipments have been held back by weak gains in meat product, beverage and animal product shipments. The key growth driver has been grain and oilseeds milling, where sales have surged since 2006.
- A stronger Canadian dollar and rising business costs have constrained growth in the sector, while a shortage of qualified workers and sluggish business investment has likely contributed to faltering productivity gains.
- The sector has been successful at expanding into emerging markets, particularly China.
- To remain globally competitive, particularly in Alberta's current cost environment, the agri-food sector will need to focus on high margin, value-added food manufacturing. Continued expansion into high growth export markets, such as China, will also be a critical success factor.

*This sector is defined to include NAICS 311: Food Manufacturing and NAICS 312: Beverage and Tobacco Manufacturing*

### Indicators

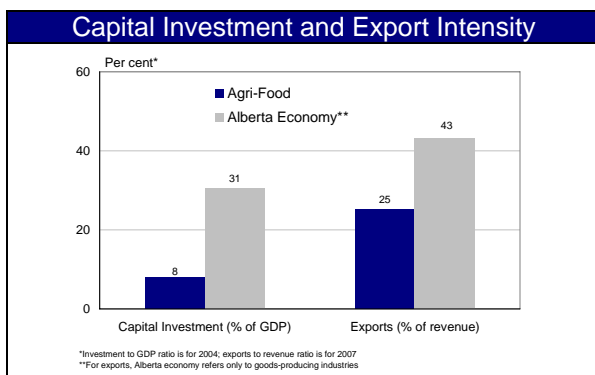
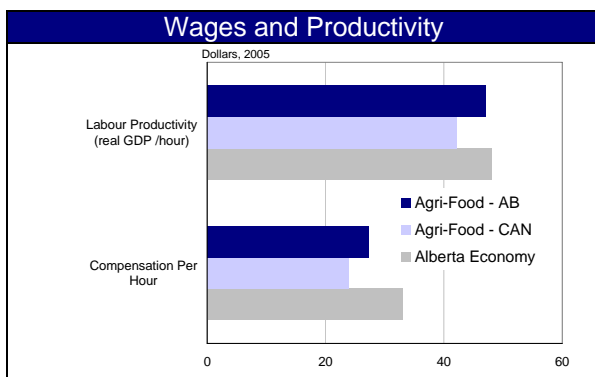
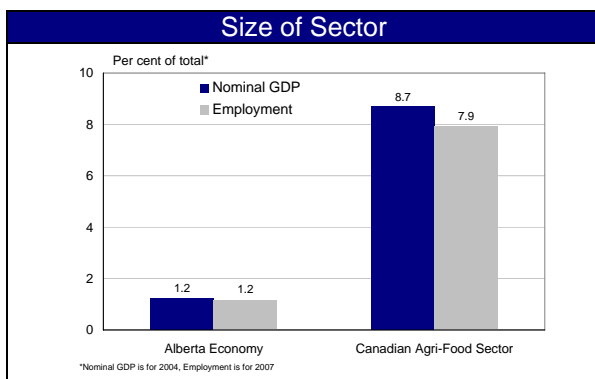
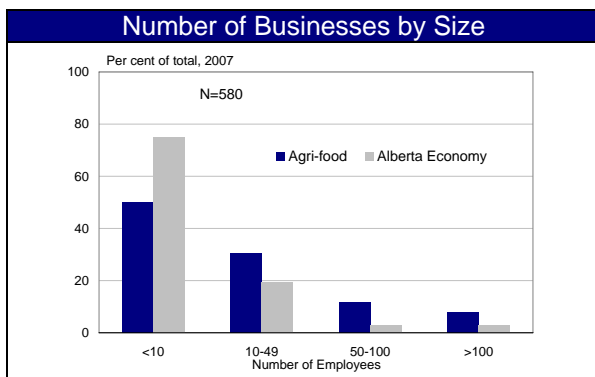
	Year										Annual % Change 2000 - latest year
	2000	2001	2002	2003	2004	2005	2006	2007	2008		
Revenues (\$ millions)	9,087	9,294	9,806	9,678	10,105	9,779	10,219	10,806	11,693		
		2.3	5.5	-1.3	4.4	-3.2	4.5	5.7	8.2		3.2
Real GDP (\$ 2002 millions)*	2,176	2,235	1,942	1,866	2,026	2,073	2,199	2,240			
		2.7	-13.1	-3.9	8.6	2.3	6.0	1.9			0.4
Food Manufacturing	1,802	1,740	1,587	1,509	1,705	1,789	1,840	1,931			
	28.7	-3.5	-8.8	-5.0	13.0	4.9	2.9	4.9			1.0
Beverage Manufacturing*	374	495	354	357	321	285	359	309			
		32.6	-28.4	0.8	-10.3	-11.3	26.1	-13.8			-2.7
Employment (thousands)	18.9	21.9	28.1	25.0	26.1	22.3	27.0	23.3	24.5		
	1.1	15.9	28.3	-11.0	4.4	-14.6	21.1	-13.7	5.2		3.3
Food Manufacturing	16.1	20.4	25.0	23.2	23.7	20.0	24.1	20.8	21.6		
	-0.6	26.7	22.5	-7.2	2.2	-15.6	20.5	-13.7	3.8		3.7
Beverage Manufacturing	2.8	1.5	3.1	1.8	2.4	2.3	2.9	2.5	2.9		
	12.0	-46.4	106.7	-41.9	33.3	-4.2	26.1	-13.8	16.0		0.4
Number of Firms	685	655	605	595	575	540	530	580			
		-4.4	-7.6	-1.7	-3.4	-6.1	-1.9	9.4			-2.3
Labour Productivity (real GDP \$2002 /hour)**	44.9	43.9	41.9	38.7	43.6	47.0	43.6	45.9			
	25.0	-2.2	-4.5	-7.7	12.7	7.8	-7.2	5.2			0.3
Compensation Per Hour**	19.0	20.6	21.9	22.0	23.4	27.3	-	-			
	5.8	8.7	6.3	0.4	6.2	17.0					7.6
Exports (\$ millions)	2,526	3,017	2,857	2,406	3,181	3,144	2,636	2,720	3,105		
		19.4	-6.3	-15.8	32.2	-1.2	-16.1	3.2	14.2		2.6
Capital Investment (\$ millions)	209	141	116	167	174	191	173	141	152		
		-32.6	-17.7	43.9	4.3	9.9	-9.4	-18.5	7.3		-3.9

\* Beverage Manufacturing real GDP for years 2000, 2005-2007 are based on PwC estimates due to suppressed Statistics Canada data

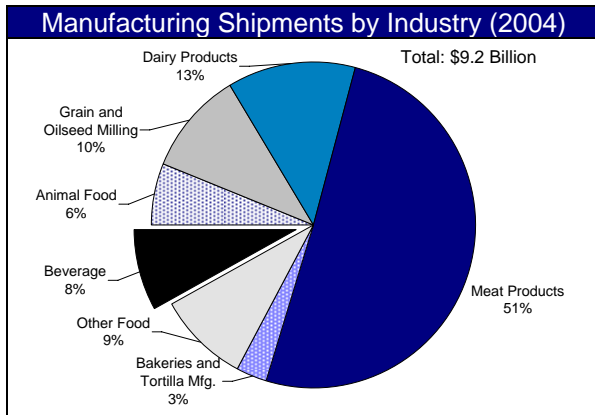
\*\*Based on Food Manufacturing only due to suppressed Statistics Canada data for Beverage Manufacturing

*Numbers in italics represent annual % change.*

## Industry Sector Snapshot



- In 2007, there were 580 agri-food producers in Alberta. Half of these producers had less than ten employees.
- Relative to the Alberta average, the agri-food sector has a high share of large companies. About one-fifth of establishments are comprised of more than 50 employees.
- The agri-food sector is closely integrated with the primary agriculture sector, adding value to many of the agriculture products produced in the province. The sector's contribution to the Alberta economy is just over 1%. This share rises to well over 2% when agriculture is included in the mix.
- Alberta is a significant player in Canada's agri-food sector, accounting for about 9% of total economic output and 8% of employment. In particular, Alberta is Canada's largest producer of red meat products.
- Labour productivity is roughly in line with the Alberta average and exceeds that of agri-food producers in the rest of Canada.
- Alberta's agri-food workers earn more than their counterparts in the rest of Canada, but less than the Alberta average.
- As a share of GDP, capital investment is lower in the agri-food sector than for the overall economy.
- About one-quarter of the sector's revenue is attributed to export sales, compared to 43% for the entire goods-producing industry in Alberta. However, export intensity varies widely by sub-sector. For manufacturers of grains and oil seeds, the export share is 50%, while dairy products it is less than 1%.



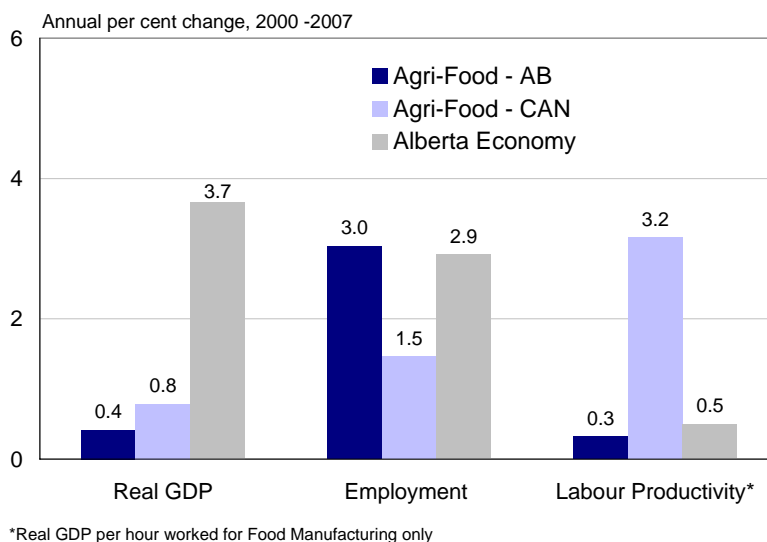
- Agri-food production is highly concentrated in meat products, which accounted for about 50% of all shipments in 2004.\* The next largest industries from a revenue perspective were manufacturers of dairy products (13%), grain and oilseed products (10%) and beverages (8%).

*\*Note: 2004 is the latest year with a detailed industry breakdown of Agri-food manufacturing shipments*

## 4.5.2 Industry Performance and Drivers

Alberta’s agri-food sector has experienced lacklustre growth since 2000. While revenues advanced at an annual rate of 2.4% between 2000 and 2007, much of this growth was price related.<sup>32</sup> Holding prices constant, real GDP inched up only 0.4% a year, brought down by declines in the early 2000s. A solid rate of job creation has failed to translate into significantly higher output. Indeed, labour productivity registered a disappointing 0.3% rate of growth per year between 2000 and 2007.

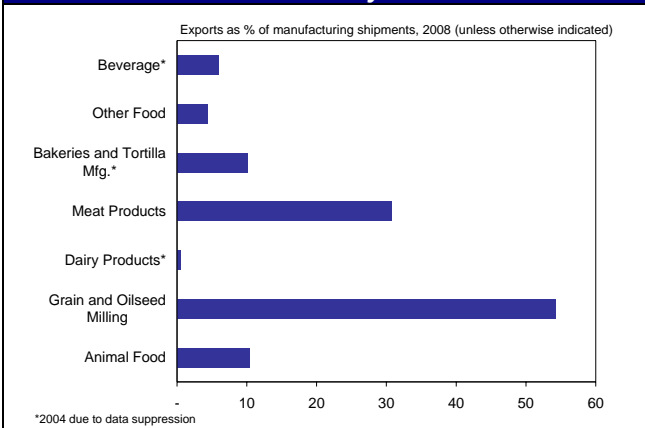
**Figure 72: Performance of the Agri-food Sector**



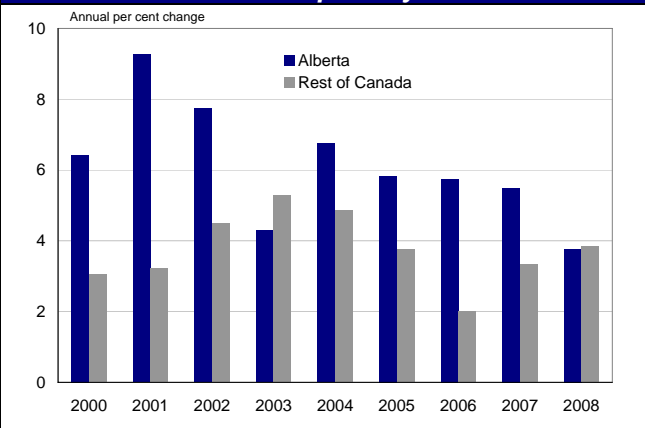
While foreign markets are important for some agri-food industries in Alberta (e.g. meat products, grain and oilseed products), domestic consumer demand is still the key driver of the sector’s performance. Overall, about three-quarters of the food and beverages manufactured in Alberta were sold in the Canadian market in 2008. Fortunately for producers, domestic conditions in Canada and particularly Alberta have been favourable in recent years. Between 2000 and 2008, retail sales at food stores grew at an annual rate of 4.9% in Alberta compared to 3.4% for the rest of Canada (figure 74).

<sup>32</sup> Recently released data on manufacturing shipments shows that revenue grew 8% in 2008, much of which was price related. For the 2000 to 2008 period, revenue growth was 3.2% per year.

**Figure 73: Export Intensity by Agri-Food Industry**

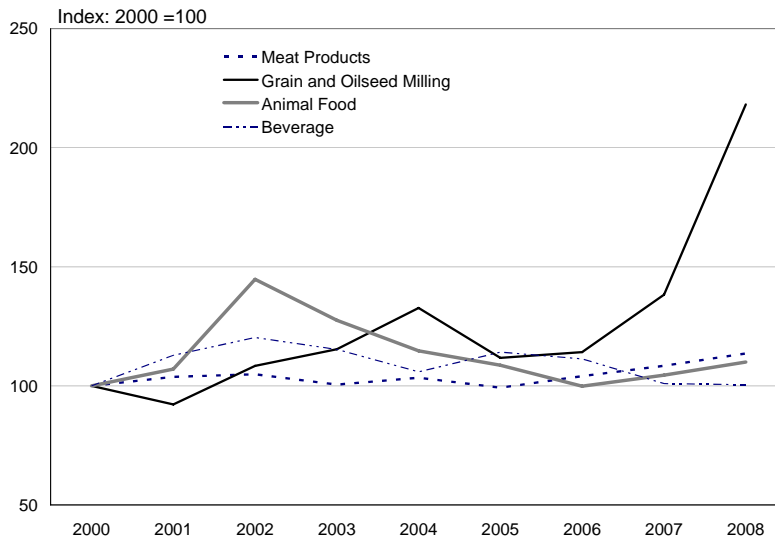


**Figure 74: Domestic Sales at Supermarkets, Convenience and Specialty Food Stores**



Given the strength in domestic consumer demand, the sector’s weak performance since 2000 is somewhat of a surprise. A closer look at manufacturing shipments by agri-food industry reveals the source of recent weakness. Meat product shipments, which accounts for about half of all agri-food revenues, have experienced very little growth in recent years, growing 1.6% a year between 2000 and 2008. Other pockets of weakness include beverage manufacturing sales, which are unchanged from 2000 levels, and animal food sales, which have trended downwards since 2002. The key growth driver has been grain and oilseeds milling, where sales have surged since 2006 largely due to higher prices.

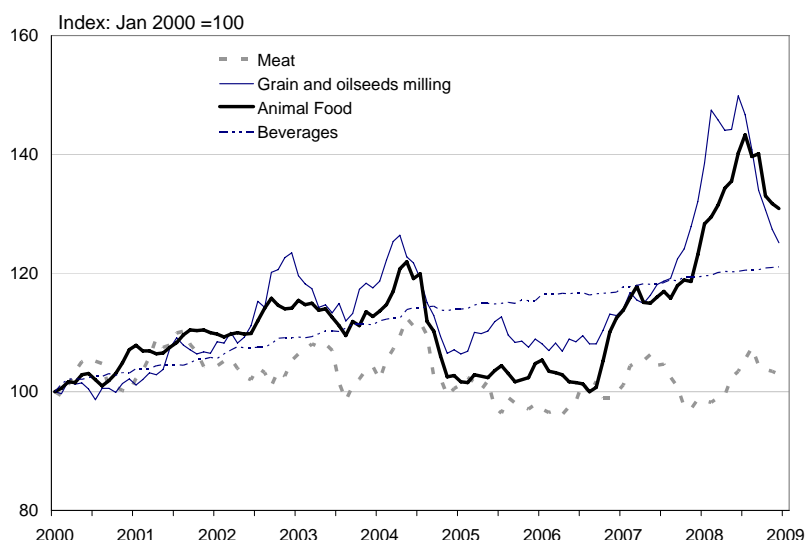
**Figure 75: Revenues by Agri-food Industry - Alberta**



In general, prices have provided upside support to revenues. Grain and oilseed producers have passed on higher input costs arising from the surge in crop prices in 2007 and early 2008. The same holds true for manufacturers of animal food. Meat product prices, however, have remained sluggish, bouncing up and down, but following a slight downward trend.



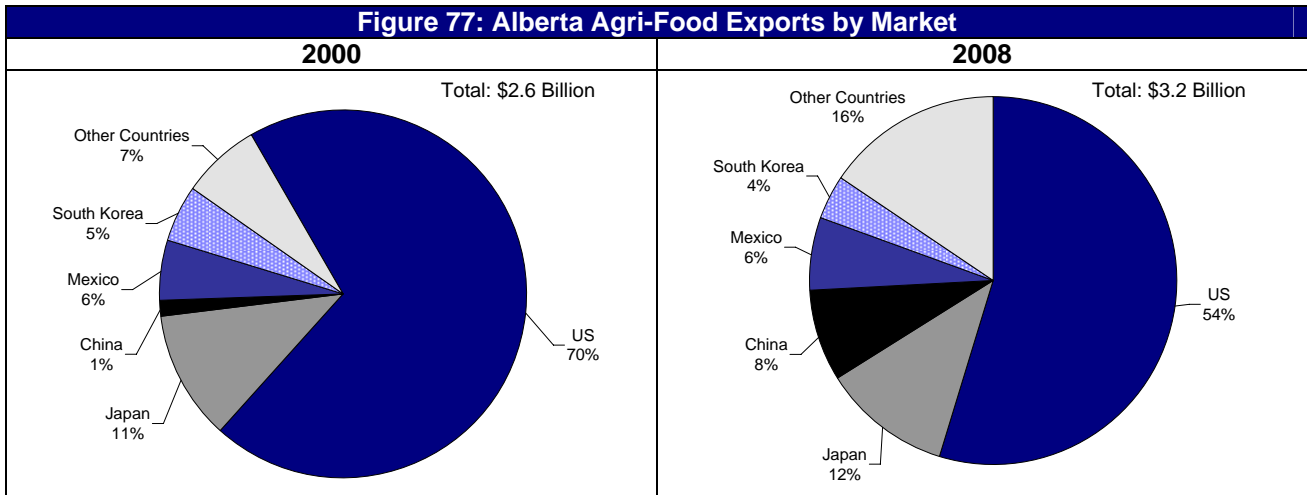
**Figure 76: Agri-food Industry Output Prices - Canada**



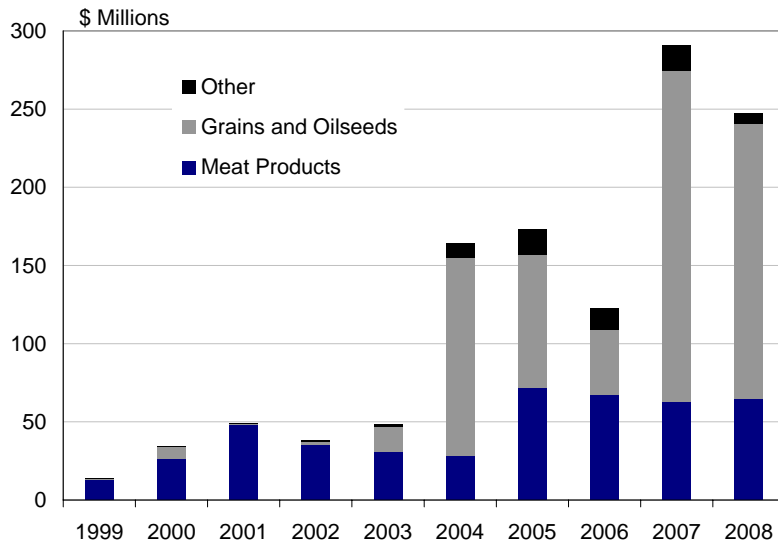
In recent years, growth in Alberta's agri-food sector has been held back by a stronger Canadian dollar and rising business costs. Between 2000 and 2007, energy and material prices were on the rise across Canada, but Alberta manufacturers faced another challenge – soaring labour costs. Recent cost pressures in Alberta's economy have eroded the cost competitiveness of Alberta's agri-food sector. In 2004, KPMG reported that, for the food processing industry, Calgary and Edmonton had a 5.2% and 5.8% business cost advantage, respectively, over the U.S. city average. By 2008, that advantage had slipped to 0.9% for both cities.

A shortage of qualified workers has undoubtedly contributed to weak productivity gains in the sector. Another likely source has been sluggish growth in business investment. Capital spending on structures and machinery and equipment was below 2000 levels last year and has been trending downwards since 2005. For 2009, capital spending intentions for food manufacturers are \$108 million, the lowest level since 2002.

One positive trend has been the sector's expansion into non-U.S. markets, which has helped diversify the customer base. Between 2000 and 2008, Alberta's agri-food exports to the U.S. were down by 4% compared to a 60% increase in all other foreign markets, pushing down the U.S. share of Alberta's agri-food exports 16 percentage points to 54%. While a stronger Canadian dollar against the U.S. greenback may have played a role, this is only part of the story. First, over the 2000 to 2007 period, the Canadian dollar appreciated against several currencies, not just against the U.S. dollar. Second, the export gains have been far too significant to attribute to currency movements alone. A better explanation is that Alberta food manufacturers made concerted efforts to capitalize on the growth and changing diets in the emerging economies. These efforts appear to be paying off. Agri-food exports to China have jumped eight-fold since 2000 (figure 77). Other Asian countries, such as Malaysia, Taiwan, and Hong Kong have also seen impressive gains.



**Figure 78: Alberta Agri-food Exports to China**



Moving forward, the agri-foods sector should come out of the latest economic malaise ahead of most other industries. While consumers tend to rein-in expenditures on discretionary items during recessions (e.g. furniture and electronics), they show limited restraint with consumer staples like food. This is not to suggest that the sector is recession-proof. Lower disposable incomes and higher unemployment will likely cause consumers to spend less on food, namely by substituting towards lower-priced goods. Moreover, poor access to credit could derail major expansion plans by producers. Yet, in comparison to other industries, the agri-foods sector should escape the recession relatively unscathed.

### 4.5.3 SWOT Analysis

#### *Strengths*

- The agri-food sector is closely integrated with primary agriculture producers in Alberta. Manufacturers have access to a reliable and low-cost supply of agriculture commodities produced in the province.
- Agri-food manufacturers are rapidly expanding into new high-growth markets, particularly China. The share of Alberta's agriculture exports to the U.S. has fallen from 70% in 2000 to 54% in 2008, while China's share has risen from 1% to 8% over the same period.
- Government programs, such as the federal Temporary Foreign Worker Program and the Alberta Immigrant Nominee Program (AINP), have helped reduce labour shortages in the agri-food sector.

#### *Weaknesses*

- Alberta's agri-food sector is mainly focused on the primary processing of agriculture commodities. These activities are associated with lower profit margins, making the sector vulnerable to cost pressures. Moreover, given a lack of product differentiation, many food processors are price takers in global markets, subjecting them to a high degree of market risk.
- Food processing is generally considered a mature industry, characterized by relatively low rates of growth. As a result, expanding into high growth exports markets is particularly important for this sector.
- Due to recent cost pressures, Alberta is becoming a less competitive location for low value-added food manufacturing.
- In recent years, attracting and retaining qualified workers in the food processing sector has been a challenge.
- Despite recent gains in overseas markets, the sector remains highly dependent on the U.S., where more than 50% of Alberta's agri-food products are shipped.
- Spending on research and development (R&D) can lead to lower costs and higher levels of productivity for Alberta's agri-food producers. However, R&D spending in Alberta's agri-food sector is relatively low at \$2 million in 2006. This represented only 1.2% of Canada's total R&D spending in the agri-food sector.

#### *Opportunities*

- With the slowing of Alberta's economy, labour market pressures are easing and many costs have fallen. This should help improve profitability and cushion some of the effect of falling product prices.
- Recent health scares, including the outbreak of listeriosis at a Toronto meat processing plant in 2008, have led to a renewed focus on food safety. Government and industry efforts to improve food safety would put Alberta at a competitive advantage.
- In the short-term, as economic conditions deteriorate, consumers will likely shift to lower-priced food products.
- Over the longer-term, as global competition for low value-added processing intensifies, there will be growing opportunities for high-margin, niche products. This will be particularly important in Alberta, where business costs have risen significantly in recent years.

- The agri-food sector must be responsive to changing diets, both locally and abroad. In Canada, immigrant populations account for a growing share of the population and have very different diets than their Canadian-born counterparts. On a more global level, there is a general trend towards healthy, organic and convenience foods.
- The sector must cater to a customer base that is becoming more diverse in terms of their food preferences, in part driven by a rising number of immigrants and the growth of niche markets, such as organic foods. This may require that agri-food producers expand their product mix in order to protect against the imports of such niche, specialty products.
- As growing numbers enter the middle class in the emerging economies, there will continue to be a shift towards protein-based foods, such as beef. This presents an opportunity for the large number of meat producers in Alberta.
- The shift towards biofuels is creating opportunities for Alberta's grains and oilseeds processors. Virgin oil and waste vegetable oil, especially canola oil, is used as feedstock to produce biodiesel, particularly in the European Union.
- The Federal Government has introduced several incentive programs to encourage the production of biofuels (e.g. ethanol, biodiesel) from agriculture products. These include the Capital Formation Assistance Program for Renewable Fuels Production, Biofuels Opportunities for Producers Initiative and the Agricultural Bioproducts Innovation Program.

#### *Threats*

- Alberta's agri-food producers cannot compete on costs alone. The cost of business in the province has increased recently and competition from lower-cost producers is intensifying.
- In the short-term, the recession may force consumers to reduce spending on high-priced food products. However, in the long-run, failure to move up the value-chain towards high-margin, differentiated products could threaten growth in the sector.
- The global credit crisis is making it more difficult for agri-food manufacturers to finance operations and capital purchases.
- The success of the sector depends on its ability to expand into new export markets. On the trade front, there have been some setbacks. First, international trade talks at the Doha Round in July 2008 broke down due to disagreements over agriculture subsidies. Second, the new Country of Origin Labelling (COOL) legislation, introduced by the U.S. in September 2008, is considered by some to be a de facto trade tariff. Finally, the global recession raises the risk that some countries may introduce protectionist policies, such as increasing subsidizes for domestically produced goods.
- In some countries, particularly in Europe, there has been a shift in consumer preferences away from genetically modified foods. Many consumers are demanding new labelling requirements so that genetically modified food can be identified.

## 4.6 Forest Products

### 4.6.1 Profile

#### Overview

- Alberta is an important player in Canada's forest products industry. With about 10% of the timber available for harvest in Canada, the province produces a mix of lumber, panels and newsprint. Alberta's forest product sector represents the fourth largest in Canada after Ontario, Quebec and B.C. and is dominated by solid wood product manufacturing.
- Products produced by the sector include softwood lumber, oriented strand board (OSB), fibreboard, wood pulp, and newsprint.
- Several market factors have weighed heavily on Canada's forest product industry in recent years, including the US housing crisis, the surging Canadian dollar, damage from Mountain pine beetles, and high energy costs.
- In Alberta, a robust economy has put additional pressure on the forest sector. In an effort to maintain long-term workers and attract labour from other sectors, forest producers have seen their wage costs rise at a faster rate than the national average in recent years.
- Despite unfavourable market conditions, there may be several opportunities for Alberta, including bio-fuel production and expanding into growth markets, such as China.

*We define the forest product sector to include the following forest product manufacturing activities: Lumber (NAICS 3211), Panels (NAICS 3212) and Pulp and Paper (NAICS 3221)*

### Indicators

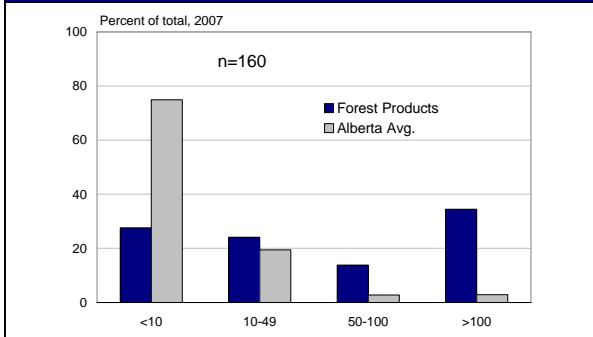
	2000	2001	2002	2003	Year		2005	2006	2007	2008	Annual % Change 2000 - latest year
					2004						
Revenues (\$ millions)*	4,020	3,484	3,596	3,774	4,341	4,060	3,690	3,328	2,986		
		-13.3	3.2	4.9	15.0	-6.5	-9.1	-9.8	-10.3		-3.6
Real GDP (\$ millions)	<b>1,311</b>	<b>1,226</b>	<b>1,331</b>	<b>1,357</b>	<b>1,479</b>	<b>1,560</b>	<b>1,556</b>	<b>1,475</b>			
	<i>12.7</i>	<i>-6.4</i>	<i>8.5</i>	<i>2.0</i>	<i>8.9</i>	<i>5.5</i>	<i>-0.3</i>	<i>-5.2</i>			<i>1.7</i>
Wood Product Manufacturing	873	843	937	945	1,036	1,051	1,088	1,019			
	<i>14.3</i>	<i>-3.4</i>	<i>11.2</i>	<i>0.9</i>	<i>9.6</i>	<i>1.4</i>	<i>3.5</i>	<i>-6.3</i>			<i>2.2</i>
Paper Product Manufacturing	438	383	393	412	443	509	468	456			
	<i>9.7</i>	<i>-12.5</i>	<i>2.6</i>	<i>4.8</i>	<i>7.4</i>	<i>15.0</i>	<i>-8.0</i>	<i>-2.7</i>			<i>0.6</i>
Employment (thousands)	<b>11.4</b>	<b>9.4</b>	<b>9.8</b>	<b>13.3</b>	<b>11.8</b>	<b>11.1</b>	<b>10.0</b>	<b>10.6</b>	<b>12.1</b>		
	<i>-4.2</i>	<i>-17.5</i>	<i>4.3</i>	<i>35.7</i>	<i>-11.3</i>	<i>-5.9</i>	<i>-9.9</i>	<i>6.0</i>	<i>14.2</i>		<i>0.7</i>
Wood Product Manufacturing	8.3	6.4	6.5	10.8	9.4	8.0	7.4	7.5	8.7		
	<i>-1.2</i>	<i>-22.9</i>	<i>1.6</i>	<i>66.2</i>	<i>-13.0</i>	<i>-14.9</i>	<i>-7.5</i>	<i>1.4</i>	<i>16.0</i>		<i>0.6</i>
Paper Product Manufacturing	3.1	3.0	3.3	2.5	2.4	3.1	2.6	3.1	3.4		
	<i>-11.4</i>	<i>-3.2</i>	<i>10.0</i>	<i>-24.2</i>	<i>-4.0</i>	<i>29.2</i>	<i>-16.1</i>	<i>19.2</i>	<i>9.7</i>		<i>1.2</i>
Number of Firms	200	175	170	160	150	135	150	160			
		<i>-12.5</i>	<i>-2.9</i>	<i>-5.9</i>	<i>-6.3</i>	<i>-10.0</i>	<i>11.1</i>	<i>6.7</i>			<i>-3.1</i>
Labour Productivity (real GDP \$2002 /hour)**	53.0	54.7	55.3	61.2	71.5	75.2	68.9	67.8			
	<i>20.8</i>	<i>3.3</i>	<i>1.2</i>	<i>10.5</i>	<i>16.9</i>	<i>5.2</i>	<i>-8.3</i>	<i>-1.7</i>			<i>3.6</i>
Compensation Per Hour**	25.5	27.4	28.7	32.1	36.1	39.2					
	<i>8.0</i>	<i>7.8</i>	<i>4.8</i>	<i>11.6</i>	<i>12.5</i>	<i>8.7</i>					<i>9.0</i>
Exports (\$ millions)	3,088	2,757	2,688	2,659	3,287	2,910	2,508	2,123	2,088		
		<i>-10.7</i>	<i>-2.5</i>	<i>-1.1</i>	<i>23.6</i>	<i>-11.5</i>	<i>-13.8</i>	<i>-15.3</i>	<i>-1.7</i>		<i>-4.8</i>
Capital Investment (\$ millions)**	442	403	221	201	274	368	341	355	167		
		<i>-8.8</i>	<i>-45.1</i>	<i>-9.2</i>	<i>36.4</i>	<i>34.2</i>	<i>-7.5</i>	<i>4.1</i>	<i>-52.8</i>		<i>-11.4</i>

\*2006-2008 revenue based on PwC estimates for Pulp and Paper Manufacturing due to data suppression.

\*\*Due to data suppression, includes NAICS 3219: Other Wood Product Manufacturing and NAICS 3222: Converted Paper Product Manufacturing. Numbers in italics represent annual % change

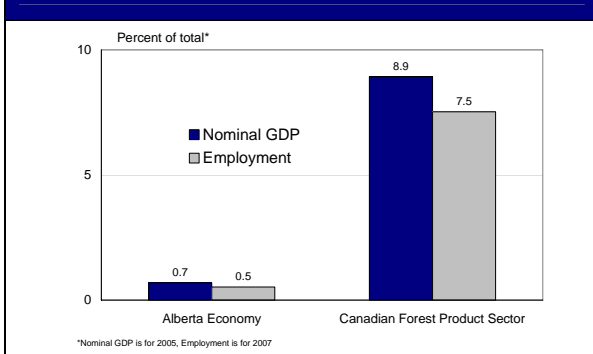
## Industry Sector Snapshot

### Firms in Forest Product Sector



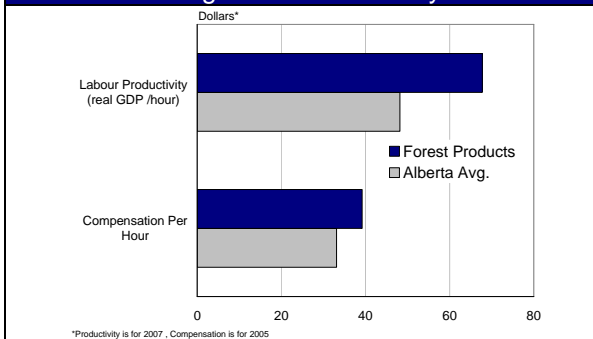
- Alberta is home to about 160 forest product manufacturers, including 5 pulp mills and 155 producers of lumber and panels.
- The forest product sector has a high share of larger firms compared to the overall economy. About 35% of these firms have more than 100 employees.

### Size of Forest Product Sector



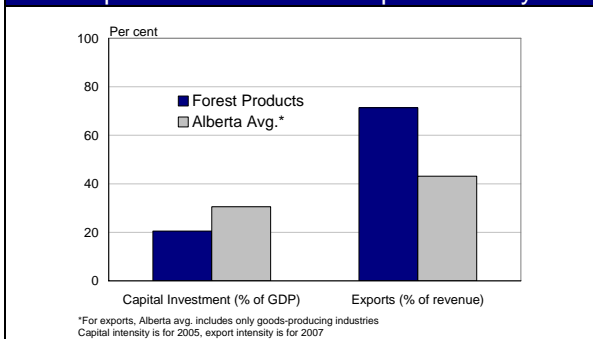
- The forest sector accounts for a fairly small share of Alberta's total economic activity at less than 1% of provincial GDP and employment.
- Within Canada's forest product sector, Alberta is a significant player, making up about 9% of national output and nearly 8% of employment.

### Wages and Productivity



- Labour productivity in Alberta's forest sector exceeds the provincial average by about 40%.
- Due in part to higher levels of productivity, workers in the sector earn more than the economy-wide average.

### Capital Investment and Export Intensity



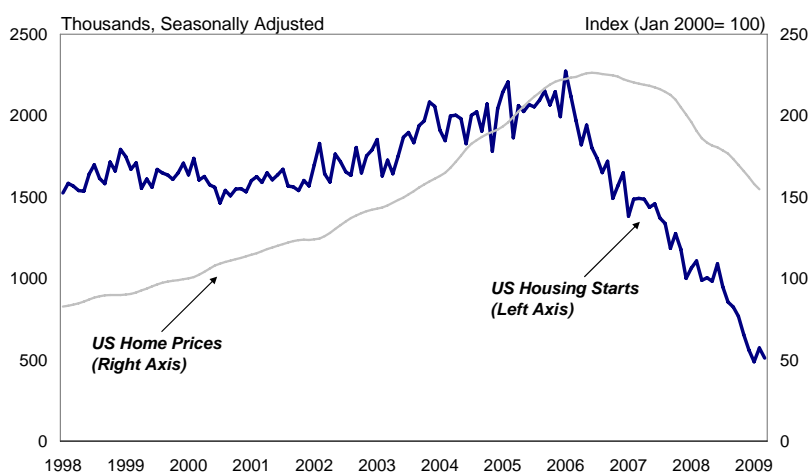
- Alberta's forest sector is less capital intensive than the overall economy. Investments in machinery and equipment and structures amount to about 25% of the sector's GDP compared to 31% for the overall economy.
- The forest product sector is highly dependent on foreign markets, with exports accounting for about 70% of total revenues.

## 4.6.2 Industry Performance and Drivers

Several market factors have weighed heavily on Alberta’s forest product sector in recent years. The U.S. housing crises, the surging Canadian dollar, Mountain pine beetles, and high energy costs have combined to create the weakest business environment for forest product manufacturers in decades. In more recent months, the global financial crisis has escalated, leading to tighter lending standards and higher debt costs.

In the U.S., an abrupt drop in housing prices combined with tighter credit conditions, has pushed millions of American homeowners, particularly subprime borrowers, into foreclosure. This development has added to the existing supply of vacant homes, led to a sharp contraction in housing starts and put further downward pressure on prices. Housing starts are down more than 75% from peak levels, while housing prices have plunged nearly one-third from their peak (*figure 79*).<sup>33</sup>

**Figure 79: U.S. Housing Starts and Home Prices**



Source: U.S. Census Bureau, Standard and Poors.

Last observation is March 2009 for housing starts and February 2009 for Home Prices

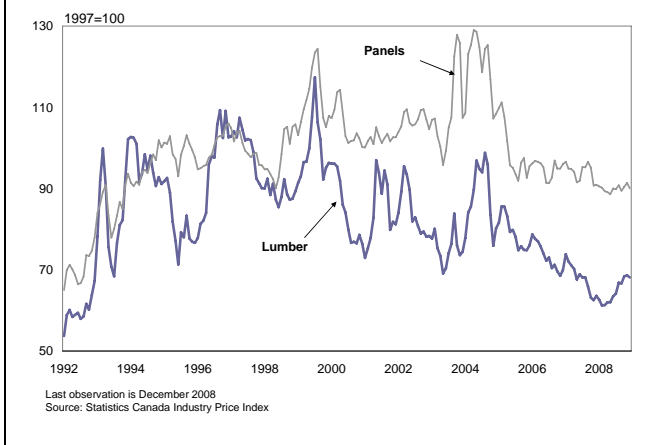
\*S&P Case-Shiller Home Price Index - 10 City Composite

The protracted weakness in the housing market has led to sluggish demand for Alberta’s wood products and depressed prices for softwood lumber and panels, such as OSB.<sup>34</sup> Statistics Canada’s aggregate index of lumber prices for Canada – consisting of both hardwood (maple and birch) and softwood – remains near its lowest level since 1992 (*figure 80*). Pulp and paper prices, on the other hand, have stayed relatively flat over the last ten years, as softer demand has been largely offset by reduced production capacity (*figure 81*).

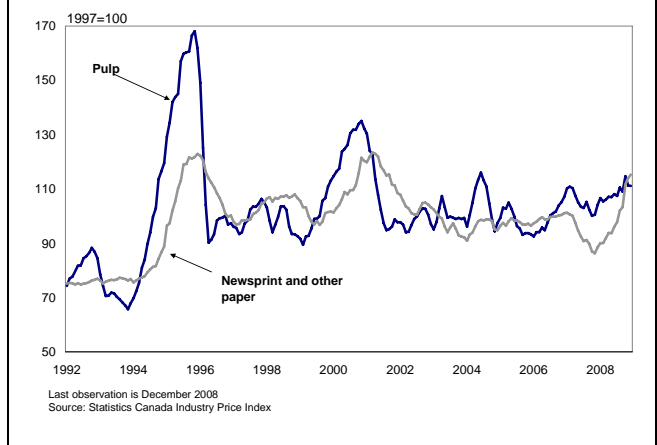
<sup>33</sup> Based on the S&P Case-Schiller 10-city home price index.

<sup>34</sup> OSB is the main panel product produced in Alberta.

**Figure 80: Canadian Lumber and Panel Prices**



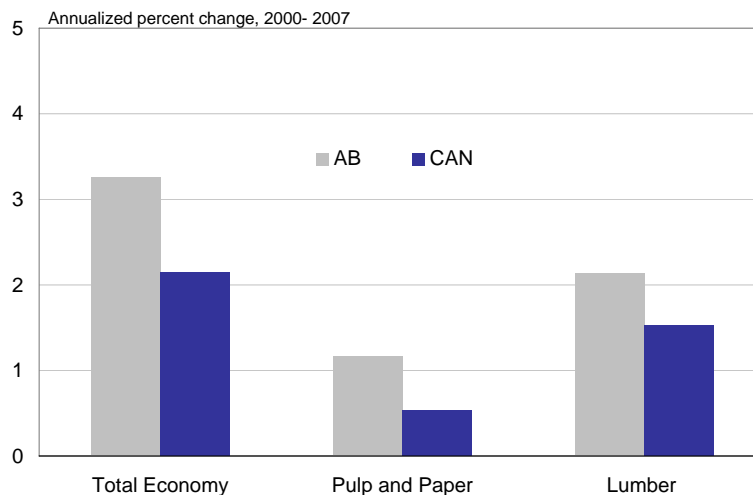
**Figure 81: Canadian Pulp and Paper Prices**



Surging energy prices have put additional pressure on forest producers, raising the cost of transporting raw materials and reducing profit margins. Coinciding with the run-up of oil prices was an increase in the value of the Canadian dollar. A strong Canadian dollar made Canadian forest products more expensive in world markets, putting further downward pressure on demand.

Alberta's booming economy created acute labour shortages, driving the unemployment rate to near record lows and pushing up wages. Alberta forest producers struggled to match the wages offered by other sectors, particularly the oil and gas industry. But in an effort to attract labour, Alberta's forest producers boosted wages at a significantly higher rate than in other provinces (*figure 82*), leading to higher labour costs. For some producers, there has been an increased reliance on temporary foreign workers in an effort to attract much need labour.

**Figure 82: Growth in Average Hourly Earnings**

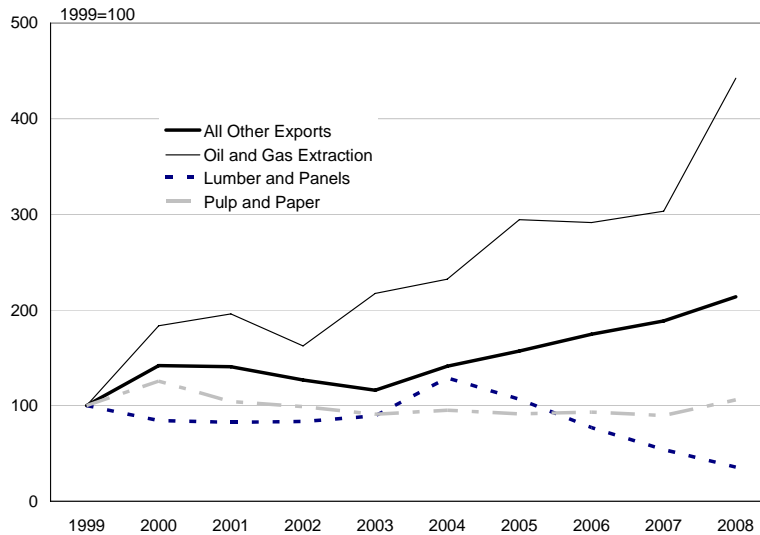


The U.S. housing slowdown has had a devastating impact on Alberta's forest sector, as reflected in the sharp drop in exports of lumber and panels over the last five years, including a 34% drop in 2008 alone (*figure 83*). Shipments of pulp and paper also remain weak, in part reflecting the emergence of technologies that have, in some cases, supplanted the demand for paper in North America. In sharp contrast, Alberta's oil and gas



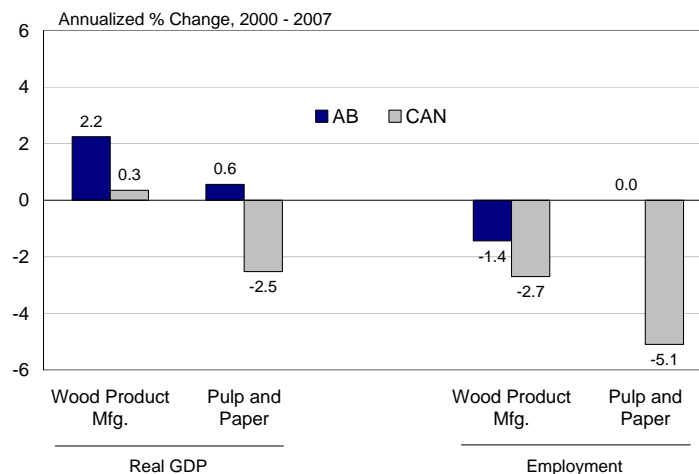
sector has benefited from both strong demand and prices; since 1999, exports of oil and gas have more than quadrupled.

**Figure 83: Alberta Forest Product Exports**



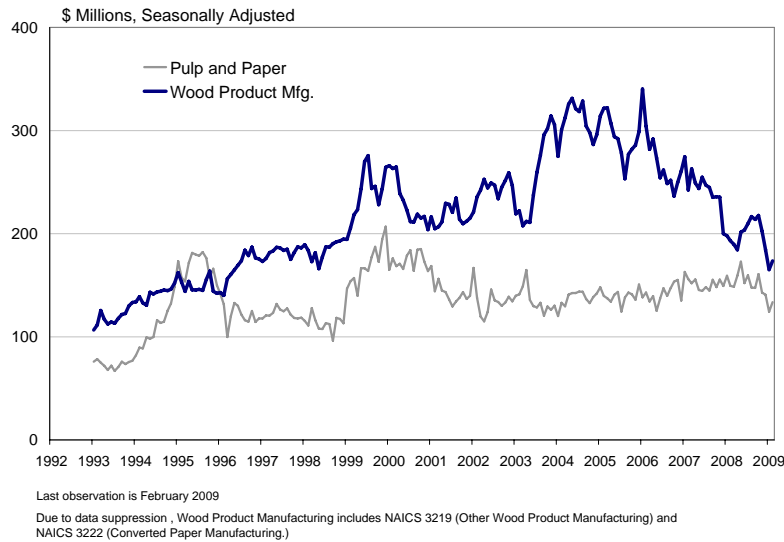
While Alberta’s forest sector has been hit hard by the latest downturn, compared to the rest of Canada it has fared relatively well. Since 2000, real GDP in Alberta’s wood products and paper and pulp industries has grown at a significantly faster rate than the rest of Canada. Moreover, employment in Alberta’s forest product sector remained relatively flat over this period, in contrast to sharp nation-wide declines.

**Figure 84: Real GDP and Employment Growth by Forest Product Industry**



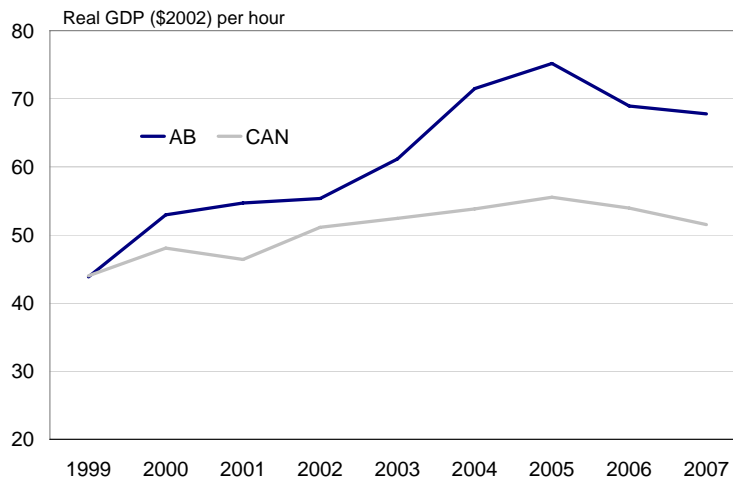
Higher frequency manufacturing sales data suggests that Alberta’s producers continued to struggle into the latter part of 2008 and early 2009. In January 2009, manufacturing shipments of wood products reached their lowest level since 1996, down more than 50% from the peak reached in early 2006.

**Figure 85: Manufacturing Sales - Alberta**



Labour productivity, a key measure of production efficiency, has improved significantly in Alberta’s forest sector, registering annual growth of 3.6% since 2000. In fact, the gap between Canadian and Alberta labour productivity has been widening in recent years, with Alberta’s forest sector productivity currently standing about 35% above the national average.

**Figure 86: Forest Product Sector Labour Productivity**



### 4.6.3 SWOT Analysis

#### Strengths

- Alberta’s forest industry has traditionally benefited from low delivered wood costs to be competitive, reflecting supportive government policy and industrial knowhow. Alberta’s primary advantage over other jurisdictions stems in large part from low direct logging costs combined with higher indirect revenue recovery (timber damage and road use revenues less revenue attributed to increased oil and gas industry activity).

- Stumpage rates are highly competitive in Alberta when compared to other jurisdictions.
- Alberta's forest product sector has high levels of labour productivity relative to other provinces, in part reflecting larger and more capital intensive mills. In 2007, real GDP per worker was \$66 per hour worked, 35% higher than the national average for the sector. This productivity advantage will help Alberta's forest sector remain competitive with other jurisdictions, especially during market downturns.

#### *Weaknesses*

- The cost of delivered wood in Alberta has been trending upwards in recent years, while B.C.'s Interior producers have seen a decline in delivered wood costs.
- The sector is heavily dependent on the U.S and, as a result, will continue to be driven by market conditions south of the border. This results in highly cyclical sales. In 2007, nearly three-quarters (74%) of the sector's exports flowed to the U.S. For lumber and panels, 96% of all shipments were sent to the U.S.
- Alberta's cost advantage has eroded in recent years, largely due to escalating labour costs.
- The forest products sector depends heavily on natural gas to meet its energy needs, subjecting producers to a high degree of price risk. Moreover, the domestic supply of natural gas is declining, with conventional gas production trending downwards and the oil sands becoming a growing user.

#### *Opportunities*

- As demand in the U.S. remains soft, there are significant opportunities to expand into other emerging market economies, positioning the sector for sustained and less volatile growth.
- China is already a major importer of Canadian wood pulp, but it also represents a major potential market for Alberta's solid wood.<sup>35</sup> Currently, less than 0.5% of Alberta's wood product exports flow to China. While China's economy has slowed recently, prospects remain strong. The country remains one of the most competitive, low-cost producers of furniture and other value-added wood products. In addition, there appears to be a shift towards wood construction in China, fuelled by concerns over the impact of earthquakes on the more commonly used concrete-based structures. As demand for forest products continues to surge, it will be difficult for China's domestic supply to keep pace. In 1998 the Chinese government reduced the stock of available timber by implementing the Natural Forest Protection Program in an effort to reduce deforestation and its associated impacts (namely flooding).
- Increased research and development (R&D) in biomass technology and bio-fuels could lead to improved products and processes and position the sector to capitalize on the shift towards bio-energy.
- The forest products industry is highly energy intensive, especially in pulp and paper manufacturing. There are opportunities to increase usage of biomass - wood chips, bark and sawdust – to produce steam and electricity. However, a tremendous amount of capital investment is required to purchase bioenergy related equipment, which could prove difficult in the current financial environment.
- With labour market pressures easing and material prices falling, producers have an opportunity to finally rein in costs, partly cushioning the effects of ongoing weakness in revenues.

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<sup>35</sup> In 2005, 26.7% of China's imported wood pulp originated from Canada. Source: Forest Trends, 2006. "China and the Global Market for Forest Products", <http://www.forest-trends.org/documents/publications/China%20and%20the%20Global%20Forest%20Market-Forest%20Trends.pdf>

### Threats

- Alberta's competitive low-cost operating environment has enabled Alberta's industry to develop and manage through the market cycle. However, Alberta's low cost leadership strategy (i.e. becoming the lowest cost producer) does not provide much room to manoeuvre during the weak market conditions currently facing the industry. Government and industry will continue to bump up against trade and stewardship issues as they search for ways to trim costs significantly.
- High growth markets for pulp, namely in Asia, are increasingly being serviced by low cost producers located in China and Central and South America. This represents a long-term threat to Alberta's pulp producers, which are higher cost and located further from these growth markets.
- With the supply of unsold homes remaining well above historic norms, weakness in the U.S. housing market is expected to continue over the near term. Industry will continue to struggle with weak demand for wood products south of the border and sluggish prices.
- The mountain pine beetle infestation has been on the rise in Alberta's forests since 2000, reducing the harvest available for the forest product sector in the long-term. According to the Alberta Forest Product Association, about three million trees have been infected in Alberta. The latest update from the Alberta Government reads:

"Mountain pine beetles continue to threaten Alberta's pine forest. Results of aerial surveys of Alberta's pine forests in 2008 indicate the number of beetle-attacked trees has declined in the Leading Edge Zone around Grande Cache, Slave Lake and Whitecourt in areas where the Department focused beetle control efforts last year. However, the number of attacked trees continues to increase in the south." Source: Alberta Sustainable Resource Development<sup>36</sup>

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<sup>36</sup> <http://www.srd.gov.ab.ca/forests/health/conditionsmaps/mountainpinebeetle.aspx>

## 4.7 Industrial Manufacturing

### 4.7.1 Profile

#### Overview

- Most of the products produced in Alberta's industrial manufacturing sector are destined for oil and gas fields, such as pumps, boring or sinking machinery, derricks, wellhead valves and pipes for pipelines.
- Alberta's industrial manufacturing sector has greatly benefited from booming capital expenditures in Alberta's oil sands, posting real GDP growth of 8.9% per year from 2000 to 2007.
- The industrial manufacturing sector's ability to generate robust growth in labour productivity has allowed it to thrive in spite of cost pressures from rising metal prices and wage increases driven by acute labour shortages.
- The industrial manufacturing sector has been able to increase export volumes in spite of a higher Canadian dollar.
- The downturn in energy prices, and in the US economy, may seriously impact growth in the industry in 2009 but the long-run outlook for oil sands production should ensure a strong recovery of capital investment.

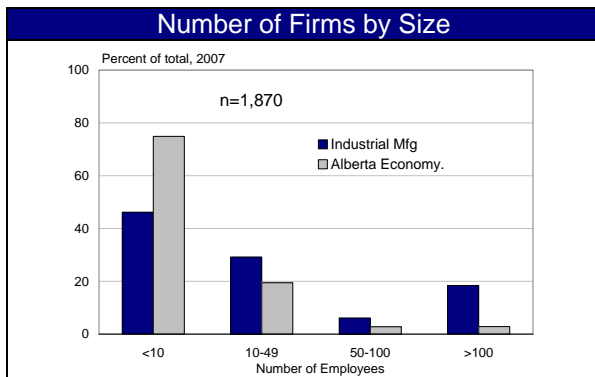
*The industrial manufacturing sector includes Metal Fabrication (NAICS 332) and Industrial Machinery and Equipment (NAICS 333).*

### Indicators

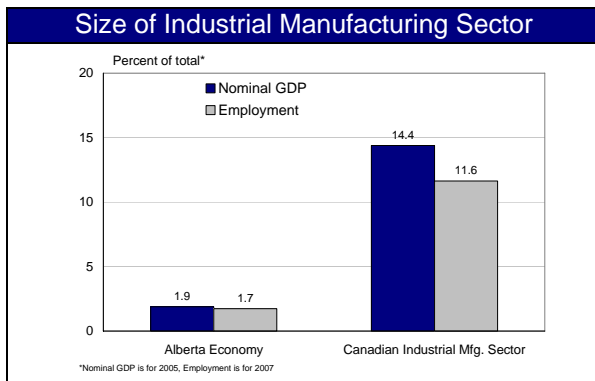
	Year									
	2000	2001	2002	2003	2004	2005	2006	2007	2008	Annual % Change 2000 - latest year
Revenues (\$ millions)	5,124	6,193	5,968	6,479	7,237	9,109	10,963	11,364	12,318	
		20.9	-3.6	8.6	11.7	25.9	20.4	3.7	8.4	11.6
Real GDP (\$ 2002 millions)	2,512	2,897	2,613	2,685	3,232	3,818	4,517	4,555		
	36.9	15.3	-9.8	2.7	20.4	18.1	18.3	0.8		8.9
Metal Fabrication	1,264	1,384	1,287	1,329	1,412	1,618	1,904	2,094		
	36.3	9.4	-7.0	3.2	6.3	14.6	17.7	10.0		7.5
Industrial M&E	1,247	1,513	1,326	1,356	1,820	2,200	2,613	2,461		
	37.5	21.3	-12.3	2.3	34.2	20.9	18.8	-5.8		10.2
Employment (thousands)	23.4	29.9	30.0	32.2	29.0	32.2	33.4	34.9	36.9	
	5.4	27.8	0.3	7.3	-9.9	11.0	3.7	4.5	5.7	5.9
Metal Fabrication	14.7	16.5	16.7	17.8	17.2	17.4	18.4	19.5	20.3	
	25.6	12.2	1.2	6.6	-3.4	1.2	5.7	6.0	4.1	4.1
Industrial M&E	8.7	13.4	13.3	14.4	11.8	14.8	15.0	15.4	16.6	
	-17.1	54.0	-0.7	8.3	-18.1	25.4	1.4	2.7	7.8	8.4
Number of Firms	1,610	1,630	1,605	1,625	1,625	1,610	1,710	1,870		
		1.2	-1.5	1.2	0.0	-0.9	6.2	9.4		2.2
Labour Productivity (real GDP \$2002 /hour)	37.9	40.6	38.1	38.5	46.7	51.7	53.5	56.9		
	8.3	6.9	-6.1	1.2	21.1	10.8	3.4	6.5		6.0
Compensation Per Hour	22.6	24.5	27.1	27.5	30.7	34.5				
	-2.4	8.7	10.6	1.4	11.7	12.1				8.8
Exports (\$ millions)	1,143	1,392	1,344	1,408	1,640	1,860	2,321	2,966	3,424	
		21.8	-3.4	4.8	16.5	13.4	24.8	27.8	15.4	14.7
Capital Investment (\$ millions)	138	185	182	182	177	223	237	317	n/a	
		33.9	-1.9	0.3	-3.1	25.9	6.7	33.4		12.6

Numbers in italics represent annual % change

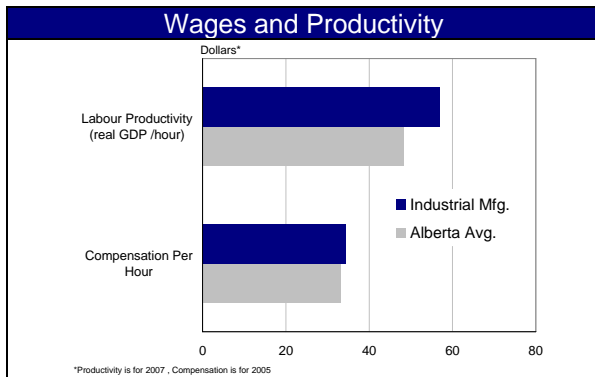
## Industry Sector Snapshot



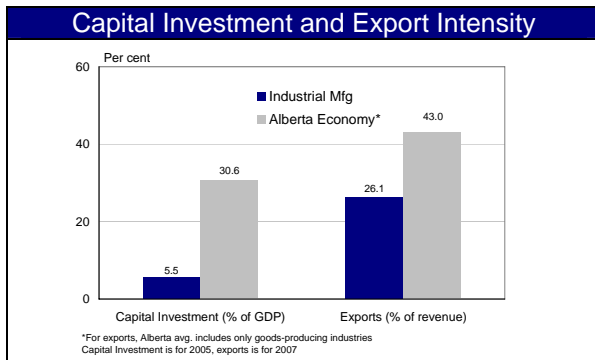
- Alberta's industrial manufacturing sector is home to 1,870 firms. Manufacturing of machinery and equipment accounts for about 55% of employment, with metal fabrication making up the remainder.
- Close to 20% of the sector are large firms employing more than 100 people. This is far above the average for Alberta.



- Industrial manufacturing contributes 1.9% of Alberta's nominal GDP and 1.7% of its employment.
- The Alberta industrial manufacturing sector is a fairly large contributor to the Canada-wide sector, accounting for 14.4% of GDP and 11.6% of employment in the Canadian industrial manufacturing sector.



- Labour productivity in industrial manufacturing exceeds the average for all sectors in Alberta
- Wages in the industrial manufacturing sector, though slightly higher than average, do not fully reflect the superior productivity of the sector.

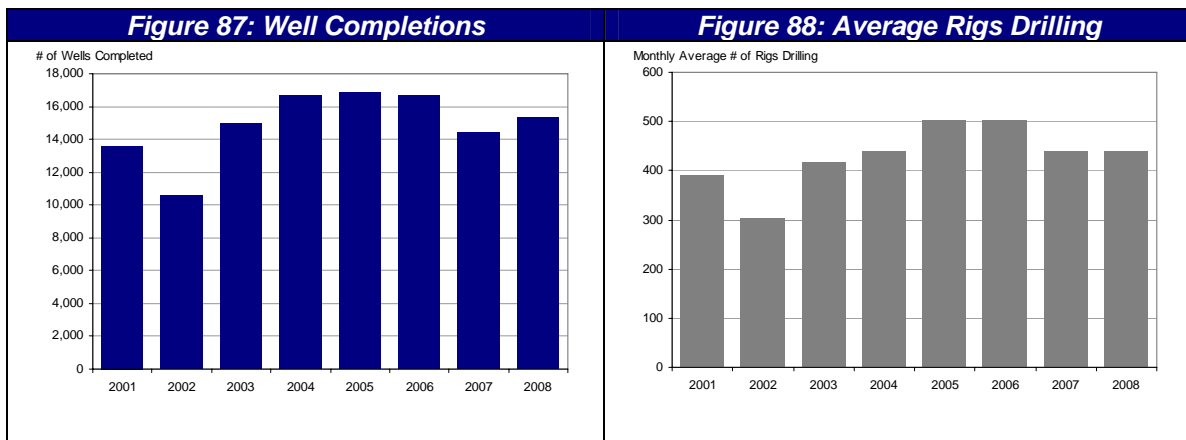


- Alberta's industrial manufacturing sector is far less capital intensive than the overall economy. Investment in machinery and equipment and structures amount to only 5.5% of GDP compared to 31% for the overall economy.
- Just over one-quarter of revenues in the industrial manufacturing sector come from export sales.

### 4.7.2 Industry Performance and Drivers

The key performance driver in the industrial manufacturing sector in Alberta is demand from the oil and gas sector. The sector is heavily dependent on activity in the oil patch, with sales of oil and gas field equipment alone accounting for over half of machinery and equipment manufacturing sales in 2007. The exceptional level of demand created by a strong oil and gas sector has allowed the industrial manufacturing sector to thrive in spite of rising input costs, increased competition from imports and declining price competitiveness of exports due to a strong Canadian dollar. Indeed, real GDP in the industrial manufacturing sector grew at an astonishing rate of 8.9% per year from 2000 to 2007.

As noted in Section 2, capital expenditures in the oil and gas sector tend to track energy prices quite closely. Therefore, softening energy prices may translate into project delays and less demand for capital equipment. Indeed, drilling activity in the oil and gas sector has slowed down from levels realized between 2004 and 2006 and conventional drilling activity is expected to fall a further 27% in 2009.<sup>37</sup> The situation is even more depressed in the non-conventional oil and gas sector where investment is expected to contract by 50%.<sup>38</sup>

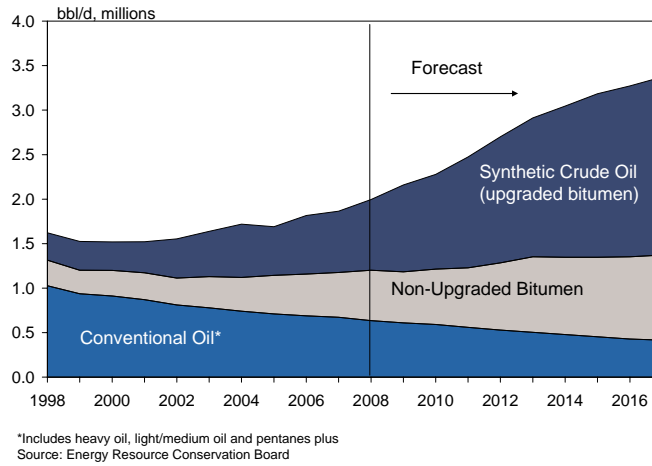


Although drilling activity is projected to slow substantially in 2009, the long-term situation for energy sector capital investment is fairly positive. The Energy Resources Conservation Board is forecasting oil production to rise more than 80% in Alberta over the period 2007 to 2017.

<sup>37</sup> Alberta Finance and Enterprise, "2009 Economic Update," February 2009.

<sup>38</sup> Ibid.

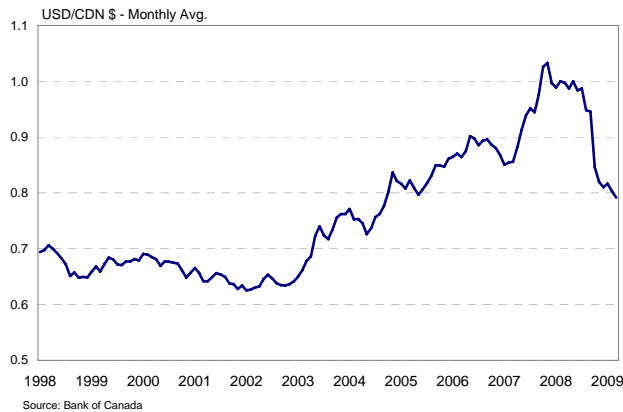
**Figure 89: Alberta Oil Production Forecast**



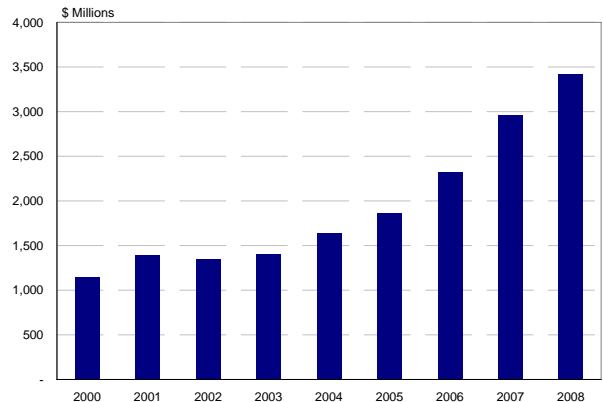
The forecasted production shown in Figure 89 will require a ramp up of productive capacity which should greatly benefit the industrial manufacturing sector in the long run.

The majority of sector revenues come from domestic sources but Alberta industrial manufacturing also relies on exports for more than a quarter of its revenues. About 60% of these exports are bound to the United States, a relatively small share compared to most other sectors. Exports in the sector grew at an incredible average rate of 15% per year from 2000 to 2008, led by strong annual export gains in Mexico (up 49% per year), South Korea (41%), Australia (32%), and Kazakhstan (32%). Exports to the U.S. were also up strongly, by 14% a year.

**Figure 90: Canada-U.S. Exchange Rate**



**Figure 91: Exports of Machinery & Equipment/Fabricated Metal Products**



This growth is all the more impressive given that it occurred in spite of a rapidly rising Canadian dollar. Given the current economic climate in the United States and the decline in oil and gas prices, it is unlikely that export growth will continue at the same pace in the short run. Moreover, with the Canadian dollar expected to fluctuate within a wide range of 78 to 95 cents per U.S. dollar between 2009 and 2010<sup>39</sup>, it is unlikely that the sector may be buoyed by a substantially weaker currency.

<sup>39</sup> Consensus of Canadian Banks (December 2008), PwC calculations.

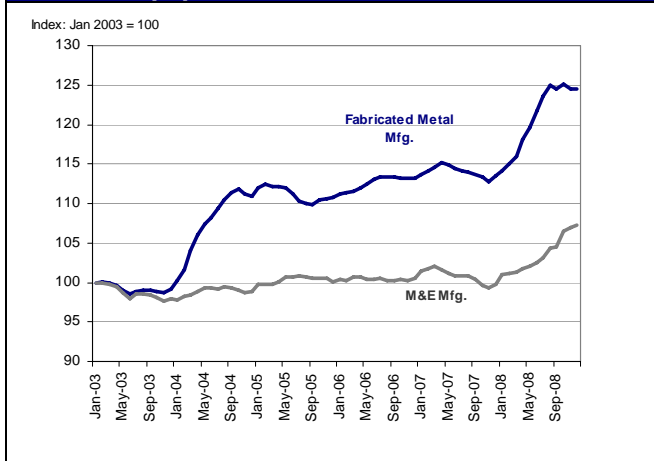


Our analysis of domestic and international factors influencing the top-line for the industrial manufacturing sector reveals very difficult conditions in the short run, giving way to more favourable conditions once the economic downturn is resolved. Turning to factors impacting the sector's bottom line, we observe some slightly more positive trends.

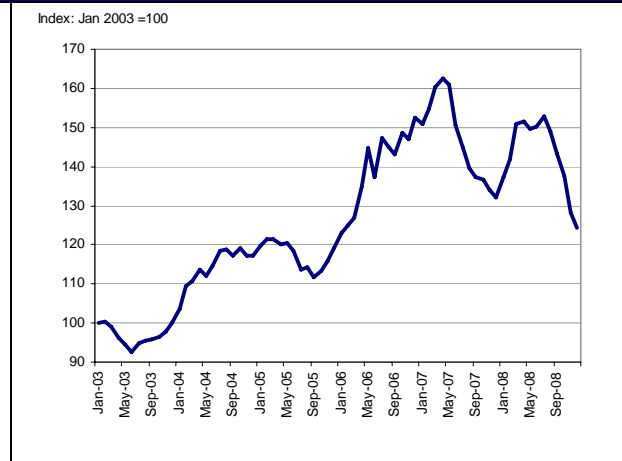
Key drivers of financial performance of the industrial manufacturing industry are metal prices, particularly the prices of steel and other industrial metals. Metal prices have skyrocketed since 2003, with the price of primary metal products rising over 60% by mid 2007 before moderating substantially as global demand contracted in 2008.

The output price of fabricated metal products has also increased substantially since 2003, but failed to keep pace with the exceptional rise in metal prices, putting pressure on sector profit margins. Profitability in the machinery and equipment sector was even more significantly squeezed by rising metal prices since output prices for industrial machinery were basically flat from 2003 to 2008.

**Figure 92: Industry Price Index – Machinery & Equipment and Metal Fabrication**

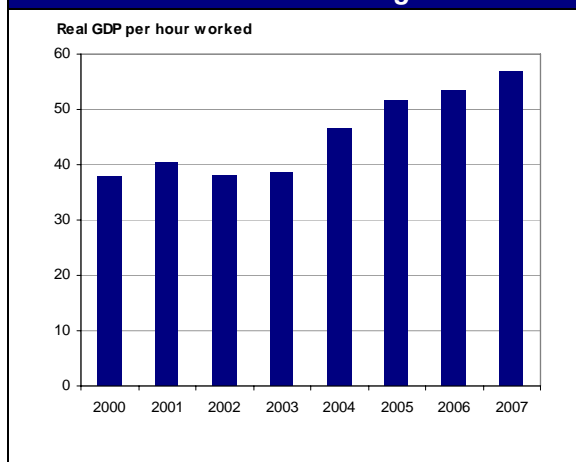


**Figure 93: Industry Price Index - Primary Metal Products**

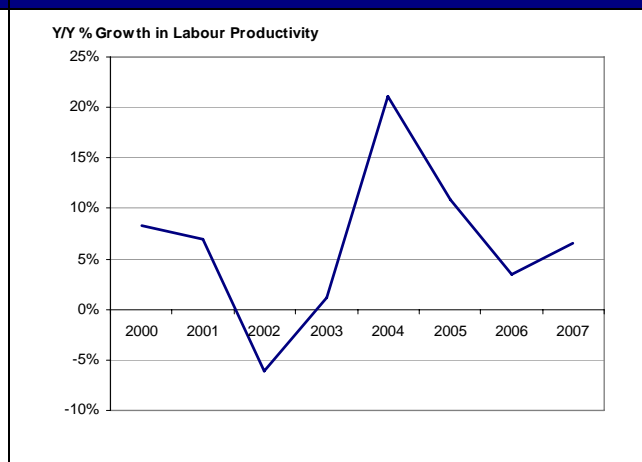


However, metal prices have been falling rapidly due to slowing growth in global industrial production. This contraction in input prices should greatly ease pressure on sector profitability. Another positive factor influencing financial performance is the industrial manufacturing sector's ability to steadily improve labour productivity, an impressive feat in light of the Alberta's economy's overall struggle to increase productivity.

**Figure 94: Labour Productivity in the Industrial Manufacturing Sector**



**Figure 95: Labour Productivity Growth**



The exceptional productivity growth in the industrial manufacturing sector means that the sector is generating more and more output from its inputs, thereby improving profitability through greater efficiency. The ability of the sector to do more with less has been particularly important in the last few years due to highly constrained Alberta labour markets and shortages in skilled labour.

### 4.7.3 SWOT Analysis

#### Strengths

- As noted in the previous section, the industrial manufacturing industry has achieved excellent labour productivity growth since 2000. This reflects the wealth of experience and expertise of the industrial sector in Alberta and its ability to do more with less given shortages in skilled labour.
- The Alberta industrial manufacturing sector's proximity to the oil and gas industry is a definite strength. Future development of non-conventional energy oil and gas will require enormous capital spending that will directly benefit manufacturers of equipment and machinery as well as fabricated metal products.
- Industry knowledge and expertise of the oil and gas industry.
- Alberta has excellent apprenticeship programs.
- While the sector is still dependent on the U.S. for exports, there have been some strong export gains in non-U.S. markets in recent years (e.g. Mexico, Australia, Russia and the Middle East).

#### Weaknesses

- The industrial manufacturing sector in Alberta is heavily reliant on the energy sector and could benefit from diversification.
- A shortage of skilled workers across most sectors of Alberta has placed a major constraint on expanding production capacity. In 2008, 35% of firms in the machinery and metal fabrication sector

identified lack of skilled workers as a weakness.<sup>40</sup> For many companies, this has led to forgone business opportunities.

- For companies that export, transportation costs can be high due to Alberta's land-locked and relatively isolated location.
- Industrial manufacturers outside the oil and gas sector are at a competitive disadvantage, due to the cost pressures created by the energy boom.

#### *Opportunities*

- Although the oil and gas sector weakened substantially towards the end of 2008, over the long run, global energy market drivers, such as robust emerging market industrialization, will lead to higher energy prices and ramped up oil sands production, including investments in upgraders.
- Diversification of the customer base domestically, developing products for deployment in non-energy sectors (or in the alternative energy sector) or in products that can be sold into the energy sector once major projects are completed.
- Diversification of customer base internationally with less reliance on the United States.
- Improving productivity through worker training and ongoing investments in new technologies will ensure the industry remains globally competitive in the long-run and help the sector weather fluctuations in market conditions (e.g. oil prices).

#### *Threats*

- As observed in the past year, energy prices can be extremely volatile. This volatility, combined with a lack of diversification exposes the industrial manufacturing sector to substantial cyclical fluctuations and sector specific policy shocks like increased royalties and stricter environmental regulations.
- In the short-run, a decline in oil and gas exploration and development activity will hurt industry revenues, which combined with ongoing labour cost pressures, will likely put downward pressure on profitability.

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<sup>40</sup>GTS Group.2008."Alberta Metal Fabrication and Machinery Manufacturing: Sector Overview".

## 4.8 Plastic Product Industries

### 4.8.1 Profile

#### Overview

- The plastic product sectors sector produces a number of commodities, including plastic film and sheets, builders' ware, tubes, boxes, pipes, and sacks and bags.
- Real GDP in Alberta's plastic products industry has grown at a healthy pace of 3.3% since 2003. However, this growth has been quite volatile, ranging from 15.9% to -9.1%.
- The key input to the plastic products industry is ethane based synthetic resins and therefore profitability in the industry hinges on the ability to pass on rising natural gas prices. Thus far, the industry has seemingly been able to pass higher input prices through to their customers.
- The plastic products industry has been hard hit by the appreciation of the Canadian dollar and an overall deterioration in competitiveness. Exports now account for only 17% of total revenues, down from 25% in 2000.
- Capital investment in the plastics products industry has been weak. Moving forward, the industry will need to invest in new technology in order to improve its long-run growth prospects.

*Due to data suppression, data presented in this section is for NAICS 326: Plastic and Rubber Product Manufacturing. For Alberta, NAICS 326 is dominated by Plastic Manufacturing, which represented 87% of employment and 88% of revenues in 2007. NAICS code 326 does not include synthetic resins: NAICS 3252.*

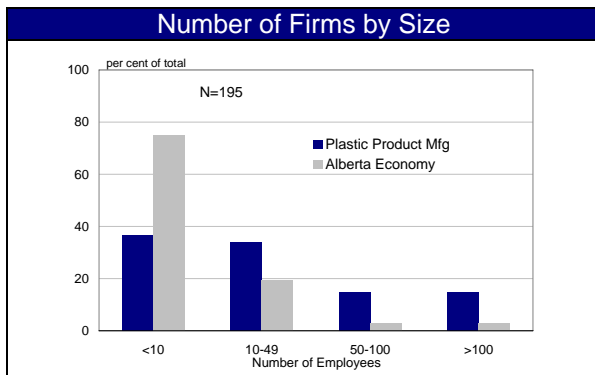
## Indicators

	2000	2001	2002	Year			2006	2007	2008	Annual % Change '03 -latest year
				2003	2004	2005				
Revenues (\$ millions)	939	959	1,066	1,130	1,137	1,402	1,619	1,488	1,472	
		<i>2.1</i>	<i>11.2</i>	<i>6.0</i>	<i>0.6</i>	<i>23.4</i>	<i>15.5</i>	<i>-8.1</i>	<i>-1.1</i>	<i>5.4</i>
Real GDP (\$ millions)	*	*	*	418	436	506	524	477		
					<i>4.3</i>	<i>15.9</i>	<i>3.7</i>	<i>-9.1</i>		<i>3.3</i>
Employment (thousands)	6.4	5.7	5.4	5.3	6.6	6.2	6.3	5.4	5.9	
	<i>18.5</i>	<i>-10.9</i>	<i>-5.3</i>	<i>-1.9</i>	<i>24.5</i>	<i>-6.1</i>	<i>1.6</i>	<i>-14.3</i>	<i>9.3</i>	<i>2.2</i>
Number of Firms	220	210	200	195	180	190	190	195		
		<i>-4.5</i>	<i>-4.8</i>	<i>-2.5</i>	<i>-7.7</i>	<i>5.6</i>	<i>0.0</i>	<i>2.6</i>		<i>0.0</i>
Labour Productivity (real GDP \$2002 /hour)	*	*	*	32.5	36.4	41.4	39.0	33.9		
					<i>12.1</i>	<i>13.7</i>	<i>-5.7</i>	<i>-13.0</i>		<i>1.1</i>
Compensation Per Hour	19.1	20.1	*	22.2	26.1	30.3				
	<i>6.1</i>	<i>5.2</i>			<i>17.5</i>	<i>15.8</i>				
Exports (\$ millions)	242	237	251	226	217	227	204	226	265	
		<i>-1.9</i>	<i>5.5</i>	<i>-10.0</i>	<i>-3.8</i>	<i>4.6</i>	<i>-10.3</i>	<i>10.9</i>	<i>17.5</i>	<i>3.3</i>
Capital Investment (\$ millions)	43.5	40.3	57.1	41.3	28.3	28.2	42.7	34.0	40.5	
		<i>-7.4</i>	<i>41.7</i>	<i>-27.7</i>	<i>-31.5</i>	<i>-0.4</i>	<i>51.4</i>	<i>-20.4</i>	<i>19.1</i>	<i>-0.4</i>

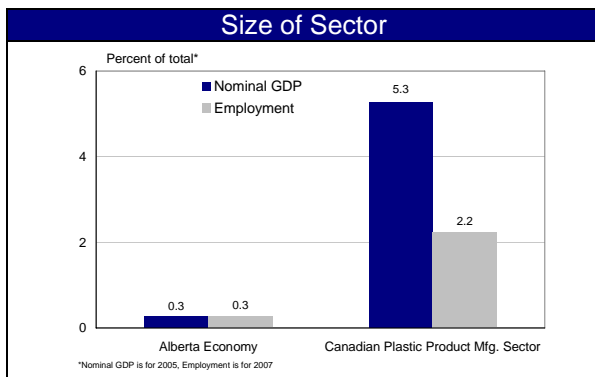
*Numbers in italics represent annual % change.*

*\* Suppressed data*

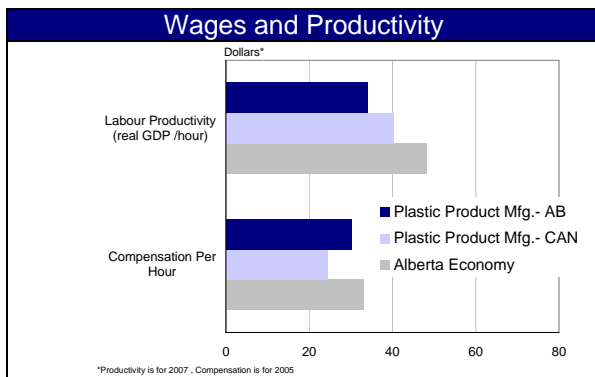
## Industry Sector Snapshot



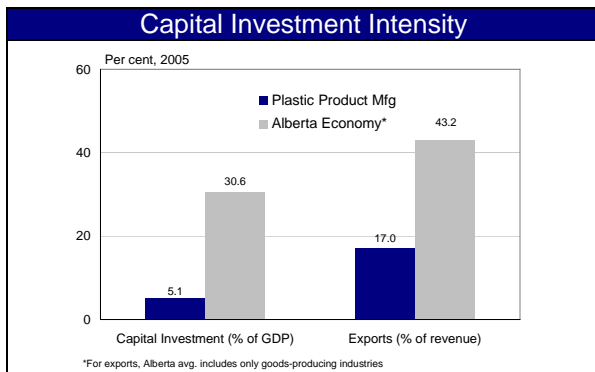
- The 195 firms in the Alberta plastics industry span the spectrum from very small to very large. Most fall into a range of between fewer than ten and 49 employees.



- The Alberta plastics manufacturing sector represents only a fraction (less than 1%) of total output and employment in Alberta
- Although the plastics manufacturing sector is a very small portion of the overall Alberta economy, its output is equal to over 5% of the national sector.



- Labour productivity in the Alberta plastics sector is higher than that of the national sector and much higher than the overall Alberta economy.
- Despite the fact that the sector demands fairly high-skilled workers, labour compensation is below the average for the overall Alberta economy.



- The plastic products sector is far less capital intensive than the broader Alberta economy, with capital expenditures accounting for only 5% of GDP, well below the Alberta average.
- About 17% of the sector's revenues come from exports as opposed to 43% of revenues for the Alberta's goods producing industries.

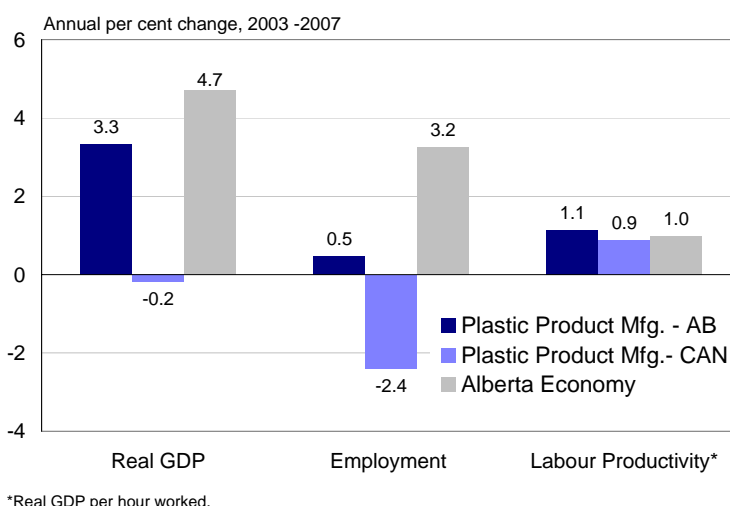
### 4.8.2 Industry Performance and Drivers

As Alberta is a major producer of petroleum-based synthetic resins, the key input to the manufacture of plastics, it also has a small but significant presence in the plastics industry. Dow Chemical's Canadian headquarters is located in Calgary and it manufactures grades of low- and high-density polyethylene, a chemical that goes into products like grocery bags and moisture barriers for construction, in Prentiss, Alberta.<sup>41</sup>

In addition to global conglomerates like Dow Chemical, Alberta is also home to many small and medium sized plastic products firms in Alberta, supplying plastic pipes and pipe fittings to the construction industry and, to a lesser extent, plastics for the use in the auto parts and bottling industries.

The plastics industry in Alberta has far outperformed the national plastic sector in terms of real GDP, employment and productivity growth. Moreover, it has managed to almost keep pace with the robust growth of the overall Alberta economy despite realizing only one fifth of the employment gains due to strong labour productivity growth.

**Figure 96: Performance of the Plastic Product Industries**

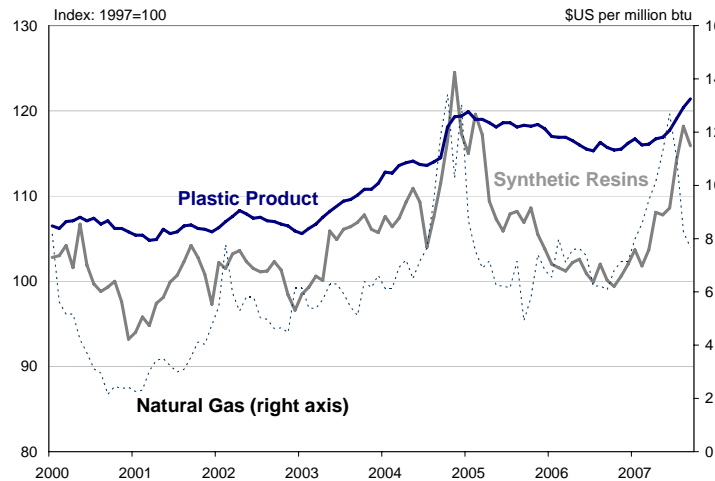


The financial performance of the industry largely relies on the ability to pass through rising input costs to the price of finished products. For decades one of the great appeals of plastics has been their low price. Yet in recent years the cost of plastics has been rising dramatically. A major cause is the sharply rising cost of synthetic resins, which are manufactured from petrochemicals (e.g. ethylene) and are the most significant input to the plastics processing industry.<sup>42</sup> The origins of this cost increase relates to higher costs for natural gas, from which the inputs to synthetic resins are derived.

<sup>41</sup> Polyethylene is classified under synthetic resins by Statistics Canada and therefore is not included in the estimates for plastics presented in this section. However, since resins and plastics are so interlinked, they are both discussed in this section.

<sup>42</sup> Industry Canada reports that, in Canada, resin costs typically account for 30% to 50% of the final value of a plastic product.

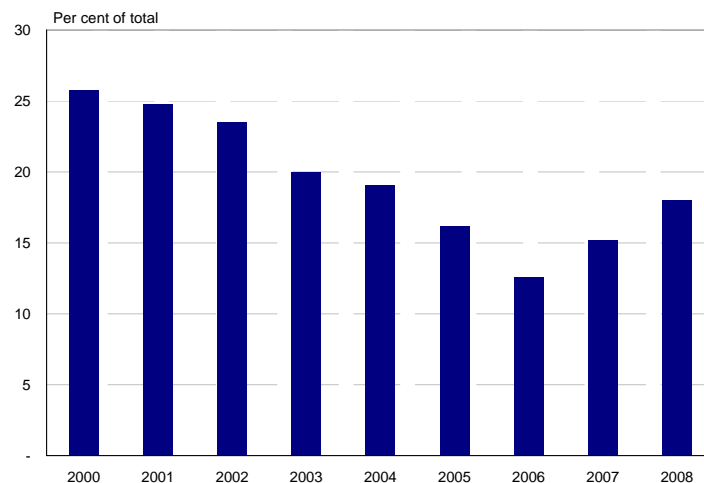
**Figure 97: Plastic Product Output Prices vs. Price of Synthetic Resin Inputs**



As the figure above shows, the price of plastic products has been highly correlated with the price of natural gas, an input to the production of synthetic resins. Indeed, the industrial price index for plastic products has increased close to 15% since 2001 in the presence of dramatically higher natural gas prices. Importantly, the price of industrial plastics seems to be “stickier” than the price of their inputs, allowing firms to keep prices at elevated levels when energy prices fluctuate lower.

Most of the Alberta plastics industries shipments are to domestic firms. In recent years, the competitive position of plastic manufacturers has been eroded by under-investment, a higher dollar, elevated costs and enhanced competition from Asian markets. As a result, exports, though an important source of revenues, have declined as a share of overall revenues since 2000.

**Figure 98: Export Share of Revenues**



The industry is also currently experiencing some weakness as the demand for building materials softens due to a significantly weaker domestic construction market and a much weaker U.S. economy, the destination for most of Alberta’s plastics exports. Indeed, Canada’s plastics industry has already experienced a decline in shipments of almost 10% as of August 2008.<sup>43</sup> This decline is even more striking when coupled with the fact that plastic prices were at all-time highs.

<sup>43</sup> Canadian Plastics Industry Association

### 4.8.3 SWOT Analysis

#### *Strengths*

- Plastic is a by-product of petrochemical plants and so plastic product manufacturer's benefit from the proximity to the chemical and energy sector in Alberta.
- Alberta has a strong head office presence of major, global plastics and resins manufacturers such as Dow Chemicals and Nova Chemicals.
- The manufacture of plastics is a knowledge intensive industry and therefore highly demanding with regards to skills and training. Some of the industry's labour needs are addressed by programs offered by the Northern Alberta Institute of Technology (NAIT) including courses in plastics technology at the NAIT Shell Manufacturing Centre.

#### *Weaknesses*

- The plastic products industry has fairly low levels of capital investment. Thus far it has been able to generate above average levels of productivity in spite of low rates of capital investment. However, the long-run profitability of the sector, particularly if energy prices recover strongly, will hinge on the ability of the sector to take advantage of technological improvements.
- Although Alberta is home to some very large plastic manufacturers, the sector also has many small and medium sized firms. These firms tend to under invest in research and development and are also not able to take advantage of economies of scale.

#### *Opportunities*

- A recovery of long-run energy prices to the elevated levels of recent years will threaten sector profitability. Therefore, one opportunity for the plastics products sector is emerging technology in non-petroleum based plastics.
- The plastics manufacturing sector would benefit from increased value added energy production in Alberta. Moving oil sands production up the value chain to petrochemicals, would increase the supply of chemicals (e.g. ethylene, propylene) required to produce synthetic resins.

#### *Threats*

- Although energy prices are currently far below the elevated levels of recent years, most analysts expect prices to recover strongly with global demand, particularly from emerging markets. These higher energy prices may then squeeze profitability.
- The production and disposal of petroleum-based plastics may raise environmental concerns due to the release of toxic pollutants, greenhouse gas, litter, and non-biodegradable landfill.
- The ongoing decline in conventional natural gas production in Alberta will continue to put pressure on ethane supplies. This has implications for the plastics sector since ethane is a key input to the manufacturing of ethylene, which in turn is used to produce synthetic resins.



## 4.9 Construction and Engineering

### 4.9.1 Profile

#### Overview

- Few industries have benefited more from Alberta's rapid economic growth over the last decade than the construction and engineering sector. Fuelled by a surge in construction spending, the sector expanded at more than double the pace of the overall economy.
- Construction and engineering firms have profited from rising capital demands in Alberta's energy sector, where about half of all construction spending takes place, and from solid rates of immigration. The sector's strongest growth occurred over the 2004 to 2006 period, when construction expenditures in the province advanced at an annual rate of 16%.
- The recent boom in construction spending has created an unprecedented demand for workers, including engineers, trades people, and general labourers, leading to significant labour cost pressures.
- Moving forward, growth in the sector will moderate significantly. The global credit crisis, plunging energy prices and cost overruns have already produced several cancelled or delayed construction projects in the oil sands and in Alberta's Industrial Heartland. Moreover, with housing starts on a downward trajectory and the supply of existing homes remaining elevated, a rebound in residential construction spending is nowhere in sight. Providing a partial offset in the short run is government stimulus spending on infrastructure.

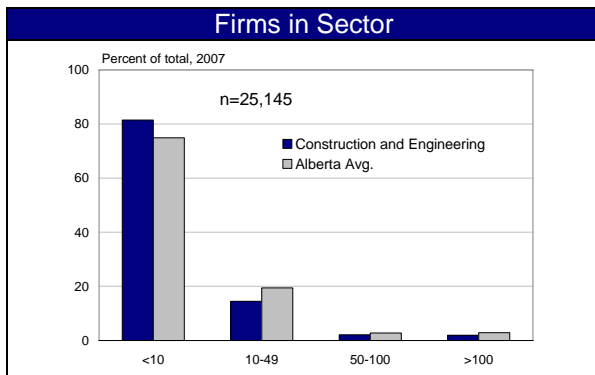
*This sector is defined to include NAICS 23: Construction and NAICS 5413: Architectural, Engineering and Related Services*

#### Indicators

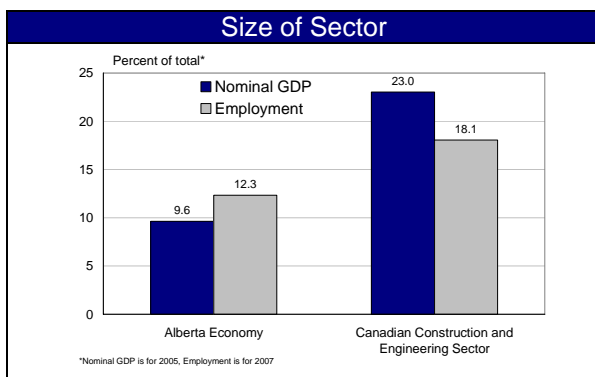
	Year									Annual % Change 2000 - latest year
	2000	2001	2002	2003	2004	2005	2006	2007	2008	
Revenues (\$ millions)	29,969	33,460	34,130	35,587	41,184	52,775	62,700	65,996		
		<i>11.6</i>	<i>2.0</i>	<i>4.3</i>	<i>15.7</i>	<i>28.1</i>	<i>18.8</i>	<i>5.3</i>		<i>11.9</i>
Real GDP (\$ 2002 millions)	<b>12,660</b>	<b>13,724</b>	<b>14,033</b>	<b>14,189</b>	<b>15,377</b>	<b>17,606</b>	<b>19,110</b>	<b>19,210</b>		
	<i>17.5</i>	<i>8.4</i>	<i>2.3</i>	<i>1.1</i>	<i>8.4</i>	<i>14.5</i>	<i>8.5</i>	<i>0.5</i>		<i>6.1</i>
Construction	10,222	11,098	11,146	11,180	12,326	14,260	15,240	15,168		
	<i>19.2</i>	<i>8.6</i>	<i>0.4</i>	<i>0.3</i>	<i>10.2</i>	<i>15.7</i>	<i>6.9</i>	<i>-0.5</i>		<i>5.8</i>
Engineering	2,438	2,626	2,888	3,009	3,051	3,346	3,870	4,042		
	<i>10.8</i>	<i>7.7</i>	<i>10.0</i>	<i>4.2</i>	<i>1.4</i>	<i>9.7</i>	<i>15.6</i>	<i>4.5</i>		<i>7.5</i>
Employment (thousands)	<b>159.4</b>	<b>167.2</b>	<b>180.8</b>	<b>184.5</b>	<b>202.6</b>	<b>206.2</b>	<b>227.9</b>	<b>248.5</b>	<b>263.9</b>	
	<i>5.4</i>	<i>4.9</i>	<i>8.1</i>	<i>2.0</i>	<i>9.8</i>	<i>1.8</i>	<i>10.5</i>	<i>9.0</i>	<i>6.2</i>	<i>6.5</i>
Construction	126.4	131.3	141.4	146.6	160.5	159.7	172.6	193.1	205.3	
	<i>8.1</i>	<i>3.9</i>	<i>7.7</i>	<i>3.7</i>	<i>9.5</i>	<i>-0.5</i>	<i>8.1</i>	<i>11.9</i>	<i>6.3</i>	<i>6.3</i>
Engineering	33.0	35.9	39.4	37.9	42.1	46.5	55.3	55.4	58.6	
	<i>-4.1</i>	<i>8.8</i>	<i>9.7</i>	<i>-3.8</i>	<i>11.1</i>	<i>10.5</i>	<i>18.9</i>	<i>0.2</i>	<i>5.8</i>	<i>7.4</i>
Number of Firms	20,800	21,515	22,085	22,715	22,820	23,600	25,400	25,145		
		<i>3.4</i>	<i>2.6</i>	<i>2.9</i>	<i>0.5</i>	<i>3.4</i>	<i>7.6</i>	<i>-1.0</i>		<i>2.7</i>
Labour Productivity (real GDP \$2002 /hour)*	43.4	45.1	44.3	43.2	42.5	48.5	49.3	45.3		
	<i>7.4</i>	<i>4.0</i>	<i>-1.8</i>	<i>-2.6</i>	<i>-1.6</i>	<i>14.2</i>	<i>1.5</i>	<i>-8.0</i>		<i>0.6</i>
Compensation Per Hour*	26.5	28.7	29.2	28.9	28.5	35.1	41.7	44.3		
	<i>5.2</i>	<i>8.3</i>	<i>1.6</i>	<i>-1.0</i>	<i>-1.3</i>	<i>23.2</i>	<i>18.7</i>	<i>6.3</i>		<i>7.6</i>
Exports (\$ millions)	270	300	297	375	478	471	484	447		
		<i>11.2</i>	<i>-1.0</i>	<i>26.4</i>	<i>27.3</i>	<i>-1.6</i>	<i>2.8</i>	<i>-7.6</i>		<i>7.5</i>
Capital Investment (\$ millions)*	141	159	165	172	182	217	280	340	368	
		<i>13.2</i>	<i>3.4</i>	<i>4.7</i>	<i>5.8</i>	<i>18.8</i>	<i>29.5</i>	<i>21.1</i>	<i>8.3</i>	<i>12.8</i>

\* Due to data suppression, includes only NAICS 23: Construction  
Numbers in italics represent annual % change

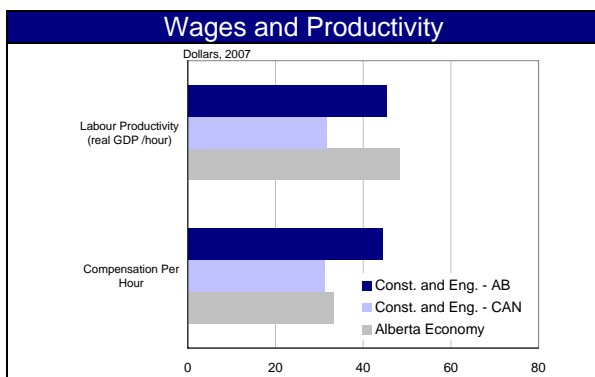
## Industry Sector Snapshot



- Alberta's construction and engineering sector is very competitive, with a relatively high concentration of small companies. Of the roughly 25,000 establishments, over 80% have less than 10 employees.



- Alberta accounts for about 25% of Canada's construction and engineering output – a very high share given that the province's contribution to national output comes in at about 15%.
- As a share of the provincial economy, construction and engineering services plays a major role, making up about 10% of Alberta's GDP and 12% of employment.

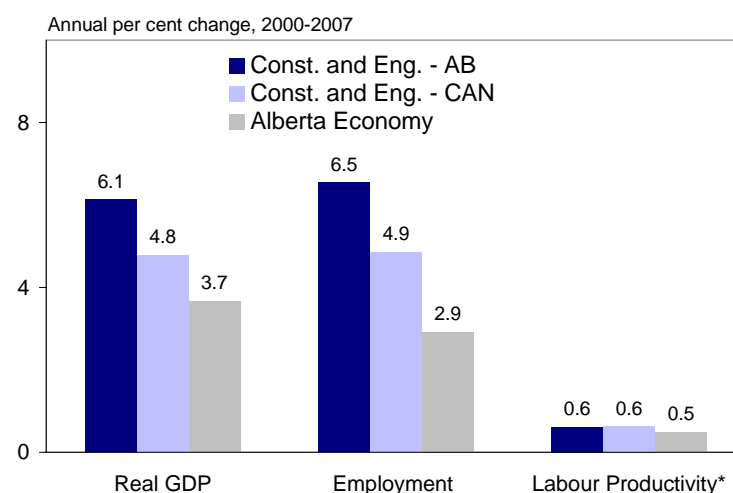


- Labour is more productive in Alberta's construction and engineering sector than the national average.
- Reflecting recent growth and high levels of productivity, construction and engineering workers earn more in Alberta than in the rest of Canada.

## 4.9.2 Industry Performance and Drivers

Few industries have benefited more from Alberta's rapid economic growth over the last decade than the construction and engineering sector. Alberta's construction boom has helped the sector achieve GDP growth of about 6% a year since 2000, exceeding the Alberta average by more than two percentage points. Construction and engineering firms have profited from growing capital demands in Alberta's energy sector, where about half of all construction spending takes place. In the oil sands, for example, construction related outlays for new projects have jumped from just \$2 billion in 2004 to \$13.6 billion in 2008.

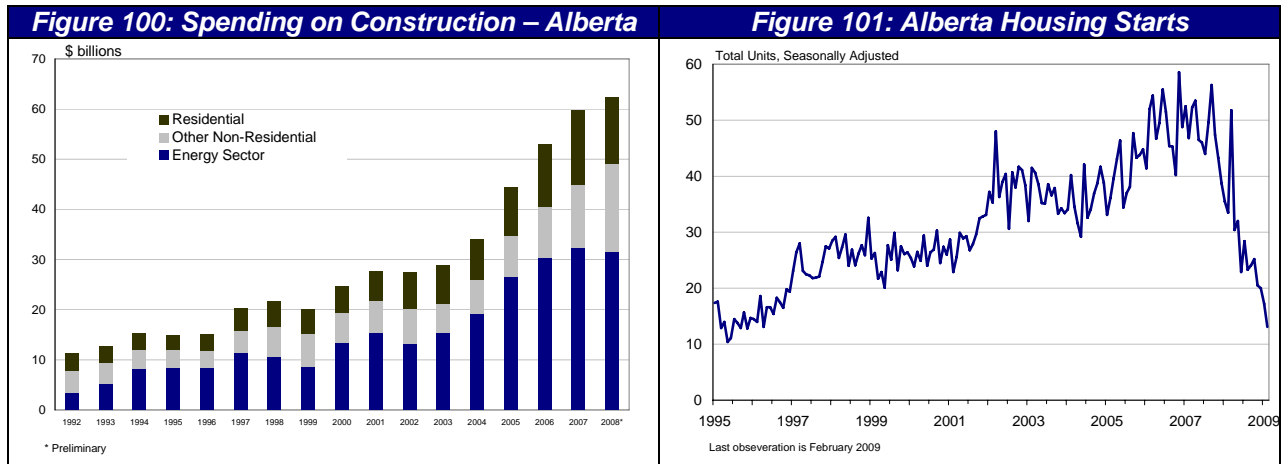
**Figure 99: Performance of the Construction and Engineering Sector**



\*Real GDP per hour worked.

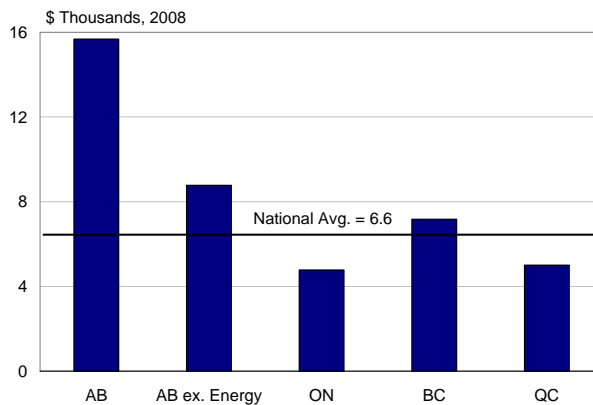
The sector's strongest growth occurred over the 2004 to 2006 period, when construction expenditures in the province advanced at an annual rate of 16%, including a 30% spike in 2005. Higher energy prices were a major contributing factor, producing a sharp rise in energy-related projects and providing the government with additional tax revenue to finance major infrastructure projects. Strong population growth, fuelled in large part by inter-provincial migration, also played a major role. Over a short period of time, a large influx of people moved to the province, leading to much needed investments in housing, hospitals, schools and infrastructure.

By 2007, growth in the sector had slowed considerably. In-migration began to moderate, yielding smaller increases in residential construction, and drilling activity declined. This trend continued into 2008, as residential investment fell for the first time in ten years, and construction in the conventional oil and gas sector plummeted 17%, a response to lower oil prices and tighter credit conditions. Fortunately, the industry received a boost from the public sector, where construction spending on schools, roads, hospitals, etc. continued to register solid gains in 2007 and 2008.

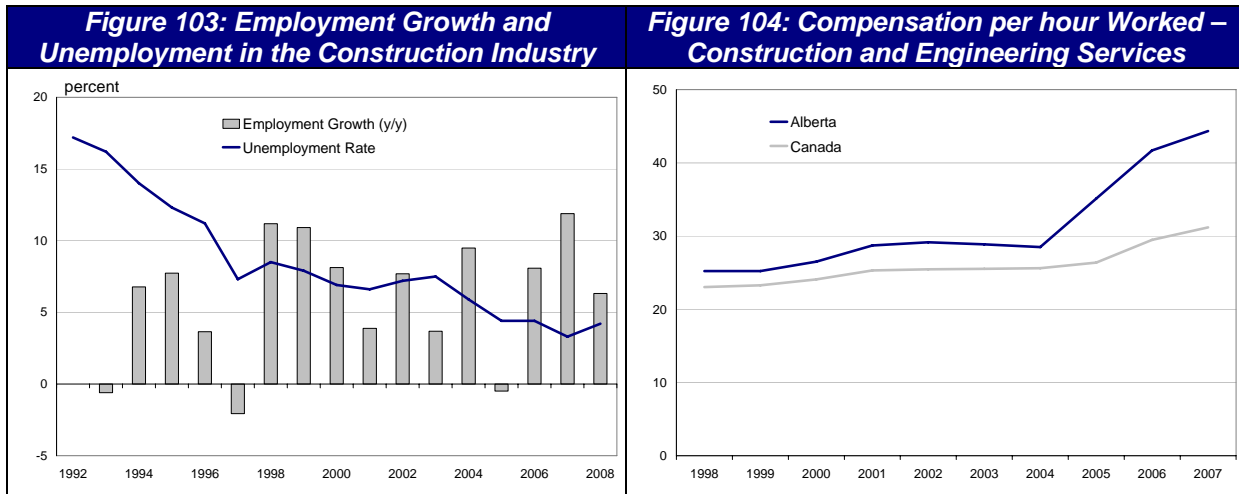


Despite the slowdown, construction spending in Alberta remains robust. Per capita expenditures on construction totalled \$15,700 in 2008, higher than any other province and more than double the national average of \$6,600. Even when removing investments related to the energy sector (i.e., oil and gas extraction and energy services) per capita construction spending exceeds, by a significant margin, that of Quebec, B.C. and Ontario.

**Figure 102: Per Capita Spending on Construction**



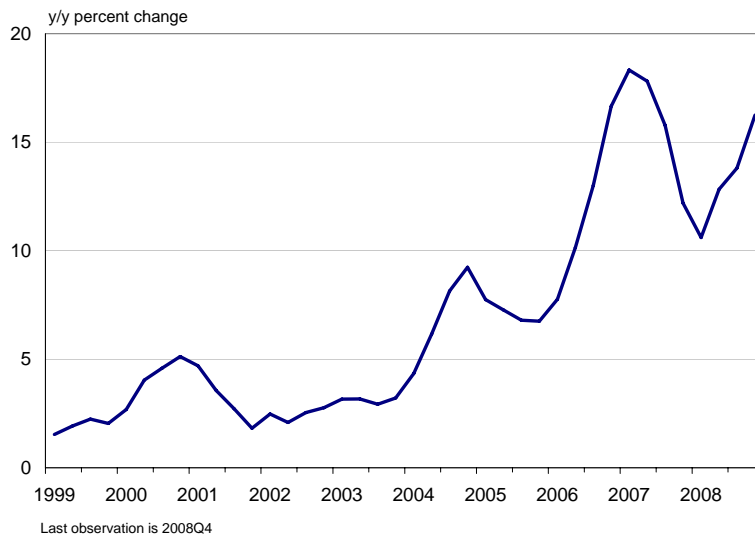
The recent boom in construction spending has created an unprecedented demand for workers, including engineers, trades people, and general labourers. Employment in the construction industry has grown at an annual rate of 6.3% between 2000 and 2008, more than twice as fast as the Alberta average. While opportunities in the industry attracted workers from across Canada and internationally, the supply of labour has not kept pace with demand, resulting in acute labour shortages throughout the industry. These shortages have caused labour costs to rise sharply, as reflected by the widening earnings gap between construction workers and engineers in Alberta versus the rest of the country.



With a shortage of qualified labour, cost overruns and delays have become commonplace in Alberta’s construction industry, creating scheduling problems and production inefficiencies. This has made construction workers less productive: in 2007, labour productivity in the construction and engineering services sector sank 8% well ahead of the nation-wide decline of 2.4%.

The combination of higher costs (material and labour) and weak labour productivity growth has led to a sharp rise in overall construction costs across the province. The price index for non-residential building construction peaked at 18.3% growth (year-over-year) in the first quarter of 2007, well above historic norms. While construction prices moderated to 10% growth by early 2008, they have since rebounded. In the fourth quarter of 2008, building construction prices rose 16.1% year-over-year.

**Figure 105: Alberta Non-Residential Construction Price Index**



Looking ahead, the rapid growth experienced by Alberta’s construction and engineering services sector has come to an end, at least in the short-term. In recent months, economic and financial conditions have deteriorated quickly. Oil prices have collapsed abruptly from their peak of U.S.\$147/barrel in July 2008 to current levels of around U.S.\$50/barrel. The global financial crisis

has escalated, leading to tighter credit conditions and making it more difficult for construction companies to finance operations and capital spending.

These recent events have already led to several cancelled or delayed construction projects in Alberta. In the Industrial Heartland located just north of Edmonton, a series of multi-billion dollar upgraders for converting low-grade bitumen into synthetic crude oil have been delayed or cancelled (see Box 1). In September, BA energy announced it was delaying its partially-completed \$5 billion oil upgrader project. Petro-Canada recently put its Fort Hills project on hold after reporting that costs had jumped from an estimated C\$14.1 billion to \$25 billion over a period of just one year. In the oil sands, several projects have been deferred, with CAPP now expecting that capital spending in the oil sands will drop from \$20 billion in 2008 to \$10 billion in 2009.<sup>44</sup>

Box 1: Status of Projects in Alberta's Industrial Heartland

Project	Status
<b>BA Energy (Value Creation):</b> Strathcona County Project type: 160,000 barrel / day bitumen upgrader	Construction halted by company in 2008; to be reviewed in four to five years
<b>Fort Hills (Petro-Canada):</b> Sturgeon County Project type: 340,000 barrel / day bitumen upgrader	On hold pending fiscal review by project proponents
<b>North West Upgrading:</b> Sturgeon County Project type: 150,000 barrel/ day upgrader and diesel refinery	Current status: Project design and business case ongoing
<b>Shell Canada, Phase 1 expansion:</b> Strathcona County Project type: 90,000 barrel/ day expansion to existing upgrading facility	Construction completion by 2009, commissioning to commence in 2010
<b>Shell Canada, Phase 2 to 4 expansion:</b> Strathcona County Project type: Three additional expansions of 100,000 barrels/day each (cumulative total of 300,000 barrels/day) to upgrading capacity	ERCB hearing set for 2009, financial review to be conducted by company before proceeding
<b>Statoil Hydro:</b> Strathcona County Project type: 240,000 barrel/ day bitumen upgrader	Company withdrew project application in 2008
<b>Total E&amp;P:</b> Strathcona County Project type: 200,000 barrel/ day bitumen upgrader	Regulatory hearings set for 2009; financial review to be conducted by company before proceeding

Source: Alberta's Industrial Heartland Association, Jan. 6, 2009

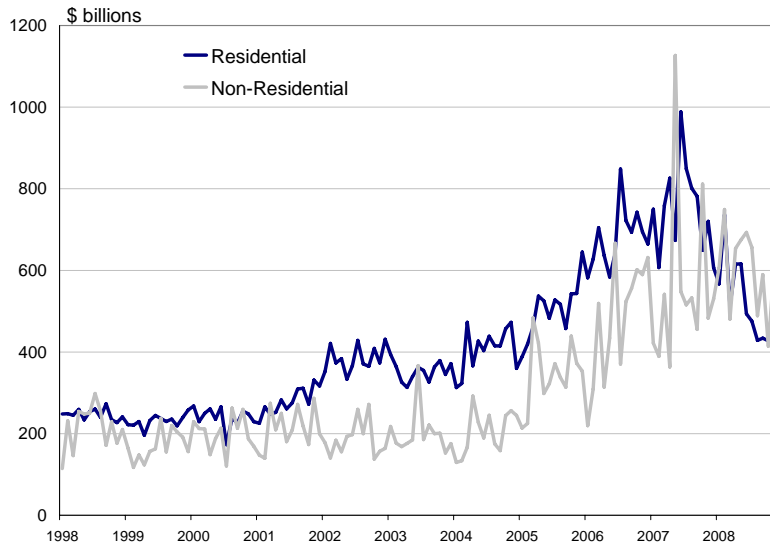
Falling energy prices and a weaker economy have put downward pressure on government revenues, requiring public infrastructure projects be debt financed or, in the case of Alberta, paid for with savings. However, in the short-term, infrastructure spending will likely increase, as various levels of government attempt to counter the effects of the ailing economy with various stimulus plans.<sup>45</sup> In the residential sector, a rebound in residential construction spending appears nowhere in sight, given the slowdown in net in-migration and the large supply of existing homes for sale.

Building permits, a leading indicator of construction activity, point to slower growth in non-residential construction spending and continued declines in residential investment. Overall, the building permit data combined with recent project cancellations suggest a moderation in construction spending in Alberta over the short-term.

<sup>44</sup> Includes investments in construction and machinery and equipment. Source: "Canada's Oil, Natural Gas and Oil Sands, Overview and Outlook", presentation at London Oil Sands Forum, CAPP, January 2009.

<sup>45</sup> The federal government's 2009 budget announced \$12 billion in new infrastructure spending over the next two years. The Alberta Government, in its April 2009 budget, announced \$23.2 billion in infrastructure spending over the 2009-12 period, an increase of 4.5% from the 2008-11 Capital Plan.

**Figure 106: Alberta Building Permits**



The slower pace of construction spending should add slack to the labour market, putting downward pressure on wages. The construction slowdown is also leading to more price competition in the industry. Indeed, there are already industry reports of a significant increase in the number of contractors bidding on construction projects and signs that construction costs are falling. As a result, growth in construction prices in Alberta should moderate significantly over the near-term to a rate more consistent with “normal” to “weak” periods of construction activity.

### 4.9.3 SWOT Analysis

#### Strengths

- Alberta has excellent transportation infrastructure for transporting building materials, equipment and workers.
- The sector has access to a highly skilled labour force. Alberta’s universities and colleges produce a steady supply of engineers and trades workers.
- Alberta’s construction and engineering sector has demonstrated strength in the following areas<sup>46</sup>:
  - Construction management
  - Environmental architecture, engineering and construction
  - Infrastructure and transportation
  - Oil and gas construction
  - Pipeline design and construction
  - Telecommunications
  - Winter construction technology and techniques.

<sup>46</sup> Source: Alberta Finance and Enterprise. <http://www.albertacanada.com/industries/896.html>

### Weaknesses

- During the recent boom in construction activity, companies struggled to keep pace with the demand. As a result, for many companies, there was less focus placed on technology adoption, developing project management expertise and training staff.
- An abundance of job opportunities and high wages has attracted a high share of inexperienced workers into Alberta's construction industry. This has likely resulted in construction delays, hurting overall productivity. Indeed, labour productivity has advanced at a modest pace of 0.5% a year since 2000 and fell in 2007. Moreover, having inexperienced workers increases the risk of worksite accidents.
- In Alberta, one of the key challenges is to not only attract the skilled workers needed to support industrial growth, but also to retain these workers to maintain new facilities or facilities currently under construction.
- There is a shortage of qualified apprentices and journeypersons in Alberta. Alberta's *Building and Educating Tomorrow's Workforce* strategy has identified possible explanations for these shortages:
  - Cost of apprenticeship training;
  - Lack of apprentices with necessary academic skills and motivation; and
  - Difficult for apprentices to find employment with a company that will provide the full period of training.

### Opportunities

- Due to lower commodity prices, the price of materials, such as steel, has come down significantly. In the short-run, this should help offset some of the downward pressure on profits caused by weaker revenues.
- Alberta's construction companies are developing specialized expertise in heavy oil and oil sands construction. This expertise could be exported to other countries.
- Due to more stringent environmental regulations (e.g. Alberta and federal GHG intensity targets), there are growing opportunities in environmental design, engineering and construction.
- To improve productivity and reduce costs, there is an increased focus on "lean" construction processes and best practices. The government of Alberta's Lean Enterprise Assessment Program (LEAP) helps companies identify areas for process improvement and cost reduction.
- As part of its economic stimulus package, the federal government has introduced a series of measure that will likely boost spending in the construction sector in Alberta's residential sector.
  - Home Renovation Tax Credit. A 15% tax credit can be claimed on home renovation spending for work performed or goods acquired after January 27, 2009 and before February 1, 2010.
  - First-Time Home Buyers' Credit. A tax credit of \$750 is available to first-time home buyers after January 27, 2009.
  - Home Buyers Plan. \$15 million in assistance to first-time homeowners by allowing them to withdraw up to \$25,000 tax free from a registered retirement savings.



- In the non-residential sector, the stimulus package includes \$12 billion in new infrastructure funding over the next two years. Of this amount, about 60% is targeted to provincial, territorial, and municipal infrastructure, 30% will be directed toward knowledge infrastructure projects and the remainder to federal and aboriginal infrastructure. In Alberta, the Federal Government has already announced that the Telus World of Science in Calgary and the twinning of the Trans-Canada Highway through Banff National Park are being fast-tracked under the new spending plan.<sup>47</sup>
- The \$2 billion investment by the government of Alberta for CCS will create additional opportunities for the sector.

### Threats

- To date, a number of oil sands and upgrader projects have been delayed, reflecting the drop in energy prices, the global credit crisis and cost overruns. Should conditions deteriorate further, there is a risk of further project delays or cancellations.
- Alberta's construction industry relies on a highly mobile workforce that draws heavily on workers from other provinces. When construction activity is strong in neighbouring provinces, it becomes more difficult to attract workers. With construction in the four western provinces expected to remain strong over the next 10 years, competition for workers will be tight and companies will likely be forced to recruit out-of-country.<sup>48</sup>
- The slowdown in construction has increased the number of bidders for potential projects, leading to more price competition, which in turn may reduce profit margins.
- Despite the recent moderation of activity, labour shortages are expected to persist in Alberta's construction and engineering sector. The Construction Sector Council (CSC) has identified a number of challenges that the construction sector must overcome to address this issue:<sup>49</sup>
  - Train and upgrade the workforce in the skills that will be in demand;
  - Replace the drain of workers created by retirement and the growing need to maintain newly constructed facilities;
  - Manage a workforce that is becoming increasingly selective in terms of the jobs they are prepared to undertake;
  - Attract workers to remote work sites, for example in Fort McMurray.
- Over the longer-term, the CSC expects more pressure on labour shortages due to a retiring workforce. Specifically, the CSC expects that 16% of the construction workforce (16,812) will need to be replaced over the 2004 to 2014 period in order to maintain 2004 labour force levels. Training programs need to address this shortfall.
- Negative press about the environmental effects of the oil sands and the new environmental regulations both in Canada and the U.S. could impact future development

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<sup>47</sup> Department of Finance Canada. Canada's Economic Action plan: A first report to Canadians <http://www.fin.gc.ca/pub/report-rapport/2009-1/cepc4c-eng.asp>

<sup>48</sup> Source: Workforce Strategy for Alberta's Construction Industry

<sup>49</sup> Construction Sector Council, "Construction Looking Forward: Labour Requirements from 2006 to 2014 for Alberta", 2006.

## 4.10 Information and Communications Technology (ICT)

### 4.10.1 Profile

#### Overview

- The ICT sector is knowledge-intensive, contributing significant amounts of R&D spending and employing highly skilled workers. The sector is comprised of several industries, such as information technologies (IT), electronics, telecommunications, and digital media.
- The ICT sector produces both goods, such as telecom equipment, computer equipment and navigational equipment, and services, such as telecom services, computer services and software and internet services.
- Alberta's ICT sector weathered through the collapse of the technology bubble in 2000, escaping in relatively good shape. Revenues remained flat in 2001 and plummeted by 21% in 2002 due to a drop in telecom equipment shipments, but have since rebounded, standing about 10% above 2000 levels as of 2007.
- The ICT sector is composed of about 5,200 firms and 53,000 employees generating over \$10.1 billion in annual revenues.
- ICT is a high-growth sector. Since 2000, the sector has achieved growth in real value output and labour productivity that far exceed the Alberta average.
- Alberta has an internationally recognized expertise in geomatics that is complementary to other industries (e.g. oil and gas).

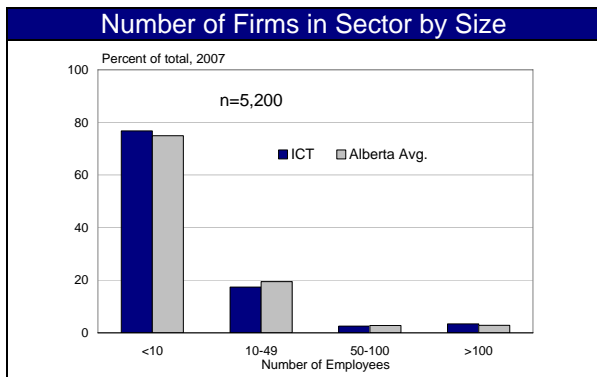
*The definition used for the ICT Sector is included in Appendix A. This definition is consistent with the one used by Statistics Canada, with some adjustments made due to data availability at the provincial level.*

## Indicators

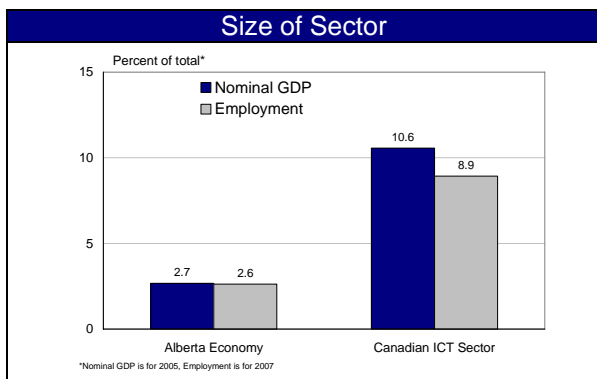
	Year								
	2000	2001	2002	2003	2004	2005	2006	2007	Annual % Change '00-'07
Revenues (\$ millions)	9,261	9,341	7,362	7,956	8,767	9,296	9,876	10,146	
		0.9	-21.2	8.1	10.2	6.0	6.2	2.7	1.3
Real GDP (\$ millions)	4,076	4,038	4,139	4,425	5,019	5,259	5,651	5,941	
	7.9	-0.9	2.5	6.9	13.4	4.8	7.5	5.1	5.5
Employment (thousands)	51.6	57.6	55.2	52.5	50.1	53.0	46.8	52.9	
		11.6	-4.2	-4.9	-4.6	5.8	-11.7	13.0	0.4
Number of Firms	3,505	3,760	4,885	4,840	4,805	4,870	5,070	5,200	
		7.3	29.9	-0.9	-0.7	1.4	4.1	2.6	5.8
Labour Productivity (real GDP \$2002 /employee)	78,998	70,104	74,982	84,278	100,188	99,225	120,750	112,314	
		-11.3	7.0	12.4	18.9	-1.0	21.7	-7.0	5.2
Exports (\$ millions)	5,507	2,944	1,898	2,079	2,243	1,957	2,129	1,942	
		-46.5	-35.5	9.6	7.9	-12.8	8.8	-8.8	-13.8
R&D (\$ millions)	242.6	255.1	267.6	260.9	256.4	-	-	-	
	2.7	5.2	4.9	-2.5	-1.7				

*Statistics Canada, Industry Canada and AFE estimates.  
Numbers in italics represent annual % change*

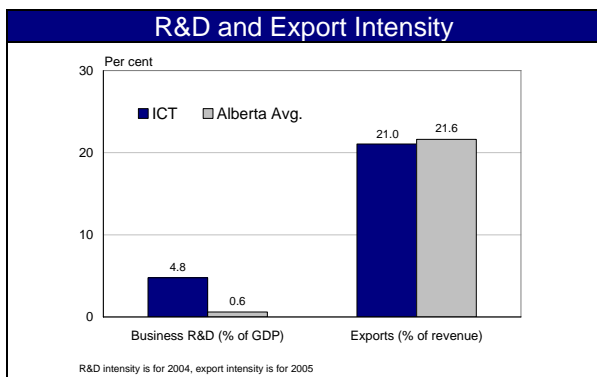
## Industry Sector Snapshot



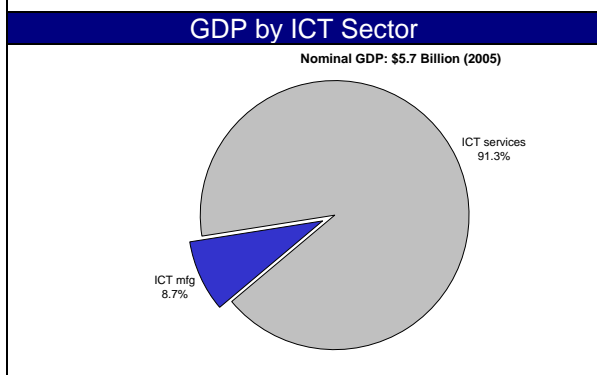
- There are approximately 5,200 firms in the Alberta ICT sector.
- Nearly 80% of firms in Alberta's ICT sector have a staff of less than 10 people, which is close to the average for all Alberta businesses.



- ICT accounts for about 2.7% of Alberta's nominal GDP and 2.6% of total employment in Alberta.
- Alberta's ICT sector accounts for over 10% of total Canadian ICT nominal GDP, and 8.9% of total Canadian ICT employment.



- Alberta's ICT sector is a major investor in R&D at close to 5% of sector GDP. This R&D investment far outpaces that of the Alberta economy where R&D and other investment in innovation are lagging.
- About 21% of ICT revenues in 2007 came from international exports, down from more than one-half in 2000.



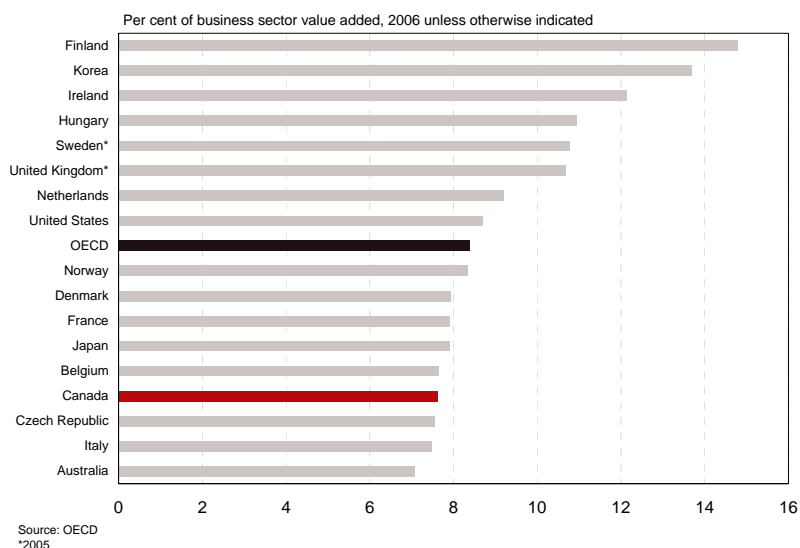
- The ICT sector as a whole contributed approximately \$5.7 billion to Alberta's nominal GDP in 2005.
- The sector is dominated by ICT services, which accounts for 91.3% of sector GDP. ICT manufacturing accounts for the remaining 8.7%.

### 4.10.2 Industry Performance and Drivers

#### Background

To put Alberta’s ICT sector in an international context, the OECD reports that Canada ranked 14<sup>th</sup> of 23 OECD countries in terms of the contribution of the ICT sector to business value-added output. In 2006, the ICT sector accounted for 7.6% of business sector GDP in Canada compared to 8.7% for the U.S. and 8.4% for the OECD average. While comparable statistics are not available for Alberta, the province would come in below the national average for this measure.<sup>50</sup>

**Figure 107: Contribution of ICT sector to Business Value Added Output**

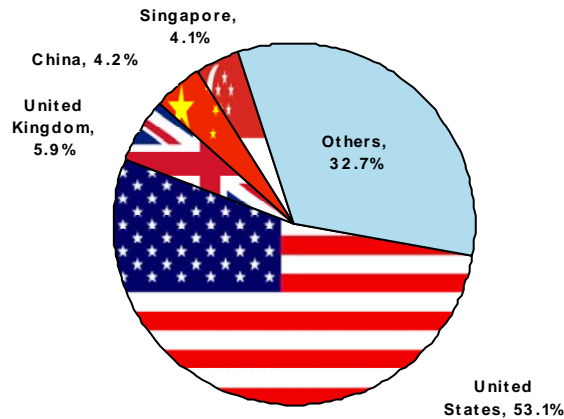


The Alberta ICT sector is dominated by small and medium-size firms. Almost 80% of all Alberta ICT firms have 10 or less people serving key Alberta industries, such as oil and gas, finance, retail, and wireless and telecommunications.

Alberta’s ICT manufacturing industry mainly serves the domestic market, with 21% of its revenues coming from exports. As shown in Figure 108, the U.S. alone accounts for over 53% of the sectors total exports, followed by the U.K (5.9%), China (4.2%) and Singapore (4.1%)

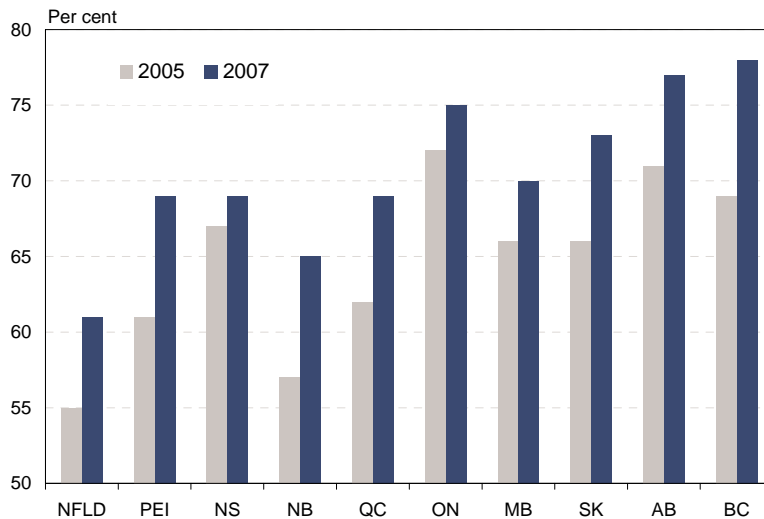
<sup>50</sup> Given that Alberta accounts for about 10% of national ICT value added output and about 18% of national business value added output (as of 2005), this share is likely lower for Alberta than at the national level.

**Figure 108: Alberta ICT Manufacturing Exports, 2008**



The success of a jurisdiction’s ICT sectors depends on a number of factors, including a well-educated workforce, a society with a culture of technology use, supporting infrastructure, and well-funded research and development. Albertans are not only highly educated, they are well connected to technology. According to Statistics Canada, 77% of Albertans use the internet, a higher share than any other province with the exception of B.C.<sup>51</sup>

**Figure 109: Share of Canadians Using the Internet**



While Alberta’s workforce is well-educated, the ICT sector has been no exception to the labour shortages experienced in more recent years. Although the unemployment rate in Alberta has increased two percentage points since November 2008 due to the global economic downturn, the rate is still at a historically low level and shortages of high-skilled ICT workers are expected to persist, at least in the near term. Over the 2008-2015 period, the Information and Communications Technology Council has identified significant shortages for computer systems

<sup>51</sup> Canada Internet Use Survey 2007, Statistics Canada

managers, information systems analysts, and software engineers and designers across Canada.<sup>52</sup>

The ICT industry relies heavily on research and development (R&D) investments. In fact, the ICT sector invests about 5% of value-added output<sup>53</sup> in R&D, which is about eight times more than the Alberta average. In order to support science and engineering research of the highest calibre, the government of Alberta established and manages the Alberta Ingenuity Fund, which is a \$1 billion endowment to build the capacity for innovation, especially in areas with long lasting social and economic impact.

However, investing only in research is not enough. Product commercialization is also vital for the survival of an ICT firm. Canada and more specifically Alberta firms have low levels of venture capital investments compared to the U.S. To overcome the lack of venture capital, the Alberta government announced in 2008 a \$178 million action plan to increase the number of new high-tech companies in the province through a range of coordinated actions such as R&D tax credits and increase investment capital to technology-specific businesses.

Alberta is home to AVAC, a not-for-profit organization that was created to stimulate value-added research, development and the commercialization of new products and services in Alberta, through knowledge brokering, alliances, skilled investment and the use of financial resources. It invests in research initiatives and early stage commercial business to help them get to an investor-ready stage. IVAC is a new investment initiative from AVAC which provides investment and other assistance to Alberta businesses in the ICT, life sciences and other industrial technology sectors.

The province is also home to several wireless research and development institutions, such as the Banff New Media Institute (BNMI), TRILabs, University of Calgary, University of Alberta, and University of Lethbridge which has helped the province achieve strong expertise in the following wireless areas: fixed wireless, geomatics, remote sensing, telematics, wireless broadband, and wireless design.

Alberta is internationally recognized as a leader in the area of geomatics, which is the discipline of gathering, storing, processing, and delivery of geographic information, or spatially referenced information. The province's abundance of oil, natural gas and forestry makes geomatics a very important ICT sub-sector. The geomatics industry in Alberta is active in all sectors of the economy (e.g. energy, forestry, agriculture, government, and educational institutions). The department of geomatics engineering at the University of Calgary is the only geomatics engineering department in western Canada and the new Centre of Excellence for Integrated Resource Management will be the first of its kind in the world to focus geomatics engineering expertise towards the complex problems of large-scale resource and environmental management.

Alberta has demonstrated strengths in digital media, supported by academic institutions and the BNMI. The BNMI has become a centre for digital media research and development in Alberta, while the University of Alberta is home to the iCORE-NSERC Multimedia Research Centre. Both facilities create a collaborative environment between academic research and ICT specialists.

### ***Performance of the ICT Sector***

Alberta's ICT sector weathered through the collapse of the technology bubble in 2000, escaping in relatively good shape. Revenues remained flat in 2001 and plummeted by 21% in 2002, but have since rebounded, standing about 10% above 2000 levels as of 2007. Given the downward trend in output prices, particularly for manufactured ICT goods, the sector's ability to achieve positive revenue growth is impressive and indicates strong underlying growth. Indeed, real GDP,

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<sup>52</sup> Information and Communications Technology Council. 2009. "Outlook for Human Resources in ICT", CIPS Calgary, February 5.

<sup>53</sup> Gross output less inputs (e.g. materials, services) from other sectors.

which measures the quantity of value-added output, expanded at an impressive rate of 5.5% between 2000 and 2007, well exceeding the economy-wide average. However, this strong growth for the overall ICT sector masks a trend of declining output for the ICT manufacturing sector. Between 2000 and 2007, GDP in the ICT manufacturing sector fell by more than one-half, while GDP in the service producing sector more than doubled.

Workers in the sector have become much more productive. With output far exceeding the rate of job creation, productivity has advanced 5.2% per year since 2000, the fastest rate of growth of all industry sectors covered in this study after industrial manufacturing. Employment growth has been one area of weakness in Alberta's ICT sector, climbing at a modest 0.4% annual rate since 2000.

**Figure 110: Performance of the ICT Sector**

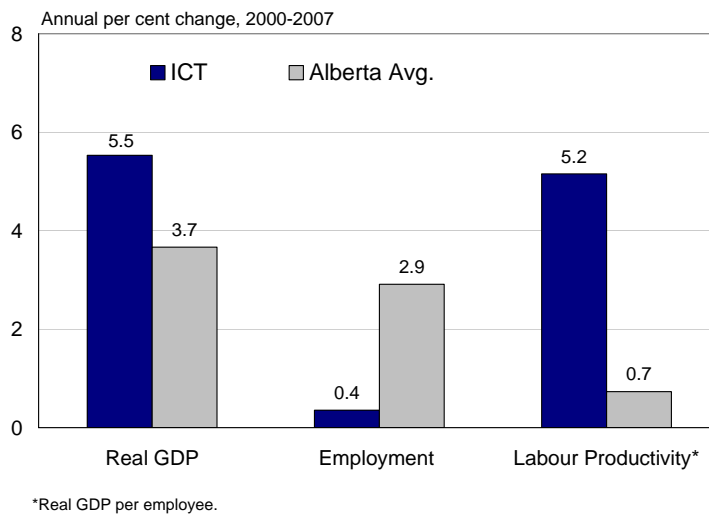
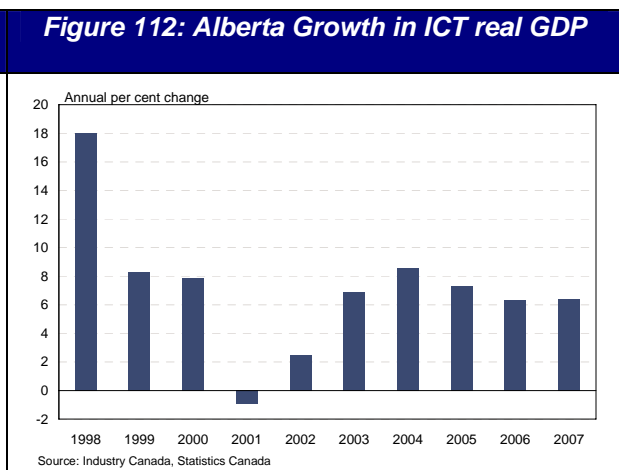
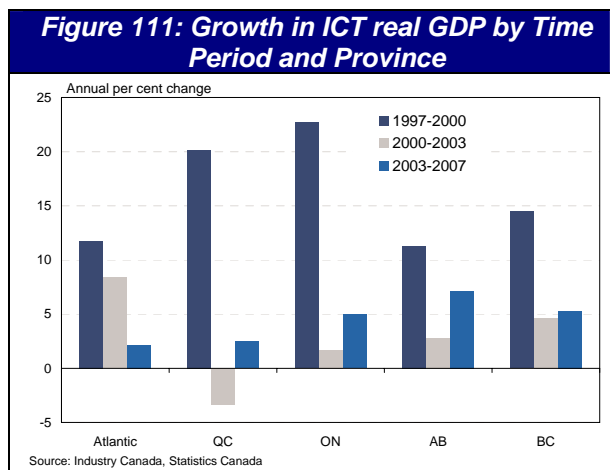


Figure 111 compares the growth of Canada's regional ICT sectors over different time periods. For all regions, the strongest growth came during the 1997 to 2000 period. However, when the technology bubble burst in 2000, access to capital became extremely constrained and demand for ICT goods moderated significantly. As a result all regions experienced weaker growth between 2000 and 2003, with declines registered in Quebec. Over the latest period (2003-2007), Alberta has recorded the strongest growth in ICT real GDP of the four largest provinces and Atlantic Canada.



Moving forward, it is expected that growth in Alberta's ICT sector will moderate in 2009, reflecting weaker consumer and business demand and the more constrained financing conditions.

According to OECD's 2008 Information and Technology Outlook, global projections for ICT spending have been revised sharply downward, and the global ICT sector is expected to shrink in 2009, although not nearly to the same extent as in 2001-2002 following the collapse of the technology bubble. ICT services are expected to fare relatively well, as internet and communications technologies are part of what is considered to be essential (e.g. non-discretionary) spending.

### 4.10.3 SWOT Analysis

#### *Strengths*

- According to the Calgary Economic Development Authority, the City of Calgary is home to the largest number of technology start up firms per capita in Canada. In the summer of 2008, the provincial government announced a \$178 million action plan to increase the number of new companies in emerging advanced technology sectors, such as ICT.
- To improve access to capital, the Alberta Government has established a \$100 million fund managed by Alberta Enterprise Corporation. The fund co-invests with venture capital firms in a number of priority areas, including ICT, life sciences, green technology and nanotechnology.
- Exceptional centres for ICT research and development, such as the BNMI, University of Calgary, University of Alberta, Athabasca University, and University of Lethbridge, as well as the research consortium TRILabs.
- The Alberta Ingenuity Fund, with a value of about \$650 million was created in 2000 to attract and fund science and engineering researchers in Alberta.
- Alberta is a recognized world leader in geomatics engineering. Forty percent of Canada's geomatics industry is located in Alberta, supported by the province's strong resource based economy.
- The government has built a high-speed network linking government offices, schools, health-care facilities and libraries, including approximately 4,200 connections in 429 communities. This broadband network, the SuperNet, includes 13,000 kilometres of fibre optic and wireless connections, and provides Albertans in both rural and urban communities with opportunities to access high-speed network services.
- Alberta has the second highest share of internet users in the country.
- Alberta is becoming a leader in nanotechnology, with the National Institute of Nanotechnology (NINT) based out of the University of Alberta.

#### *Weaknesses*

- Shortage of ICT skilled workers represents a major constraint on the sector's growth.
- Federal and provincial governments in Canada tend to get new technology solutions from U.S.-based companies instead of considering Canadian technology.
- Lack of venture capital investment in Canada. Many venture capitalists instead prefer to invest in well established U.S. markets, such as California or Boston.
- A strong focus on research, but less emphasis on the commercialization of ICT products.



### Opportunities

- Lower telecommunication costs might allow ICT service firms in Alberta to expand their markets to anywhere in the globe where a phone line and internet connection are available.
- More integration of Alberta's ICT sector with other major industries in the province, including oil and gas, to improve their productivity.
- Re-evaluation of procurement processes to support the innovations within small to medium sized ICT companies by encouraging or backstopping partnership arrangements with larger service providers while innovations are being proven.
- The federal government's recent wireless spectrum auction may speed up the adoption of wireless applications among Canadian firms including firms in the first responder/healthcare community, where some believe this market is now turning more to advanced technology in an effort to operate better and more efficiently. (*Cash crunch, rising loonie slows Canadian tech growth* by Kavita Gosyne, September 29, 2008 ITBusiness.ca - <http://www.itbusiness.ca/it/client/en/home/News.asp?id=50094>).
- Nanotechnology has the potential to significantly contribute to many areas of the economy, including energy, agriculture and forestry, as advanced materials allow for more efficient production and potentially new products.
- High growth areas of the sector include Web2.0, social networking, and new wireless applications (e.g. payments).

### Threats

- Significantly lower labour costs in other countries (e.g. India and China).
- Softening of Alberta's natural resource based sectors may prove troublesome for the ICT sector which has historically relied on the strong performance of the energy, forestry, agriculture and environmental sectors.
- Information technology (IT) workers are being highly sought after by Canadian firms while enrolments in IT courses continue to decline sharply.
- While somewhat dated, the 2005 Alberta Wireless and Telecom Industry Survey found that the top four potential barriers to growth in the industry were:
  - Ability to obtain funding (57% of respondents);
  - Attracting and retaining high calibre employees (47%);
  - Accessing new markets (31%); and
  - Building effective industry collaborations and alliances (22%).

## 4.11 Transportation and Logistics

### 4.11.1 Profile

#### Overview

- The transportation sector posted impressive average real GDP growth of 4.6% per year from 2000 to 2007, outpacing growth of the broader Alberta economy by almost a full percent.
- Transportation is a major employer in Alberta, employing over 100,000 people in the province.
- The provincial government has proposed ambitious long-term capital plans, with spending of \$6 billion per year targeted at provincial infrastructure.
- Alberta's airports are among the busiest in the country. The Calgary and Edmonton International Airports are the 3<sup>rd</sup> and 5<sup>th</sup> busiest in Canada, respectively, and had a combined passenger volume of about 19 million people in 2008.
- Alberta's pipeline infrastructure is about to undergo a substantial expansion and transformation which could lead to greater access to key markets in Asia Pacific as massive new production of Alberta oil supplies come online.

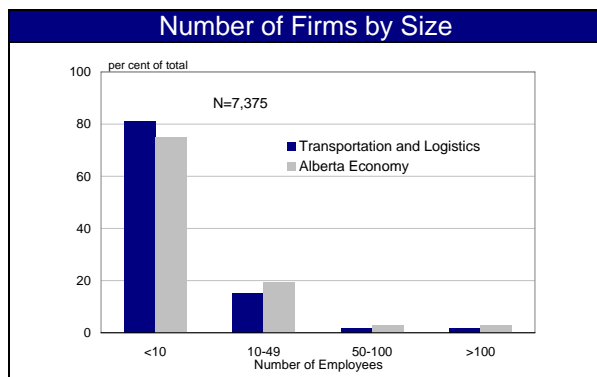
*This sector is defined to include NAICS 48-49: Transportation and Warehousing. Major subsectors include: air, rail, truck and pipeline transportation; transit; airport operations; warehousing and logistics; and courier services.*

## Indicators

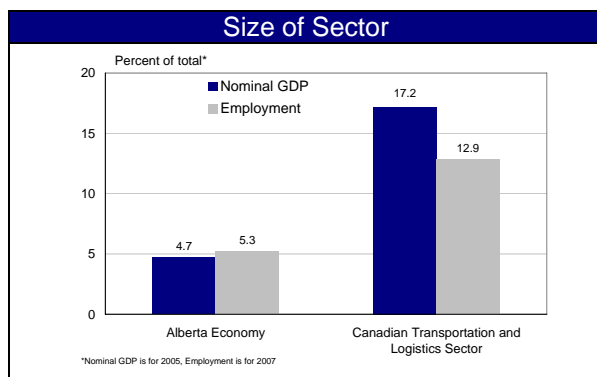
	Year									Annual % Change 2000 - latest year	
	2000	2001	2002	2003	2004	2005	2006	2007	2008		
Revenues (\$ millions)	11,718	12,415	12,691	13,205	14,343	16,062					
		5.9	2.2	4.0	8.6	12.0					6.5
Real GDP (\$ millions)	7,209	7,615	7,696	7,929	8,284	8,978	9,533	9,889			
	6.5	5.6	1.1	3.0	4.5	8.4	6.2	3.7			4.6
Employment (thousands)	96.7	98.7	98.8	98.1	97.5	106.9	106.2	105.8	102.1		
	6.6	2.1	0.1	-0.7	-0.6	9.6	-0.7	-0.4	-3.5		0.7
Number of Firms	6,065	6,350	6,395	6,500	6,520	6,710	7,170	7,375			
		4.7	0.7	1.6	0.3	2.9	6.9	2.9			2.8
Labour Productivity (real GDP \$2002 /hour)	38.9	38.1	40.8	41.1	38.5	40.9	42.1	41.1			
	8.0	-2.1	7.2	0.6	-6.2	6.3	2.8	-2.3			0.8
Compensation Per Hour	21.5	21.2	22.9	23.6	24.2	27.1	29.9	31.1			
	6.5	-1.3	8.2	2.7	2.8	11.8	10.3	4.0			5.4
Capital Investment (\$ millions)	2,088	1,675	2,097	2,480	2,289	2,636	3,351	4,092	5,145		
		-19.8	25.2	18.3	-7.7	15.1	27.2	22.1	25.8		11.9

*Numbers in italics represent annual % change*

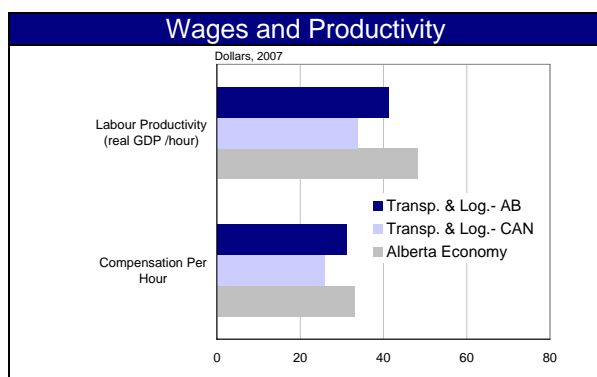
## Industry Sector Snapshot



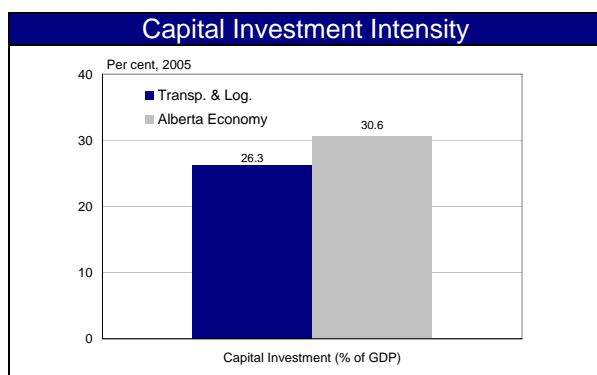
- An overwhelming majority of Alberta's 7,375 transportation firms are small, with less than 10 employees.
- The distribution of transportation firms by size more or less mirrors that of the overall Alberta economy. That is, there are many small firms but very few large firms (>100).



- The transportation sector accounts for close to 5% of nominal GDP and employment in Alberta.
- Alberta represents a large portion, 17.2%, of overall output in the national transportation sector. It also accounts for close to 13% of all transportation sector employment in Canada



- Productivity in the transportation sector has been lower than in the overall Alberta economy but has exceeded the Canadian average for the sector.
- Reflecting low productivity, wages in the transportation sector are also below the Alberta average.

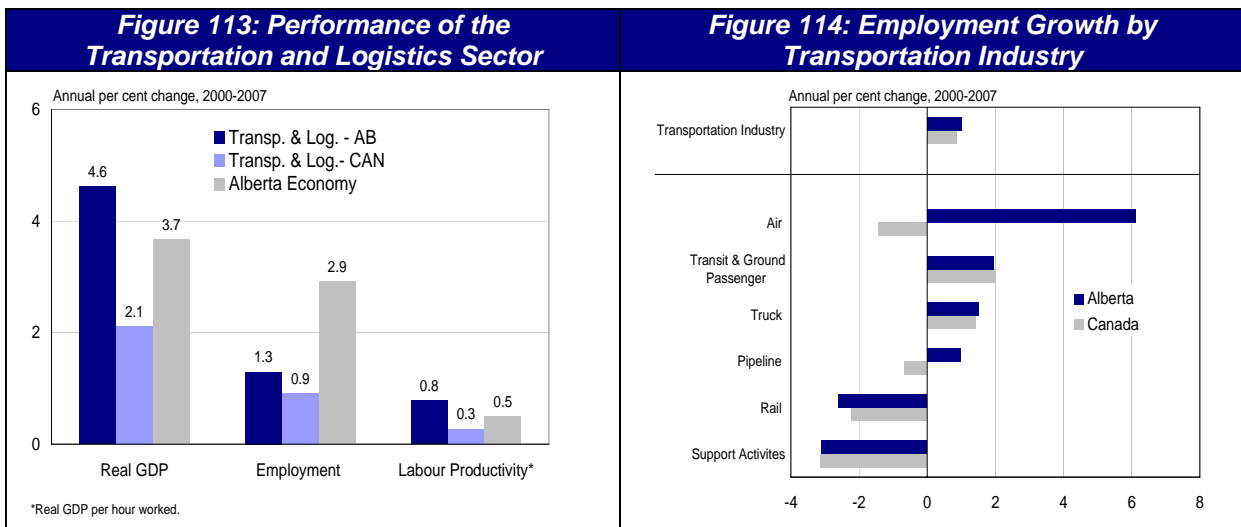


- The transportation sector is fairly capital intensive, with capital expenditures accounting for 26% of GDP, slightly below the Alberta average of 31%. However, most of this investment is for the construction of pipelines.
- From 2005 to 2007, capital investment in the transportation industry grew at a spectacular average rate of over 20% per year.

### 4.11.2 Industry Performance and Drivers

From the years 2000 to 2007 real GDP in the Alberta transportation industry grew at an annual rate of 4.6%, close to a full percentage point faster than the broader Alberta economy.

The sector is a major provincial employer, with over 100,000 people working in its various subsectors. Employment growth has been fastest in the air transportation industry at just over 6% per year since 2000 and in the transportation support activities sector at 4.4% per year, while the transit and ground passenger, truck, and pipeline industries have added to employment at a pace of less than 2%. Employment has contracted in the rail and warehousing and logistics industries, though these job losses seem to reflect broader national-level industry trends.



As a commodity exporting province, the transportation infrastructure of Alberta is integral to the growth of the economy. Recognizing this fact, the Alberta government is currently spending, on average, \$2.5 billion per year on transportation infrastructure, or \$819 per capita.<sup>54</sup> Using a per capita measure of spending, Alberta spends more on transportation than any other province. Expenditures in 2007 were 24% higher than the Canadian average.

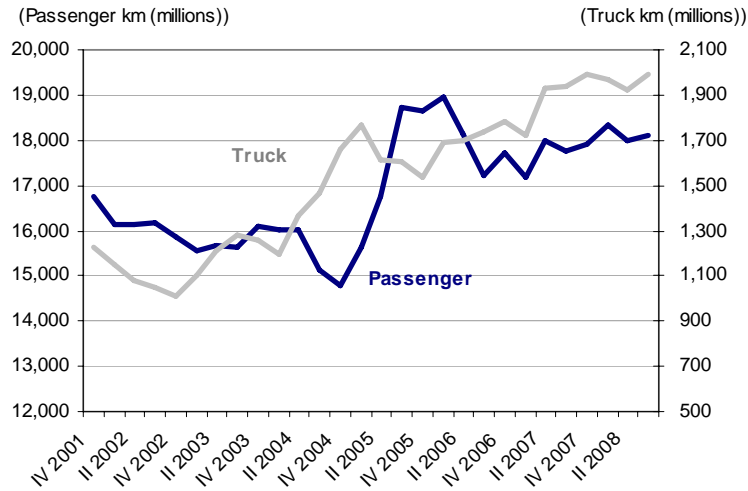
The Alberta government has further outlined ambitious plans to invest in provincial infrastructure.<sup>55</sup> The province’s capital spending plan to 2010 includes over \$20 billion in spending. Much of this spending is to be directed at transportation improvements and upgrades to the provinces’ roads and highways.

Alberta’s road and highway transportation infrastructure is integral to the functioning of the overall economy. Billions of dollars in goods and services and millions of tourists are transported on Alberta’s roads every year. Total passenger kilometres travelled on Alberta roads and highways have shifted substantially upward since 2004, increasing by 23% from 2004 to 2008 and kilometres travelled by trucks 4.5 tonnes and over have increased by 19% over the same period.

<sup>54</sup> Transport Canada, Provincial and Local Transport Expenditures

<sup>55</sup> Alberta Treasury Board, “Alberta’s 20-Year Strategic Capital Plan to address Alberta’s infrastructure needs,” January 29, 2008

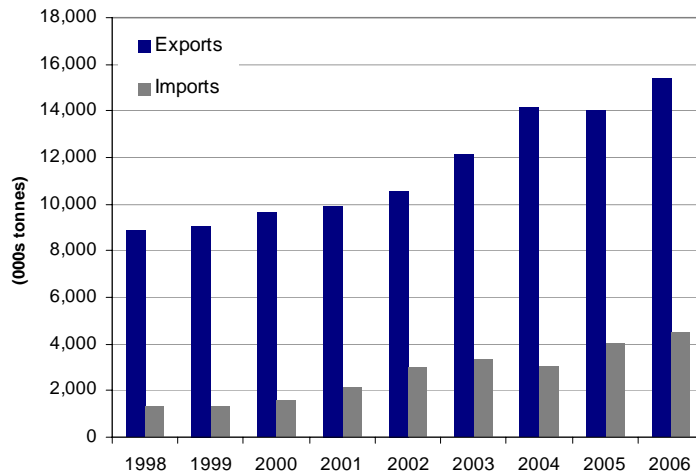
**Figure 115: Kilometres travelled on Alberta Roads and Highways (4Q moving average)**



Source: Statistics Canada

Alberta’s rail system has also seen a significant increase in demand. Export tonnage by rail has increased by 59% since 2000 and import tonnage into Alberta has risen an incredible 189% over the same period.

**Figure 116: Imports and Exports Shipped by Rail in Alberta**



Source: Transport Canada

Alberta was one of the top three rail exporting provinces by volume in 2006, transporting approximately 15.4 million tonnes of goods. Chemicals and petroleum accounted for just over half of export tonnage, followed by forestry at 21%. Miscellaneous other goods accounted for the remaining 27%.

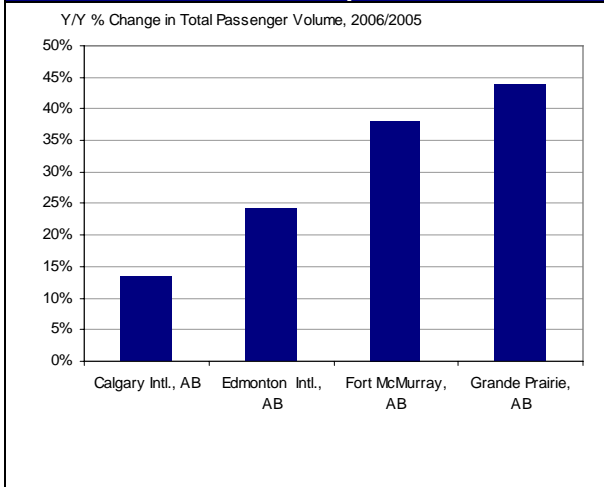
Alberta rail imports were just over four million tonnes in 2006. The composition of this volume as 23% metals, 24% chemicals, 6% automotive and 47% miscellaneous other goods.

Alberta has a network of 85 international, regional, and paved community airports. The largest four on a passenger basis are:

- Calgary International
- Edmonton International
- Fort McMurray
- Grande Prairie

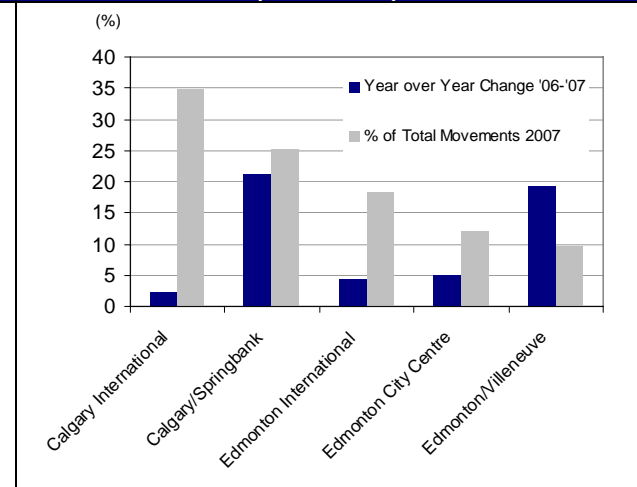
Although Calgary International is by far the largest airport in Alberta by volume of passengers, the growth of the oil sands in northern Alberta has led to massive increases in passenger traffic in Edmonton, Fort McMurray and Grande Prairie. Transborder traffic through Edmonton increased over 40% from 2005 to 2006 (last year of available data) and domestic flights to Grande Prairie and Fort McMurray increased 44% and 38% respectively.

**Figure 117: Increase in Passenger Volumes at Alberta Airports**



Source: Statistics Canada

**Figure 118: Movements at Alberta Airports (2006-2007)**



A transportation issue somewhat unique to Alberta is the movement of energy products through a vast system of pipelines. Existing Alberta pipeline infrastructure transports crude oil from the Cold Lake - Fort McMurray area for processing in Edmonton, Hardisty and Lloydminster. Alberta's export pipelines carry oil, gas and refined petroleum products to eastern Canada, the U.S. Midwest and Rocky Mountains, British Columbia, and the U.S. west coast.

However, the forecasted increase in synthetic crude oil (SCO) and non-upgraded bitumen from 2008 to 2017 will require expanded pipeline capacity both to transport oil to domestic refineries and for export to the United States and possibly to offshore markets.

In order to service the demand from new production, there are currently four proposed Alberta pipeline projects and 14 export pipeline projects under development as of 2008,

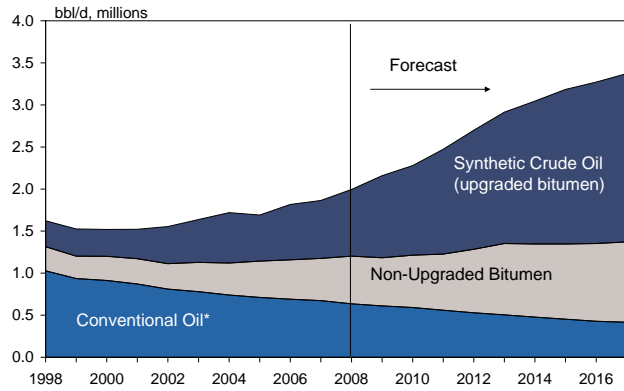
These projects will add significant new capacity while offering the potential for access to offshore markets. In particular, the expanded capacity in Kinder Morgan's Trans Mountain pipeline system will provide greater access to Port Metro Vancouver, while the Gateway Pipeline project could provide access to emerging nations in

the Asia Pacific region as well as enhanced delivery to the U.S. West Coast.

Other major developments, such as the TransCanada Pipeline/Keystone Pipeline, the Southern Access Pipeline and the Alberta Clipper Pipeline will greatly expand export capacity to the U.S. Midwest. The Altex Pipeline will provide a direct link from the Alberta oil sands to the largest heavy oil refining market in the world in the U.S. Gulf Coast.

All together, new export pipelines will add about 2.5 million barrels/day of incremental energy export capacity.

Figure 119: Alberta Production of Crude Oil and Equivalent



\*Includes heavy oil, light/medium oil and pentanes plus  
Source: Energy Resource Conservation Board

Name	Destination	Incremental capacity (10 <sup>3</sup> m <sup>3</sup> /d)	Start-up date
<b>Enbridge</b>			
Gateway Pipeline	U.S. west coast	63.6	2012-2014
	Offshore		
Southern Access	U.S. midwest	50.1	2008-2009
Alberta Clipper Pipeline	U.S. midwest	71.5	2010
<b>Kinder Morgan</b>			
Trans Mountain (TMX)	British Columbia U.S. west coast Offshore		
TMX1 Pump Stn. Exp.		5.6	2007
TMX1 Anchor Loop Exp.		6.3	2008
TMX2		15.9	2010
TMX3		47.7	2012
<b>TransCanada Pipeline</b>			
Keystone Pipeline	U.S. midwest	93.8	2010
<b>Altex Energy Ltd.</b>			
Altex Pipeline	U.S. Gulf Coast	39.7	2012

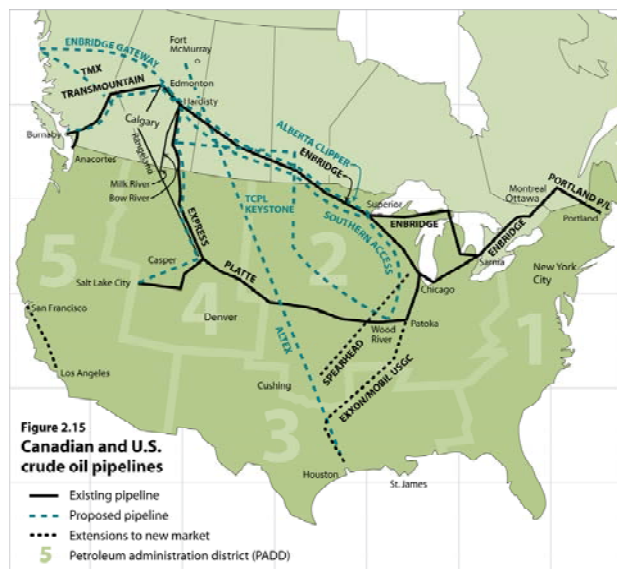


Figure 2.15 Canadian and U.S. crude oil pipelines

— Existing pipeline  
- - - Proposed pipeline  
... Extensions to new market  
5 Petroleum administration district (PAD)

Source: Energy Resource Conservation Board (ERCB)

In addition to the physical movement of goods, the transportation sector also relies on transportation logistics. Logistics is the management of the flow of goods, information and other resources between the point of origin and the point of consumption in order to meet the requirements of consumers. Logistics involves the integration of information, transportation, inventory, warehousing, material handling and packaging.

Logistics and warehousing have been a rapidly growing sector in Alberta with Calgary alone accounting for an increase of over four million square feet of distribution facilities since 2000. Large retailers such as Sears, Canadian Tire and third party logistics providers like SCM have set up facilities in Alberta and the sector is one of the largest employers in the province.

Firms have been drawn to locate in Alberta by a number of factors. These include

- affordable and developable land;
- a skilled workforce; and
- a central geographic location with access to key markets.

However, there is some concern that rapid economic growth in recent years, and the emergence of Alberta's major cities as regional distribution hubs, has increased demands on Alberta's road networks and contributed to a shortage of skilled labour in the logistics sector. To address these concerns, the Alberta Government has invested in upgrading the ring roads around both Edmonton and Calgary to alleviate traffic congestion. Furthermore, Alberta's secondary and post-secondary teaching institutions continue to be encouraged to develop and expand programs for graduating students with the skills required by Alberta's growing warehousing and logistics sector.

### 4.11.3 SWOT Analysis

#### *Strengths*

- Alberta's well developed system of energy pipelines and current proposals to develop new pipelines or enhance existing pipeline networks could provide Alberta's energy producers with strategic access to fast growing offshore markets via West Coast ports.
- Alberta is well served by a diverse array of transportation options including road, rail, air and pipeline. This diversity provides Alberta with an advantage in integrating transportation of goods and reaching key markets in Canada, the United States and abroad.
- In per-capita terms, the Alberta government is currently outspending all other provinces in terms of transportation expenditures.<sup>56</sup> This commitment to the transportation networks of the province will aid in the long-run growth of the economy and the transportation sector.
- Alberta has two thriving international airports, handling 19 million passengers in 2008.
- Alberta's tax rates for diesel fuel are the lowest of the Canadian provinces.

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<sup>56</sup> Transport Canada. 2008. "Distribution of Provincial and Local Transport Expenditures by Province/Territory, 1997/98 – 2006/07".



### Weaknesses

- As with the broad Canadian population, the transportation workforce is aging and a large portion of workers are nearing retirement. The sector will need to address human resource challenges presented by the retirement of baby-boomers by initiating education, training and other programs that will attract young workers into the transportation industry. The trucking sector already has problems finding workers, partly because of the long hours and time away from home.
- The rapid pace of globalization and the industrialization of emerging Asian markets have pushed the capacity limits of some West Coast ports. Congestion in the supply chain from Western Canada to Port Metro Vancouver is currently being worked on by all stakeholders in the supply chain with the aim of increasing fluidity and capacity in the system.
- Alberta Transportation estimates that in 2006-07, 14% of Alberta's provincial highways were in poor condition.<sup>57</sup> These highways are a vital component in the movement of goods and services throughout Alberta's economy and their deterioration should be addressed to prevent undue constraints on trade flows.

### Opportunities

- Development of Port Alberta, an inland transportation and distribution port near the Edmonton International Airport. The Edmonton International Airport could become a gateway for cargo transportation combining air, rail, and road transportation infrastructure at a single point, with centralized access to key points such as Grande Prairie and Fort McMurray as well as ports on the West Coast of B.C.
- Continued use of alternative or innovative financing arrangements such as private public partnerships to ensure stability of infrastructure funding.
- Further development and use of the Northwest Transportation Corridor (NTC). The NTC is the closest North American gateway to Asia-Pacific markets. The NTC has full infrastructure capability that is under-utilized, including an underdeveloped global air cargo route.
- Partners in Compliance - A joint venture between the Alberta Motor Transport Association, Alberta Infrastructure and Alberta Transportation. The Partners in Compliance Program ("PIC") is designed to address the issues of regulatory non-compliance and its costly repercussions. The purpose of PIC is not only to assist carriers in developing their own internal regulatory compliance and maintenance program, it is designed to reduce the financial and human costs of incidents through diligent, ongoing self-maintenance practices. The Partners in Compliance program offers participating carriers realistic, achievable goals that guarantee success if established benchmarks are met.
- High speed rail between Calgary and Edmonton corridor. The Government of Alberta has been exploring the possibility of linking Calgary, Red Deer and Edmonton by high-speed rail passenger service, significantly reducing travel times between the two cities.

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<sup>57</sup> Government of Alberta, "Alberta's 20-year Strategic Capital Plan" January 29, 2008

*Threats*

- High energy prices place serious cost pressures on the transportation sector from soaring fuel costs. Although prices have moderated since the summer of 2008, expectations are for prices to return to elevated levels as the global economy recovers.
- New export pipelines are vitally important to the future success of the Alberta oilsands. However, environmental and First Nations objections to these projects pose a threat to their eventual development. New export pipelines construction could also be slowed by a significant fall in commodity prices as well as by a lack of credit availability.

## 4.12 Financial Services Industry

### 4.12.1 Profile

#### Overview

- Alberta's financial services industry has undergone very strong GDP growth since 2000, outpacing the broader economy by an average of 2.6% per year.
- Alberta's financial services industry has largely been built around servicing the transaction and financing needs of the energy sector. Not surprisingly, there are close to four times as many energy sector mergers and acquisitions (M&A) deals completed in Alberta than in any other province.
- The downturn in energy prices and construction may seriously impact industry growth in 2009. The fallout from the credit crisis will be particularly difficult for the commercial and investment banking segment of the financial services sector.
- Contingent on a global economic recovery, long-run global energy demand should rebound in 2010, re-igniting investment in Alberta.

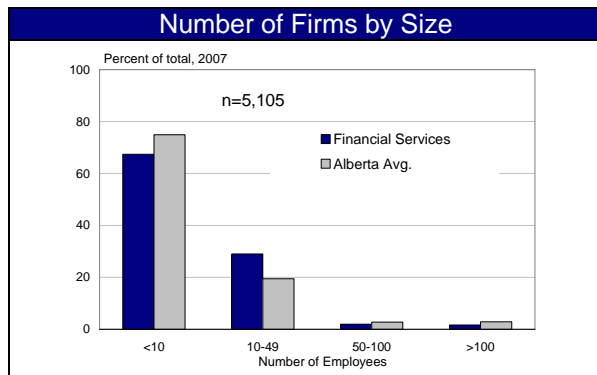
*This sector is defined to include NAICS 52: Finance and Insurance. Sub-sectors include: monetary authorities and credit intermediation; insurance agencies; brokerages; securities and commodity activities; pension funds and other financial vehicles. Most of the discussion in this section focuses on finance rather than insurance.*

#### Indicators

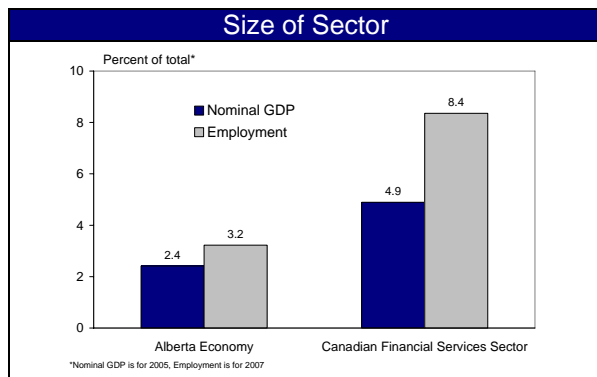
	2000	2001	2002	2003	Year 2004	2005	2006	2007	2008	Annual % Change 2000 - latest year
Revenues (\$ millions)	8,978	9,989	10,433	11,122	12,314	13,171				
	<i>16.4</i>	<i>11.3</i>	<i>4.4</i>	<i>6.6</i>	<i>10.7</i>	<i>7.0</i>				<i>8.0</i>
Real GDP (\$ millions)	3,604	3,532	3,668	3,802	4,139	4,360	4,878	5,539		
	<i>1.9</i>	<i>-2.0</i>	<i>3.8</i>	<i>3.7</i>	<i>8.9</i>	<i>5.4</i>	<i>11.9</i>	<i>13.5</i>		<i>6.3</i>
Employment (thousands)	47.4	53.5	52.7	54.4	57.7	61.5	60.8	63.2	72.5	
	<i>-10.9</i>	<i>12.9</i>	<i>-1.5</i>	<i>3.2</i>	<i>6.1</i>	<i>6.6</i>	<i>-1.1</i>	<i>3.9</i>	<i>14.7</i>	<i>5.5</i>
Number of Firms	4,060	4,200	4,105	4,145	4,105	4,795	4,865	5,105		
		<i>3.4</i>	<i>-2.3</i>	<i>1.0</i>	<i>-1.0</i>	<i>16.8</i>	<i>1.5</i>	<i>4.9</i>		<i>3.3</i>
Labour Productivity (real GDP \$2002 /hour)*	52.1	46.7	50.8	54.7	57.0	60.1	61.2	65.7		
	<i>1.8</i>	<i>-10.3</i>	<i>8.6</i>	<i>7.8</i>	<i>4.3</i>	<i>5.3</i>	<i>2.0</i>	<i>7.3</i>		<i>3.4</i>
Compensation Per Hour*	37.7	35.0	36.7	38.9	41.5	47.0				
	<i>12.2</i>	<i>-7.1</i>	<i>4.9</i>	<i>6.0</i>	<i>6.7</i>	<i>13.2</i>				<i>4.5</i>
Capital Investment (\$ millions)	1,348	1,284	1,162	1,164	1,561	1,621	2,125	2,236	1,869	38.1
		<i>-4.8</i>	<i>-9.5</i>	<i>0.1</i>	<i>34.1</i>	<i>3.9</i>	<i>31.1</i>	<i>5.2</i>	<i>-16.4</i>	<i>4.2</i>

*Numbers in italics represent annual % change. \*Due to data limitations, includes the following non-financial industries: offices of real estate agents and management of companies*

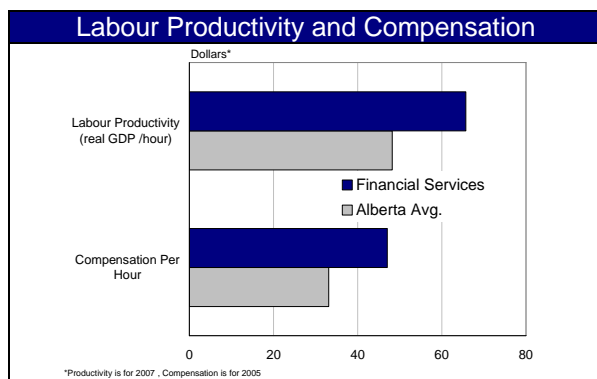
## Industry Sector Snapshot



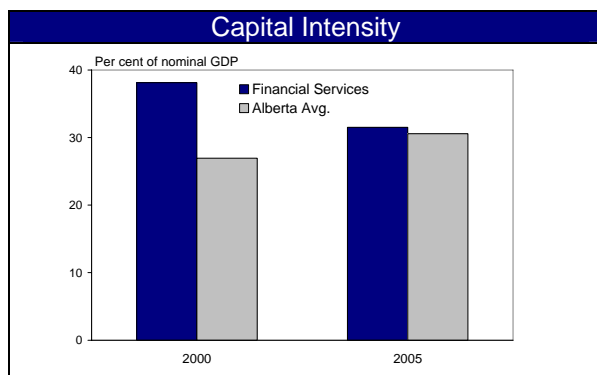
- There are approximately 5,105 firms that comprise the Alberta financial services sector.
- The majority of these firms are small, employing less than 10 people.



- The financial services sector accounts for a fairly significant share of both provincial employment (2.4%) and nominal GDP (3.1%).
- The Alberta financial services sector accounts for 4.9% of the national output of the financial services sector and 8.4% of employment.



- Compensation in the financial service sector tends to be well above the average for the Alberta economy.
- Above average compensation is likely attributable to the similarly above average level of labour productivity in the sector.

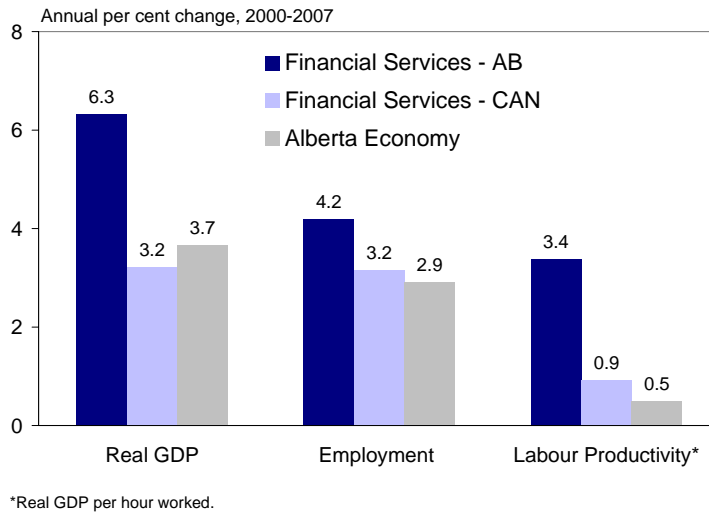


- The financial service industry is quite capital intensive, albeit somewhat less than the average for the Alberta economy as a whole.
- Since 2000, capital intensity in the sector has declined, though perhaps only due to capital failing to keep pace with the robust growth of sector output.

### 4.12.2 Industry Performance and Drivers

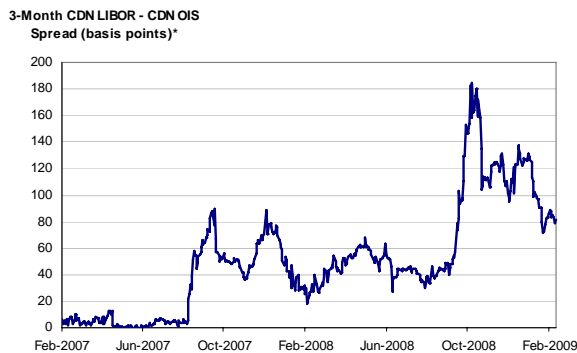
Growth in GDP, employment and productivity in Alberta's financial services industry have all outpaced equivalent measures for the broader Alberta economy and the Canadian financial services sector over the period 2000 to 2007. Much of this growth can be attributed to the booming energy and construction sector in the province and its associated financial transactions and wealth creation.

**Figure 120: Performance Indicators**



However, Alberta's financial services industry has not been immune from the chaos in global financial markets. Although the Bank of Canada aggressively cut its target rate for overnight lending between banks, risk spreads in the overnight market widened dramatically (figure 121) due to spreading concern of bank insolvency following the failure of major investment banks and commercial banks around the world. This meant that the wholesale cost of borrowing for financial institutions was rising, while the monetary policy actions were forcing key retail lending rates downward, creating a squeeze on interest rate margins.

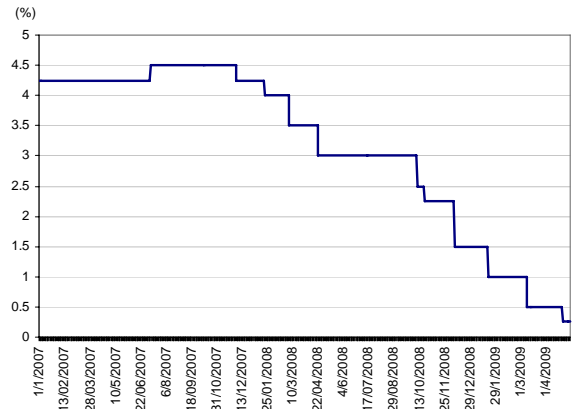
**Figure 121: LIBOR-OIS Spread**



\*LIBOR is the London Interbank Offer Rate which is an important benchmark interest rate for short-term borrowing between banks  
OIS is the rate on an overnight index swap and represents the market expectation for the Bank of Canada's overnight rate 3 months into the future.

Source: Bloomberg

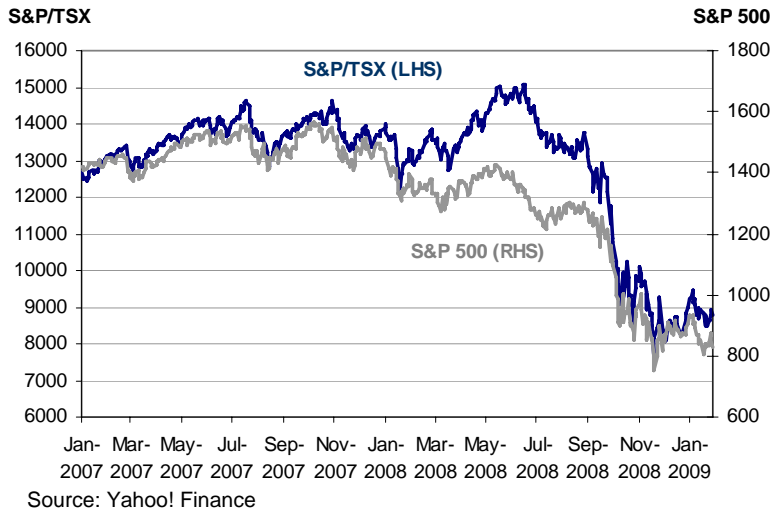
**Figure 122: Canadian Corporate Prime Rate**



Source: Bank of Canada

Equity markets have also been thrown into turmoil by the global economic crisis, with major indices in Canada and the U.S. falling in excess of 40% in a matter of months. These declines, along with a softening provincial economy may impact the growth of important sectors of the Alberta financial services market such as wealth management, financial advisory, and mergers and acquisitions.

Figure 123: U.S. and Canadian Equity Prices



Residential and non-residential construction has been a major contributor to the Alberta economy in past years, but is now experiencing significant weakness. This weakness may have serious implications for the financial services industry in Alberta, particularly in the realm of mortgage lending and project financing for residential and commercial development.

Figure 124: Residential & Non-Residential Building Permits

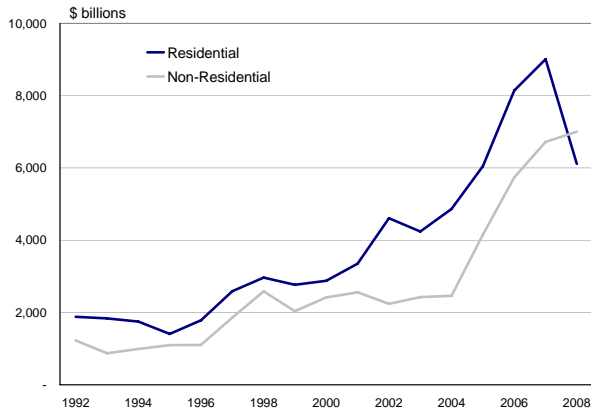
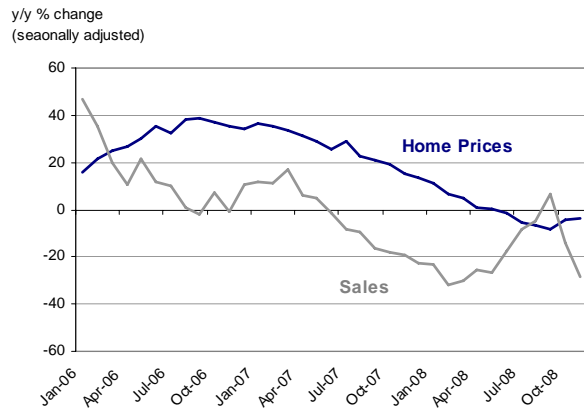
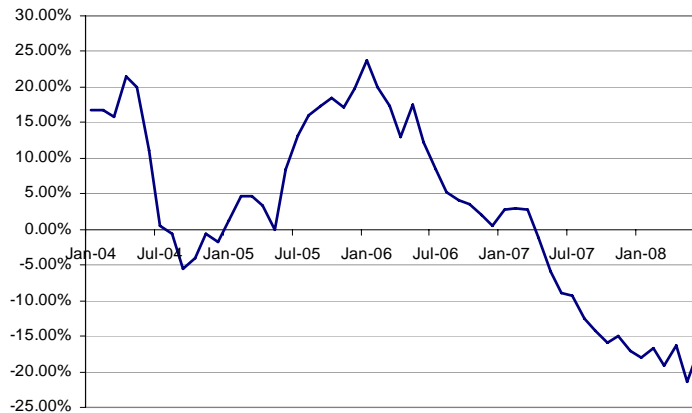


Figure 125: Home Prices (MLS Avg.) and Sales in Alberta



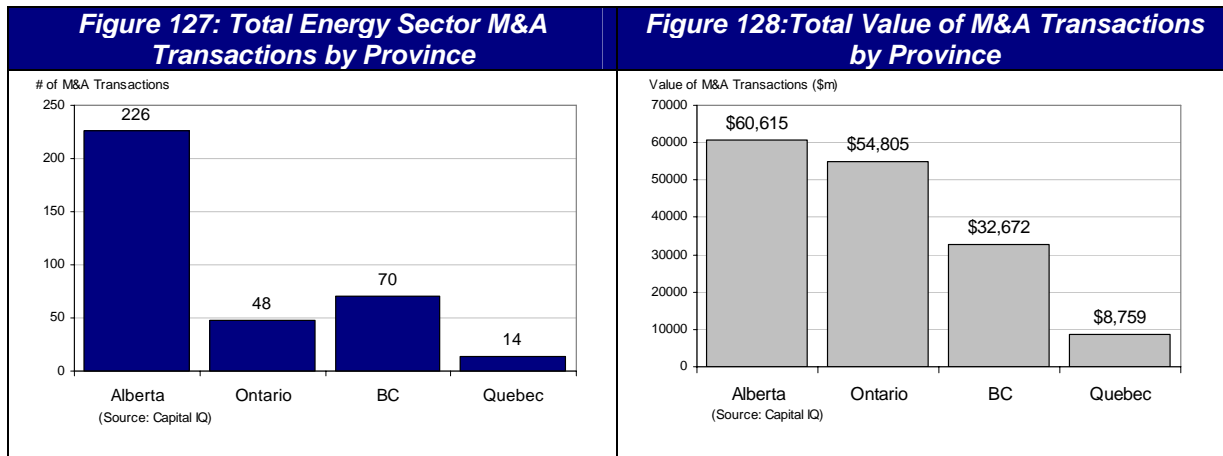
The downturn in housing, along with tightening lending standards, has already had a direct impact on mortgage lending, with mortgage approvals in Alberta turning sharply negative.

**Figure 126: Mortgage Approvals in Alberta**



Source: CMHC

Alberta has led the nation in merger and acquisition activity in the energy sector for many years, closing almost four times as many energy sector deals as British Columbia in 2008. Moreover, even though fewer total deals were closed in Alberta than in Ontario or British Columbia, the total value of transactions was higher in Alberta. Although many of these transactions may have hired advisors outside of Alberta, there is a strong and growing base of large as well as boutique investment banks with a significant presence in Alberta.



Note: Figures represent deals made involving Alberta based acquirers or targets and are as of 2008/Q3.

Declining energy prices and share values have curtailed the level of M&A activity across all markets in 2009 and Alberta based transactions have substantially weakened. However, the deal experience gained has been invaluable to the financial services industry in Alberta. Indeed, the City of Calgary has emerged as the deal capital of Canada as a result of the frenzied volume of transactions in past years.

### 4.12.3 SWOT Analysis

#### *Strengths*

- The capital inflows and transaction volumes associated with the Alberta energy sector are clearly a major strength of the Alberta financial services sector. The high volume of deal-flow in recent years has turned Calgary into Canada's M&A capital and the investment banking community in that city has gained valuable experience that they can now leverage in other sectors.
- Alberta has done exceptionally well in attracting the head offices of many Canadian and international firms. More head offices means more decision makers located in the province, and therefore increased demand for key financial advisory services.

#### *Weaknesses*

- Like many sectors in Alberta, the financial services industry is highly reliant on the energy sector for growth.

#### *Opportunities*

- The Alberta banking industry has gained valuable experience from the volume of transactions generated by the energy boom of the past five years. This presents an excellent opportunity to leverage that experience into other sectors of the Alberta economy.
- One area where Alberta's financial sector is lagging is venture capital. This deficiency is closely associated with Alberta's overall struggles with innovation and productivity growth. The expertise in business evaluation and deal-making gained in past years presents an opportunity for the unlocking of entrepreneurial spirits in non-energy sectors of the Alberta economy.

#### *Threats*

- Given the reliance of the Alberta economy on energy as a growth driver, in absence of economic diversification, any threat to that sector could destabilize the Alberta economy and therefore its financial services industry.



## 4.13 Tourism

### 4.13.1 Profile

#### Overview

- Tourism generates more than \$5.6 billion in direct revenue for Alberta, and supports more than 100,000 jobs. Albertans and Canadians represent the largest share of visitors and revenues in the Alberta tourism market.
- The global severe acute respiratory syndrome (SARS) outbreak, the US invasion of Iraq, and the discovery of BSE in Alberta resulted in a significant drop in tourism activity in 2003. The appreciation of the Canadian dollar and travel document requirements under the Western Hemisphere Travel Initiative have contributed to a slowdown in US visitations in recent years.
- Aging tourism infrastructure, negative press surrounding the oil sands, and increased competition from neighbouring British Columbia after the 2010 Winter Olympic Games present challenges for the Alberta tourism industry.
- The global economic slowdown is expected to result in decreased international visits, but may lead to a resurgence of domestic tourism, which is currently down from the beginning of the decade.

*The tourism sector is defined as economic activity related to providing goods and services to people who travel to, or stay at, a place outside their usual environment for a period of less than one year.*

#### Indicators

	Year								Annual % Change ('00-'07)
	2000	2001	2002	2003	2004	2005	2006	2007	
Tourism Receipts (\$ millions)	4,863	5,364	5,447	4,334	4,958	5,126	5,154	5,637	2.1
	<i>9.4</i>	<i>10.3</i>	<i>1.5</i>	<i>-20.4</i>	<i>14.4</i>	<i>3.4</i>	<i>0.5</i>	<i>9.4</i>	
<i>By Origin:</i>									
Alberta	2,373	2,681	2,889	2,089	2,326	2,477	2,495	2,968	3.2
Other Canada	1,062	1,262	1,192	1,001	1,154	1,229	1,241	1,225	2.1
U.S.	714	716	656	675	765	624	664	636	-1.6
Other International	714	705	710	569	713	796	754	808	1.8
Person Trips to AB (millions)*	22.54	23.65	21.77	17.90	18.33	18.75	19.56	22.28	-0.2
	<i>-3.7</i>	<i>4.9</i>	<i>-7.9</i>	<i>-17.8</i>	<i>2.4</i>	<i>2.3</i>	<i>4.3</i>	<i>13.9</i>	
<i>By Origin:</i>									
Alberta	17.35	18.05	16.52	13.23	13.32	13.65	15.45	17.85	0.4
Other Canada	3.29	3.74	3.41	3.09	3.22	3.35	2.40	2.70	-2.8
U.S.	1.07	1.01	1.07	0.96	1.03	0.96	0.94	0.93	-2.0
Other International	0.83	0.85	0.77	0.61	0.77	0.80	0.77	0.79	-0.7
Accommodation Occupancy Rates (%)	64.8	64.1	65.2	60.1	62.9	68.7	72.0	73.0	1.7
Direct Entries** (thousands)	881	847	826	806	913	907	886	954	1.1
	<i>0.6</i>	<i>-3.9</i>	<i>-2.4</i>	<i>-2.4</i>	<i>13.3</i>	<i>-0.7</i>	<i>-2.3</i>	<i>7.7</i>	
<i>By Origin:</i>									
U.S.	596	589	604	590	640	612	598	605	0.2
Other Countries	285	258	222	216	273	294	288	349	2.9

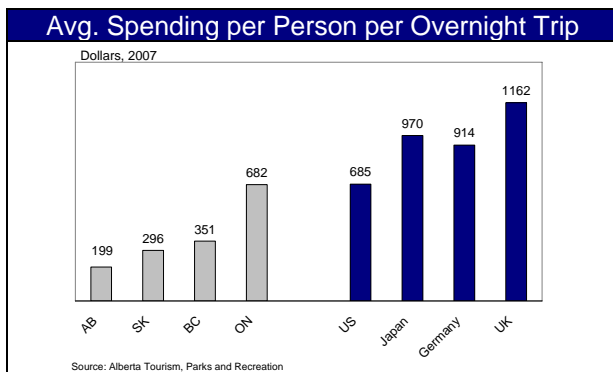
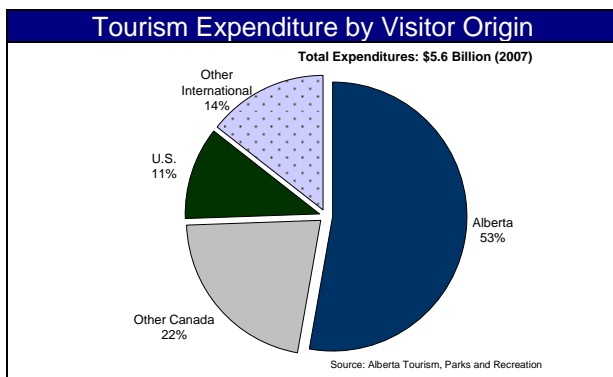
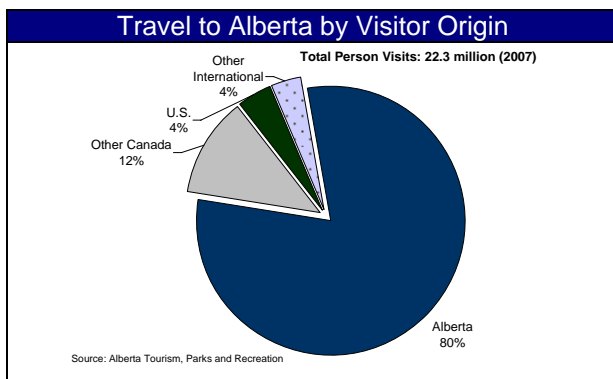
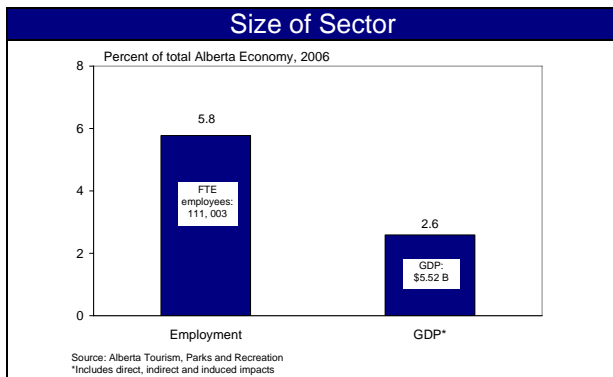
\*Includes day trips and overnight trips for Canadians, and trips where 1+ nights were spent in Alberta for international visitors

\*\*Number of non-resident tourists entering Alberta directly (i.e. not from other provinces) and staying 1+ nights

Source: Statistics Canada, Alberta Tourism, Parks and Recreation

*Numbers in italics represent annual % change.*

## Industry Sector Snapshot



- Tourism is made up of proportions of several different activities, including accommodation and food services, transportation, retailing, recreation, travel arrangements, vehicle rental services, cultural services, and others.

- Taking into account indirect and induced effects<sup>58</sup>, the tourism industry accounts for a significant 2.6% share of provincial GDP and 5.8% of employment.

- At 80% of all visits, Albertans themselves make up by far the majority of travelers within Alberta.

- Other Canadians, largely from British Columbia, Saskatchewan, and Ontario, make up the largest share of out-of-province visits to Alberta.

- Visitors from the U.S. (4%) and other international visitors (4%) collectively represent 8% of all visits in Alberta.

- Tourism expenditures in Alberta totalled \$5.64 billion in 2007, representing about eight percent of all tourism spending in Canada.

- While in-province visits account for 80% of all visits, they generate only 53% of all tourism expenditures.

- Generally, the longer the distance traveled by visitors to Alberta, the more they spend per visit.

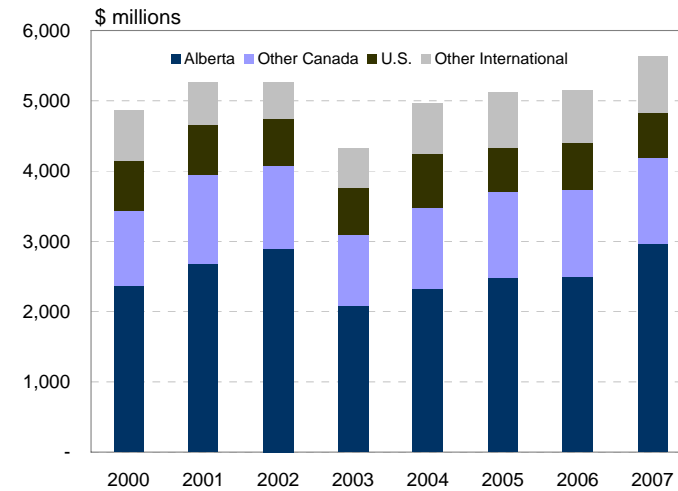
- In 2007, visitors from Japan, Germany, and the United Kingdom (UK) spent the most per person per visit to Alberta.

<sup>58</sup> Indirect effects are the result of backward linkages in the economy. Induced effects are produced through increased consumer activity due to increased income earnings.

### 4.13.2 Industry Performance and Drivers

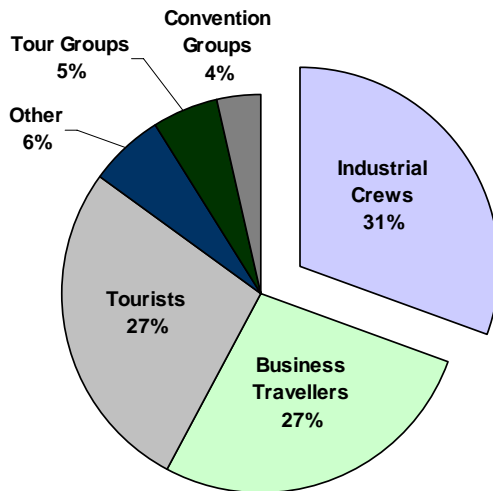
The Alberta tourism market has rebounded in recent years following a significant 20% drop in tourism receipts in 2003. The drop was due in large part to the culmination of the global SARS outbreak, the U.S. invasion of Iraq, and the discovery of BSE in Alberta. While recovery from the negative shock has taken a number of years, tourism receipts in 2007 are now estimated to have surpassed the 2002 peak. Indeed, Edmonton International Airport led the country in passenger growth for the third year in a row in 2008, and Calgary International Airport is now the third busiest airport in the country. However, in the midst of the global economic crisis, international tourism activity will likely contract again over the short term.

**Figure 129: Tourism Receipts (\$ millions) by Visitor Origin\***



Source: Alberta Tourism, Parks and Recreation, Statistics Canada

**Figure 130: Source of Room Demand for Hotels and Motels (2007)**

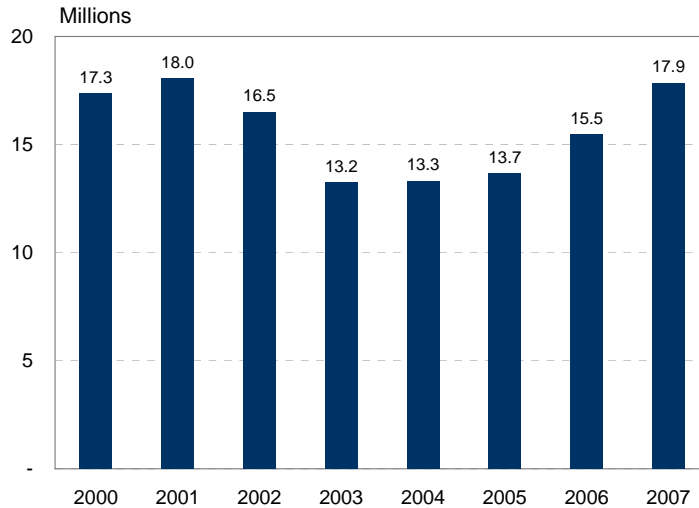


Accommodation occupancy rates in Alberta have been rising over the past decade, increasing from 65% in 2000 to 73% in 2007. A large share of room demand is derived from business travelers and visiting industrial crews – a reflection of Alberta’s expanding economy. However, a slowdown in industrial expansion and the global economic recession will likely result in an accompanying drop in room demand.

Source: Alberta Tourism, Parks and Recreation: Alberta Tourism Quick Facts

Despite solid growth in in-province travel in 2006 and 2007, Albertans themselves have not travelled within the province lately as much as they did earlier in the decade. This may be attributable to rising incomes within the province, which afforded the luxury of out-of-province pleasure vacationing. If true, the economic slowdown may actually increase domestic provincial tourism as vacationers choose to stay closer to home.

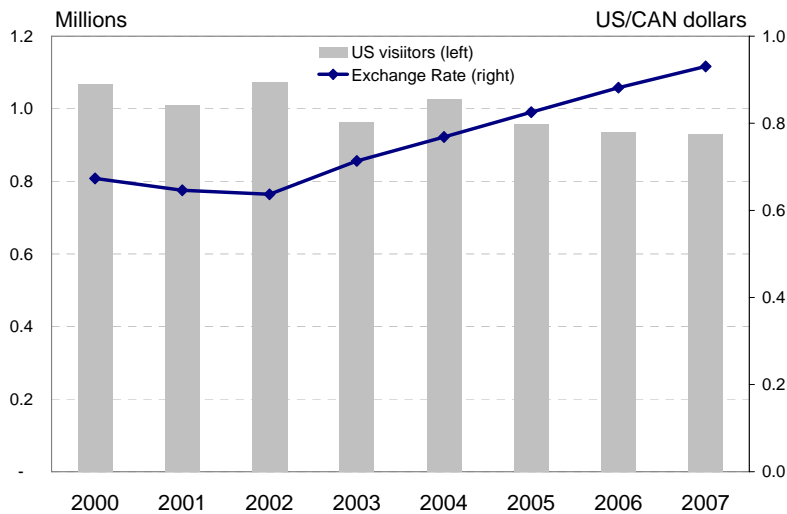
**Figure 131: Alberta Resident Visitor Volumes**



Source: Alberta Tourism, Parks and Recreation, Statistics Canada

U.S. visitations have also shown a decline of late, which may be partially explained by the increase in the U.S./Canadian exchange rate. More recently, the Western Hemisphere Travel Initiative (WHTI), which includes provisions for more restrictive documentation requirements for cross border travel, may also result in reduced U.S. visitations, especially by road travel. And finally, the current economic crisis will likely translate to reduced tourist volumes from the U.S. over the short term.

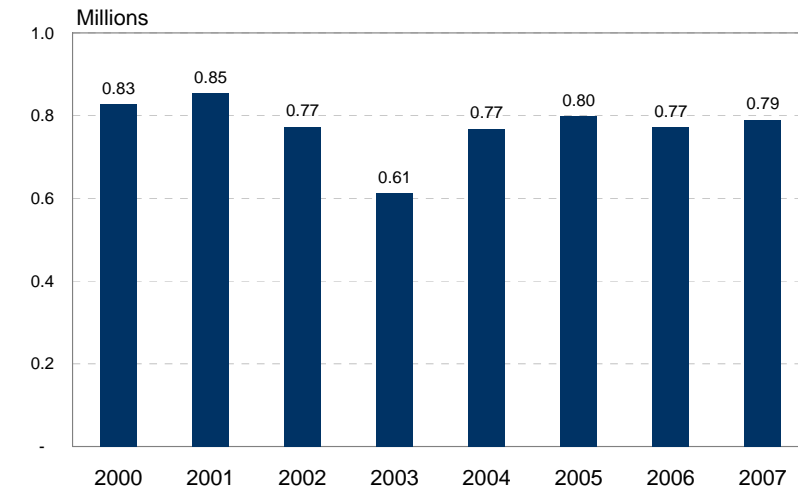
**Figure 132: U.S. Visitors and the U.S./Can Exchange Rate**



Source: Alberta Tourism, Parks and Recreation, Statistics Canada

Other than the drop in 2003 resulting from the SARS epidemic, international visits to Alberta have remained relatively steady over the decade. International travel to Alberta is dominated by the traditional markets of the United Kingdom, Japan, Germany, and Australia. Going forward, the emergence of China and its rapidly growing middle class will result in a shift in the make up of international tourists. However, the degree of increase in Chinese tourism will be largely dependent on Canada obtaining Approved Destination Status, which it has been negotiating for with the Chinese government since 2005. In the short term, the global economic crisis will slow the flow of international tourism everywhere, including Alberta.

**Figure 133: Non-U.S. International Visitor Volumes**



Source: Alberta Tourism, Parks and Recreation, Statistics Canada

### 4.13.3 SWOT Analysis

#### Strengths

- Alberta’s strong economy continues to fuel an active local tourism market.
- Alberta’s central geography lends itself to a natural destination market for neighbouring provinces and states.
- Strong airline and airport industry leadership has opened up the province to more markets.

#### Weaknesses

- Heightened border regulations and security enforcement under the Western Hemisphere Travel Initiative, which will become fully implemented by the U.S. government on June 1, 2009, will reduce U.S. entries, albeit to a limited degree.

#### Opportunities

- Alberta hotels have been collecting a 4% room levy that flows funds towards tourism marketing campaigns. Now several years in existence, impacts of increased marketing efforts should begin to materialize.
- Canada achieving Approved Destination Status with China would greatly increase the potential for Alberta to capitalize on the growing Chinese tourist market.

- Continued achievement of bilateral Open Skies agreements, which would allow increased international flights into and within Canada, would increase airport activity and related tourism expenditures.
- The Edmonton International Airport has launched a billion-dollar expansion that will double the number of aircraft gates and add other state-of-the-art infrastructure by 2012 to speed up passenger flow and check-in.
- The Canadian “Badlands” of South East Alberta are an untapped natural beauty now beginning to be developed for the tourism market.
- A slowdown in economic activity may be an opportunity to increase the domestic provincial tourism market as residents cut back on discretionary spending.
- E-Marketing offers new opportunities in all markets.

#### Threats

- The current global economic slowdown is likely to impact negatively on both pleasure-based and business/industrial-based tourism and travel demand over the short term. Temporary workers and crews currently represent a significant proportion of hotel and related revenues.
- The 2010 Winter Games in Vancouver and Whistler is expected to draw a significant amount of domestic and international visitors to neighbouring British Columbia both during and after the Games. As a fellow winter destination market, Alberta may see many of its visitors siphoned away to British Columbia in the afterglow of the Games. However, Alberta has established an Olympic and Paralympic Secretariat designed to capitalize on the world-wide exposure generated by the Games in Vancouver, which may in fact turn the threat into an opportunity.
- As the mountain pine beetle outbreak makes its way over the Rockies from British Columbia, Alberta’s national parks will be seriously threatened and may see significant and rapid tree mortality over the coming decade. Such a blemish on the face of these provincial treasures could have significant consequences for the Alberta tourism market.
- As global environmental awareness and media attention increases, Alberta’s oil sands development will continue to generate negative publicity for the province and threaten its reputation for natural beauty.
- Growing consumer awareness and interest in supporting environmentally-responsible travel practices, for instance the carbon footprint is a rising concern for Canadian travellers. (Source: CBoC – *Travel Exclusive – Key Trends for the Canadian Travel Industry* (Nov.-Dec. 2008))
- In the short term, tightening global credit markets could delay or cancel large resort developments scheduled throughout the province.
- Commercial airline restructuring in the U.S. may affect air access into Alberta.

## 4.14 Aerospace and Defence

### 4.14.1 Profile

#### Overview

- The Alberta aerospace and defence sector is composed of 170 companies, employs between 4,000 and 5,000 people, and generates \$1.3 billion in revenue. The sector employs highly skilled workers with the majority of the industry employees contributing engineering, technical, and management expertise.
- Within the sector, the Alberta aerospace manufacturing industry exports about 80% of its production.
- The main sub-sectors of the aerospace and defence industry in Alberta are: robotics and unmanned vehicle systems (UVS), defence electronics, space science, geomatics, navigation, and maintenance, repair and overhaul (MRO).
- The global market of unmanned vehicle system (UVS) represents \$40 billion, and Alberta offers competitive strengths in this sector, with more than 70 companies, military agencies, and educational institutions engaged in UVS research. Its application has moved beyond military use and into more commercial applications.

*The Aerospace and Defence Sector is defined to include the following industries: NAICS 3364 – Aerospace Parts and Manufacturing and NAICS 4881 – Support Activities for Air Transportation. Many of Alberta’s UVS, defence electronics, and geomatics/navigation companies are not included in the below estimates as they are included in other industries by Statistics Canada.*

## Indicators

	2000	2001	2002	Year					Annual % Change
				2003	2004	2005	2006	2007	00-07
Revenues (\$ millions)	726	794	896	969	1,012	1,110	1,226	1,299	8.7
		9.3	12.8	8.2	4.4	9.7	10.5	5.9	
Business Counts	150	165	165	160	135	150	180	170	1.8
		10.0	0.0	-3.0	-15.6	11.1	20.0	-5.6	
Employment (thousands)	6.3	4.2	5.2	4.7	4.8	5.7	4.2	3.6	-7.7
		-33.3	23.8	-9.6	2.1	18.8	-26.3	-14.3	

#### Sub-Sector

##### *Aerospace Products and Parts Manufacturing*

Revenues (\$ millions)	130	173	198	299	203	199	229	252	10.0
Business Counts	30	40	35	30	20	25	25	25	-2.6
Employment (thousands)	1.6	1.4	0.5	1.2	0.6	1.9	0.9	1.1	-5.2
Exports (\$millions)	124	188	184	115	173	259	253	209	7.7
Real GDP (\$ millions)	*	*	115.1	*	106.5	*	*	*	
Productivity (real GDP per hour)	*	*	65.7	*	69.1	*	*	*	
Hourly Compensation	*	*	32.6	*	43.2	*	*	*	

##### *Support Activities for Air Transportation*

Revenues (\$ millions)	597	621	698	670	808	910	997	1,047	8.4
Business Counts	120	125	130	130	115	125	155	145	2.7
Employment (thousands)	4.7	2.8	4.7	3.5	4.2	3.8	3.3	2.5	-8.6

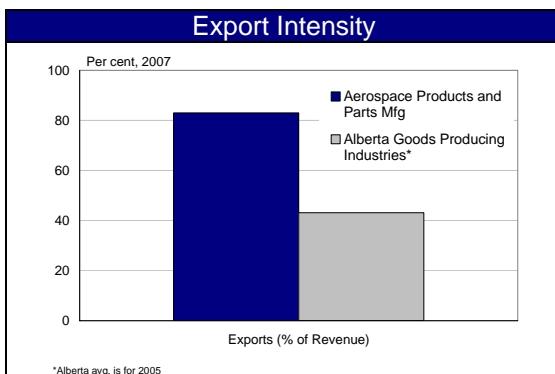
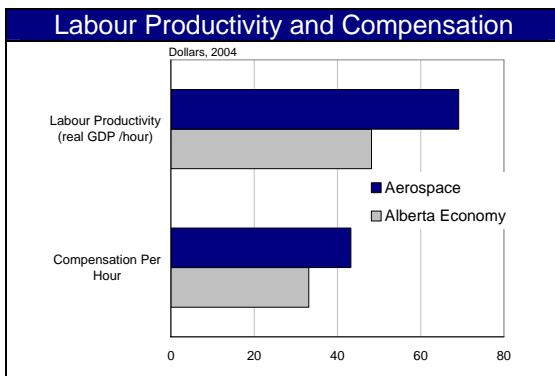
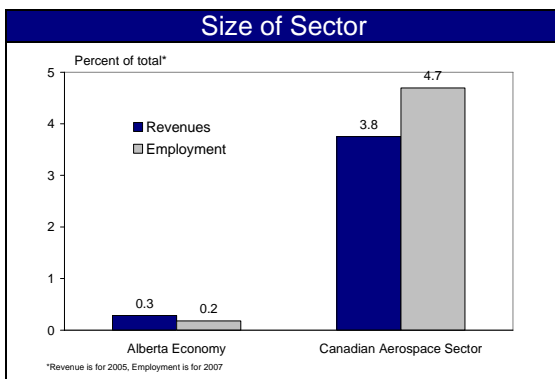
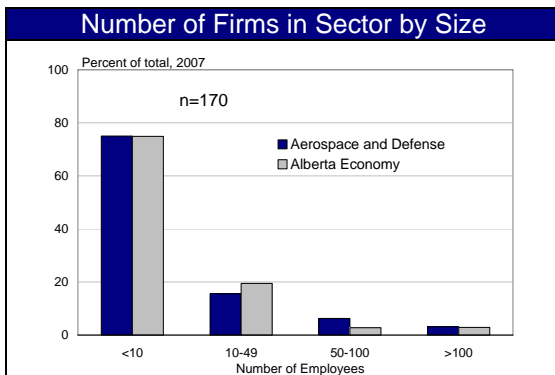
#### Notes:

Revenues estimates from Alberta Finance and Enterprise and the Conference Board of Canada

\* represent suppressed data due to confidentiality

Numbers in italics represent annual percent changes

## Industry Sector Snapshot



- There are about 170 aerospace and defence firms in Alberta, including 27 in maintenance, repair, and overhaul (MRO), as well as 70 companies and organizations in the field of unmanned vehicle system (UVS).

- About 75% of the firms in the aerospace sector have 10 or less employees, similar to the average for the overall Alberta economy.

- The aerospace and defence sector accounts for less than 0.5% of total revenues<sup>59</sup> and employment in the province.

- Alberta represents 3.8% and 4.7% of total revenues and employment, respectively, within the Canadian aerospace and defence sector.

- Labour productivity in the Alberta aerospace manufacturing sector is about 40% higher than the provincial average.

- Compensation in the aerospace manufacturing sector is also higher than the provincial average, which should be expected since the majority of firms in this sector employ high-skilled workers.

- More than 80% of total revenues in the manufacturing of aerospace products and parts in Alberta come from international markets. The main exports in this sector are turbo-propellers from Pratt & Whitney in Lethbridge, Alberta.

<sup>59</sup> The use of nominal GDP is often preferred, but due to data suppressed on support activities for air transport industry we cannot calculate the size of Alberta aerospace and defence industry based on value-added.



### 4.14.2 Industry Performance and Drivers

The Alberta aerospace sector includes two industries, the aerospace product and parts manufacturing industry and support activities for the air transportation industry. The air support industry accounts for 81% of the aerospace sector real output.

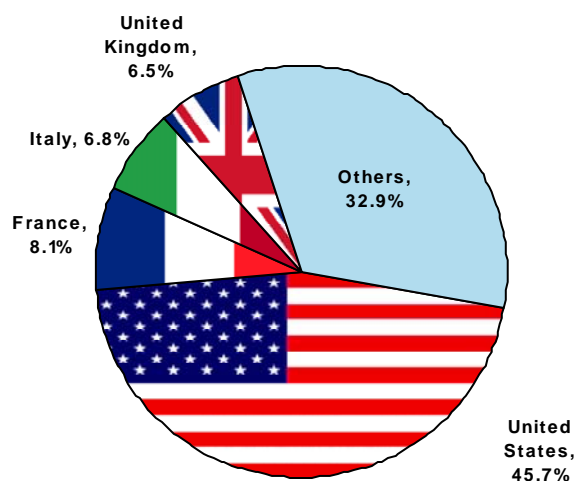
The Alberta aerospace industry is recognized in a number of niche areas, namely robotics and unmanned systems (UVS), defence electronics, space science geomatics and navigation systems, maintenance repair and overhaul (MRO) and logistic support to the military.

Alberta is considered a very important player in the manufacture of unmanned vehicle systems (UVS) in Canada. There are over 70 Alberta-based companies and organizations involved in the UVS industry. UVS are small flying robots that can travel for hours over vast distances. It has both military and commercial applications. The military forces use UVS for reconnaissance and attack missions that are deemed too dangerous for manned aircrafts. However UVS also have commercial applications. For example, UVS can be used for mapping and surveying in the oil and gas, forestry and utility sectors at a lower cost than manned aircrafts. According to a 2007 study by the Association of Unmanned Vehicle System International mentioned, 70% of Canadian UVS companies are expected to generate commercial revenue in the next 10 years.

Alberta universities are also involved in the aerospace industry. For instance, the University of Alberta has created the Autonomous Reconfigurable/Robotics Systems Laboratory to promote UVS technology developments, while the University of Calgary has expertise in geometrics engineering, mechanical and manufacturing engineering and computer science. Also, the Canadian Centre for Unmanned Vehicle Systems, a not for profit organization working on offering training in robotics and unmanned vehicle systems, is located in Medicine Hat.

Operations in Alberta’s aerospace manufacturing industry are generally very small, however this industry creates highly specialized products and 80% of its total shipments are intended for foreign markets, such as the United States, France, Italy, and the United Kingdom (Figure 134). Therefore, the recent slowdown in the American economy and the drop in commodity prices are expected to negatively affect the total shipments of the Alberta aerospace manufacturing.

**Figure 134: Alberta Aerospace Product and Parts Manufacturing Exports, 2008**



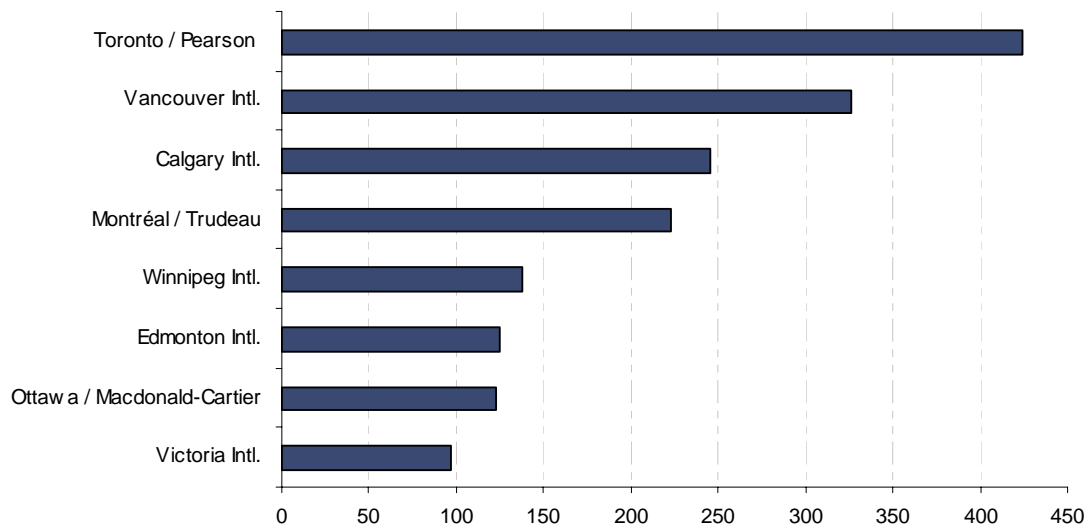
The support activities for air transportation industry involves establishments primarily providing specialized services to the air transport industry, such as traffic control, baggage handling, facilities maintenance, and service and repair of aircraft. In other words, the industry is dependent on passenger and aircraft traffic at the province's airports and on service and maintenance contracts. Alberta is highly regarded for its capabilities in maintenance, repair and overhaul (MRO), an industry which has gradually gained importance in Alberta. The Alberta MRO industry provides significant expertise from highly-qualified professionals to modify and extend the life of a wide range of aircraft, including avionics, airframes, engines, equipment and component parts, interior refurbishment, and aircraft painting.

In January, 2009 the support services industry of Alberta's aerospace sector suffered a setback when U.S. defence contractor L-3 Communications Corp. announced that it was closing its Spar Aerospace aircraft maintenance facility in Edmonton, leading to a loss of 185 jobs. The facility, which provided a variety of defence operations such as communications and aircraft overhaul, could not secure enough contracts to remain viable. The closure comes three years after the company lost a contract to maintain the Canadian Armed Forces' CC-130 Hercules aircraft.<sup>60</sup>

Alberta's population and economic centres are geographically dispersed and this has contributed to the existence of several busy airports in the province. For instance, Calgary and Edmonton international airports are among the busiest airports in Canada in terms of itinerary aircraft movements (Figure 135) and passenger counts (Figure 136). In addition to all the passenger traffic, the Calgary International Airport is also a major cargo hub. Calgary enjoys a strategic location, providing a single hub that specializes in receiving, transferring, storing and distributing air, rail and highway cargo domestically and internationally. In fact, cargo can be shipped from Calgary to *anywhere* in the world within 48 hours.

Alberta is also home of a number of small but busy airports, such as Calgary/Springbank, Edmonton City Centre, Edmonton/Villeneuve, Grande Prairie, Fort McMurray, and Red Deer. These airports provide considerable demand for airport services.

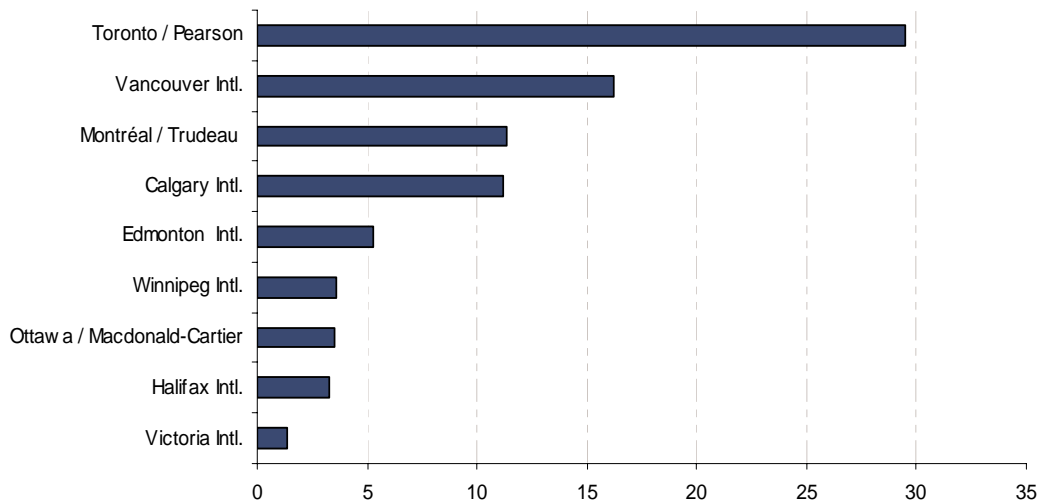
**Figure 135: Itinerary aircraft movements, thousands, 2007**



Source: Transport Canada

<sup>60</sup> CBC News. January 22, 2009. "US defence contractor closing Edmonton Spar facility".

**Figure136: Passenger count, millions, 2006**



Source: Statistics Canada

WestJet Airlines Ltd. is headquartered in Calgary, which it is also a major hub for the company's flight operations. Most of WestJet's aircraft are serviced in Calgary, further adding to the demand for maintenance and repair services.

The support for the air transportation industry relies heavily on the traffic of commercial airlines in the province. The global economic downturn has reduced demand for air travel and weather-related expenses and it is expected to affect the financial performance of WestJet and Air Canada in 2009. In 2008, Air Canada lost more than \$1 billion, most of it in the tumultuous final three months of the year, while WestJet's net income dropped 45.9% in the fourth quarter of 2008. The airline companies expect the economic downturn in 2009 to be partly offset by the decline in fuel costs.

### 4.14.3 SWOT Analysis

#### Strengths

- Alberta is a Canadian leader in the development of unmanned vehicle technology. There are over 70 companies, military agencies, and educational institutions engaged in UVS research in Alberta. The UVS has applications in both military and commercial areas. In addition, Alberta is home to the Canadian Centre for Unmanned Vehicle Systems (CCUVS), based out of Medicine Hat. The CCUVS is a hub for the design, development, testing, evaluating and commercialization of unmanned vehicle systems.
- Alberta is also highly regarded for its capabilities in the maintenance, repair and overhaul (MRO). There are 27 MRO firms in Alberta providing maintenance, repair, and overhaul for both military and commercial aircrafts.
- Alberta has a vast network of airports that are serviced by several firms specialized in support activities for the air transportation industry.
- Excellent flying weather for commercial and military training. One of the best instrumented test ranges in the world.

- Alberta is becoming recognized as a world-class flight and technician training center. Some countries that don't have the capacity to train aviation specialist are sending students to Alberta (e.g. Sky Wings Aviation Academy in Red Deer, Alberta).
- The University of Alberta and the University of Calgary are national leaders in space science research, accounting for about 50% of the Natural Sciences and Engineering Research Council of Canada (NSERC) funding for the study of space science.

#### *Weaknesses*

- Alberta's universities have no specific aerospace engineering program, which it makes more difficult to create a significant aerospace cluster in the province.
- Skills development. Lack of training programs and awareness of aerospace career opportunities in Alberta.
- Recent growth in Alberta's economy has put upward pressure on business costs, making Alberta's aerospace industry less cost competitive on an international level.
- Despite significant investments in space science research at the University of Calgary and the University of Alberta, there is very little applied R&D that focuses on bringing technology to the market (e.g. commercialization). The province's new technology commercialization action plan, which includes a 10% provincial R&D tax credit, may provide some support in this regard.
- The aerospace products and parts manufacturing sector in the province is highly dependent on exports, mainly to the U.S. and Europe. The current global economic slowdown has the potential to severely and negatively impact the industry.

#### *Opportunities*

- Potential for UVS companies to sell their products beyond military use and into commercial applications, such as oil and gas pipeline surveillance, forestry monitoring, law enforcement, etc.
- Growth of the aerospace sector could be accelerated by leveraging off research done at Alberta's university and colleges with a focus on technology commercialization. A closer connection between university and more market-oriented company R&D could be created through a center of excellence for aerospace R&D.
- To ensure workers in the aerospace sector do not migrate to higher paying sectors (e.g. oil and gas), there is an opportunity for government to increase investment in aerospace R&D and to develop a human resources strategy specific to the aerospace industry.
- Creation of Port Alberta, making Edmonton International Airport a gateway for cargo transportation. This would increase demand for support activities for air transportation in the province.
- To improve Alberta's aerospace infrastructure, a high tech airpark could be created to centralize aerospace innovations while also attracting new technology to the province.

*Threats*

- Opportunities for Alberta's UVS sector might be limited if oil and gas companies continue to put capital investment spending on hold.
- Competition from established aerospace clusters in other provinces and countries (e.g. Montreal and Seattle) that might want to venture into developing expertise in the UVS and MRO sectors. In Southeast Asia, several low cost companies offering MRO services have emerged, placing additional stress on Alberta companies.
- The industry is susceptible to changes in federal policies towards defence procurement contracts.
- The bulk of companies in Alberta's aerospace sector are small and medium sized enterprises (SMEs), making them highly vulnerable to the recent deterioration in credit markets. Moreover, relative to larger companies, it is more difficult and costly for SMEs to market themselves globally.
- The tightening of the U.S. International Traffic in Arms Regulations (ITAR) may impact suppliers of security-related technologies and products to the U.S.

## 4.15 Environmental Products and Services

### 4.15.1 Profile

#### Overview

- The environmental products and services sector has experienced significant growth in recent years. Revenues in the environmental goods and services sector were an estimated \$4.3 billion in 2007. Over the 2000 to 2007 periods, revenues grew at an annual rate of 13%, while employment expanded by 6% a year.
- The robust performance in the environmental products and services sector since 2000 has been driven by sustained growth in Alberta's primary energy sector, increased public funding on environment initiatives, and stronger political will to protect the environment.
- Private-sector investment, combined with recent federal and Alberta budgets that have allocated substantial funding towards cleaner technology and reduction in greenhouse gas (GHG) emissions, should help support growth in the sector and the development of new technology. However, the sector has demonstrated little capacity to commercialize technology.
- Growth in the sector could be hindered by the pronounced drop in energy prices in the second half of 2008 and tight credit conditions globally, which have led oil and gas companies to substantially reduce capital spending in 2009, including deferrals of major oil sands projects and cancellations of upgrades.

*The definition for this sector is based on Statistics Canada's satellite account for the environment. According to Statistics Canada, the environment industry "includes all companies involved in whole or in part in the production of environmental goods, the provision of environmental services and the undertaking of environment-related construction activities". Environmental goods and services are those "that are used, or can potentially be used to, measure, prevent, limit or correct environmental damage (both natural or by human activity) to water, air, soil as well as problems related to waste, noise and ecosystems. See Statistics Canada (2007), Environment Industry: Business Sector 2004 (2002 Revised), Catalogue no. 16F0008XIE.*

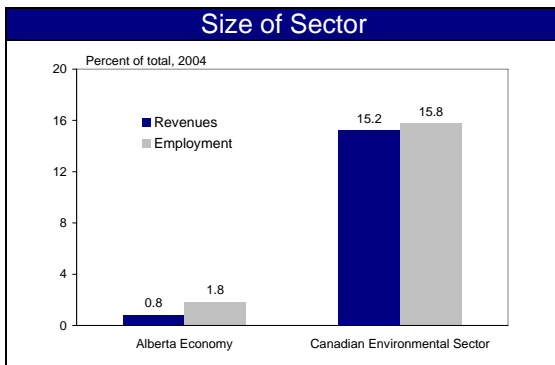
## Indicators

	Year								Annual % Change '00-'07
	2000	2001	2002	2003	2004	2005	2006	2007	
Revenues (\$ millions)	1,877	1,954	2,260	2,490	2,814	3,305	3,814	4,339	12.7
	<i>-4.1</i>	<i>4.1</i>	<i>15.7</i>	<i>10.2</i>	<i>13.0</i>	<i>17.4</i>	<i>15.4</i>	<i>13.8</i>	
Employment (thousands)	24.8	24.1	25.2	23.8	26.1	27.5	33.2	37.1	5.9
		<i>-2.9</i>	<i>4.7</i>	<i>-5.4</i>	<i>9.5</i>	<i>5.1</i>	<i>21.0</i>	<i>11.7</i>	
Business Counts	905	-	1,090	-	1,330	-	-	-	
Exports (\$millions)	119	-	140	-	105	-	-	-	

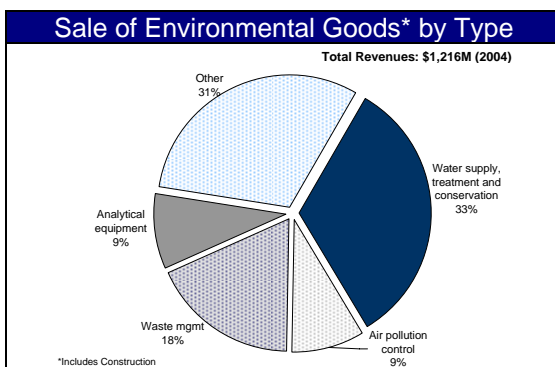
Source: Statistics Canada for 2000, 2002 and 2004. Alberta Finance and Enterprise estimates for all other years.

*Numbers in italics represent annual % changes.*

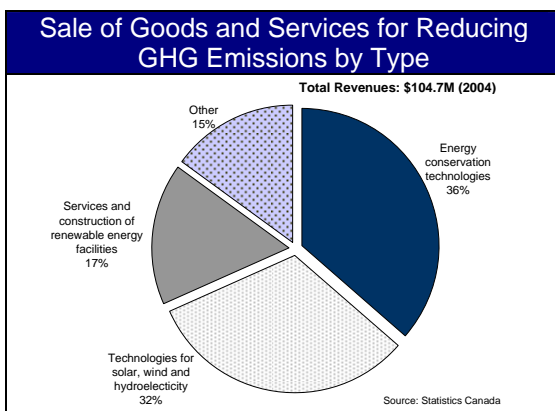
## Industry Sector Snapshot



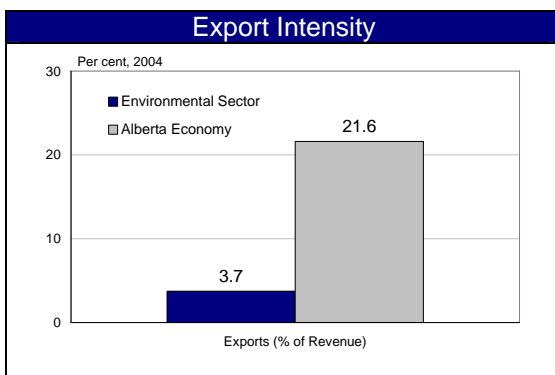
- Alberta's environmental products and services sector contributes less than 1% of total Alberta economy revenues, but more than 15% of total Canadian environmental sector revenues.
- Alberta's environmental products and services accounted for 2% of Alberta's total employment, and 16% of all Canadian environmental sector jobs.



- One-third of Alberta's total sales of environmental products are water supply, treatment, and conservation products.
- Products and services to reduce GHG emissions are included in "Other" products.



- The reduction of GHG emissions are an important portion of environmental products and services. Alternative energy technologies and conservation technologies account for two-thirds of sales of goods and services related to GHG emissions.



- Exports as a percentage of revenues are substantially lower in the environmental goods and services sector than in Alberta's economy as a whole.
- The United States receives 78% of all Canadian environmental sector exports.

## 4.15.2 Industry Performance and Drivers

The environmental goods and services sector is one of several spin-off industries of Alberta's thriving oil and gas industry. The majority of the environmental products and services produced in Alberta, particularly water supply and treatment products, remediation services, and products aimed at reducing GHG emissions, directly relate to the oil and gas industry.

Revenues in the environmental goods and services sector totalled \$4.3 billion in 2007. The sector's revenues have grown steadily over the 2000 to 2007 period at an average annual rate of about 13%. Employment grew strongly over this period, averaging almost six percent growth per year, or about double the rate of job creation for the overall economy. The environmental sector employed about 37,000 people in Alberta in 2007, and the outlook is for growth in the sector to continue at or above the average for the total labour market.<sup>61</sup>

Although employment growth has been strong, it was nonetheless impacted by a tight labour market in Alberta. Companies in the sector noted difficulty in attracting experienced workers owing to competition with other, more lucrative, sectors of the Alberta economy such as the energy sector. The workforce in the environmental sector is diverse, ranging from engineers to heavy machinery operators to laboratory technicians. Skills of such employees are transferrable to other sectors including oil and gas where compensation was higher than in the environmental products and services sector and the Alberta economy as a whole.

The robust performance in the environmental products and services sector since 2000 has three primary drivers: sustained growth in Alberta's primary energy sector, increased public funding on environment initiatives and new regulatory frameworks, and stronger political will to protect the environment.

### **Alberta's Primary Energy Sector**

As discussed in section 3, Alberta's primary energy sector has been Alberta's engine of growth in recent years, with strong activity in oil extraction creating spillover benefits. While Alberta has a diverse environment sector, including recycling and waste management programs, many environmental companies in Alberta have specialized in programs with an oil-related focus such as soil remediation, water treatment, and air and climate change technologies.

Record high corporate profits in Alberta's oil and gas sector in 2008 and prior years have supported sector investment in greener technology and investment to improve the efficiency of oil extraction methods, particularly non-conventional methods (e.g., the oil sands). This investment has had a positive spill-over effect on the environmental products and services sector.

Canada's oil and gas extraction industry spends more than any other industry on environmental protection measures. In 2006, the oil and gas industry spent an estimated \$2.8 billion in this regard. Private-sector investment in environmental protection facilities and equipment has been highest in Alberta, surpassing Ontario which was the largest spender until 2002. In 2006, capital investment by businesses in Alberta amounted to nearly \$1.9 billion, representing nearly half of national capital expenditures (Ontario, meanwhile, spent \$827 million).<sup>62</sup>

Evidence suggests that investment in green technology has benefited small and medium-sized businesses (SME), which make up the bulk of the environmental products and services sector. A recent news article<sup>63</sup> reported that Syncrude Canada Ltd., the world's largest oil sands producer, has contracted with a smaller local energy firm Gradek Energy Ltd. Gradek has developed proprietary technology that cleans "tailings" ponds, which hold contaminated waste water and have attracted significant environmental criticism.

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<sup>61</sup> ECO Canada. 2007. "Profile of Canadian Environmental Employment – 2007," Environmental Labour Market (ELM) Research, Environmental Careers Organization of Canada.

<sup>62</sup> Statistics Canada. 2008. "Environmental Protection Expenditures in the Business Sector, 2006", November 11.

<sup>63</sup> Jones, Jeffrey. 2009. "Gradek may have solution to Syncrude tailing ponds," *National Post* (February 25).



### **Federal and Provincial Programs; Regulations**

Thriving activity in the energy sector, particularly extraction activity from the emissions intensive oil sands and from coal fired powerplants, has had a measurable impact on the environment. The Organization for Economic Cooperation and Development (OECD)<sup>64</sup> has noted that on a per capita basis, CO<sub>2</sub> emissions in Canada are higher than virtually any other country and that Canada's emissions are growing faster than in most other industrialized countries. Associated adjustments and initiatives to lower emissions will be borne disproportionately by energy-producing provinces such as Alberta.

Alberta's high CO<sub>2</sub> emissions, combined with renewed public and private efforts to "take action on climate change" bode well for its environmental products and services sector.

The province of Alberta released a Climate Change Action Plan in 2002 and a subsequent Climate Change Strategy in 2008. The Alberta 2008 Budget provided \$30 million per year to the province's Climate Change Strategy, which addresses the implementation of CCS, reducing the negative environmental consequences of energy production, and the conservation and efficient use of energy. CCS technologies capture CO<sub>2</sub> emissions from the source, such as an upgrader or a coal fired plant, and stores them under geological formations. Separately, the Alberta Government committed \$2 billion to a CCS fund to help ensure that GHG emission targets are met.

The Alberta 2008 Budget additionally provided \$300 million in capital over three years and \$63 million in operating support to continue implementation of Alberta's Water for Life strategy, which has been the vehicle for managing Alberta's resources since 2003.

The Alberta Government has teamed with organisations like Petroleum Technology Alliance Canada (PTAC) and the Alberta Energy Research Institute (AERI) as well as the University of Calgary and the University of Alberta to engage in research projects. PTAC, for example, assists SMEs to efficiently develop, demonstrate and support new products. Starting in the fall of 2007, PTAC is receiving financial contribution from the National Research Council to provide additional support to SMEs.

At the federal level, the 2009 Budget established a Green Infrastructure Fund that supports a focus on the creation of sustainable energy. The 2009 Budget provides \$1 billion over five years for the Green Infrastructure Fund. The 2009 Budget also includes provisions for a new Clean Energy Fund that supports clean energy research development and demonstration projects, including CCS.

On the regulatory side, the federal 2008 Budget included greenhouse gas regulations which provide for market-based mechanisms that will help establish a price for carbon and support the development of carbon trading in Canada. This should help drive private sector investments in clean technology needed to reduce emissions. The federal 2008 Budget provided \$66 million over two years to set up key features of the regulatory regime, including an industry-supported technology fund to invest in emission reduction projects.

In 2000, the federal government brought into force the Canadian Environmental Protection Act (CEPA). CEPA outlines Canadian law respecting pollution prevention and the protection of the environment and human health in order to contribute to sustainable development.

### **Political Will**

In light of negative press in respect of the environmental impact of extracting oil from Alberta's oil sands<sup>65</sup>, the Alberta government recognizes the importance of promoting the oil sand projects as a sustainable and viable source of energy. The Alberta Government has worked on the development and implementation of a long-term strategic plan for development of the oil sands.

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<sup>64</sup> Mourougane, Annabelle. 2008. "Achieving sustainability of the energy sector in Canada," *OECD Economics Department Working Papers*, No. 618.

<sup>65</sup> See, for example, the Economist's "A sticky ending for the tar sands," (January 15, 2009); the National Post's "A black eye that may never fade," (February 25, 2009); and, the March 2009 edition of the National Geographic magazine.

Canadian governments have also enforced environmental legislation. The Alberta and federal Governments in February 2009 charged Syncrude with offences under environmental protection laws, including Alberta's Environmental Protection and Enhancement Act. Alberta's environment minister noted that the charges against Syncrude are the "first of its kind to be laid in this manner in Alberta".

There is political pressure from the United States, by far the largest consumer of Canadian oil and gas exports, for Canada and Alberta in particular to take action against oil sands-related emissions. *The Economist* noted in a recent article<sup>66</sup> that some policymakers in the United States have criticized oil production in Alberta's oil sands due to environmental concerns.

The new U.S. administration appears to be strongly committed to the environment, with clean energy and energy reduction a prominent part of the proposed economic stimulus package.

### 4.15.3 SWOT Analysis

#### Strengths

- Alberta's environmental products and services sector has a strong foundation of innovative talent and a wide range of expertise. The province is home to numerous award-winning environmental companies.
- Alberta's oil sands are the second largest proven crude oil reserves in the world and in the longer term can be an important source of crude oil globally. The long-term outlook for energy prices and energy demand support further development of the oil sands, with further potential spin-off benefits for the environmental products and services sector.
- Recent federal and Alberta budgets have allocated substantial funding towards alternate energy technology and reduction in GHG emissions.
- Labour shortages in Alberta's economy may ease in light of current economic conditions, and help ease the shortage of skilled labour in the environmental products and services sector.
- Continued demand for products and services by the traditional oil and gas sector, including site remediation.

#### Weaknesses

- A shortage of skilled labour, and lack of training and development infrastructure. Moreover, senior management and technical specialist ranks are significantly older than the average workforce and new graduate numbers are declining.
- Higher wages and salaries paid by oil and gas sector negatively impact labour availability and retention in the environmental products and services sector.
- Most environmental product companies are small and medium sized businesses and can lack sufficient human and financial resources for the development of projects.
- Little capacity by the sector to demonstrate and commercialize technology.

#### Opportunities

- Development of cutting edge technology including tailing ponds remediation technology and CSS.

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<sup>66</sup> The Economist. February 23 2009. "The greening of Canada?".

- Development of a stronger export market.
- The newly elected administration in the United States appears to have the political will to demand change with respect to the environmental impact of oil sands production.
- The United States' increasing interest in alternate energy and energy efficiency products could provide a large and growing marketplace for companies in Alberta's environmental products and services sector.
- The current economic climate may allow for a refocus of activity away from expansion of new oil sands projects and towards exploring how to make future operations greener and more efficient.
- Water related infrastructure is reaching a stage where investment will be required to optimize resource use and prevent the deterioration of existing facilities. Water re-use initiatives have had some success and need to be encouraged especially for large industrial developments such as Alberta's Industrial Heartland. Wastewater re-use and recycling will increase in order to improve the overall efficiency of water use and lessen the dependency on fresh water resources.
- Research and commercialization of technologies to solve Alberta specific projects, such as water impoundment in the oil sands tailing ponds.
- CCS could represent a worldwide market of \$100 billion by the year 2020. This offers an excellent opportunity for exports if Alberta firms are able to offer competitive products and services. Growth areas include capture equipment, pipelines, policy development, environmental impact assessments, storage development & monitoring.

#### *Threats*

- The economic weakness underpinning the drop in energy prices could persist for some time, and impact investment in cleaner technology. The pronounced drop in energy prices in the second half of 2008 and tight credit conditions globally have led oil and gas companies to substantially reduce capital spending in 2009, including deferrals of major oil sands projects and cancellations of upgraders.
- Provided there are viable alternatives available, the United States, by far the largest consumer of Alberta's energy exports, could follow through with the movement to boycott so-called "dirty" sources of energy such as Alberta's oil sands.
- Competition from other countries (e.g., the United States) whose businesses have better success at commercializing new technology.
- A marked and potentially lengthy slowdown in Alberta's primary energy sector and the Alberta economy as a whole could hinder spin-off benefits to the environmental products and services sector.
- On-going global criticism of non-conventional oil extraction methods.

## 4.16 Biotechnology and Medical Devices

### 4.16.1 Profile

#### Overview

- The biotechnology industry in Alberta is composed of about 51 firms with revenues totalling \$137 million in 2005. Alberta's medical devices industry is home to about 265 firms with revenues of approximately \$288 million. Both industries are still emerging in the province's energy driven economy.
- The biotechnology and medical devices industries are very dependent on research and development investments. In 2005, the share of R&D investment over revenues from the biotechnology industry was about 75 percent.
- The main expertise of the biotechnology and medical devices industries in Alberta are bone and joint research, cancer (especially reovirus, diagnostics, and epidemiology), cardiovascular research, diabetes and islet transplantation research, and vaccines for infectious diseases.

*Biotechnology is a difficult sector to define using standard industry classifications (e.g. NAICS). Therefore, for this report, we use results from Statistics Canada's Biotechnology Use and Development Survey (2007). This survey studied firms that use biotechnology to develop new products and processes. Biotechnology is defined as "the application of science and technology to living organisms, as well as parts, products and models thereof, to alter living or non-living materials for the production of knowledge, goods and services" (OECD, 2005). Firms covered in the survey represented a broad range of sectors, including human health, agriculture, natural resources, the environment, aquaculture and food processing. Note that these estimates do not align with "Bioindustry in Alberta: State of the Industry 2007", a survey conducted by KPMG and BioAlberta.*

## Indicators

### Biotechnology

	Year						Annual % Change '99-'05	
	1999	2000	2001	2002	2003	2004		2005
Revenue (\$ millions)	90		122		298		137	
			35.6		144.3		-54.0	7.3
Employees*	574		494		727		944	
			-13.9		47.2		29.8	8.6
R&D (\$ millions)	81		118		88		102	
			45.7		-25.4		15.9	3.9
Number of Companies	28		24		44		51	
			-14.3		83.3		15.9	10.5

Source: Statistics Canada, Biotechnology Use and Development Survey (1999, 2001,2003,2005)

\*Includes only employees with biotechnology related responsibilities

### Medical Devices

	Year									Annual % Change '00-latest year
	2000	2001	2002	2003	2004	2005	2006	2007	2008	
Revenue (\$ millions)	151.4	177.4	184.5	183.8	194.1	209.4	217.4	284.7	287.7	
	-8.5	17.2	4.0	-0.4	5.6	7.9	3.8	31.0	1.1	8.4
Real GDP (2002\$ millions)	116.7	99.5	110.5	97.1	119.1	127.9	140.8	174.6		
	30.4	-14.8	11.1	-12.1	22.7	7.4	10.1	24.0		5.9
Employees (thousands)	1.4	*	1.7	*	2.8	2.0	*	1.5	2.2	
										5.8
Exports (\$ millions)	65.1	59.9	20.7	30.6	36.1	51.2	58.6	46.1	46.4	
	1.7	-7.9	-65.4	47.5	18.2	41.7	14.6	-21.4	0.6	-4.1
Number of Companies	270	270	280	280	275	260	260	265		
		0.0	3.7	0.0	-1.8	-5.5	0.0	1.9		-0.3

Source: Statistics Canada

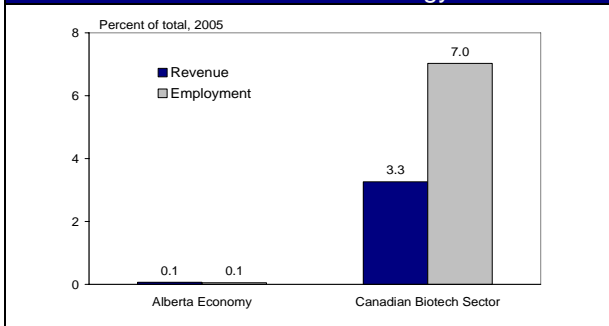
\*Suppressed due to confidentiality

Based on NAICS 3391: Medical Equipment and Supplies Manufacturing

Numbers in italics represent percent changes from the previous period

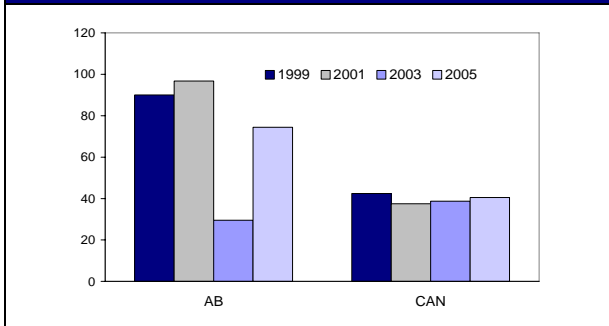
## Industry Sector Snapshot

### Size of Alberta's Biotechnology Sector



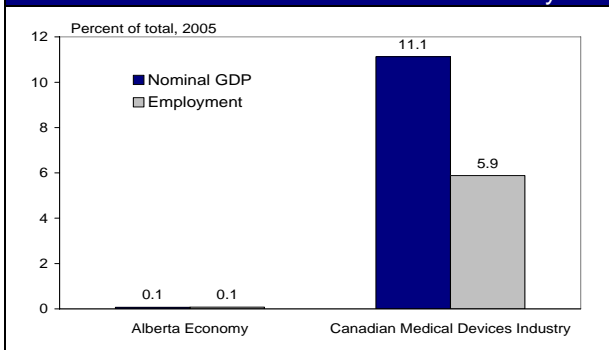
- The biotechnology sector accounts for about 0.1% of Alberta's total output and employment.
- 3.3% of output and 7.0% of employment in the biotechnology sector in Canada originates from Alberta.

### R&D as Share of Revenues



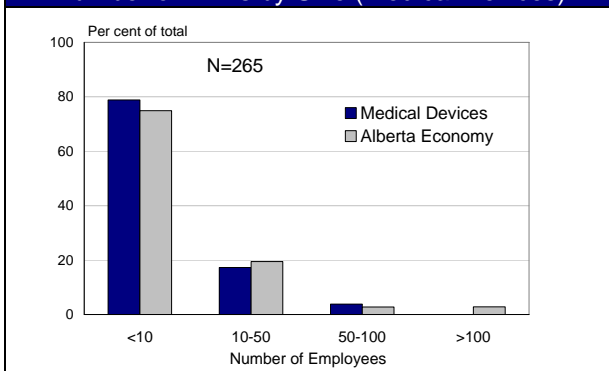
- Alberta biotechnology firms spend more on R&D as share of revenues than the average Canadian biotechnology firm.
- The higher R&D to revenue ratio likely suggests that, relative to the rest of Canada, a high share of Alberta's biotech firms are in the pre-commercial stage, which is more R&D intensive.

### Size of Alberta's Medical Devices Industry



- The medical devices industry represents only 0.1% of the Alberta GDP, but accounts for 11.1% of the Canadian medical devices industry GDP.
- In terms of employment, Alberta's medical devices industry employs 0.1% of workers in the province and 5.9% of workers in Canada's medical devices industry.

### Number of Firms by Size (Medical Devices)

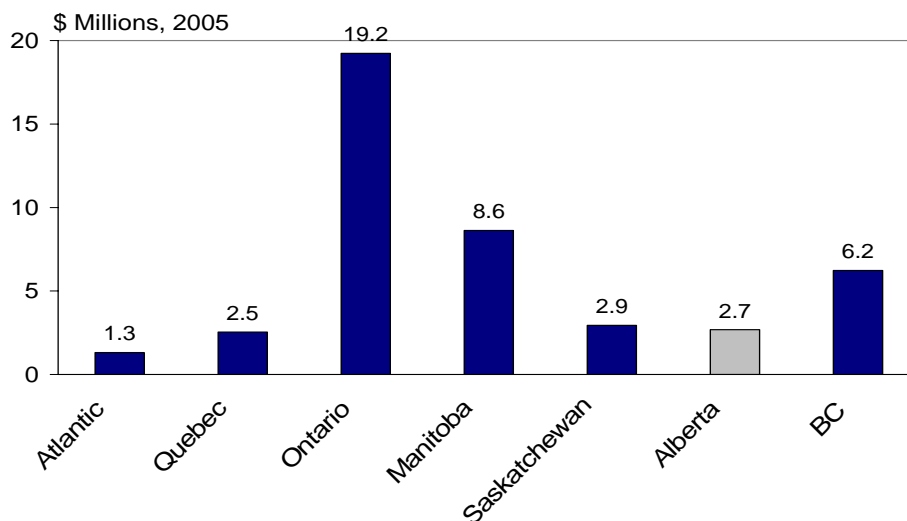


- There are about 265 medical devices firms in Alberta.
- Almost 80% of the medical devices firms have less than 10 employees and there are no firms with more than 100 workers in this sector in Alberta.

### 4.16.2 Industry Performance and Drivers

Biotechnology is a growing component of Alberta’s high tech sector, although it remains relatively small and young when compared to other industries in the province. While Alberta biotechnology firms are smaller (in terms of revenue per firm) than their counterparts in Ontario, Manitoba, and British Columbia (Figure 137), the industry has been growing at a fast pace. Between 1999 and 2005, the number of firms in this industry grew 82% to a total of 51.

**Figure 137: Average Biotechnology Revenues per Firm by Region**



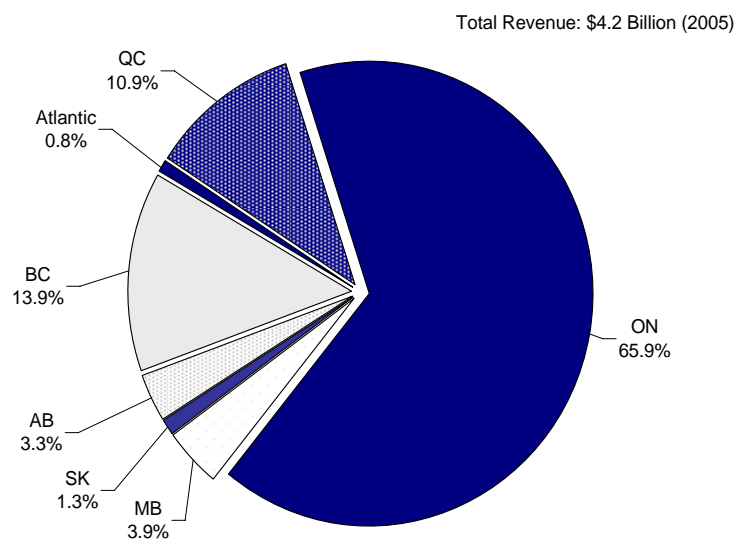
Biotechnology is the field of science that involves using biological processes. The industry spans a wide spectrum of technology areas, including agriculture, health, genomics and proteomics, bioinformatics, and nanotechnology.

According to Industry Canada, Canada’s biotechnology sector is one of the top five in the world, with Alberta accounting for 3.3% of the nation’s overall biotechnology revenues. The biotechnology sector in Alberta is well integrated and can be characterized as a single biotechnology cluster, with nodes in Calgary and Edmonton. This cluster involves the collaboration between biotechnology companies, universities, and research centres.

Alberta’s biotechnology cluster consists of universities that receive funding from either the Canada Research Chairs or the Canada Foundation for Innovation directed to biotechnology research. In addition, Edmonton is home of three research centres, the Alberta Research Council, Northern Alberta Clinical Trials and Research Center, and Genome Alberta.

At the national level, Ontario dominates the biotechnology industry, accounting for two-thirds of Canada’s biotech revenue in 2005. While Alberta ranked fifth in Canada in terms of revenue generated, the province has invested heavily in infrastructure for research and development, providing support to the industry moving forward. For example, the province is home to the Alberta Science and Research Authority (ASRA), which is an independent board of members from Alberta’s academic, business and research communities. Its mission is to enhance the contribution of science and research, including biotechnology, to the sustainable prosperity and quality of life of all Albertans.

**Figure 138: Canadian Biotechnology Revenues by Region**



In recent years, Alberta has made several key investments in biotechnology research. In the spring of 2008, the University of Alberta, in cooperation with Alberta Health Services, opened the Alberta Cardiovascular and Stroke Research Centre (ABACUS), which is expected to perform bioresearch aimed at the prevention, detection, and cure of cardiovascular diseases. ABACUS is the only dedicated bioresearch facility of its kind in North America. In addition, the National Institute for Nanotechnology (NINT), established in 2001, represents one of the world's leading and most technologically advanced centers for nanotechnology research, a field which spans physics, chemistry, engineering, biology, informatics, pharmacy and medicine. Another important research center is the Hotchkiss Brain Institute at the University of Calgary, which continues to undertake leading research in the study of the brain and treatment of brain disorders.

The medical devices industry in Alberta includes prosthetics, patient positioning products for surgery and rehabilitation, wound care infection and prevention medical supplies, specialty made contact lenses, soft gel capsules, and products that allow people with physical disabilities to increase their productivity and attain independence (such as wheelchairs).

Like the biotech, the medical devices industry is relative small in Alberta. While accounting for a small fraction of the province's GDP and employment, the industry has experienced solid growth of 5.4% a year since 2000, well above the economy-wide average. The Alberta medical devices industry has a strong presence in Canada, accounting for 11% of the industry's output nation-wide. The industry largely sells to the Canadian market, with about 20% of its revenues coming from international exports.

The biotechnology and medical devices industries are very R&D intensive but applying the health research into innovative products and services is not always an easy process. Alberta is the home of several organizations, such as the Alberta Heritage Foundation for Medical Research (AHFMR), Alberta Research Council, Alberta Technology Commercialization Network, UTI Limited Partnership, and TEC Edmonton that help fill the gaps in the innovation chain by supporting Alberta innovators who are in the early stages of product or service development, identifying and assessing the opportunities they want to bring forward.



### 4.16.3 SWOT Analysis

#### *Strengths*

- Alberta is the home of three renowned universities for their medical research and health management programs, including a Master of Biomedical Technology (MBT) graduate program at the University of Calgary.
- Commercialization infrastructure for health and bio industries through the Alberta Research Council, Alberta Technology Commercialization Network, UTI Limited Partnership, and TEC Edmonton.
- Federal taxation offers a 20% non-refundable tax credit for public companies and a 35% refundable tax credit for private companies on current R&D expenditures, including capital expenditures on R&D and machinery and equipment. In addition, the Alberta Government has recently enhanced the Federal program with a fully refundable 10% provincial R&D tax credit.
- Several research and funding organizations are located in Alberta, such as the Alberta Cancer Board, Alberta Heritage Foundation for Medical Research (AHFMR), Alberta Ingenuity Fund, National Institute for Nanotechnology, and the Protein Engineering Centre of Excellence.

#### *Weaknesses*

- A more effective and consistent mechanism is needed to transfer technology from research to industry.
- Alberta's industry is relatively young, and depends largely on research and development expenditure. More mature industries in other provinces or countries might have a better structure to compete.
- The present patent system is a cause of uncertainty and delay in translating scientific discoveries into commercial successes. As a result, much of the patent work for Alberta biotechnology companies is done by U.S. attorneys.
- Historically low levels of venture capital investment in Canada. Many venture capitalists prefer to go straight to the U.S., instead of major Canadian markets.

#### *Opportunities*

- The Alberta Government's action plan for technology commercialization provides more resources, including an R&D tax credit and \$100 million dollar venture capital fund managed by Alberta Enterprise Corporation, to move research projects from their conception to commercial stage. This action plan should improve access to capital and encourage growth of Alberta's biotechnology sector.
- New and maturing biotechnology companies can benefit through a partnering relationship through financial and human resource expertise, networking, production capability, and distribution channels.

#### *Threats*

- The economic downturn and ongoing constraints in financial markets may continue to reduce the supply of risk capital (e.g. angel investors, venture capital), limiting growth in biotechnology sector.
- Reduction of public funding during the economic downturn, a problem when supporting and expanding the current infrastructure for university research. Failure to provide adequate support for facilities, equipment and support staff in Alberta may result in the loss of scientists to organizations outside the province.



- Labour shortages in the Alberta biotechnology sector could present a problem given the ongoing growth in international biotechnology activity and the high mobility of qualified people with research and production expertise.

## 4.17 Culture

### 4.17.1 Profile

#### Overview

- Alberta's cultural sector represents approximately 3% of provincial GDP and employment.
- Between 1997 and 2005, the sector expanded by approximately 58% or 5.9% compounded annually.
- Written media, Broadcasting, and Advertising are the top three culture sectors in terms of GDP. Taken together, these 3 sectors account for two thirds of cultural GDP in Alberta.
- On a per capita basis, federal spending on culture in Alberta is less than half of the national average of \$110 as of 2005/06 while provincial spending is above the national average of \$75. Overall, government spending on culture in Alberta is about three quarters of the national average.

*Culture is a difficult sector to define since it crosses several traditionally defined industries (e.g. those based on NAICS). Therefore, for this report, we use Statistics Canada's satellite account for culture. According to Statistics Canada, the culture sector consists of industries involved in the "creation, production, manufacturing, distribution and preservation of culture goods".*

## Indicators

	Year										
	1997	1998	1999	2000	2001	2002	2003	2004*	2005*	2006*	2007*
GDP (\$ millions)	3,260	3,173	3,434	3,857	4,223	4,449	4,627	4,974	5,176		
		-2.7	8.2	12.3	9.6	5.4	4.0	7.5	4.0		
Employment (thousands)*	52.5	51.3	53.2	55.2	55.7	53.5	57.8	56.7	54.9	51.6	60.6
		-2.3	3.7	3.8	0.9	-3.9	8.0	-1.9	-3.2	-6.0	17.4
Exports (millions)	28.7	31.0	31.6	35.8	35.9	40.2	47.2				
		8.1	1.9	13.2	0.2	12.0	17.4				
Household Spending on Culture	1,666	1,772	1,937	1,983	2,199	2,201	2,277				
		6.4	9.3	2.4	10.9	0.1	3.5				

Source: Statistics Canada (2007), *The Economic Contribution of the Culture Sector to Canada's Provinces, Cultural Statistics Program*, Catalogue no. 81-595-MIE — No. 037.

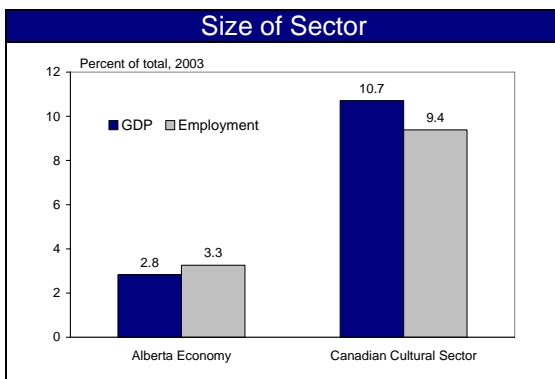
\*2004-2007 data for employment and 2004-2005 for GDP represent PwC estimates and should be interpreted with caution. These estimates were derived using growth rates of a similar, but somewhat broader, definition of culture industries. This definition includes industries NAICS 51 - Information and Culture Industries (less 517 - Telecommunications and 518 - Internet Providers and Web Search Portals), NAICS 71 Arts, Entertainment and Recreation, NAICS 323 - Printing, NAICS 5218 - Advertising and NAICS 5418 - Specialized Design Services.

#### Provincial and Federal Government Spending on Culture in Alberta (\$ Millions)

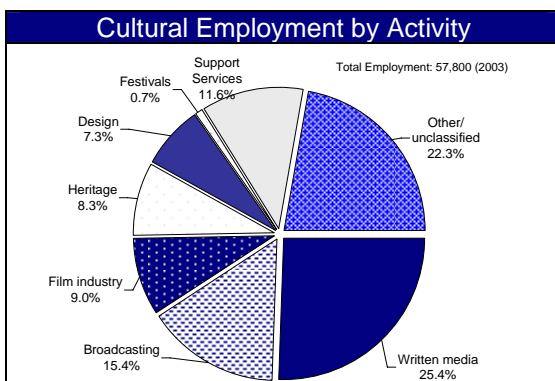
	Fiscal Year		
	2003/2004	2004/2005	2005/2006
Federal	149.3	139.7	157.6
		-6.4	12.8
Provincial	198.5	220.3	308.9
		11.0	40.2

Source: Statistics Canada CANSIM table 505-0003.  
Values in italics represent annual % changes.

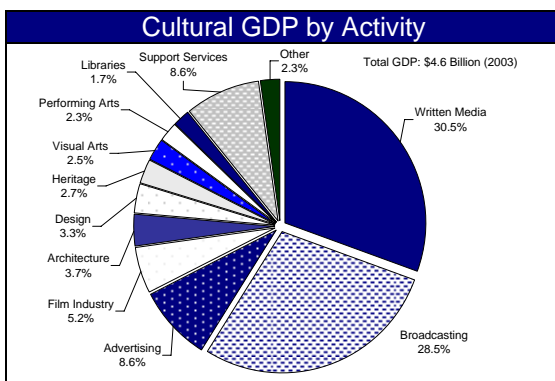
## Industry Sector Snapshot



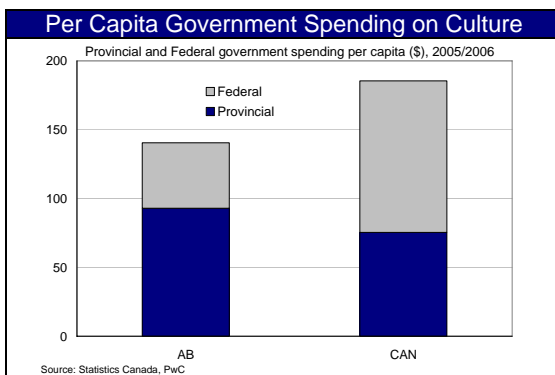
- While cultural activity represented a significant 2.8% of GDP in 2003 and 3.3% of employment for the province, these shares are significantly lower than the national averages of 10.7% and 9.4%, respectively.
- GDP per full-time equivalent worker is also lower for Alberta than the national average.



- Written media, broadcasting, and film are the top three culture employers.
- Taken together, these three sectors made up about 50% of total cultural employment in Alberta in 2003.



- Written media, broadcasting, and advertising were the top three culture sectors in terms of GDP in 2003.
- Taken together, these three sectors account for two thirds of cultural GDP in Alberta.



- Per capita Federal Government spending on cultural activities in Alberta is less than half the national average.
- Per capita Provincial Government spending, once below the national average, is now above following recent increases.

## 4.17.2 Industry Performance and Drivers

Alberta's cultural sector ranked fourth in Canada in terms of GDP as of 2003 - behind Ontario, Quebec, and British Columbia. The sector represents approximately 3% of provincial GDP and employment. Between 1997 and 2005, culture-related GDP increased by 58%, or 5.9% on an annual basis.

While somewhat outdated, Statistics Canada's report, *Economic Contributions of the Culture Sector in Canada's Provinces*, issued in March 2007, gives the most comprehensive look at trends and distributions of activity in the cultural sector across provinces. As of 2003, written media generated the most value-added from Alberta's cultural sector, contributing \$1.4 billion in GDP. This total represented 31% of cultural sector GDP in 2003 and a 71% increase from 1997. Broadcasting also represents a large share, followed by advertising.

**Figure 139: Cultural GDP by Sub-sector, Alberta, 1996-2003**

	1996	1997	1998	1999	2000	2001	2002	2003
	\$ millions							
Written media	826	902	992	1,085	1,204	1,367	1,443	1,412
Broadcasting	461	952	751	844	1,015	1,136	1,223	1,317
Advertising	210	250	252	291	323	342	365	397
Film industry	176	174	184	188	211	269	235	239
Architecture	77	75	101	99	131	126	139	171
Design	104	122	125	123	130	143	157	155
Heritage	87	89	52	98	106	120	119	127
Visual arts	130	101	102	109	105	89	91	117
Performing arts	142	121	126	126	100	108	113	106
Libraries	79	83	83	87	81	81	80	80
Photography	39	31	31	46	47	46	55	57
Sound recording and music publishing	58	67	74	39	43	44	44	44
Festivals	3	3	4	5	5	6	7	8
Support services	273	289	297	294	355	344	378	398
Culture output, all categories	2,665	3,260	3,173	3,434	3,857	4,223	4,449	4,627
Provincial GDP	93,211	101,936	105,617	109,803	122,031	125,688	128,679	137,448
Per-capita federal spending on culture (\$)	52	45	45	40	49	50	51	47
Per-capita provincial spending on culture (\$)	48	44	45	48	65	57	56	63
Per-capita municipal spending on culture (\$)	48	48	52	49	49	51	53	59
Culture output as percentage of provincial GDP (%)	2.9	3.2	3.0	3.2	3.2	3.4	3.5	3.4

**Notes:** Festival data only include those festivals that received funding from the Culture Initiatives Program of Department of Canadian Heritage. As data on tax credits are not included in the expenditure data, estimates will be somewhat under-estimated. Estimates on government expenditures are revised as more robust data becomes available. Data may not add up due to rounding.

**Source:** Culture Statistics Program, Statistics Canada.

Alberta's film, television and new media sector is a substantial contributor to Alberta's cultural sector. However, the sector is still relatively modest compared to film and television sectors in other jurisdictions, such as Ontario, Quebec and B.C. While television is the main driver for the sector, the province has had success in attracting large U.S. productions, such as *Legends of the Fall*, *Brokeback Mountain* and *The Assassination of Jesse James by the Coward Robert Ford*. That being said, the sector has not reached its potential as a result of aggressive film incentives being offered by other provinces and states. However, revisions have been made to the Alberta Film Development Program in recent years to make the province more competitive. One example is increasing the maximum funding available to \$3 million from \$1.5 million. Other factors such as

U.S. writers strike, screen writers guild strike as well as an unstable Canadian dollar have contributed to a decline in film and television production across Canada.

Going forward, these sectors are likely to see rapid and dramatic changes to their market structure as technological convergence evolves. It is important to note that this sector has had historic under-investment. Convergence is the melding of four historically separate sectors – telecommunications, information technology, media and entertainment, and consumer electronics made possible by the ability of different network platforms to easily exchange data, and the merging of consumer devices. Media is no longer being consumed on separate devices like televisions, audio equipment, cell phones, personal computers, or video game consoles. Instead, technologies are blending so that consumers can enjoy a seamless stream of data, video, and music anywhere. Convergence signifies an ending of one-way information flows and the emergence of interactive media consumption and communication. It also represents new opportunities for innovative media companies to compete on a global basis.

*Public Funding*

In fiscal year 2005/06, federal spending in Alberta was less than half of the Canadian average while provincial spending came in higher than the national average. Overall, government spending on culture in Alberta was about three quarters of the national average.

	Per capita Federal Spending		Per capita Provincial Spending	
	Alberta	Canadian Avg.	Alberta	Canadian Avg.
2003/2004	\$ 46.89	\$ 109.41	\$ 62.36	\$ 67.31
2004/2005	\$ 43.12	\$ 112.65	\$ 68.01	\$ 70.95
2005/2006	\$ 47.44	\$ 110.00	\$ 92.98	\$ 75.43

Source: CANSIM Table #505-0003 - Federal, provincial and territorial government expenditures on culture, by culture activity.

Public spending on cultural activities in Alberta is largely directed towards heritage institutions, broadcasting, and libraries. In addition, traditional cultural activities - the literary arts, the performing arts and the visual arts – are provided funding by the Alberta Foundation for the Arts (AFA). The AFA contributes more than \$20 million annually through 13 programs. For 2008-09, \$36 million from lottery revenues will be distributed by the AFA to individual artists and arts organizations in the visual, performing and literary arts and cultural industries, an increase of \$9 million from the previous year. In a 2005 study commissioned by the AFA<sup>67</sup>, which looked at the activities of 481 arts organizations funded by the AFA in 2003/2004, it was estimated that such organizations contributed about \$58 million in direct value-added, and a further \$95 million in indirect value-added to the provincial economy. In total, the arts organizations directly supported about 3,500 Alberta jobs.

By observing the spending habits of Alberta households, one can see private expenditures on culture largely go towards broadcasting (e.g., cable subscriptions), written media (e.g., newspapers and magazines), and the film industry (e.g., box office and rentals).

<sup>67</sup> Econometric Research Ltd. 2005. “The Economic Impact of the Arts in Alberta: Measuring the Value of the Arts”, prepared on behalf of the Alberta Foundation for the Arts.

**Figure 140: Alberta Household Expenditures on Culture, 1996-2003**

	1996	1997	1998	1999	2000	2001	2002	2003	Percentage change (1996 to 2003)
\$ millions									
Broadcasting	269	329	383	443	472	539	602	676	151
Heritage	26	56	54	65	64	71	64	65	149
Performing arts	75	104	100	95	115	114	114	113	51
Photography	147	165	176	192	195	197	194	204	39
Written media	396	450	484	522	536	525	553	547	38
Library	15	23	20	24	18	19	19	20	34
Film industry	453	461	497	515	501	603	556	564	25
Visual arts	107	78	58	80	81	131	98	86	-19
<b>Total</b>	<b>1,487</b>	<b>1,666</b>	<b>1,772</b>	<b>1,937</b>	<b>1,983</b>	<b>2,199</b>	<b>2,201</b>	<b>2,277</b>	<b>53</b>

Source: Survey of Household Spending / Family Expenditure Survey, Statistics Canada.

Recently, the province released *The Spirit of Alberta*, Alberta's Cultural Policy. Among other objectives, the policy aims to foster growth, sustainability and investment in Alberta's cultural industries. To this end, the government commits to:

- Explore and identify alternative funding models to enhance the sustainability and growth of Alberta's film, television and new media production industry.
- Explore and consider options for a cultural industries development program to enhance support for Alberta's sound recording, book and magazine publishing industries.
- Improve collaboration with cultural industry stakeholders to align government and industry efforts to increase industry capacity, sustainability and development.
- Continue to promote and market Alberta's cultural industries.

### 4.17.3 SWOT Analysis

#### Strengths

- Due to the fact that Alberta's cultural industries have historically been labouring under relatively low levels of public support, they are very lean and well-run.
- Being small regional players in international markets has also led to a culture of innovation in the cultural industries. This culture of innovation is well-recognized internationally.
- Alberta is rich in natural beauty, ideal for outdoor-based film and television production.

#### Weaknesses

- Due to low levels of overall government funding, most of Alberta's cultural industries are under-capitalized and therefore cannot take full advantage of opportunities when they arise.
- Alberta is one of the only jurisdictions in North America that does not provide tax concessions for film and television, although a grant program is in place.
- The culture sector is small and fragmented and would benefit from consolidation and support from a growth fund.

- Alberta's cultural industries lack capacity, capability and strategic business skills.
- There is inherent conflict between creative excellence and commercial success.
- The sector is focused on survival, not long-term re-vitalization.
- The sector relies heavily on public funding.

### *Opportunities*

- Any infusion of government funding could reap generous dividends. A 2005 study commissioned by the AFA suggested that when considering that 481 arts organizations that received \$13 million through AFA programs, generated total value-added of \$153 million for the provincial economy, the return on public arts funding is up to 12:1.
- As global standards of living increase, demand for cultural goods and services will also increase, opening up new markets and distribution channels.
- Technological convergence is changing the dynamics of media and communication, allowing innovative producers of culture to market and distribute globally without large capitalization.
- The scale of current demand for creativity along side the desire to participate in producing and creating it is on an extraordinary and under-reported scale.
- Alberta has the potential to exploit emerging markets and outsourcing to be lean and hence repatriating profits back to Alberta.
- Individual consumers have access to books, film and music more cheaply, which in turn stimulates their demand and capacity to enjoy creative and cultural offerings.
- If globalization is intensifying competition in the Canadian market, it similarly offers Alberta companies new markets in which to compete.

### *Threats*

- The film and television sector has lost a number of crews in recent years, resulting in a significant decline in production capacity.
- Many foreign governments are making concerted efforts to attract foreign film productions and develop their creative sectors.
- Alberta is losing talent to other jurisdictions, which have well supported and mature cultural industries.
- Alberta is falling behind other countries in not diversifying.
- The culture industry is not an attractive sector for venture capital investment.
- There is increased international competition in this industry.

## 4.18 Education Services

### 4.18.1 Profile

#### Overview

- Alberta has a highly advanced and developed education system, consisting of 1,490 schools, colleges, universities, and other learning establishments that employ 130,000 Albertans
- The Alberta Government has invested heavily in education in recent years. In the fiscal year ending 2008, total provincial government spending on education totalled about \$3,200 per Albertan, which is about 35 % above the national average.
- Over the 2000/01 to 2005/06 period, Alberta was the only province to experience an increase in enrolment in public elementary and secondary schools. Despite rising enrolment, the average student to educator ratio has been trending downwards in recent years.
- Reflecting the quality of education in the province, Alberta's primary and secondary students score consistently well on international exams,
- In recent years, strong job and income prospects in Alberta's economy have lured Alberta's youth into the workforce. As of 2006/07, Alberta had the highest share of 15 to 29 year olds who were not attending school of all Canadian provinces, although this share is expected to rise as a result of the economic downturn. However, compared to Alberta's international competitors, the province continues to have a highly educated workforce, as measured by the share of 25 to 64 year olds with a college or university education.
- On a global scale, Alberta's spending on R&D is relatively low, mainly reflecting low levels of business spending on R&D. The Government has announced a strategy to boost business R&D and technology commercialization in the province.

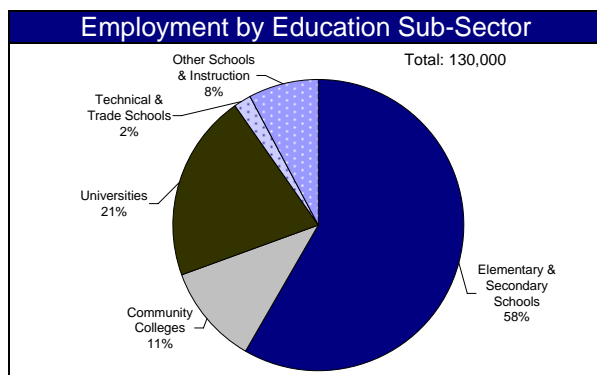
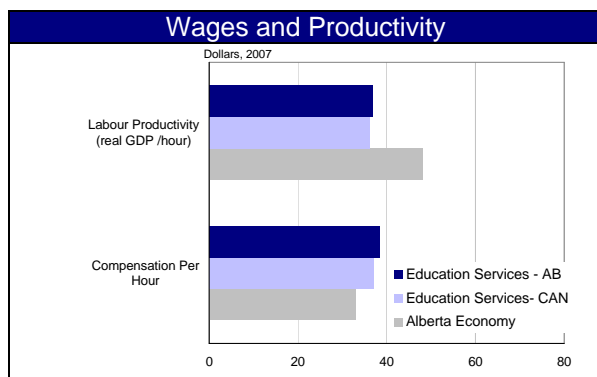
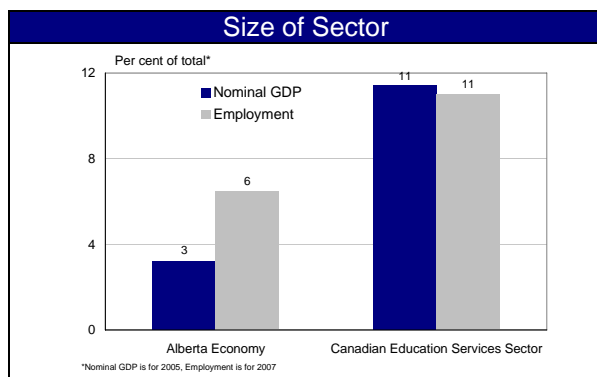
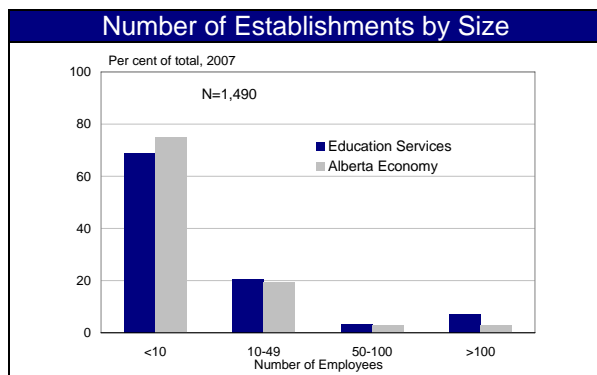
## Indicators

	Year									Annual % Change 2000 - latest year
	2000	2001	2002	2003	2004	2005	2006	2007	2008	
Real GDP (\$ millions)	5,405	5,549	5,706	5,927	6,075	6,278	6,589	6,940		
	<i>4.1</i>	<i>2.7</i>	<i>2.8</i>	<i>3.9</i>	<i>2.5</i>	<i>3.4</i>	<i>5.0</i>	<i>5.3</i>		<i>3.6</i>
Employment (thousands)	101.6	109.4	110.0	109.8	108.4	120.4	130.4	130.0	126.8	
	<i>-3.2</i>	<i>7.7</i>	<i>0.5</i>	<i>-0.2</i>	<i>-1.3</i>	<i>11.1</i>	<i>8.3</i>	<i>-0.3</i>	<i>-2.5</i>	<i>2.8</i>
Number of Establishments	1,255	1,315	1,320	1,395	1,415	1,430	1,505	1,490		
		<i>4.8</i>	<i>0.4</i>	<i>5.7</i>	<i>1.4</i>	<i>1.1</i>	<i>5.2</i>	<i>-1.0</i>		<i>2.5</i>
Labour Productivity (real GDP \$2002 /hour)	36.2	35.4	35.8	35.4	37.0	38.2	38.4	37.0		
	<i>2.8</i>	<i>-2.2</i>	<i>1.3</i>	<i>-1.2</i>	<i>4.7</i>	<i>3.0</i>	<i>0.5</i>	<i>-3.6</i>		<i>0.3</i>
Compensation Per Hour	30.2	31.3	33.1	33.8	36.8	38.2	38.9	38.5		
	<i>8.0</i>	<i>3.8</i>	<i>5.6</i>	<i>1.9</i>	<i>9.0</i>	<i>4.0</i>	<i>1.6</i>	<i>-0.9</i>		<i>3.5</i>
Capital Investment (\$ millions)	530	592	1,133	558	778	752	1,155	1,437	1,854	
		<i>11.7</i>	<i>91.4</i>	<i>-50.7</i>	<i>39.4</i>	<i>-3.4</i>	<i>53.7</i>	<i>24.4</i>	<i>29.1</i>	<i>16.9</i>

Numbers in italics represent annual % change



## Industry Sector Snapshot



- There are 1,490 establishments that provide education services in Alberta. Relative to the Alberta average, these establishments are relatively large, with 105 having more than 100 employees.
- The University of Alberta (40,000 students), the University of Calgary (31,000) and the University of Lethbridge (9,400) are the province's major universities.<sup>68</sup> Alberta is also home to several colleges, such as MacEwan and Mount Royal, and two large technical institutes - NAIT and SAIT.

- Alberta accounts for about 11% of Canada's employment and GDP in the education services sector.
- The sector's contribution to the provincial economy is about 3% for output and 6% for employment.

- Labour productivity in the education services sector is slightly higher in Alberta than in the rest of Canada, but lags behind the provincial average.<sup>69</sup>
- Workers in Alberta's education services sector earn more, on average, than their counterparts in the rest of Canada and more than the average Albertan.

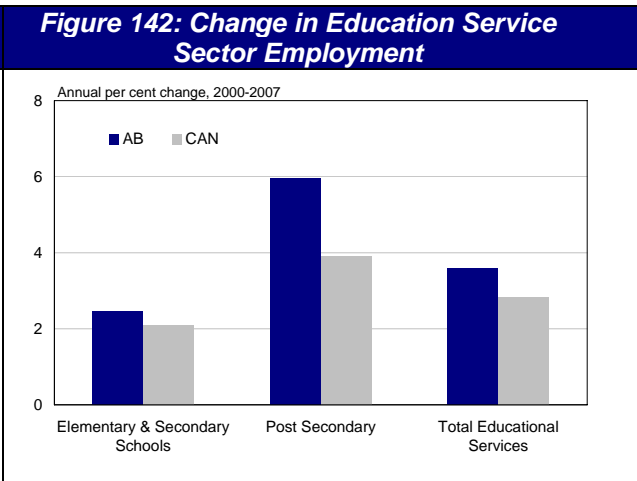
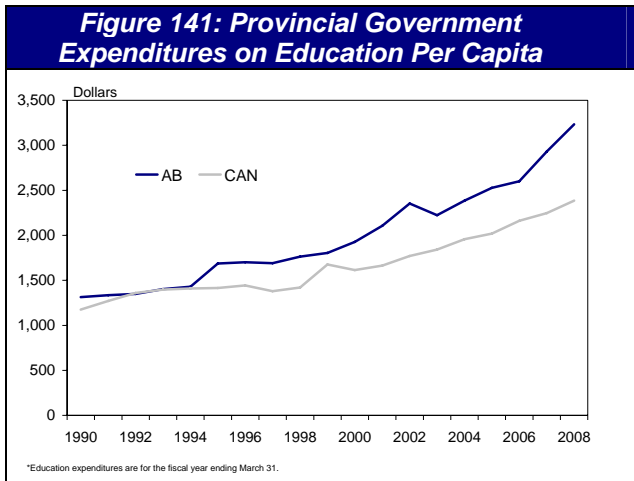
- The majority (58%) of workers in the sector are employed in elementary and secondary schools, followed by universities (21%) and community colleges (11%).

<sup>68</sup> Figures represent full-time and part-time students in 2006-07. Source: Alberta Finance and Enterprise.

<sup>69</sup> It is difficult to measure productivity in a publically funded sector like education, since real GDP does not factor in the quality of education output.

### 4.18.2 Industry Performance and Drivers

Alberta has a highly advanced and developed education system, starting from early childhood learning, through to elementary and high school and towards post secondary education. The Alberta Government has invested heavily in education in recent years. In the fiscal year ending 2008, total provincial government spending on overall education totalled about \$3,200 per Albertan, roughly 35% above the national average. Much of this investment has been directed towards human resources. Indeed, employment in Alberta’s education sector has risen at a brisk pace of 3.6% per year between 2000 and 2007, ahead of the national increase of 2.1%. The strongest growth in employment has been in universities, where jobs were created at a rate of 10% a year.

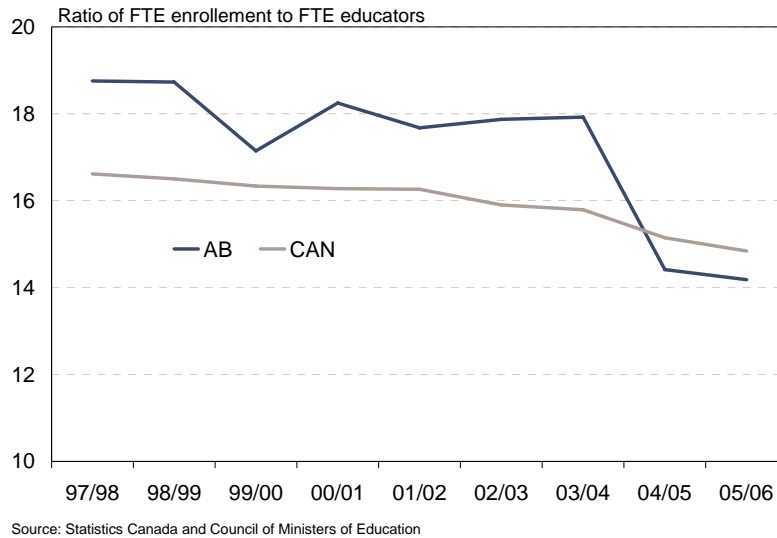


In the primary and secondary education sector, steady population growth has given rise to higher enrolment levels. In fact, over the 2000/01 to 2005/06 period, Statistics Canada reports that Alberta was the only province to experience an increase in enrolment in public elementary and secondary schools. But higher enrolment has been met with an increase in the number of educators in the province. The student to educator ratio has been on a downward trend over the last 10 years, falling from 19 in 1997/98 to 14.2 in 2005/06 and now sits below the national average.

A measure of quality in a jurisdiction’s education system is student achievement. The Programme for International Student Assessment (PISA) survey is designed to compare the teaching and learning of mathematics and science in elementary and secondary schools around the world. In the 2006 examinations, Alberta was one of the top ranked jurisdictions among the 57 countries and 10 Canadian provinces where the science tests were conducted. In the sciences, Alberta placed second behind only Finland, fourth in reading ability and seventh in mathematics. In fact, Alberta was the only province to rank above the Canadian average for every subject tested.<sup>70</sup>

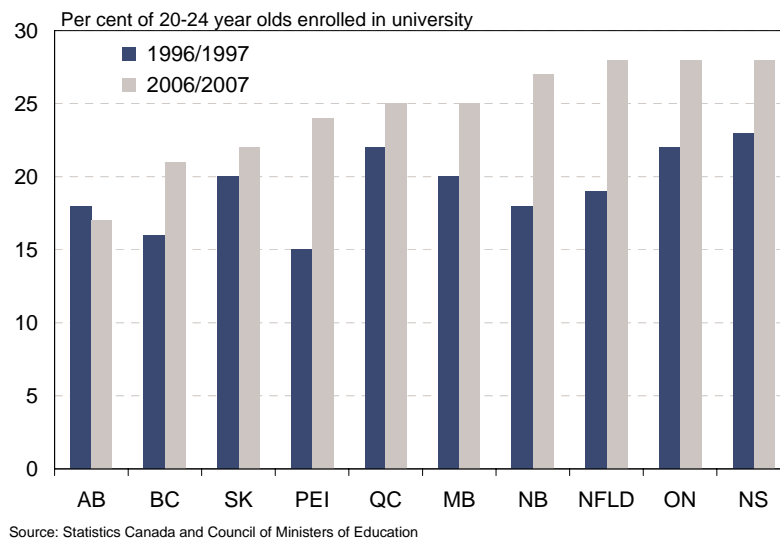
<sup>70</sup> Alberta Employment, Immigration and Industry.2008. “Benchmarking Alberta in the Knowledge- based Economy”, March.

**Figure 143: Student to Educator Ratio – Primary and Secondary Education**



Beyond high-school, Albertans have access to several leading institutions, including two of Canada's largest universities - the University of Alberta and the University of Calgary. In recent years, strong job and income prospects in Alberta's economy have lured Alberta's youth into the workforce, hurting enrolment in post secondary institutions. Of all Canadian provinces, Alberta has the highest share of 15 to 29 year olds who are not attending school.<sup>71</sup> Figure 144 shows that over the 1996/97 to 2006/07 period, Alberta was the only province to register a decline in the share of 20 to 24 year olds attending university. However, with the recent slowdown in the Alberta economy, it is likely that post-secondary participation levels will rebound.

**Figure 144: University Participation Rate**

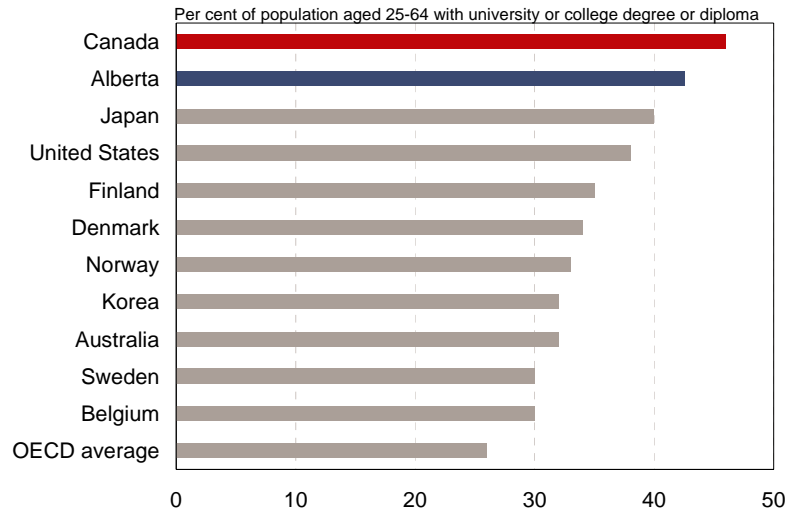


<sup>71</sup> As of 2006/07. Source Statistics Canada and Council of Ministers of Education, Canada. 2007. Education indicators in Canada: Report of the Pan-Canadian Education Indicators Program. Catalogue no. 81-582-XIE. Ottawa.

However, Alberta continues to have a highly educated workforce. As of 2005, 43% of Alberta's population aged 25 to 64 had a college or university education, slightly below the national average of 45%. Alberta's highly skilled workforce can partially be explained by large numbers of in-migration, as people moving to the province usually hold some sort of post-secondary credential.

On an international scale, the average level of education obtained by Albertans is very high. In fact, Canada (and Alberta) ranks first among OECD countries in terms of education attainment.

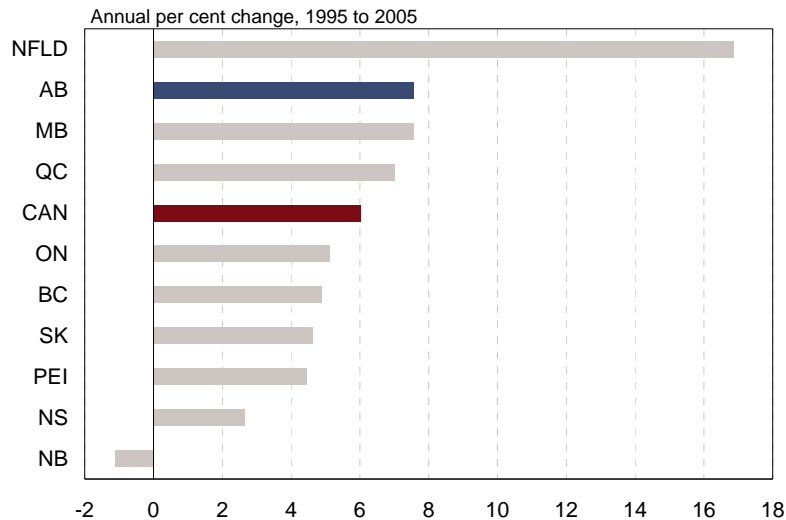
**Figure 145: University Participation Rate**



Source: Statistics Canada and Council of Ministers of Education

Growth in Alberta's economy has given rise to unprecedented opportunities for trades workers. As a result, the province has become the training center for a growing share of Canada's apprentices. Between 1995 and 2005, Alberta posted the second largest increase in the number of registered apprentices after Newfoundland. However, due to the recent economic downturn, there has been some reduction in apprenticeship opportunities.

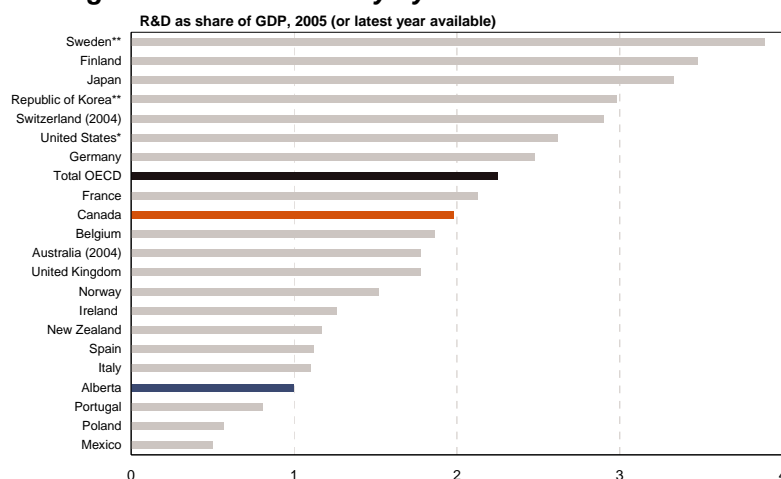
**Figure 146: Change in Number of Registered Apprentices**



Source: Statistics Canada and Council of Ministers of Education

One goal of the education system is to foster innovation. Research and development (R&D) leads to new products and services and helps jurisdiction compete in the knowledge-based economy. On a global scale, Alberta's spending on R&D is relatively low, accounting for 1.0% of GDP in 2005 compared to the OECD average of 2.3% and the Canadian average of 2.0%.<sup>72</sup> The main source for Alberta's low overall R&D intensity is R&D spending by businesses, which has historically lagged behind the competition. In 2005, business contributed 47% of total R&D in Alberta, well below the Canadian and OECD averages of 55% and 68%, respectively.<sup>73</sup> On the other hand, Alberta has relatively high levels of publically funded R&D, particularly research funded by the provincial government.

**Figure 147: R&D Intensity by Selected OECD Countries**



Source: Statistics Canada and Council of Ministers of Education  
 \*Excludes most or all capital expenditures.  
 \*\* Excludes R&D in the social sciences and humanities.  
 \*\* Break in series with previous year for which data is available.

### 4.18.3 SWOT Analysis

#### Strengths

- Alberta's elementary and secondary students perform consistently well on international standardized exams. In 2006, they ranked second (behind only Finland) of 57 countries and 10 provinces on the science component of the PISA exam.
- Alberta government per capita spending on education exceeds the national average and has been growing at a steady pace since the early 1990s.
- In the primary and secondary school system, the student to educator ratio has been trending downwards in recent years.
- Quality post-secondary education. Alberta is home to three major universities – the University of Alberta (U of A), the University of Calgary (U of C) and University of Lethbridge (U of A) – with annual enrolment exceeding 80,000 students. NAIT and SAIT are among the largest polytechnical colleges in Canada, with over 55,000 students combined. In addition, Athabasca University serves 37,000 students worldwide and Mount Royal and Grant MacEwan are major degree-granting colleges.

<sup>72</sup> Due to Alberta's high GDP, Alberta fares better on a per capita basis, but still lags the national and OECD average.

<sup>73</sup> Business expenditures on R&D (BERD) are only one measure of innovative activity by the private sector. Other indicators include investment in machinery and equipment, patents, and technology usage.

- World-class research. Alberta's universities are world leaders in a number of research areas, including science and medicine, arts and culture, energy, and agriculture. Some examples include:
  - Urban Alliance (U of C). A partnership between the U of C and the City of Calgary created to develop innovative solutions to complex issues facing Calgary.
  - Hotchkiss Brain Institute (U of C). Samuel Weiss, director of the institute, won the prestigious Gairdner International Award for his advancements in the field of development neurobiology and neural degeneration.
  - National Institute for Nanotechnology (U of A). The 20,000 square foot building is one of the world's most technologically advanced research facilities.
  - Alberta Diabetes Institute (U of A). A new research facility dedicated to discovering ways to prevent, treat, and cure diabetes through multidisciplinary research and teamwork.

#### *Weaknesses*

- Alberta has a relatively high share of 18-29 year olds who are not attending school, mainly reflecting attractive job and income opportunities now available to workers without a post-secondary education. However, there will likely be some improvement in post-secondary participation levels given the slowdown in the economy.
- Despite high levels of public spending on R&D, investment in R&D by businesses remains low. As a result, much of the R&D conducted in Alberta is basic research, mainly at the university level. Much of this research does not go beyond the concept stage and does not lead to the development of commercialized technologies in Alberta.

#### *Opportunities*

- Historically an economic downturn results in increased enrolment in advanced education as people upgrade skills. This translates into more business for advanced learning institutions and a more highly educated workforce.
- The Alberta Government has developed a Research and Innovation Framework, which will help ensure the focused growth of Alberta's whole research and innovation system. This new framework is intended to improve Alberta's research and innovation system by making it less complex, more focused on strategic priorities, more consolidated, and with less overlap and stronger links between the players.
- The Alberta Government has launched an Action Plan – Bringing Technology to the Market. Launched June 2008, the plan intends to increase the number of companies in emerging advanced technology sectors. The plan should also improve the link between university and business research activities, leading to a higher rate of technology commercialization in the province. The plan includes:
  - Youth Technopreneurship Program. Business plan contests for young (post secondary and secondary) entrepreneurs with prizes totalling \$10,000 to \$20,000;
  - Alberta Enterprise Corporation. \$100 million in venture capital funds for priority, underserved sectors (e.g. life sciences, ICT, environmental technologies, nanotechnology);

- Alberta R&D tax credit. A 10% credit on eligible R&D expenditures up to \$4 million, which is fully refundable for all companies; and
- Innovation Voucher Pilot Program. A \$10,000 to \$50,000 voucher to help knowledge-driven businesses get their ideas and products to markets faster.
- As part of its fiscal economic stimulus package announced January 2009, the Federal government has committed up to \$2 billion for the Knowledge Infrastructure Program. These funds can be used by post-secondary institutions to support maintenance of existing facilities, new capital projects, upgrading laboratories and improving energy efficiency.

### Threats

- The reduction of investment in the construction industry is resulting in a drop in employment opportunities for both apprentices and journeypersons. This will pose a short-term challenge to ensure apprentices complete their certification. In the longer term, the anticipated increase in future construction investment combined with expected retirements will require a steady labour supply to meet the new demands. The challenge for apprenticeship training will be to maintain a long-term system perspective while still responding to short-term labour market demands.
- Alberta's educators are aging and will need to be replaced to meet rising enrolment levels. In Alberta's primary and secondary schools, 31% of full-time educators are over the age of 50 as of 2005/2006, the third highest share after B.C. and Manitoba. The problem is even worse in Alberta's universities, where Statistics Canada reports that 48% of full-time teaching staff was over the age of 50 in 2005/2006.<sup>74</sup>
- Heightened global competition is increasing the cost of attracting and retaining faculty members to Alberta. The Association of Universities and Colleges of Canada (AUCC) reports that countries throughout the OECD are setting ambitious targets for R&D investments, raising the demand for faculty members going forward. In Canada cost pressures are already starting to mount, with the AUCC reporting that salaries have increased at more than double the annual inflation rate since 1999.<sup>75</sup>
- The current economic crisis is putting pressure on government budgets across Canada. However, for Alberta to remain a competitive jurisdiction for research, the province must continue to invest in university infrastructure and research during the downturn.
- Many of Alberta's post-secondary institutions have buildings that were constructed in the 1960s and 1970s or earlier and are in need of maintenance and repair. The province's 2008-2011 capital plan includes \$1.8 billion for both preservation (\$400 million) and expansion (\$1.4 billion) projects at public post-secondary institutions.

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<sup>74</sup> Statistics Canada and Council of Ministers of Education in Canada. 2007. "Education indicators in Canada: Report of the Pan-Canadian Education Indicators Program".

<sup>75</sup> AUCC. 2008. "Trends in Higher Education: Volume 3. Finance"

## 4.19 Health Care Services

### 4.19.1 Profile

#### Overview

- In recent years, Alberta's health care sector has faced the monumental challenge of accommodating the large influx of new residents to the province. Changing demographics are also putting pressure on the health care system, with the share of population 65 and over on the rise.
- Per capita Alberta Government spending on health care has increased sharply in recent years, and continues to capture a growing share of total government spending.
- Labour shortages combined with the growing demand for health care workers have put significant upward pressure on wages. Higher wages have helped attract workers from other provinces and countries, with about 40,000 jobs created in the sector between 2000 and 2008.
- Compared to private industries, measuring the performance of the public health care system is a difficult task. Success does not depend on traditional indicators, such as GDP and employment, but on improvements in health, prevention and service delivery.
- Alberta has seen improvements on a number of health-related indicators since 2003, such as the number of physicians per capita, higher perceived levels of mental health and improvements in some preventative measure (e.g. smoking rates, fruits and vegetable consumption). However, there have been setbacks in other areas, including a decline in the perceived level of physical health and the reduction in the share of Albertans with access to a regular medical doctor.

*This sector is defined to include Ambulatory Health Care Services (NAICS 621), Hospitals (NAICS 622), Nursing and Residential Care Facilities (NAICS 623)*

## Indicators

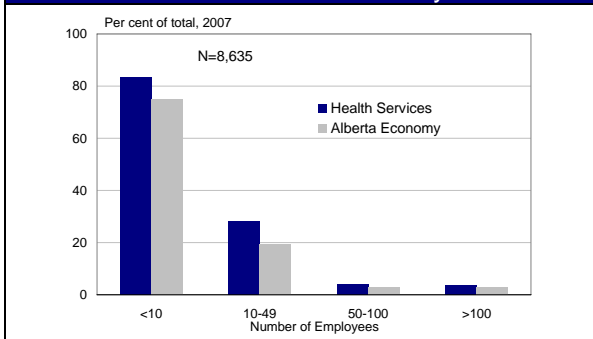
	2000	2001	2002	2003	Year 2004	2005	2006	2007	2008	Annual % Change 2000 - latest year
Real GDP (\$ millions)	5,054	5,366	5,633	5,922	6,095	6,384	6,769	7,249		
	<i>9.1</i>	<i>6.2</i>	<i>5.0</i>	<i>5.1</i>	<i>2.9</i>	<i>4.7</i>	<i>6.0</i>	<i>7.1</i>		<i>5.3</i>
Employment (thousands)	112.2	113.0	122.7	120.7	125.1	134.5	141.7	149.5	152.1	
	<i>4.7</i>	<i>0.7</i>	<i>8.6</i>	<i>-1.6</i>	<i>3.6</i>	<i>7.5</i>	<i>5.4</i>	<i>5.5</i>	<i>1.7</i>	<i>3.9</i>
Number of Establishments	7,260	7,470	7,750	7,935	7,955	8,095	8,280	8,635		
		<i>2.9</i>	<i>3.7</i>	<i>2.4</i>	<i>0.3</i>	<i>1.8</i>	<i>2.3</i>	<i>4.3</i>		<i>2.5</i>
Labour Productivity (real GDP \$2002 /hour)*	27.5	28.7	30.2	30.5	32.1	33.3	32.8	33.0		
	<i>2.0</i>	<i>4.2</i>	<i>5.3</i>	<i>0.8</i>	<i>5.4</i>	<i>3.9</i>	<i>-1.5</i>	<i>0.4</i>		<i>2.6</i>
Compensation Per Hour*	21.0	23.0	24.1	25.2	27.7	29.4	30.0	31.1		
	<i>6.5</i>	<i>9.4</i>	<i>4.7</i>	<i>4.6</i>	<i>9.8</i>	<i>6.4</i>	<i>1.8</i>	<i>3.9</i>		<i>5.8</i>
Capital Investment (\$ millions)	483	629	645	687	680	826	978	1,141	1,498	
		<i>30.2</i>	<i>2.6</i>	<i>6.5</i>	<i>-1.0</i>	<i>21.5</i>	<i>18.5</i>	<i>16.6</i>	<i>31.3</i>	<i>15.2</i>

*Numbers in italics represent annual % change*



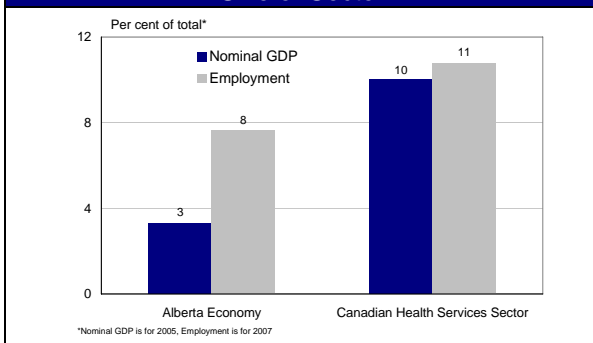
## Industry Sector Snapshot

Number of Establishments by Size



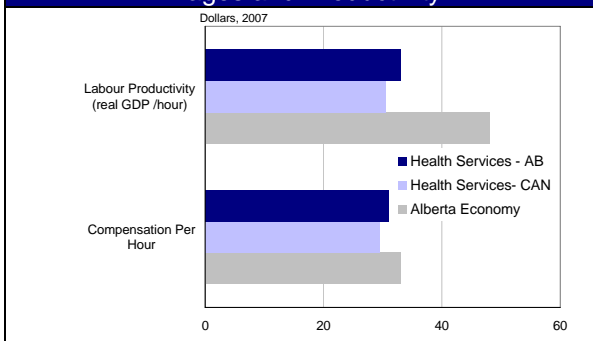
- The health services sector has a high concentration of small establishments (e.g. physician offices) with fewer than 10 employees.
- Establishments with more than 100 employees, mostly hospitals, make up about 4% of the total.

Size of Sector



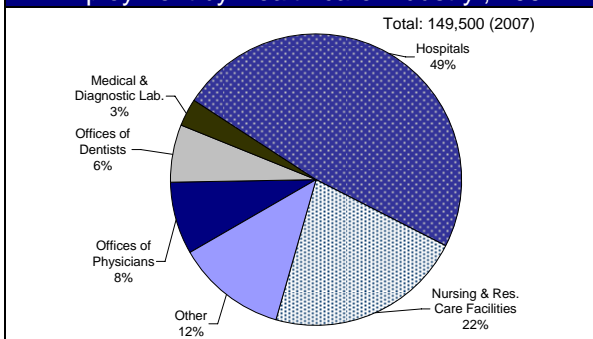
- The sector's contribution to the provincial economy is about 3% for GDP and 8% for employment.
- Alberta's contribution to the national health services sector is about 10%, roughly in line with its share of Canada's population.

Wages and Productivity



- Workers in the health care sector have slightly higher levels of productivity in Alberta than in the rest of Canada.<sup>76</sup> However, labour productivity lags the provincial average.
- Labour compensation per hour in Alberta's health care sector is also higher in Alberta than the national average, but falls below the provincial average.

Employment by Health care Industry , 2007



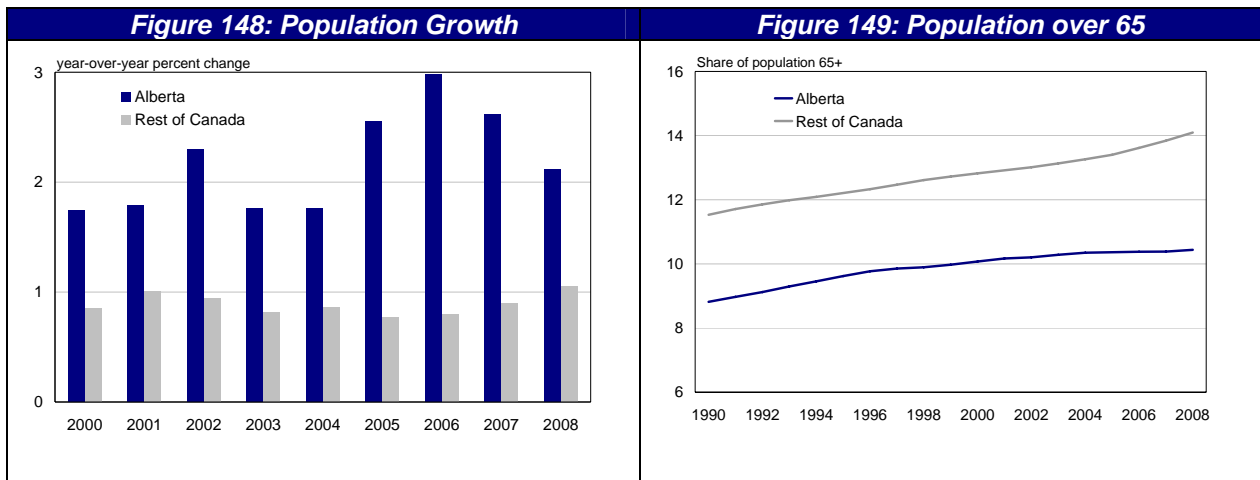
- Hospital workers account for about 40% of employees in the health care sector. The next largest category is nursing and residential care facilities at 22%, while offices of physicians and dentists make up 14% of the total.

<sup>76</sup> Using real GDP/ hour as productivity measure for a publically funded sector like health should be interpreted with caution since it does not account for the quality of output produced.

### 4.19.2 Industry Performance and Drivers

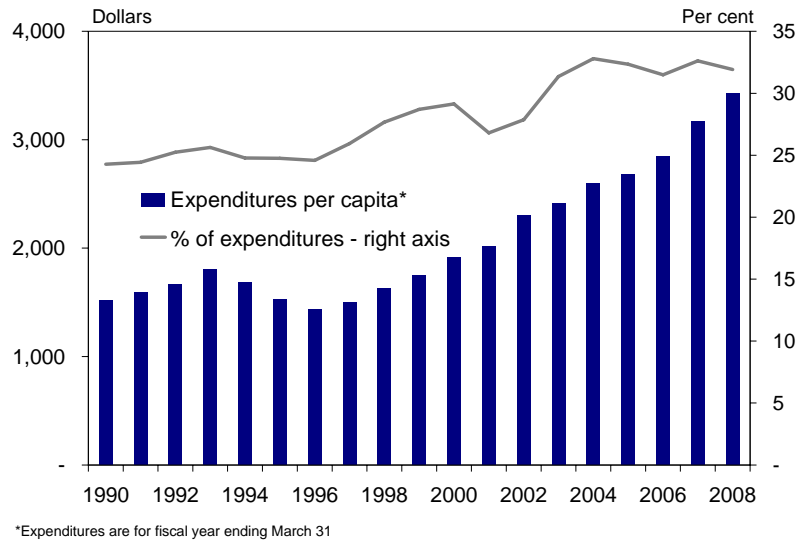
Perhaps the most significant challenge faced by Alberta's health care sector in recent years has been accommodating the rapid growth in the province's population. Job opportunities and attractive wages have lured a wave of migrants to Alberta, particularly from other provinces. Between 2005 and 2007, the annual flow of new residents to Alberta exceeded 50,000 for the first time since the early 1980s. The end result is that Alberta's population has expanded by 20% since 2000, compared to 7% growth experienced in the rest of Canada, increasing the need for healthcare workers and new hospital and physician office space.

Changing demographics are also putting pressure on the health care system. As a result of rising life expectancy and the aging of the massive baby boomers cohort, the share of Alberta's elderly population has been on the rise. In 2008, 10.4% of Alberta's population was over the age of 65, well up from 8.8% in 1990, although still below the national average of 13.7%. With an aging population come higher rates of chronic diseases, such as diabetes and heart diseases, increasing the burden on the health care system.



In response to these pressures and in an effort to improve the system, the provincial government has significantly increased health care funding. Per capita Alberta government spending on health care in current dollars has risen from about \$1,900 for the fiscal year ending 2000 to more than \$3,400 in 2008, an increase of 7.6% per year. As a share of total Alberta Government spending, health care funding jumped from 24% to 32% over the same period.

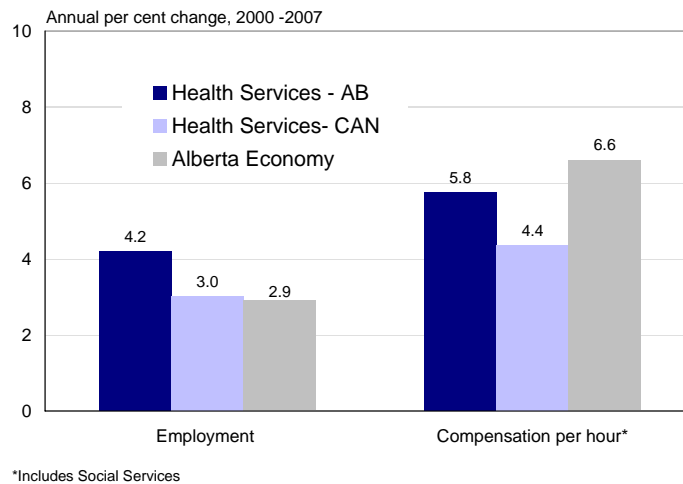
**Figure 150: Alberta Government Spending on Health Care Services**



Meeting the new demands placed on Alberta's health care system has required a massive increase in physicians, nurses, pharmacists and other health care workers in the province. But in Alberta's tight labour market, it was difficult to attract workers that were already in short supply. In response, wages were adjusted upwards; average hourly compensation in the health and social services sector advanced 5.8% a year between 2000 and 2007, outpacing the 4.4% national average for the sector.

While health care labour shortages still persist, higher wages have helped attract workers from other provinces and countries. Employment in the health care sector rose 4.2% a year between 2000 and 2007, well above the 3.1% increase in the national health care sector.

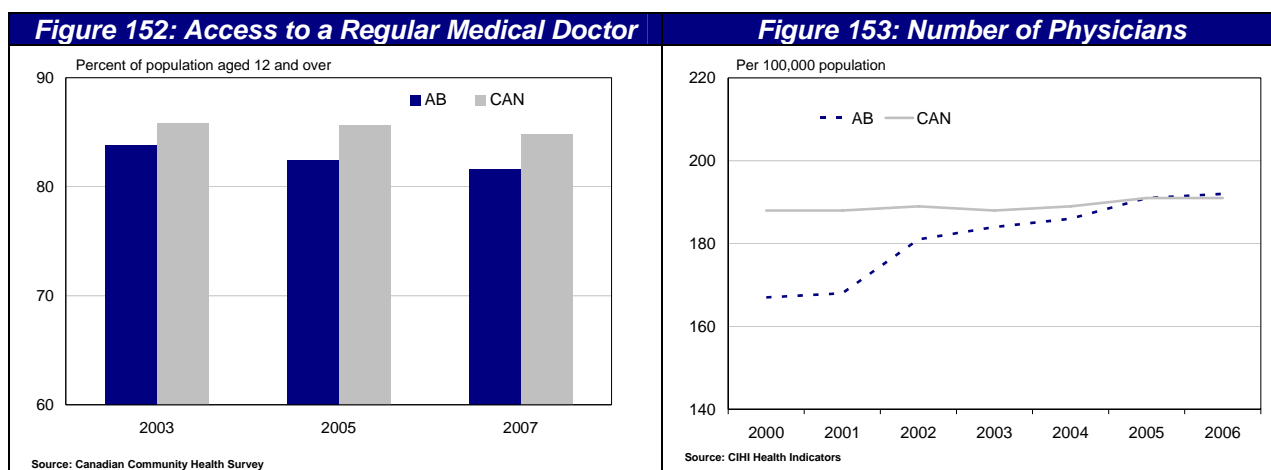
**Figure 151: Growth in Employment and Compensation**



Unlike other industries, the performance of the health care sector cannot be measured using standard economic indicators, such as employment or GDP. Rather, the sector's performance is based on indicators of health, such as physician accessibility, rates of illness, lifestyle factors, etc.

Statistics Canada's Canadian Community Health Survey (CCHS) provides estimates for several indicators of health for each of the provinces and their health regions. The survey provides a better gauge of health care performance than traditional economic indicators of activity.

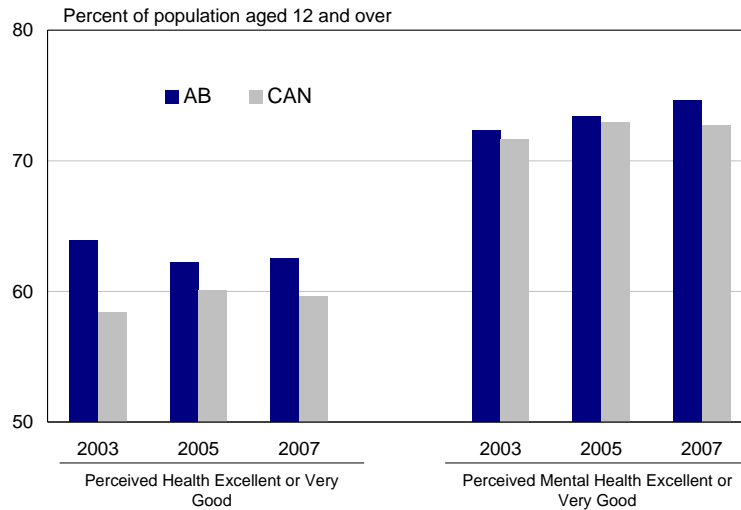
In terms of accessibility, the survey shows that 82% of Albertans over the age of 12 had access to a regular family doctor in 2007, which is down slightly from 2003 levels and below the 85% share for Canada as a whole. The number of physicians – family/ general practitioners and specialists – per 100,000 population is about 192 as of 2006, roughly in line with the national average. On an international scale, Alberta (and hence Canada) has a relatively small number of physicians. According to the OECD, Canada ranks 20<sup>th</sup> of 24 OECD countries in terms of the number of physicians per capita.<sup>77</sup>



Improving the health of Albertans is the overarching objective of the health care system. The problem is that there are several indicators of health based on the illness or medical conditions in question. To get around this issue, the CCHS asks Canadians about the *general* state of their health. In 2007, 63% of Albertans over the age of 12 reported having excellent or very good health, compared to 60% for all of Canada. In terms of mental health, Alberta also scored higher, with 75% reporting excellent or very good mental health compared to the national average of 73%.

<sup>77</sup> OECD. June 2008. "OECD Health Data 2008".

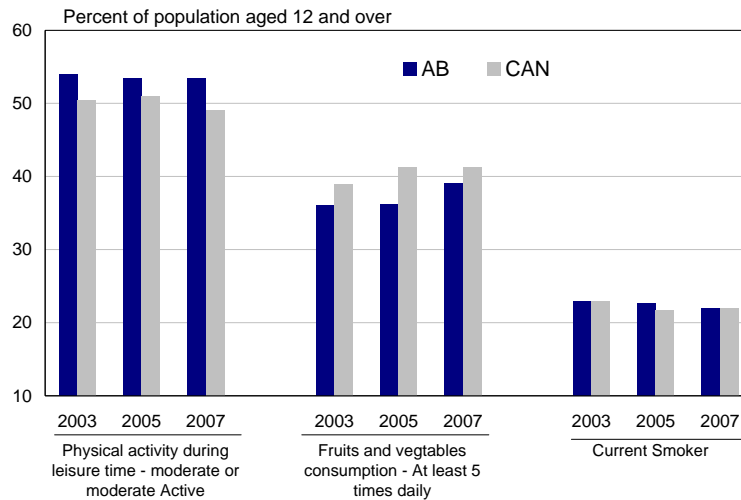
**Figure 154: Perceived State of Health**



Source: Canadian Community Health Survey

Prevention is another goal of the health care system. As Figure 155 shows, the share of Albertans reporting regular physical activity has declined only marginally since 2003, but remains above the national average. Intake of fruits and vegetables, however, lags the national average but has been trending upwards. Another positive development is that smoking rates are on the decline in Alberta and nationally.

**Figure 155: Indicators of Prevention**



Source: Canadian Community Health Survey

### 4.19.3 SWOT Analysis

#### *Strengths*

- Alberta has made significant investments in health care in recent years. According to the Canadian Institute for Health Information, the number of physicians in Alberta (per 100,000 population) has been steadily increasing since 2000.
- Alberta is becoming a leader in research in the health sciences and has gained a reputation as a center of excellence in biomedical, clinical, population health and health services research. Examples include the Alberta Heart Institute, the Alberta Bone and Joint Health Program and Network, and the Comprehensive Tissue Centre.
- The Alberta Government has been actively seeking ways to improve the health care system. On April 16<sup>th</sup>, 2008 it launched a Vision 2020 strategy document, a Health Action Plan, which has since led to a Continuing Care Strategy and Pharmaceutical Strategy, and a Children's Mental Health Plan.
- To improve healthcare delivery, there has been a shift towards primary health care, as well as the significant investment in the electronic health care record and physician office system. The governance structure has also changed from a regional to a single health authority entity, with improvement expectations focused on quality, accessibility and sustainability

#### *Weaknesses*

- Chronic labour shortages plague health care sector in Alberta and across Canada. The Alberta Government expects these shortages to continue. Between 2008 and 2018, the demand for physicians, dentists and veterinarians is expected to exceed the supply by about 13%.<sup>78</sup>
- Health care costs in Canada have been rising at an unsustainable rate. Public spending on health continues to consume an increasing share of government expenditures in Alberta and the rest of Canada.
- There is an urban-rural health gap in Canada. According to recent research by the Canadian Institute for Health Information, rural Canadians have higher health-related factors (e.g. smoking and obesity), lower life expectancy for men, higher overall mortality risks, and increased circulatory and respiratory disease mortality risk.<sup>79</sup> Aboriginals also score relatively poorly on a variety of health-related indicators.
- Despite high levels of spending, Alberta has a low number of physicians when compared to other countries (see previous section).

#### *Opportunities*

- In 2004, Canada's premiers developed "A 10-Year Plan to Strengthen Health Care", to ensure timely access to high quality services. The plan strives to reduce wait times; improve prevention, promotion and public health; develop a national pharmaceutical strategy; improve homecare; develop human resources; and reform primary health care.

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<sup>78</sup> Alberta Employment and Immigration. 2008. "Alberta's Occupational Demand and Supply Outlook: 2008-2018".

<sup>79</sup> Canadian Institute for Health Information. 2006. "How Healthy Are Rural Canadians? An Assessment of Their Health Status and Health Determinants", September.

The Alberta Government is closely monitoring its progress in these areas, with the latest progress report issued in December 2007.<sup>80</sup>

- Continuing reform is necessary to keep costs within capacity of public funding while ensuring accessibility, delivery of patient centres quality care, and accountability.
- A move to one single health region, the Alberta Health Services Board (AHS), and closer collaboration between Alberta Health and Wellness (AHW) and AHS may improve healthcare delivery.

### *Threats*

- The recent rate of growth in health care costs is unsustainable. Should health care costs to increase at current rates, additional tax revenue will need to be raised or spending on other government programs scaled back.
- Increased international travel combined with the rise of new pathogens, e.g. severe acute respiratory syndrome (SARS), have increased the risk of communicable disease outbreaks.
- Chronic conditions and injuries are on the rise, overtaking communicable disease as the leading cause of illness. As the population continues to age, the incidence of chronic conditions, such as diabetes and cardiovascular disease, will only continue to increase.
- The incidences of diabetes, cardiovascular disease and chronic renal failure have increased. Diabetes increases the risk of other chronic conditions, such as hypertension, blindness and mental health problems.
- Rising expectation for access to supports and services due to new high-profile technological advancement in health care delivery.
- Alberta's population is increasing and aging, placing increased demands on the healthcare system.
- Social instability and family instability can result in poor physical and mental health outcomes for children.
- Increased crime rates, mental health and addictions issues are having an impact on the health system.
- In certain communities the population is being affected by increased contamination of water, air and soil. However, environmental health affects do not usually show up until the next generation.

### **Sources:**

Alberta Health and Wellness:  
 "Health Trends in Alberta: A Working Document", 2007.  
 "Report on the Health of Albertans", July 2006.

The Centre for Innovation Studies:  
 "The Alberta Health Industries Innovation System", December 2007

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<sup>80</sup> See Alberta Health and Wellness: Alberta Progress on the 10-Year Plan to Strengthen Health Care 2007, <http://www.health.alberta.ca/newsroom/pub-health-care-system.html>

## Appendix A –ICT Sector Industry Sector Definition

Industry Category	NAICS code	NAICS Description
ICT Manufacturing	3333	Commercial & Service Industry Mach. Manuf.
ICT Manufacturing	3341	Computer & Peripheral Equip. Manuf.
ICT Manufacturing	3342	Communications Equip. Manuf.
ICT Manufacturing	3343	Audio & Video Equip. Manuf.
ICT Manufacturing	3344	Semiconductor & Other Electronic Component Manuf.
ICT Manufacturing	3345	Navigational, Medical & Control Instruments Manuf.
ICT Services	5112	Software Publishers
ICT Services	517	Telecommunications Services
ICT Services	518	Internet Service Providers, Web Search Portals, and Data Processing Services
ICT Services	5415	Computer Systems Design and Related Services
ICT Wholesaling	4173	Computer and Communications Equipment Supplies Wholesaler-Distributors



## Appendix B – Sources of Information and Indicator Definitions

### Data Sources

Unless otherwise indicated, all data presented in this report are from the Statistics Canada CANSIM database.

### SWOT Information Sources

The SWOT analysis is based primarily on input received from industry sector experts across several departments within the Government of Alberta, including:

- Alberta Finance and Enterprise;
- Alberta Energy;
- Alberta Culture and Community Spirit;
- Alberta Tourism, Parks and Recreation;
- Alberta Advanced Education and Technology;
- Alberta Transportation;
- Alberta Agriculture, Food and Rural Development;
- Alberta Health and Wellness; and
- Alberta Education

In addition, publications from industry associations (as cited) were used and various PwC industry experts were consulted.

### Definitions<sup>81</sup>

#### *Revenues*

The total value of goods and services sold. For manufacturing industries, this represents shipments of goods produced, except shipments to internal warehouses and goods on consignment.

#### *Gross domestic product (GDP)*

The total unduplicated value of the goods and services produced by an industry. To make comparisons of GDP from one year to another, the effect of price variations must be eliminated. Thus, the variation solely in quantities produced is estimated by real GDP, that is, GDP for the period calculated at the price of another period (usually an earlier year), called the base year, such as 1997.

#### *Employment*

The number of persons drawing pay for services rendered or for paid absences, regardless whether employed on a full time, part-time or on a temporary basis.

#### *Hours Worked*

The total number of hours that a person spends working, whether paid or not. This includes regular and overtime hours, breaks, travel time, training in the workplace and time lost in brief work stoppages where workers remain at their posts. Time lost to strikes, lockouts, annual vacation, public holidays, sick leave, maternity leave or leave for personal needs is not included.

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<sup>81</sup> Based on Statistics Canada glossary definitions.

*Labour Productivity*

Real GDP per hour worked.

*Total labour compensation*

All payments in cash or in kind made by domestic producers to workers for services rendered—in other words, total payroll. It includes the salaries and supplementary labour income of paid workers, plus an imputed labour income for self-employed workers.

*Capital Expenditures*

Gross expenditures on machinery and equipment (M&E) and structures. Excludes repair expenditures.