

Indigenous Relations

Annual Report **2018–2019**

Indigenous Relations, Government of Alberta
June 2019
Indigenous Relations 2018–19 Annual Report

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Preface

The Public Accounts of Alberta are prepared in accordance with the *Financial Administration Act* and the *Fiscal Planning and Transparency Act*. The Public Accounts consist of the annual report of the Government of Alberta and the annual reports of each of the 21 ministries.

The annual report of the Government of Alberta contains the consolidated financial statements of the province and *Measuring Up* report, which compares actual performance results to desired results set out in the government's strategic plan.

This annual report of the ministry of Indigenous Relations contains the financial information of the ministry and a comparison of actual performance results to desired results set out in the ministry business plan. This ministry annual report also includes:

- **the financial statements of entities making up the ministry including the Department of Indigenous Relations and the Metis Settlements Appeal Tribunal for which the minister is responsible; and**
- **other financial information as required by the *Financial Administration Act* and *Fiscal Planning and Transparency Act*, either as separate reports or as a part of the financial statements, to the extent that the ministry has anything to report.**

In December 2018, government announced changes to the 2018-19 ministry annual reports. Ministry and department audited financial statements previously included in the annual report of the Ministry of Indigenous Relations have been replaced with the financial information of the ministry on pages 34-46 (or in section *Financial Information*).

Key information previously contained in the annual reports of each of the 21 ministries is now included in the audited consolidated financial statements of the province.

Message from the Minister



The Government of Alberta is committed to making life better for Indigenous Peoples in our province.

The ministry of Indigenous Relations acts as a focal point for the province's relationships with Indigenous peoples. Indigenous Relations is responsible for building and maintaining relationships with Indigenous communities, groups and organizations as well as upholding government-to-government and nation-to-nation relationships with First Nations and Métis people.

We will work in partnership with Indigenous Peoples in Alberta to support sustainable prosperity. The Government of Alberta is committed to the advancement of Indigenous participation in Alberta's economy.

It is a great honour to take on the role of Minister of Indigenous Relations. I look forward to meeting and working with Indigenous leaders and community members across the province, and to doing our part to get Alberta's finances back to balance.

[Original signed by]

Honourable Richard Wilson
Minister of Indigenous Relations

Management's Responsibility for Reporting

The ministry of Indigenous Relations includes the Department of Indigenous Relations and the Metis Settlements Appeal Tribunal as of March 31, 2019.

The executives of the individual entities within the ministry have the primary responsibility and accountability for the respective entities. Collectively, the executives ensure the ministry complies with all relevant legislation, regulations and policies.

Ministry business plans, annual reports, performance results and the supporting management information are integral to the government's fiscal and strategic plan, annual report, quarterly reports and other financial and performance reporting.

Responsibility for the integrity and objectivity of the accompanying ministry financial information and performance results for the ministry rests with the Minister of Indigenous Relations. Under the direction of the Minister, I oversee the preparation of the ministry's annual report, including the financial information and performance results. The financial information and performance results, of necessity, include amounts that are based on estimates and judgments. The financial information is prepared using the government's stated accounting policies, which are based on Canadian public sector accounting standards. The performance measures are prepared in accordance with the following criteria:

- Reliability – information used in applying performance measure methodologies agrees with the underlying source data for the current and prior years' results.
- Understandability – the performance measures methodologies and results are presented clearly.
- Comparability – the methodologies for performance measure preparation are applied consistently for the current and prior years' results.
- Completeness – outcomes, performance measures and related targets match those included in the ministry's Budget 2018.

As deputy minister, in addition to program responsibilities, I am responsible for the ministry's financial administration and reporting functions. The ministry maintains systems of financial management and internal control which give consideration to costs, benefits, and risks that are designed to:

- Provide reasonable assurance that transactions are properly authorized, executed in accordance with prescribed legislation and regulations, and properly recorded so as to maintain accountability of public money;
- Provide information to manage and report on performance;
- Safeguard the assets and properties of the province under ministry administration;
- Provide Executive Council, the President of Treasury Board and Minister of Finance, and the Minister of Indigenous Relations the information needed to fulfill their responsibilities; and
- Facilitate preparation of ministry business plans and annual reports required under the *Fiscal Planning and Transparency Act*.

INTRODUCTION

In fulfilling my responsibilities for the ministry, I have relied, as necessary, on the executives of the individual entities within the ministry.

[Original signed by]

Donavon Young
Deputy Minister of Indigenous Relations

June 5, 2019

Results Analysis

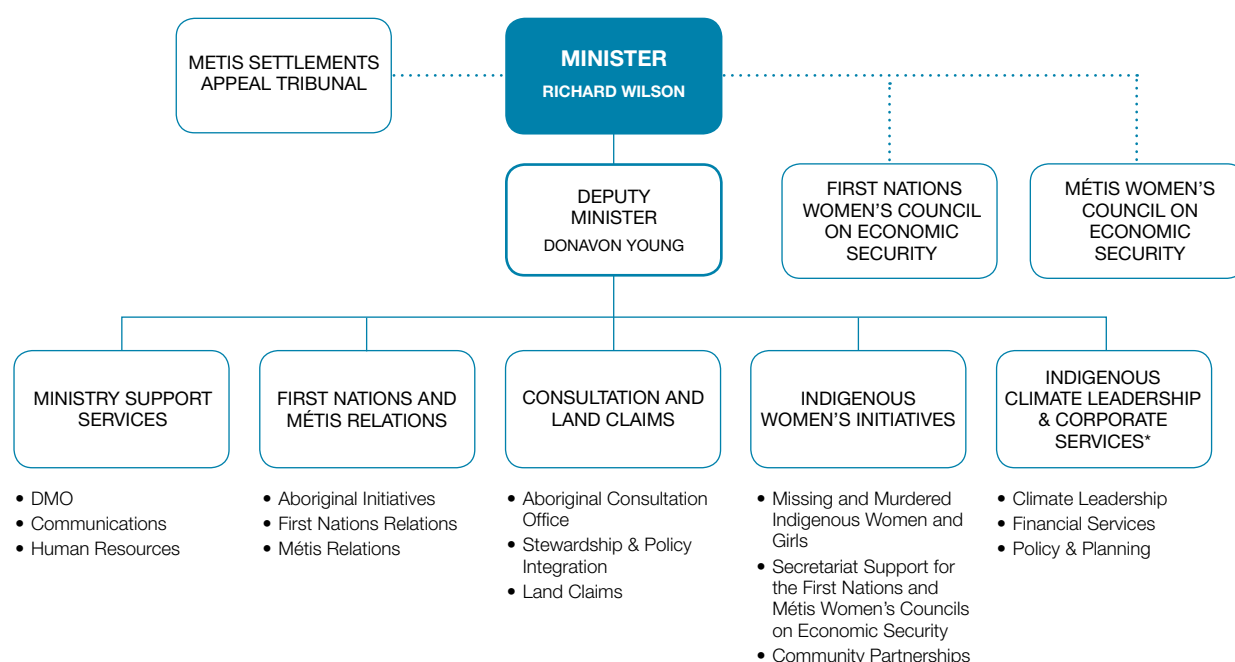
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Ministry Overview

The Ministry of Indigenous Relations acts as a focal point for the province’s relationship with First Nations, Métis and Inuit governments, communities and organizations in Alberta. The ministry also provides funding to the Metis Settlements Appeal Tribunal, which is accountable to the Minister. The First Nations and Métis Women’s Councils on Economic Security report to the Minister and provide recommendations to government on how to improve the economic security of Indigenous women, their families and communities in Alberta.

Organizational Structure



* As of June 3, 2019, the Indigenous Climate Leadership and Corporate Services Division was separated and moved into the Division of First Nations and Métis Relations and the Division of Consultation and Land Claims. This re-organization will be reflected in the next Annual Report.

Ministry Divisions

The responsibilities of the ministry divisions are as follows:

First Nations and Métis Relations

First Nations and Métis Relations consists of the First Nations Relations, Aboriginal Initiatives and Métis Relations branches.

First Nations Relations builds government-to-government relationships with First Nations, which are formalized through Protocol Agreements. The Protocol Agreements commit the Government of Alberta and First Nations to meet regularly to address matters of mutual concern. The branch also provides advice and specialized knowledge to provincial and federal departments, municipal governments and

industry, and participates in cross-ministry strategies affecting First Nations Peoples. First Nations Relations also administers the First Nations Development Fund (FNDF) grant program, which supports First Nations' economic, social and community development projects.

Aboriginal Initiatives builds partnerships between Indigenous communities, organizations, industry, other levels of government and non-Indigenous organizations to enhance the participation of Indigenous Peoples in the economy, through the administration of programs in economic development, and employment and training. The area also administers the seven Indigenous Climate Leadership Initiative (ICLI) grant programs.

Métis Relations coordinates the province's relationship with the Metis Settlements General Council (MSGC) and the Métis Nation of Alberta (MNA), and administers Alberta's unique Metis Settlements legislation. The branch provides funding to the MNA through the Framework Agreement to help ensure participation in the development of Alberta government policies, programs, initiatives, resources and services that impact Métis People. The branch also provides funding to the Aseniwuche Winewak Nation to support their goal of community self-reliance amongst the Grande Cache Enterprises and Cooperatives. Indigenous Relations provides funding to the Metis Settlements, through the Long-Term Governance and Funding Arrangements Agreement (LTA), and works closely with them to support the governance, accountability and long-term sustainability of the Settlements.

Urban and Special Projects is the lead for Indigenous Relations on projects, such as the 2013 Southern Alberta Flood Recovery, First Nations Regional Drinking Water, the Sixties Scoop Apology, the provincial Anti-Racism Initiative, the Investing in Canada Infrastructure Program (ICIP) and the 2026 Calgary Olympic Bid. The branch also works with other governments, Indigenous communities and organizations, the private and non-profit sector to increase opportunities for Indigenous Peoples to improve their social and economic well-being, through the Urban Initiatives Program (UIP).

Indigenous Women's Initiatives

Indigenous Women's Initiatives leads ministry actions to improve social and economic outcomes for Indigenous women in Alberta. The division is responsible for providing support to the First Nations Women's Council on Economic Security and the Métis Women's Council on Economic Security to advance Council recommendations within government on ways to achieve greater economic security for Indigenous women, their families and communities. The division serves as Alberta's lead on the National Inquiry into Missing and Murdered Indigenous Women and Girls.

Indigenous Women's Initiatives also leads the Alberta Indigenous Intern Program. This program supports interns with their Government of Alberta jobs in various ministries and coordinates community placements with Indigenous or Indigenous-serving community partners to provide interns with tangible education, work experience and professional development. The program facilitates cultural exchange and builds relationships among government, Indigenous Peoples and stakeholders.

Indigenous Climate Leadership and Corporate Services

Indigenous Climate Leadership and Corporate Services includes Climate Leadership, Policy and Planning, and Financial Services.

Climate Leadership leads the ministry's activities that support Indigenous participation in Alberta's Climate Leadership Plan. This work helps to reduce greenhouse gas emissions, increase Indigenous participation in Alberta's electricity market and support decision-making on climate programs and strategies. Climate Leadership also provides support to the Alberta Climate Change Office and other ministries on Indigenous engagement and participation in climate leadership initiatives.

Policy and Planning provides strategic support to the ministry and other Alberta ministries in developing policy and legislation that affects Indigenous Peoples in Alberta. The branch also advises on intergovernmental issues relating to Indigenous Peoples. Policy and Planning leads the coordination of government-wide implementation of the principles of the *United Nations Declaration on the Rights of Indigenous Peoples* more commonly referred to as 'UN Declaration'. The branch is also responsible for coordinating the ministry's various corporate planning, reporting and performance measure requirements.

Financial Services integrates a number of key ministry support functions. It is responsible for developing the ministry's budget and for providing financial advice and support related to planning, fiscal management and forecasting. It is also responsible for the ministry's financial reporting, corporate financial processes, policy development, and for performing internal audits, compliance and accountability functions. In addition, the Financial Services branch conducts compliance audits in First Nations to ensure accountability in accordance with the First Nations Development Fund Grant Agreement. Corporate functions related to facilities administration and business continuity planning are also managed by the branch.

The division liaises with the Environment and Resources sector for information management, information technology and other corporate services issues.

Consultation and Land Claims

The Consultation and Land Claims division consists of three branches - Aboriginal Consultation Office (ACO), Stewardship and Policy Integration (SPI) and Land Claims. Each branch works toward specific mandates and targets: management of the consultation process with First Nations and Metis Settlements, including the development and ongoing maintenance of Alberta's Indigenous consultation policies, guidelines and related tools; facilitation of Indigenous inclusion in land and natural resource planning and management; and coordination of Alberta's role in the negotiation and implementation of Treaty Land Entitlement claims.

The ACO was established to manage the consultation process with First Nations and Metis Settlements. This is done by providing pre-consultation assessments, guiding the consultation process with First Nations communities, Metis Settlements and proponents, and ultimately providing a Crown assessment of consultation adequacy for land and natural resource development. The ACO works closely with other ministries and regulators to ensure that Alberta's duty to consult is met before an approval or disposition is given, allowing for development of Alberta's land and natural resources in a way that respects the rights and traditional use activities of First Nation communities and traditional-use activities and harvesting of Metis Settlements. Every year, the ACO reviews thousands of regulatory applications for a wide range of developments, including oil sands, conventional oil and gas, pipelines, mining, forestry, parks, public infrastructure and flood recovery and mitigation. Staff working in the ACO have established relationships with First Nations and Metis Settlements throughout Alberta. Each community has a Consultation Advisor assigned to strengthen relationships, provide information and training on the consultation process, understand project concerns, explore mitigation and help address emerging issues.

The SPI Branch develops and delivers province-wide policies, guidelines and initiatives to ensure that Alberta fulfills its duty to consult, while understanding and balancing the needs of all parties – Indigenous communities, industry proponents, municipalities and the provincial government. The branch supports Indigenous communities' participation in Alberta's consultation processes by providing consultation capacity funding to First Nations and Métis.

The SPI branch also provides advice and guidance to provincial ministries in the Integrated Resource Management System (e.g., Environment and Parks, Energy, Agriculture and Forestry) to support successful engagement with Indigenous Peoples. The branch ensures that Indigenous perspectives in land and resource management are heard and incorporated in government initiatives and decision-making, including the development and implementation of regional plans and environmental frameworks under Alberta's Land-use Framework. The SPI branch is a connector for parties involved in Indigenous engagement and consultation, building and fostering relationships that contribute to an effective and efficient land and natural resource management system that respects the unique needs of Indigenous communities.

The Land Claims Branch coordinates and represents Alberta's participation in Treaty Land Entitlement claims. Treaty Land Entitlement claims arise where obligations of the federal Crown to provide certain benefits, such as the setting aside of land as Indian reserve, have not been fulfilled. Alberta has a constitutional obligation to transfer back to Canada such unoccupied Crown lands as are necessary to allow the federal government to settle outstanding treaty obligations with First Nations in regard to the provision of land for reserves.

Metis Settlements Appeal Tribunal (MSAT)

MSAT is a quasi-judicial body established by the *Metis Settlements Act* that mediates and adjudicates disputes on Metis Settlements in regards to membership, land and surface access. MSAT is comprised of seven members: three appointed by the Minister of Indigenous Relations, three appointed by the MSGC and a Chair appointed by the Minister from a list provided by the MSGC. Funding, administrative support, and staffing are provided by the department. The current Chair of MSAT is Floyd Thompson, a member of Kikino Metis Settlement. Pursuant to the *Metis Settlements Act* section 211, MSAT produces its own annual report which is tabled in the Legislative Assembly.

Note to Reader:

For the purposes of this document, Indigenous Relations uses the term 'Indigenous' to refer to all First Nations, Métis, Inuit and other Indigenous Peoples, recognizing that not all people self-identify using the term Indigenous. The Government of Alberta uses the term 'Aboriginal' when referencing data sources (e.g., Statistics Canada), programs and program area titles that use 'Aboriginal' or when required for historical or legal reasons. The accent on 'Métis' is used except when referring to the Metis Settlements as per Metis Settlements' legislation, regulations or policies.

Discussion and Analysis of Results

Outcome One: Enhanced Socio-economic well-being of Indigenous Peoples in Alberta

Strengthening Relationships with Indigenous Communities

The ministry's activities are designed to strengthen relationships and build strong and vibrant Indigenous communities where people can participate fully in a prosperous, competitive and diverse Alberta. The ministry leads Indigenous policy and supports agreements between the Government of Alberta and Indigenous governments and organizations. Through effective relationships with Indigenous communities, other ministries and governments, industry, and community partners, Indigenous Relations strengthens the economic and social opportunities for Indigenous Peoples living in Alberta. Indigenous Relations provides strategic advice, guidance and specialized knowledge to support other ministries, governments and industry to collaborate with Indigenous communities or organizations to enhance economic participation from skills development to equity ownership. The ministry has legislative responsibility for the *Metis Settlements Act* and seven regulations, and funds both the Metis Settlements Appeal Tribunal and the Metis Settlements Land Registry. The ministry administers the First Nations Development Fund – redistributing Indigenous gaming revenues.

Protocol Agreements

Protocol agreements provide a framework for continued collaboration between the provincial government and First Nations in Alberta. Signed by elected officials, they function as a broad umbrella agreement, under which meaningful discussion, information sharing, and the exploration of issues of mutual concern can occur, such as Economic Development, Health, Education and the United Nations Declaration on the Rights of Indigenous Peoples.

Treaty 8 First Nations of Alberta

In April 2016, the Treaty 8 First Nations of Alberta and the Government of Alberta signed a Protocol Agreement, establishing seven Tables and a Sub-Table as a mechanism for Chiefs, Ministers and Senior Officials to meet and address topics of mutual concern. Indigenous Relations provided capacity funding to Treaty 8 First Nations of Alberta in 2018-19 to support their work at the Protocol Tables and Sub-Tables. As well, other ministries jointly funded six coordinator positions to support the work being done at Tables relevant to their area (e.g., Education and Health).

Blackfoot Confederacy

In March 2017, the Blackfoot Confederacy and the Government of Alberta signed a Protocol Agreement. Since the signing, an Implementation Plan was created and six Tables were established as a mechanism for Chiefs, Ministers and Senior Officials to meet and discuss topics of mutual concern.

The Blackfoot Confederacy received capacity funding from Indigenous Relations in March 2019 to support work on United Nations Declaration on the Rights of Indigenous Peoples, evaluation, data/statistical information and knowledge sharing.

Confederacy of Treaty Six First Nations and the Stoney Nakoda-Tsuut'ina Tribal Council

Indigenous Relations met with both the Confederacy of Treaty Six First Nations and the Stoney Nakoda – Tsuut'ina Tribal Council to discuss the possibility of signing Protocol Agreements with the Government of Alberta respectively. At this time, neither the Confederacy of Treaty Six First Nations nor the Stoney Nakoda – Tsuut'ina Tribal Council have pursued Agreements with the province.

Sixties Scoop

The Sixties Scoop refers to government practices across Canada from the 1950s to the 1980s that led to an unknown number of First Nations, Métis and Inuit children taken from their parents and communities by Child Intervention Services and placed with mostly non-Indigenous families. Many of these children experienced abuse, mistreatment and neglect and lost touch with their families, communities, culture and traditional language.

Indigenous Relations, Children's Services and the Sixties Scoop Indigenous Society of Alberta (SSISA) helped develop an apology for Alberta's part in this national tragedy. Engagement sessions were held across the province to inform the apology on behalf of the Government of Alberta.

On May 28, 2018, in the Alberta Legislature, the Government of Alberta apologized to Sixties Scoop survivors and their families. The ministry continues to work with SSISA, whose board members include Treaty 6, Treaty 7, Treaty 8, as well as Inuit and Métis representatives.

Long-Term Governance and Funding Arrangements Agreement (LTA)

In 2013, the Government of Alberta, the MSGC and the Metis Settlements signed the LTA to strengthen Settlement governance, enhance accountability, contribute to the long-term sustainability of Settlement communities and establish a fiscal relationship with the Government of Alberta comparable to that of other local governments.

In 2016, Paddle Prairie Metis Settlement withdrew from the agreement. As a condition of the LTA, it continues to receive policing and consultation capacity funding even though it is no longer a party to the agreement.

A number of projects were completed in 2018-19 including the completion of a new administration building on Fishing Lake Metis Settlement; completion of Road C in Buffalo Lake Metis Settlement; and road and bridge projects in Buffalo Lake, East Prairie, Elizabeth, Fishing Lake and Gift Lake Metis Settlements.

Under the LTA, the MSGC is working on policies to increase the effectiveness and accountability of Settlement government. In 2018-19, the MSGC completed the Code of Conduct and Conflict of Interest Policy. Other policies the MSGC developed included the Election Policy for General Council Officers; Property Taxation Policy and Property Assessment Policy.

Over \$2 million of combined funding was provided for Settlement Capacity K-12 Education initiatives, and Labour Market Training. In addition, the Community Adult Learning Program received \$215,250 and continues to be implemented on Settlement annually and is a shared initiative with Advanced Education.

The MSGC received \$450,000 to complete the 2018 Metis Settlement Census. In support of consultation capacity, the MSGC received \$400,000 towards Settlement traditional land use studies. As well, each Settlement received \$110,000 in consultation capacity funding.

All eight Settlements have an Enhanced Policing Agreement in place, with a Royal Canadian Mounted Police (RCMP) officer assigned to each community.

Proclamation Day

On November 1, 2018, the Government of Alberta and the MSGC celebrated Proclamation Day, which represents the proclamation of the *Constitution of Alberta Amendment Act*, *Metis Settlements Land Protection Act*, *Metis Settlements Act* and *Metis Settlements Accord Implementation Act*. These acts established law-making authority and a system for self-governance for the eight Metis Settlements.

Metis Settlements 80th Anniversary

On December 3, 2018, the Metis Settlements celebrated the 80th Anniversary of the *Metis Population Betterment Act*. The Government of Alberta commemorated this day with the Settlements through a celebration at the legislature, members' statements, and introductions in the Alberta Legislature.

Métis Nation of Alberta Framework Agreement

On February 1, 2017, the MNA and the Government of Alberta signed a new 10-year Framework Agreement that commits Alberta to work co-operatively with the MNA, and recognizes a shared commitment to address the needs and aspirations of the MNA and its members; preserve Métis identity and cultural heritage in Alberta; and promote reconciliation.

On May 10, 2018, the first meeting of the Coordinating Committee occurred. Additional work completed includes the first Annual Report, signed by the Minister and the MNA President; coordinating Committee Terms of Reference; and Technical Working Committee Terms of Reference.

In 2018, the MNA received \$1.5 million for essential core operational funding to the MNA and to support the purpose and priority action of the MNA/Alberta Framework Agreement.

90th Annual General Assembly

On August 11, 2018, the MNA celebrated their 90th Annual General Assembly. The Annual General Assembly is an opportunity for the MNA to conduct business, celebrate Métis culture and tradition and shape a vision for the socio-economic well-being of Métis people in Alberta.

Anti-Racism Initiative

In 2017, the Government of Alberta committed to take action against racism in Alberta. Approximately 2,000 Albertans participated in engagement sessions conducted in the spring and summer of 2017. The Government of Alberta released a report in June 2018 called *Taking Action Against Racism: What Albertans Told Us and What to do Next*. Based on input received from Alberta, Indigenous Relations supported engagement with Indigenous leaders and organizations. The committee met in February 2019.

National Indigenous Peoples Day Event

On June 21, 2018, Indigenous Relations celebrated the 22nd annual National Indigenous Peoples Day, by hosting an event at the Edmonton City Centre Mall. Indigenous Relations also provided funding to five Alberta organizations to support their National Indigenous Peoples Day celebrations.

Improving Socio-economic Outcomes for Indigenous Communities

First Nations Regional Drinking Water Tie-In

In partnership with the Government of Canada, Alberta Transportation and municipal water commissions, Indigenous Relations continued to work on improving access to safe and reliable drinking water to Indigenous communities. Currently, there are 10 water system tie-in projects underway across the province.

First Nations Development Fund (FNDF)

The FNDF program supports First Nations to improve socio-economic outcomes in their communities. FNDF staff work with First Nations to ensure all approved projects are aligned with the terms and conditions of the Grant Agreement. Training and capacity development are delivered to First Nations on an annual basis to provide guidance on technical, administrative and delivery aspects of the FNDF program.

The 2018-19 FNDF lottery fund proceeds, excluding administration expenses, were \$115,747,242, which supported 370 economic, social and community development initiatives in First Nations.

Indigenous Relations conducts compliance audits with individual First Nations to ensure compliance with the FNDF Grant Agreement and, where required, to help build capacity for First Nations. There were nine compliance audits conducted in 2018-19.

In 2018-19, a review of the audit function was conducted to determine whether sufficient and appropriate audit evidence is being collected to support findings. The compliance audit review identified several recommendations to improve the compliance audit function. As a result, all recommendations were accepted and were implemented in 2018-19.

Urban Initiatives Program (UIP)

The UIP works with other governments, Indigenous communities and organizations, and the private and the non-profit sectors to increase opportunities for Indigenous Peoples and improve their social and economic well-being. The UIP funded 11 projects that led to 32 partnerships or capacity building projects.

Annual funding to support the Alberta Friendship Centre operations, capacity and partnerships is \$894,000; however, an additional \$1,000,000 was provided this year. Through this funding, local community friendship centres are able to enhance their capacity to develop partnerships and provide needed programs and services to Indigenous Peoples in urban communities across Alberta.

Performance Measure 1.c: Urban Initiatives

Number of urban initiatives and capacity building projects

Prior Year's Results			Current Result	2018-19 Target
2015-16 Result	2016-17 Result	2017-18 Result		
14	14	17	11	17

Aseniwuche Winewak Nation (AWN)

Aseniwuche Winewak (pronounced A-sen-i-wu-chee We-ni-wuk) is Cree for “Rocky Mountain People.” The AWN are descendants of Indigenous groups that moved west with the fur trade in the 1800s and integrated with tribes in the eastern slopes of the Rocky Mountains. The AWN was formed in 1994 to act as a representative body for the Grande Cache Cooperatives and Enterprises, and consist of Susa Creek Cooperative, Muskeg Seepee Cooperative, Wanyandie Cooperative, Victor Lake Cooperative, Joachim Enterprise and Grande Cache Lake Enterprise.

As an umbrella organization, the AWN supports the Cooperatives and Enterprises with capacity, housing and corporate responsibilities. In 2018-19, the ministry provided \$125,000 in funding to support their goal of community self-reliance amongst the Grande Cache Enterprises and Cooperatives.

Education Framework Agreements Implementation

On November 30, 2018, the Education Framework Agreements Implementation Committee (EFAIC) was formed to further the objectives of the Framework Agreements, signed by the Government of Alberta, between the Chiefs of the Kee Tas Kee Now Tribal Council (KTCEA), and the Chiefs of the Maskwacis Cree Nations (MESOC), respectively. The Framework Agreements support the establishment and implementation of the KTCEA and the MESOC.

United Nations Declaration on the Rights of Indigenous Peoples: Implementation

In 2015, the Government of Alberta announced that it would adopt the principles and objectives of the *United Nations Declaration on the Rights on Indigenous Peoples* (UN Declaration) as the framework for reconciliation, as called for by the Truth and Reconciliation Commission. Indigenous Relations coordinated the Government of Alberta’s implementation of the UN Declaration, and initiatives are underway across the government.

Indigenous Climate Leadership Initiative

Indigenous Relations led engagement with Indigenous governments, communities and organizations to support Indigenous participation in the economy. The ministry also delivered programming to Indigenous partners to enhance jobs and participation in the green economy. In 2018-19, approximately \$49 million in grants was provided to 18 projects.

Performance Measure 1.a: Climate Leadership Number of Indigenous Climate Leadership Grants

Prior Year’s Results			Current Result	2018-19 Target
2015-16 Result	2016-17 Result	2017-18 Result		
	25	125	168	110

Economic Development

Through the Aboriginal Economic Partnerships Program, the Aboriginal Business Investment Fund and Aboriginal Business Development Services, the ministry provides Indigenous communities and organizations with the tools that are essential to sustainable economic development. The demand for funding to support Indigenous participation in Alberta’s economy has increased.

All economic development and climate leadership programs were oversubscribed in 2018-19. Over \$240 million in requests were received for a budget of \$60 million. Staff continue to provide advice to applicants on other sources of funding and advice to increase competitiveness at the next call.

Indigenous Relations is also focused on supporting Indigenous partners by providing other supports, such as access to information, pathfinding and leveraging funding from other sources to support community-driven economic initiatives. Indigenous Relations continues to work with other Government of Alberta ministries and Government of Canada departments to help Indigenous communities and organizations obtain funding for their projects, if no funding is available within Indigenous Relations.

Aboriginal Economic Partnerships Program

In 2018-19, the Aboriginal Economic Partnerships Program received over 90 applications for funding and provided \$2.3 million to support 41 projects.

Throughout 2018-19, Aboriginal Economic Partnerships Program staff held meetings in more than 20 Indigenous communities to educate them about the programs the team administers, and provide guidance and support for any new projects or discuss outcomes of previous projects.

Performance Measure 1.b: Economic Initiatives

Number of Indigenous economic development initiatives and capacity building projects

Prior Year's Results			Current Result	2018-19 Target
2015-16 Result	2016-17 Result	2017-18 Result		
44	55	36	41	44

Aboriginal Business Investment Fund

In 2018-19, the Aboriginal Business Investment Fund invested \$5 million in seven projects. A total of 23 applications were reviewed by a cross-ministry committee.

Aboriginal Business Development Services

In 2018-19, Indigenous Relations invested \$725,000 in Aboriginal Business Development Services to support service delivery to Indigenous entrepreneurs. These services include business planning, concept modelling and other support services to prospective entrepreneurs to help existing businesses remain viable and sustainable in the current economic climate.

Employment/Labour Market Support

Employment Partnerships Program

The Employment Partnerships Program (EPP) provides skills training and employment supports for Indigenous Peoples in Alberta. In 2018-19, the EPP provided \$2.3 million towards 30 projects across Alberta.

The Treaty 6 Job Fair and Speed Hiring Event was funded in collaboration with the Ministries of Labour and Indigenous Relations and the Federal Indigenous Skills and Employment Training Strategy.

The Ministries of Indigenous Relations and Labour also coordinated funding to support industry engagement events in northern and southern Alberta to increase collaboration among Indigenous communities and industry stakeholders.

Siksika Flood 2013 – Flood Recovery

Siksika Nation was severely impacted by the 2013 southern Alberta floods. Of the 138 homes in need of repair or to be rebuilt out of the flood zone:

- 81 houses are completed and families moved in;
- 34 houses are completed, undergoing final inspection and deficiency reviews;
- 19 houses are under construction; and
- 4 houses are being mitigated.

Siksika Nation has been granted an extension to June 30, 2019 to complete their flood recovery effort.

Performance Measure 1.d: Flood Recovery

Number and percentage of affected homes with construction completed out of all affected homes

Prior Year’s Results			Current Result	2018-19 Target
2015-16 Result	2016-17 Result	2017-18 Result		
7%	7%	25%	83%	100%

Improving Health Outcomes for Indigenous Peoples

Opioids and Mental Health

The Indigenous Opioid Advisory Sub-Committee, established by Indigenous Relations in 2017, provided guidance to the Ministry of Health on the allocation of grant funding to support Indigenous Peoples in Alberta’s response to the opioid crisis. In 2018, Indigenous Relations supported Alberta Health’s efforts to engage with Regional Indigenous Organizations, specifically working with Health Directors or Health Boards to identify culturally appropriate processes and protocols to establish collaborative relationships at the Treaty organization, Tribal Council and Nation levels, as well as the Metis Settlements General Council and the Métis Nation of Alberta. The engagement work also included partnerships with Alberta Health Services and other key stakeholders.

On June 27, 2017, the Government of Alberta released the *Valuing Mental Health: Next Steps* report, in response to the recommendations from the Alberta Mental Health Review Committee. Indigenous Relations staff continue to support *Valuing Mental Health* through varying integration committees and working groups, including the Indigenous Integration Committee.

Improving Socio-Economic Outcomes for Indigenous Women

National Inquiry into Missing and Murdered Indigenous Women and Girls

The National Inquiry into Missing and Murdered Indigenous Women and Girls (National Inquiry) is an independent inquiry established to identify and examine the systemic causes of violence against Indigenous women and girls, and to make recommendations for effective action. The Indigenous Women's Initiatives Division leads Alberta's participation as a party with standing in the National Inquiry.

This included coordinating and drafting Alberta's closing submission, which was submitted to the National Inquiry on December 13, 2018. The division leads a cross-ministry committee that coordinates Alberta's response to the National Inquiry. The cross-ministry committee collaborated on the closing submission, coordinated the provision of relevant documents to the National Inquiry and responded to three subpoenas for documents from the National Inquiry. The closing submission highlighted the work the Government of Alberta is doing to end violence against Indigenous women and girls and the root causes that lead to this violence. Indigenous Relations will lead Alberta's response to the final report and recommendations from the National Inquiry, which are expected to be released in June 2019.

Locally based solutions in partnership with Indigenous Peoples

Indigenous Relations supports work that empowers Indigenous women and girls, and increases opportunities to further enhance their well-being. To support locally based solutions, the Indigenous Women's Initiatives Division continues to work closely with the Institute for the Advancement of Aboriginal Women (IAAW), a key partner in supporting Indigenous women and girls in Alberta. The Indigenous Women's Initiatives Division provided \$100,000 in core funding to the IAAW. This annual operational support helps the IAAW continue its efforts to empower and improve the lives of Indigenous women and girls. An additional \$24,000 was provided to support the development of a report card on Indigenous women and a communications plan, as well as strategic planning sessions. The division also provided \$15,000 to support the IAAW's annual Esquao Awards in April 2018, which recognizes exemplary Indigenous women in Alberta and the contributions they have made to their communities.

The First Nations and Métis Women's Councils on Economic Security

Indigenous women are in the best position to bring forward solutions that will improve the lives of Indigenous women, their families and communities. The Indigenous Women's Initiatives Division supports the Métis Women's Council on Economic Security and the First Nations Women's Council on Economic Security, which continue to provide the Government of Alberta advice on how to support Indigenous women, their families and communities.

Alberta Indigenous Intern Program

Indigenous Relations continues to lead the Alberta Indigenous Intern Program, a two-year program that includes a six-month community placement at an Indigenous or Indigenous-serving organization in Alberta. The third cohort completed their community placements. Interns worked at organizations such as Treaty 8 First Nations of Alberta, Institute for the Advancement of Aboriginal Women, Metis Settlements General Council and Bent Arrow Traditional Healing Society.

Indigenous Relations' Gender-based Analysis Plus Centre of Responsibility

The Indigenous Women's Initiatives Division led Indigenous Relations' implementation of Gender-Based Analysis Plus (GBA+) in the ministry. The ministry's GBA+ Framework was launched in May 2018. Indigenous Relations' Centre of Responsibility provided nine in-house training sessions for ministry staff on GBA+.

RESULTS ANALYSIS

Performance Indicators	2014	2015	2016	2017	2018
1.a Life expectancy at birth: • First Nations • Non-First Nations	70.64 82.15	69.85 82.24	70.93 82.31	70.71 82.20	70.41 82.83
1.b Infant Mortality (per 1000 live births): • First Nations • Non-First Nations	10.45 4.26	8.42 4.20	7.80 3.68	9.21 4.35	13.84 4.36
1.c Employment: Percentage of off-reserve Aboriginal population unemployed compared to that of the non-Aboriginal population (percentage points higher)	3.5	5.9	5.9	6.4	4.1
1.d Average employment income of Alberta's population 15 years and over who worked full-year, full-time: • Aboriginal Albertans - First Nations - Métis • Non-Aboriginal Albertans		(2005) \$43,003 \$38,238 \$46,293 \$58,538	(2010) \$55,668 \$50,033 \$60,296 \$70,042	(2015) \$66,254 \$61,721 \$69,889 \$82,329	*Updated every five years
1.f Percentage of Alberta's employed off-reserve Aboriginal population that has a university degree compared to that of the non-Aboriginal population (percentage points lower)	15.3	15.7	19.1	17.6	19.4
1.g Percentage of First Nations population that has a university certificate, diploma or degree compared to that of the non-Aboriginal population (percentage points lower)			(2011) 17	(2016) 18	*Updated every five years
1.h Percentage of homicide victims (out of all homicide victims): • Aboriginal Albertans - Male - Female • Non-Aboriginal Albertans - Male - Female	29% 21% 8% 71% 50% 21%	29% 17% 12% 71% 49% 22%	27% 18% 9% 73% 57% 16%	35% 27% 8% 65% 53% 12%	*Results available November 2019

Data for Performance Indicators 1.a and 1.b are based on information from Alberta Health's Interactive Health Data Application and are generated annually. Note: The fluctuation of Performance Indicators in previous years for 1.a and 1.b are due to continuous updates and reflect real time data.

Data for Performance Indicator 1.c and 1.f are based on the monthly Labour Force Survey, which is generated by Statistics Canada.

Data for Performance Indicators 1.d, 1.e and 1.g are based on Statistics Canada 2006 and 2016 Census and the 2011 National Household Survey.

Data for indicator 1.h is based on Statistics Canada's socio-economic database, CANSIM tables.

Although the work of the ministry may influence the socio-economic well-being of Indigenous Peoples in Alberta, many other factors lead to the trends identified by the performance indicators. For example, although the ministry has several programs supporting Indigenous participation in the provincial economy, other factors influencing economic participation can be educational attainment, economic climate, age, living in urban versus rural areas and availability of programs from other governments and organizations.

Outcome Two: Responsible land and natural resource management that benefits all Albertans, respects Aboriginal and Treaty rights, and includes Indigenous perspectives.

Alberta's management and development of provincial Crown lands and natural resources are subject to its legal and constitutional duty to consult First Nations when Crown decisions may adversely impact their continued exercise of constitutionally protected Treaty rights and, where appropriate, to accommodate their interests. The ministry manages the consultation process as it relates to *The Government of Alberta's Policy on Consultation with First Nations on Land and Natural Resource Management, 2013*, and supports First Nations, Industry and other ministries in the process. The ministry also manages the consultation process as it relates to *The Government of Alberta's Policy on Consultation with Metis Settlements on Land and Natural Resource Management, 2015*, and leads the development of a Métis consultation policy.

Indigenous Relations develops policies, programs and initiatives that ensure Alberta fulfills its duty to consult on land and resource development decisions; evaluates consultation capacity requirements of First Nations and Metis Settlements to participate in land management and resource development consultations; and provides consultation capacity funding to First Nations and Metis Settlements. The ministry provides advice and guidance to other Alberta ministries responsible for land and natural resource management on obligations to consult and engage with Indigenous communities. The ministry also supports other ministries to enhance the inclusion of Indigenous Peoples in Alberta and perspectives in the management of air, land, water and biodiversity.

Indigenous Relations coordinates the province's participation in land-related negotiations with the federal government and First Nations, particularly Treaty Land Entitlement claims for which Alberta has obligations under the Natural Resources Transfer Agreement. These initiatives support responsible land and natural resource management that benefits all Albertans while respecting Aboriginal and Treaty rights.

The ministry also leads the development of an Indigenous Knowledge Policy, that is being co-created with Indigenous Peoples across the province, senior leadership from cross-ministry partners (land and resource management ministries) and the Alberta Energy Regulator (AER).

Aboriginal Consultation Office (ACO)

In 2018-19, the ACO reviewed over 9,000 pre-consultation assessments and almost 4,000 adequacy assessments for land and natural resource development. There are currently 5,000 files underway. It is possible for a file to take years to move from a pre-consultation assessment to an adequacy assessment. In the first two quarters of the fiscal year, the ACO was challenged to meet the process review times due to a number of factors, including:

- The increasing complexity of consultations;
- The number of First Nations and Metis Settlements being consulted; and
- The quality of the proponent's application.

In response to these challenges, the ACO conducted an organizational review of the ACO, updated internal procedures, explored software improvements and encouraged proponents to submit complete

and accurate applications. After October 1, 2018, the ACO consistently met the target review times every week except for the first week of January 2019.

Performance Measure 2.c:

Percentage of weeks in a fiscal year that pre-consultation assessments are completed within established timelines (four working days upon receipt of complete application)

Prior Year's Results			Current Result	2018-19 Target
2015-16 Result	2016-17 Result	2017-18 Result		
92%	96%	49%	78% (Fiscal Weeks 1 to 50)	95%

Performance Measure 2.d:

Percentage of weeks in a fiscal year that consultation adequacy assessments are issues within established timelines (10 working days upon receipt of completed consultation summary documents)

Prior Year's Results			Current Result	2018-19 Target
2015-16 Result	2016-17 Result	2017-18 Result		
68%	88.5%	10%	88% (Fiscal Weeks 1 to 50)	90%

ACO Re-organization

The ACO underwent an independent organizational review to explore opportunities to improve efficiencies. The new ACO organizational structure came into effect October 1, 2018, and an entire layer of management was eliminated. Staff resources were re-allocated to help the ACO respond to pressure points across the organization.

The new model includes three regions (Northwest, Northeast and South) with Consultation Advisors and Approval Specialists integrated under Region Leads. The new ACO organizational structure also established two new units:

- Strategic Relations: dedicated to working with First Nations, Métis, industry, municipalities and partner ministries to build strengthened relationships.
- Process Enhancement and Regulatory Efficiency: looks at ways to work better and improve processes.

Improving Internal Procedures

The ACO committed to continuous improvement and is exploring, developing and implementing process improvements including the updated Alberta Energy Regulator (AER) and ACO Joint Operation Procedures (JOPs), the release of the Consultation Summary Checklist and the initiation of the Consultation Software project.

Improving Efficiency with the AER

The AER and the ACO updated the JOPs for First Nations and Metis Settlement consultation. The JOPs are internal procedures that set out how the AER and the ACO cooperate to administer and coordinate their work. The updated JOPs are more user-friendly and provide staff with guidance on roles and responsibilities, procedures and expectations for information-sharing. These changes will help the AER and the ACO work together more effectively and efficiently. The internal procedures are available on the AER website.

Improving the Quality of Industry Applications

An estimated 30 to 40 per cent of consultation adequacy assessment requests submitted to the ACO are returned to the proponents due to errors, omissions and the need for additional information or further consultation. To ensure proponent applications are complete and accurate, the ACO developed a Summary Checklist for consultation adequacy submissions. The checklist will help proponents better understand the application requirements, submit applications that are more complete, reduce delays and improve processing times.

Consultation Software Improvements

The ACO is working with the provincial government Digital Innovation Office and Service Alberta to develop consultation software that will modernize how the Government of Alberta consults with First Nations and Metis Settlements on land and natural resource development.

Alberta's Consultation Policies

First Nations and Metis Settlements Consultation Policies Renewal

Since August 2016, Indigenous Relations engaged First Nations, Metis Settlements, industry and municipalities to identify potential improvement to Alberta's Indigenous consultation processes. During this time, Indigenous Relations received more than 140 written submissions detailing their outstanding concerns related to Alberta's consultation policies and guidelines.

At the November 2018 technical meetings, First Nations and Metis Settlements expressed the need for more time to properly review and provide a response to the Government of Alberta's proposed policy amendments. Industry and municipal stakeholder also indicated a need for more time to understand the potential impacts of the proposed amendments to aspects such as consultation timelines and costs.

Métis Consultation Policy

The ministry has been collaborating with the Métis Nation of Alberta, other Métis organizations as well as industry and municipal stakeholders to develop a Métis Consultation Policy for Alberta. In 2018, the ministry held five engagement sessions with the Métis Nation of Alberta Regions and Locals. Indigenous Relations also engaged industry and municipal stakeholders at six engagement sessions across Alberta to seek their input and perspectives on an approach to Métis consultation.

Geodata Mapping

Working with First Nations and Metis Settlements, the Geodata mapping project improved the coordination and efficiency of Alberta's consultation processes by providing consistent spatial information for all parties involved, including industry proponents, government departments and agencies, and Indigenous communities. The ministry met its target for First Nations Geodata maps, and is working on meeting the target for Metis Settlements Geodata maps.

Performance Measure 2.a:

Percentage of First Nations with a Geodata map to support the consultation process

Prior Year's Results			Current Result	2018-19 Target
2015-16 Result	2016-17 Result	2017-18 Result		
88%	90%	100%	100%	100%

Performance Measure 2.b:

Percentage of Metis Settlements with a Geodata map to support the consultation process

Prior Year's Results			Current Result	2018-19 Target
2015-16 Result	2016-17 Result	2017-18 Result		
0%	33%	75%	75%	100%

Métis Harvesting Policy Review

Indigenous Relations continued to support the Ministry of Environment and Parks to review its *Métis Harvesting in Alberta* policy. A joint Government of Alberta/Métis Nation of Alberta engagement process was completed to advance the development of an updated *Métis Harvesting in Alberta* policy. Alberta also engaged with the Metis Settlements General Council. Communications were made to Métis Nations and Metis Settlement.

Consultation Capacity

Consultation Capacity (Enhanced Consultation Capacity Initiative)

As part of the review of the First Nations and Metis Settlement consultation policies and guidelines, Indigenous Relations actively engaged with First Nations, Metis Settlements, industry and municipalities on how to address First Nations and Metis Settlement capacity challenges of participating in Alberta's consultation process.

All stakeholders called for an increased contribution to the current \$7.33 million provided for consultation capacity. In response to these concerns and requests, Indigenous Relations received an additional \$6.66 million in 2018-19 for consultation capacity.

The increase in consultation capacity will allow Indigenous communities to participate more fully and effectively in Alberta's consultation processes and will assist in meeting consultation timelines.

First Nations Consultation Capacity Investment Program (FNCCIP)

In 2018-19, all First Nations in Alberta participated in the FNCCIP. The program provides consultation capacity funding to Indigenous communities that participate in Alberta's consultation processes.

Performance Measure 2.e:

First Nations Capacity: Percentage of First Nations that participate in the First Nations Consultation Capacity Investment Program

Prior Year's Results			Current Result	2018-19 Target
2015-16 Result	2016-17 Result	2017-18 Result		
98%	98%	100%	100%	100%

Enhancing Indigenous Participation in Land and Resource Management

Indigenous Knowledge

Indigenous Relations has been working on a policy to inform other ministries and the AER about the protocols and application of Indigenous knowledge to support land and natural resource management. This policy development process started in 2017 through an extensive co-creation process with internal land and resource management, ministries and external Indigenous participants. Release of the policy is anticipated in 2019.

Engagement Leadership, Advice and Guidance

Indigenous Relations provides consultation and engagement advice for priority government initiatives and supports other ministries to enhance the inclusion of Indigenous Peoples and perspectives in Alberta's land and natural resource management systems. The Stewardship and Policy Integration Branch (SPI) supported a number of government priority initiatives related to land and resource management in 2018-19. Some highlights include:

- **Caribou Range Planning:** Indigenous Relations provided strategic advice and ongoing engagement support to the Ministry of Environment and Parks (AEP) to advance caribou range planning in Alberta.
- **Cooperative Management for the five Wildland Provincial Parks (WPP) and the Ronald Lake Bison Herd (RLBH), in the Lower Athabasca Region:** SPI provides ongoing strategic support, advice and recommendations to AEP on both cooperative management for the five WPPs and cooperative management for the RLBH. The SPI branch also participates in the Technical Team for the RLBH, acting as a conduit between Indigenous communities and government.
- **Land-Based Learning Symposium:** The ministry provided organizational assistance and funding support for the first Land-Based Learning Symposium, held at NorQuest College in November 2018.

- **Land-use Planning:** The ministry works with the Land Use Secretariat (LUS) on the development and implementation of regional plans. In the past year, major efforts were focused on the North Saskatchewan and Lower Athabasca Regional Plans. Indigenous Relations and LUS continued to co-lead the South Saskatchewan Regional Plan (SSRP) First Nations Sub-table. In 2018-19, the SSRP First Nations Sub-table contributed to engagement and consultation on the approved Livingstone-Porcupine Hills Land Footprint and Recreation Management Plans.
- **United Nations Educational, Scientific and Cultural Organization (UNESCO) Reactive Monitoring Mission to Wood Buffalo National Park:** Indigenous Relations is part of a cross-ministry team coordinating Alberta's contribution to Canada's response to the UNESCO mission. The ministry has provided strategic advice, engagement support and implementation recommendations to AEP, as well as input into Canada's multi-jurisdiction Action Plan to protect the World Heritage Values of Wood Buffalo National Park.
- **Water Security:** Indigenous Relations continued to support AEP to address water security needs in Indigenous communities. In February 2019, an agreement was signed with the Ermineskin Cree Nation that enhances access to safe and reliable water supplies.

Integrated Resource Management System

The ministry chairs the Integrated Resource Management System Indigenous Task Team, where Alberta's land and natural resource management ministries identify and address engagement and consultation challenges and opportunities for coordination of Indigenous initiatives. This group facilitates cross-ministry coordination, alignment, knowledge-sharing and a connection across the government on land and natural resource management initiatives involving Indigenous Peoples.

Performance Measure Methodology

Outcome One: Indigenous communities and Peoples can fully participate in Alberta's economy and society.

1.a Climate Leadership:

Number of Indigenous Climate Leadership Grants

This measure is calculated based on the number of approved projects for grants provided through the seven Indigenous climate leadership programs (Alberta Indigenous Climate Capacity Program; Alberta Indigenous Climate Planning Program; Alberta Indigenous Solar Program; Alberta Indigenous Green Energy Development Program; Alberta Indigenous Green Employment Program; Alberta Indigenous Community Energy Program; and the Alberta Indigenous Energy Efficiency (Retrofit) Program). Applicants may include First Nations, Tribal/Regional Councils, First Nations companies and organizations, Métis organizations, and non-government organizations to directly address issues related to climate change and its impact on the environment and economy in Indigenous communities. Overall, the measure demonstrates how the ministry supports Indigenous organizations, communities and Peoples to realize the benefits and opportunities created through the Alberta Climate Leadership Plan.

1.b Economic Initiatives:

Number of Indigenous strategic economic development initiatives and capacity building projects

This measure is calculated based on the number of approved projects for grant programs. Applicants may include First Nations, Tribal/Regional Councils, First Nations companies and organizations, Métis organizations, and non-government organizations that directly promote economic capacity-building in Indigenous communities. Non-Indigenous applicants may also be considered where there is demonstrated Indigenous support. Overall, the measure demonstrates how the ministry supports Indigenous organizations, communities and Peoples to fully participate in Alberta's economy.

1.c Urban Initiatives:

Number of urban initiatives and capacity building projects

This measure is calculated based on the number of approved grants for the Urban Initiatives Program. Applicants may include Indigenous-serving organizations, registered non-profit organizations, for-profit organizations, municipal governments and Indigenous governments. Overall, the measure demonstrates how the ministry creates partnerships and supports the capacity of Indigenous Peoples, organizations and communities for the benefit of urban Indigenous Peoples.

1.d Flood Recovery:

Number and percentage of affected homes with construction completed

The percentage of homes completed is calculated by dividing the total number of homes with construction and repairs completed by the total number of houses requiring repair or rebuild. As per the memoranda of understanding with Siksika and the Stoney Nakoda Nations, Alberta will ensure that flood recovery repair efforts will be completed to provincial standards. Alberta determines that if the repair costs to bring a flood damaged residence to current provincial standards equals or exceeds the cost of rebuilding, the residence will be rebuilt. All 2013 flood damaged properties have been inspected by qualified professionals to assess damage and suitability of habitation.

Outcome Two: Responsible land and natural resource management that benefits all Albertans, respects Aboriginal and Treaty rights, and includes Indigenous perspectives.

2.a Percentage of First Nations with a Geodata map to support the consultation process

The Geodata Mapping Project is designed to increase the efficiency and effectiveness of First Nations consultation. Through this project, the ministry compiles specific geographic information to better understand First Nations' activities on the land and to inform the Government of Alberta and project proponents about which First Nations should be consulted regarding specific resource development projects. The maps serve as a centralized source of information and an internal operational tool, enabling the ACO to direct consultation activities by industry and the Government of Alberta proponents in an efficient and effective way.

This measure presents the percentage of First Nations with a Geodata map. The results for the fiscal year are calculated by dividing the total number of First Nations with a Geodata map by the total number of First Nations in Alberta. Percentages are rounded to the highest whole number. A Geodata map is included in the performance measure calculation once the map has been reviewed by managers of Indigenous Relations, signalling the map is ready to be used to support operational decision-making. The map must also be shared with the First Nation.

2.b Percentage of Metis Settlements with a Geodata map to support the consultation process

The Geodata Mapping Project is designed to increase the efficiency and effectiveness of Metis Settlements consultation. Through this project, the ministry compiles specific geographic information to better understand Metis Settlements members' activities on the land and to inform the Government of Alberta and project proponents about which Metis Settlements should be consulted regarding specific resource development projects. The maps serve as a centralized source of information and an internal operational tool, enabling the ACO to direct consultation activities by industry and Government of Alberta proponents in an efficient and effective way.

The measure presents the percentage of Metis Settlements with a Geodata map. The results for the fiscal year are calculated by dividing the total number of Metis Settlements with a Geodata map by the total number of Metis Settlements in Alberta. Percentages are rounded to the highest whole number. A Geodata map is included in the performance measure calculation once the map has been reviewed by managers of Indigenous Relations, signalling the map is ready to be used to support operational decision-making. The map must also be shared with the Metis Settlement.

2.c Percentage of weeks in a fiscal year that pre-consultation assessments are completed within established timelines (four working days upon receipt of complete application)

This measure reports on the percentage of weeks in a fiscal year that pre-consultation assessments are completed within the established timelines, which is four working days upon receipt of a complete

application. The established timelines for pre-consultation assessments issued are defined in the *Government of Alberta's First Nations Consultation Guidelines on Land and Natural Resource Management, July 28, 2014*. Submissions are reviewed by an Approval Specialist on behalf of the ACO and result in a pre-consultation assessment. Pre-consultation assessments will indicate whether or not consultation is required. If consultation is required, the pre-consultation assessment will identify both the level of consultation and the First Nation(s) to be consulted. The data for the measure consists of the number of files received and processed, and associated timelines each week. The ACO's Consultation Administrator calculates the results by tracking the data. The application processing timelines are measured at the end of each week.

The result for the percentage of weeks in a fiscal year that pre-consultation assessments are issued within the established timeline is calculated using the following Pre-consultation Assessment Issued (PAI) Equation:

$$\frac{\text{Total \# of fiscal weeks} - \text{\# of weeks PAI} > 4 \text{ working days} \times 100}{\text{Total \# of weeks}} = \% \text{ of PAI} \leq 4 \text{ working days}$$

2.d Percentage of weeks in a fiscal year that consultation adequacy assessments are issued within established timelines (10 working days upon receipt of completed consultations summary documents)

This measure reports on the percentage of weeks in a fiscal year that consultation adequacy assessments are completed within the established timeline, which is 10 working days upon receipt of completed consultation summary documents.

The established timelines for consultation adequacy assessment completed is defined in the *Alberta's First Nations Consultation Guidelines on Land and Natural Resource Management, 2014* and *Alberta's Guidelines on Consultation with Metis Settlements Land and Natural Resource Management, 2016*. The ACO begins review, starting the 10 working day period once consultation summary documents are completed. Consultation summary documents consist of the number of files received and processed, and associated timelines each week. The ACO's Consultation Administrator calculates the results by tracking the data. The application processing timelines are measured at the end of each week.

The result for the percentage of weeks in a fiscal year that consultation adequacy assessments are completed within the established timeline is calculated using the following Consultation Adequacy Assessment (CAA) Equation:

$$\frac{\text{Total \# of fiscal weeks} - \text{\# of weeks CAA} > 10 \text{ working days} \times 100}{\text{Total \# of CAA weeks}}$$

2.e Percentage of all First Nations that participate in the First Nations Consultation Capacity Investment Program (FNCCIP)

The performance measure is the percentage of First Nations and Treaty organizations that have accessed the First Nations Consultation Capacity Investment Program (FNCCIP). Through this program, all participants accessing funding within Alberta receive a core investment to assist with building their capacity to participate in consultation-related activities regarding land and natural resource management.

A list of the First Nations and Treaty organizations that have accessed the FNCCIP funding is compiled and maintained by the Manager of Consultation Capacity, Training and Outreach in the Stewardship and Policy Integration Branch. The Manager of Consultation Capacity, Training and Outreach then calculates the percentage of First Nations and Treaty organizations that have accessed FNCCIP funding. The number of First Nations and Treaty organizations that have accessed the FNCCIP funding is divided by the total number of First Nations and Treaty organizations in Alberta to determine the result.

Financial Information

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Introduction

The annual report of the Ministry of Indigenous Relations (the ministry) contains the financial information and a comparison of actual performance results to planned results set out in the ministry business plan.

The financial information includes the transactions and affairs of entities making up the ministry including the Department of Indigenous Relations and the Metis Settlements Appeal Tribunal for which the Minister of Indigenous Relations is responsible.

The ministry annual report also includes other financial information as required by the *Financial Administration Act (FAA)* and *Fiscal Planning and Transparency Act*, as separate reports, to the extent that the ministry has anything to report.

Reporting Entity

This financial information is prepared in accordance with government's accounting policies, which are based on Canadian Public Sector Accounting Standards.

The reporting entity is the Ministry of Indigenous Relations (the ministry). The Minister of Indigenous Relations is accountable for the ministry.

Ministry Financial Highlights

Statement of Revenues and Expenses (unaudited)

For the year ended March 31, 2019

	2019		2018		Change from	
	Budget Restated) ⁽¹⁾	Actual	Actual (Restated) ⁽¹⁾	Budget	2018 Actual	
	<i>(in thousands)</i>			<i>(in thousands)</i>		
Revenues						
Government Transfers						
Disaster Financial Assistance Arrangements	\$ -	\$ (177)	\$ 42	\$ (177)	\$ (219)	
Labour Market Development	2,170	1,920	2,081	(250)	(161)	
Federal and Other Government Grants	3,500	3,500	-	-	3,500	
Other Revenue						
Internal Government Transfer of Liability	-	-	12,000	-	(12,000)	
Other	-	144	128	144	16	
Ministry Total	5,670	5,387	14,251	(283)	(8,864)	
Inter-ministry consolidation adjustments	-	-	(12,000)	-	12,000	
Adjusted ministry total	5,670	5,387	2,251	(283)	3,136	
Expenses - Directly Incurred						
Programs						
Ministry Support Services	4,918	4,723	4,826	(195)	(103)	
First Nations and Métis Relations	31,558	36,099	31,839	4,541	4,260	
Indigenous Women's Initiatives	1,167	1,134	957	(33)	177	
First Nations Development Fund	123,000	117,147	118,045	(5,853)	(898)	
Metis Settlements Appeal Tribunal	1,196	1,140	1,204	(56)	(64)	
Consultation and Land Claims	17,674	25,649	18,286	7,975	7,363	
2013 Alberta Flooding	-	-	3,918	-	(3,918)	
Land and Legal Settlements	8,400	18,076	-	9,676	18,076	
Climate Leadership Plan	53,869	57,120	37,450	3,251	19,670	
Ministry Total	241,782	261,088	216,525	19,305	44,562	
Inter-ministry consolidation adjustments	-	(77)	(82)	(77)	5	
Adjusted ministry total	241,782	261,011	216,443	19,228	44,567	
Annual deficit	\$ (236,112)	\$ (255,624)	\$ (214,192)	\$ (19,511)	\$ (41,431)	

(1) Effective October 3, 2018, the responsibility for the administration of information management and technology services was transferred from the ministry to the Minister of Service Alberta and the responsibility for the administration of human resource services was transferred to the President of Treasury Board and Minister of Finance. Budget 2018 and comparatives for 2018 have been restated as if the current organizational structure had always been the same.

Revenue and Expense Highlights

Revenue Highlights

- Total revenue was \$5.4 million in 2018-19, \$8.9 million lower than 2017-18 and on target with *Budget 2018*.
- The change from 2017-18 was mainly due to a one-time \$12 million internal Government transfer of liability for the construction of schools as part of the December 13, 2010 Treaty Land Entitlement settlement with the Bigstone Cree Nation. The change was partially offset by a \$3.5 million transfer from the Government of Canada's Low Carbon Economy Leadership Fund.

Expense Highlights

- Total expense in 2018-19 was \$261 million, \$44 million higher than 2017-18 and \$19 million higher than budget.
- The increase from 2017-18 of \$44 million was due to a \$20 million increase in funding provided as part of the Indigenous Climate Leadership Initiative; a one-time payment of \$18 million to settle a long-standing land claim between Government of Canada, the Province of Alberta and Lubicon Lake Band, which was reached on October 24, 2018; an additional \$7 million in funding provided under the Indigenous Consultation Capacity Program (ICCP); an additional \$5 million in funding provided to the Metis Settlements General Council (MSGC) to support the operations of the MSGC and the Settlements. Those increases were offset by a \$4 million decrease resulting from the conclusion of administrating funding required to support the recovery efforts from the June 2013 Alberta floods on Siksika and Stoney Nakoda Nation and a decrease of \$1 million in funding provided through the First Nations Development Fund program as a result of lower gaming revenues collected from First Nation casinos.
- Administrative cost savings of \$1 million in 2018-19 were redirected to the Alberta Native Friendship Centres Associations (ANFCA) through a one-time transfer to support the 21 ANFCA local community friendship centres.
- The increase from *Budget 2018* of \$19 million was primarily due to a one-time payment of \$18 million to settle a long-standing land claim between the Government of Canada, the Province of Alberta and Lubicon Lake Band, this payment was primarily offset by deferring \$8 million in third party treaty land entitlement settlement costs to a future fiscal year; an additional \$7 million in funding was provided through ICCP; an additional \$5 million in funding was provided to the MSGC for the operations of the MSGC and the Settlements; an increase of \$3 million in funding provided through the Climate Leadership Plan program resulting from a budget transfer from the Ministry of Environment and Park's Climate Change and Emissions Management Fund. These increases in funding were offset by a decrease of \$6 million for the First Nations Development Fund program resulting from lower gaming revenues collected from First Nation casinos.

Breakdown of Revenues (unaudited)

For the year ended March 31, 2019

	2019		2018
	Budget	Actual	Actual
		<i>(in thousands)</i>	
Government Transfers			
Disaster Financial Assistance Arrangements ⁽¹⁾	\$ -	\$ (177)	\$ 42
Labour Market Development	2,170	1,920	2,081
Federal and Other Government Grants	3,500	3,500	-
	5,670	5,243	2,123
Premiums, Fees and Licences	-	-	3
Other Revenue			
Refund of Expenditure and Other Miscellaneous Revenue	-	144	125
Internal Government Transfer of Liability	-	-	12,000
	-	144	12,128
Total Ministry Revenues	\$ 5,670	\$ 5,387	\$ 14,251

⁽¹⁾ Disaster Financial Assistance Arrangements includes an adjustment of (\$177) as a result of changes in the estimated future 2013 Alberta Flooding costs.

The following information presents detailed revenues of the ministry. The objective of detailed revenues disclosure is to provide information that is useful in understanding and assessing the financial impact of government's revenue raising and for enhanced legislative control.

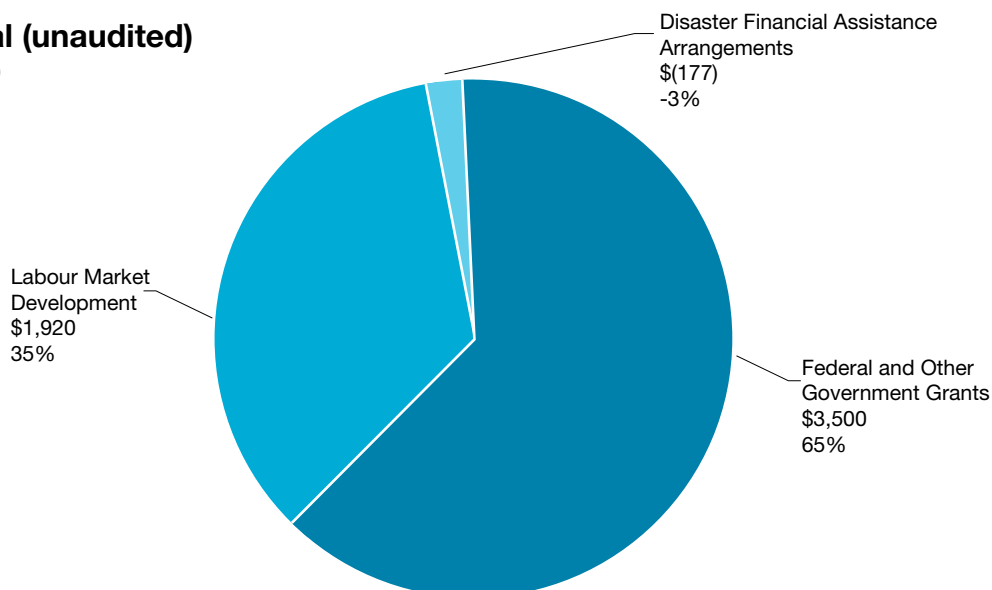
Government Transfers

- The Federal Government remained the largest source of revenue for the ministry. In 2018-19, federal government revenues totaled \$5.2 million, or 97 per cent, of the total revenues. Actual federal government revenue was approximately 5 per cent, or \$0.3 million lower than budgeted as a result of a transfer of revenues from the ministry to the Ministry of Service Alberta to be used to enhance information technology system for the Labour Market Transfer Agreements (LMTA) in order to fulfill Government of Canada's mandatory reporting requirements. The following is a breakdown of revenue sources from the Federal Government:
 - » **Federal and Other Government Grants category:** \$3.5 million in funding from the Federal Low Carbon Economy Leadership Fund.
 - » **Labour Market Development category:** \$1.9 million as part of Alberta's Labour Market Transfer Agreements with the Federal Government to provide skills training and employment supports to Indigenous Peoples in Alberta

- » **Disaster Financial Assistance Arrangements (DFAA):** (\$0.2) million decrease in estimated revenue recovered from the Federal Government related to the 2013 Alberta floods. The 2013 Alberta Flood program is described below.

2019 Actual (unaudited)

(in thousands)



2013 Alberta Floods

- The Government of Alberta committed to providing the same support and services to First Nations as other Albertans affected by the June 2013 Alberta floods.
- The province’s flood recovery initiative is administered by the Alberta Emergency Management Agency (AEMA) through its Disaster Recovery Program (DRP), which is under the responsibility of Alberta Municipal Affairs. *Alberta Regulation 51/94 of the Alberta Emergency Management Act* allows the province to provide disaster recovery assistance to residents, small business, agriculture operations, and provincial and municipal governments if the event meets regulation’s criteria.
- In the event of a large-scale natural disaster, Government of Canada provides financial assistance to provincial and territorial governments through the Disaster Financial Assistance Arrangements (DFAA) program, administered by Public Safety Canada. Under Constitution Act. S 91(24), First Nation lands are under federal jurisdiction. The 2013 Alberta Flood was recognized as a provincial emergency of concern to the Government of Canada through its Order in Council on July 3, 2013. This triggered the recognition of an estimated revenue and a related receivable through the federal DFAA program as well as other federal programs. Changes in estimated recoveries are recorded in the current year.
- Government of Alberta signed a memorandum of understanding with affected First Nations to repair and rebuild First Nation residences to provincial standards, which may be above DFAA eligibility.
- Management’s 2018-19 estimate of the expected amount to be recovered from the Federal Government for DFAA eligible expenses was \$98.4 million (2018 - \$98.6 million). The revenue decrease of \$177 thousand is attributed to the change in estimated recoveries during the year. The nature of the uncertainty for the Government of Canada accounts receivable and Disaster Recovery Program (DRP) accrued liabilities arises from changes between actual eligible disaster costs and estimated disaster costs. These changes can be attributed to such factors as construction cost fluctuations, receipt of eligible claims and the level of work and time required recovering from disaster events.

- During the 2018-19 fiscal year, accounts payable and accrued liabilities were reduced from \$33.3 million to \$14.2 million. The reduction of \$19.1 million is comprised of First Nation flood recovery costs paid in the current year.
- Initial cost estimates of damages on First Nation lands were \$191.5 million. As inspections of damages were performed cost estimates were refined and eligibility of recovery under the DFAA was reassessed.
- If factors considered by management in establishing the estimates change significantly, the ministry's accrued liability and accounts receivable could change substantially from current estimates.

The following table provides an overview of the 2013 Alberta Flooding program:

<i>(in thousands)</i>	2019	2018	2017	2016	2015	2014
Revenue DFAA (Reversal)	\$ (177)	\$ 42	\$ (4,174)	\$ (61,644)	\$ -	\$ 164,366
First Nation Housing Project	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 191,477
Administrative and Capacity Support	-	3,918	4,161	6,391	6,150	1,397
Total Expenses	\$ -	\$ 3,918	\$ 4,161	\$ 6,391	\$ 6,150	\$ 192,874
Accounts Receivable from Government of Canada	\$ 98,413	\$ 98,590	\$ 98,548	\$ 102,722	\$ 164,366	\$ 164,366
Accounts Payable and Accrued Liabilities	\$ 14,157	\$ 33,300	\$ 56,824	\$ 79,313	\$ 118,213	\$ 156,600

Expenses – Directly Incurred Detailed by Object (unaudited)

For the year ended March 31, 2019

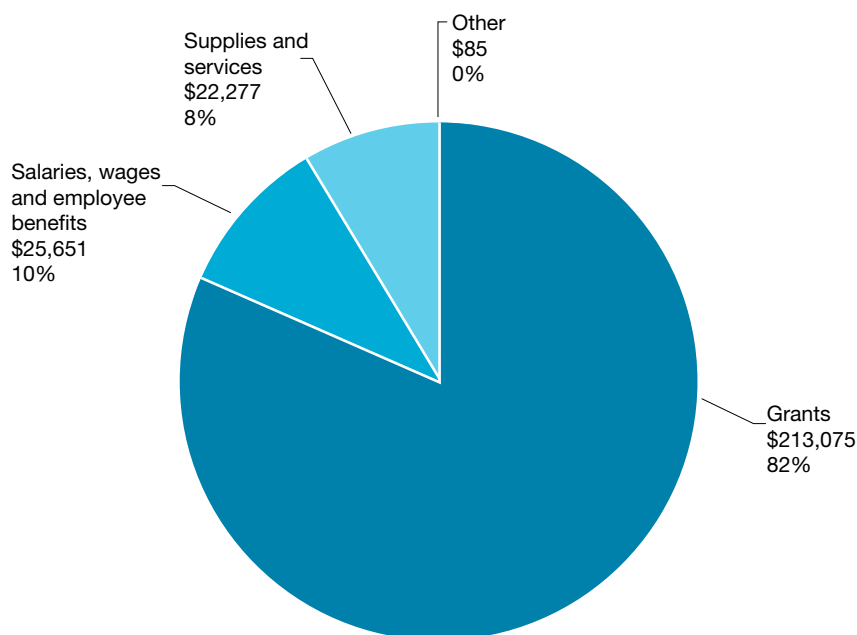
	2019		2018
	Budget (Restated) ⁽¹⁾	Actual	Actual (Restated) ⁽¹⁾
	<i>(in thousands)</i>		
Salaries, Wages and Employee Benefits	\$ 26,782	\$ 25,651	\$ 25,598
Grants	210,947	213,075	186,646
Supplies and Services	3,926	22,277	4,190
Amortization of Tangible Capital Assets	63	21	26
Financial Transactions and Others	64	64	65
	\$ 241,782	\$ 261,088	\$ 216,525

⁽¹⁾ Effective October 3, 2018, the responsibility for the administration of information management and technology services was transferred from the ministry to the Minister of Service Alberta and the responsibility for the administration of human resource services was transferred to the President of Treasury Board and Minister of Finance. *Budget 2018* and comparatives for 2018 have been restated as if the current organizational structure had always been the same.

The following information presents expenses of the ministry that were directly incurred by object. The objective of disclosure of expenses by object is to provide information that is useful in evaluating the economic impact of government acquiring or consuming various types of resources.

2019 Actual (unaudited)

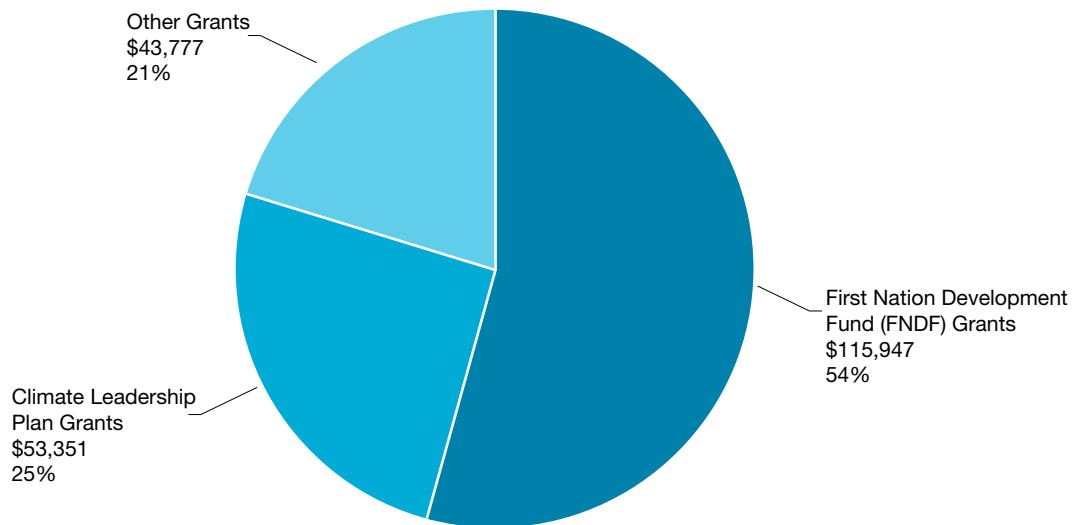
(in thousands)



- Grants remained the ministry’s largest operating expense, which made up 82 per cent of the total operating expense. In 2018-19, \$213.1 million was provided to support organizations and Indigenous communities through the following grant initiatives:
 - » \$115.9 million or 54 per cent of grant funding was provided to First Nations under the First Nations Development Fund (FNDF) grant program. Under FNDF, revenues from government-owned slot machines in First Nation casinos are distributed to Alberta First Nations who have signed the FNDF Agreement according to funding priorities determined by Chief and Council, which support economic, social and community development projects;
 - » \$53.4 million or 25 per cent of grant funding was provided under the Climate Leadership Plan; and
 - » \$43.8 million or 21 per cent of grant funding was provided under various grant initiatives.

2019 Actual (unaudited)

(in thousands)



- Salaries, wages and employee benefit expenses totaled \$25.7 million or 10 per cent of the total ministry expense and were primarily to support initiatives that are designed to strengthen relationships and build strong and vibrant Indigenous communities, where people can participate fully in a prosperous, competitive and diverse Alberta, and to administer grant programs.
- Supplies and services of \$22.3 million or 8 per cent included:
 - » a one-time settlement payment of \$18 million to settle a long-standing land claim between Government of Canada, the Province of Alberta and Lubicon Lake Band, which was reached on October 24, 2018; and
 - » \$4.3 million for travel and ongoing supply requirements for the ministry (i.e. contract services and materials and supplies).
- The remainder of ministry expenses were classified as amortization of tangible capital assets (\$21 thousand) and other expenses (\$64 thousand).

Supplemental Financial Information

Tangible Capital Assets (unaudited)

For the year ended March 31, 2019

	Equipment ⁽¹⁾	Computer Hardware and Software	2019 Total	2018 Total
Estimated Useful Life	3-40 years	3-10 years		
	<i>(in thousands)</i>			
Historical Cost				
Beginning of Year	\$ 147	\$ 431	\$ 578	\$ 562
Transfer In ⁽²⁾	22	-	22	-
Additions	-	-	-	16
	<u>\$ 169</u>	<u>\$ 431</u>	<u>\$ 600</u>	<u>\$ 578</u>
Accumulated Amortization				
Beginning of Year	56	422	478	452
Transfer In ⁽²⁾	22	-	22	-
Amortization Expense	13	8	21	26
	<u>91</u>	<u>430</u>	<u>521</u>	<u>478</u>
Net Book Value at March 31, 2019	<u>\$ 78</u>	<u>\$ 1</u>	<u>\$ 79</u>	
Net Book Value at March 31, 2018	<u>\$ 91</u>	<u>\$ 9</u>		<u>\$ 100</u>

⁽¹⁾ Equipment includes office equipment and furniture.

⁽²⁾ Transfer includes one asset transferred from the Ministry of Economic Development and Trade.

Other Financial Information

Lapse/Encumbrance (unaudited)

For the year ended March 31, 2019

	Vote Estimated ⁽¹⁾	Supple- mentary Supply ⁽²⁾	Adjust- ments ⁽³⁾	Adjusted Voted Estimate	Voted Actual ⁽⁴⁾	Unexpended (Over Expended)
	(in thousands)					
Program - Operational						
1. Ministry Support Services						
1.1 Minister's Office	\$ 870	\$ -	\$ -	\$ 870	\$ 848	\$ 22
1.2 Deputy Minister's Office	693	-	-	693	656	37
1.3 Human Resources	-	-	-	-	-	-
1.4 Strategic and Corporate Services	3,292	-	-	3,292	3,277	15
	4,855	-	-	4,855	4,781	74
2. First Nations and Métis Relations	23,558	-	(225)	23,333	27,971	(4,638)
3. Indigenous Women's Initiatives	1,167	-	-	1,167	1,114	53
4. First Nations Development Fund	123,000	(825)	(175)	122,000	117,135	4,865
5. Metis Settlements Appeal Tribunal	1,196	-	-	1,196	1,143	53
6. Consultation and Land Claims						
6.1 Program Support and Land Claims	1,363	-	-	1,363	2,242	(879)
6.2 Aboriginal Consultation Office	5,375	-	-	5,375	5,788	(413)
6.3 Stewardship and Policy Integration	10,936	6,667	-	17,603	17,598	5
	17,674	6,667	-	24,341	25,628	(1,287)
8. Land and Legal Settlement	8,400	18,500	-	26,900	18,076	8,824
9. Climate Leadership Plan	20,327	-	(3,500)	16,827	16,779	48
10. Investing in Canada Infrastructure	-	-	50	50	-	50
Program - Capital Grants						
2. First Nations and Métis Relations	8,000	-	100	8,100	8,100	-
9. Climate Leadership Plan	33,542	-	6,800	40,342	40,318	24
	41,542	-	6,900	48,442	48,418	24
Total	\$ 241,719	\$ 24,342	\$ 3,050	\$ 269,111	\$ 261,045	\$ 8,066
Lapse						\$ 8,066

(1) As per "Expense Vote by Program", "Capital Investment Vote by Program" and "Financial Transaction Vote by Program" pages 173-180 of the 2018-19 Government Estimates restated by \$1,759,000 in accordance with Order in Council No. 297/2018.

(2) Per the Special Warrant (No. 001/2019) for Supplementary Supply approved on March 29, 2019 (Order in Council No. 084/2019). This disclosure is made pursuant to section 30 of the *Financial Administration Act*.

(3) Adjustments include transfers between votes approved by Treasury Board.

(4) Actuals exclude non-voted amounts such as amortization and valuation adjustments.

Lapse/Encumbrance (unaudited)

For the year ended March 31, 2019

	Vote Estimated ⁽¹⁾	Supple- mentary Supply ⁽²⁾	Adjust- ments ⁽³⁾	Adjusted Voted Estimate	Voted Actual ⁽⁴⁾	Unexpended (Over Expended)
<i>(in thousands)</i>						
Program - Capital Investments						
1. Ministry Support Services						
1.4 Strategic and Corporate Services	\$ 25	\$ -	\$ -	\$ 25	\$ -	\$ 25
Total	\$ 25	\$ -	\$ -	\$ 25	\$ -	\$ 25
Lapse						\$ 25
Program - Financial Transactions						
7. 2013 Alberta Flooding						
7.1 First Nations Housing	\$ -	\$ 33,300	\$ -	\$ 33,300	\$ 19,143	\$ 14,157
Total	\$ -	\$ 33,300	\$ -	\$ 33,300	\$ 19,143	\$ 14,157
Lapse						\$ 14,157

(1) As per "Expense Vote by Program", "Capital Investment Vote by Program" and "Financial Transaction Vote by Program" pages 173-180 of the 2018-19 Government Estimates restated by \$1,759,000 in accordance with Order in Council No. 297/2018.

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(3) Adjustments include transfers between votes approved by Treasury Board.

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Public Interest Disclosure (Whistleblower Protection) Act

Section 32 of the *Public Interest Disclosure (Whistleblower Protection) Act* reads:

- 32 (1) Every chief officer must prepare a report annually on all disclosures that have been made to the designated officer of the department, public entity or office of the Legislature for which the chief officer is responsible.
- (2) The report under subsection (1) must include the following information:
- (a) the number of disclosures received by the designated officer, the number of disclosures acted on and the number of disclosures not acted on by the designated officer;
 - (b) the number of investigations commenced by the designated officer as a result of disclosures;
 - (c) in the case of an investigation that results in a finding of wrongdoing, a description of the wrongdoing and any recommendations made or corrective measures taken in relation to the wrongdoing or the reasons why no corrective measure was taken.
- (3) The report under subsection (1) must be included in the annual report of the department, public entity or office of the Legislature if the annual report is made publicly available.

There were two disclosures of wrongdoing filed for the department of Indigenous Relations between April 1, 2018 and March 31, 2019. Investigations for both files have been concluded and no wrongdoing was found. No further action is required.

Alberta 